## **SENATE BILL No. 167**

February 15, 2017, Introduced by Senator SCHUITMAKER and referred to the Committee on Health Policy.

A bill to amend 1978 PA 368, entitled "Public health code,"

by amending sections 16221 and 16226 (MCL 333.16221 and 333.16226), as amended by 2016 PA 379.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 16221. The department shall investigate any allegation
- 2 that 1 or more of the grounds for disciplinary subcommittee
- 3 action under this section exist, and may investigate activities
- 4 related to the practice of a health profession by a licensee, a
- 5 registrant, or an applicant for licensure or registration. The
- 6 department may hold hearings, administer oaths, and order the
- 7 taking of relevant testimony. After its investigation, the
- 8 department shall provide a copy of the administrative complaint
- 9 to the appropriate disciplinary subcommittee. The disciplinary

- 1 subcommittee shall proceed under section 16226 if it finds that 1
- 2 or more of the following grounds exist:
- 3 (a) Except as otherwise specifically provided in this
- 4 section, a violation of general duty, consisting of negligence or
- 5 failure to exercise due care, including negligent delegation to
- 6 or supervision of employees or other individuals, whether or not
- 7 injury results, or any conduct, practice, or condition that
- 8 impairs, or may impair, the ability to safely and skillfully
- 9 engage in the practice of the health profession.
- 10 (b) Personal disqualifications, consisting of 1 or more of
- 11 the following:
- 12 (i) Incompetence.
- 13 (ii) Subject to sections 16165 to 16170a, substance use
- 14 disorder as defined in section 100d of the mental health code,
- 15 1974 PA 258, MCL 330.1100d.
- 16 (iii) Mental or physical inability reasonably related to and
- 17 adversely affecting the licensee's or registrant's ability to
- 18 practice in a safe and competent manner.
- 19 (iv) Declaration of mental incompetence by a court of
- 20 competent jurisdiction.
- 21 (v) Conviction of a misdemeanor punishable by imprisonment
- 22 for a maximum term of 2 years; conviction of a misdemeanor
- 23 involving the illegal delivery, possession, or use of a
- 24 controlled substance; or conviction of any felony other than a
- 25 felony listed or described in another subparagraph of this
- 26 subdivision. A certified copy of the court record is conclusive
- 27 evidence of the conviction.

- 1 (vi) Lack of good moral character.
- 2 (vii) Conviction of a criminal offense under section 520e or
- 3 520g of the Michigan penal code, 1931 PA 328, MCL 750.520e and
- 4 750.520g. A certified copy of the court record is conclusive
- 5 evidence of the conviction.
- 6 (viii) Conviction of a violation of section 492a of the
- 7 Michigan penal code, 1931 PA 328, MCL 750.492a. A certified copy
- 8 of the court record is conclusive evidence of the conviction.
- 9 (ix) Conviction of a misdemeanor or felony involving fraud in
- 10 obtaining or attempting to obtain fees related to the practice of
- 11 a health profession. A certified copy of the court record is
- 12 conclusive evidence of the conviction.
- 13 (x) Final adverse administrative action by a licensure,
- 14 registration, disciplinary, or certification board involving the
- 15 holder of, or an applicant for, a license or registration
- 16 regulated by another state or a territory of the United States,
- 17 by the United States military, by the federal government, or by
- 18 another country. A certified copy of the record of the board is
- 19 conclusive evidence of the final action.
- 20 (xi) Conviction of a misdemeanor that is reasonably related
- 21 to or that adversely affects the licensee's or registrant's
- 22 ability to practice in a safe and competent manner. A certified
- 23 copy of the court record is conclusive evidence of the
- 24 conviction.
- 25 (xii) Conviction of a violation of section 430 of the
- 26 Michigan penal code, 1931 PA 328, MCL 750.430. A certified copy
- 27 of the court record is conclusive evidence of the conviction.

- 1 (xiii) Conviction of a criminal offense under section 83, 84,
- 2 316, 317, 321, 520b, 520c, 520d, or 520f of the Michigan penal
- 3 code, 1931 PA 328, MCL 750.83, 750.84, 750.316, 750.317, 750.321,
- 4 750.520b, 750.520c, 750.520d, and 750.520f. A certified copy of
- 5 the court record is conclusive evidence of the conviction.
- 6 (c) Prohibited acts, consisting of 1 or more of the
- 7 following:
- 8 (i) Fraud or deceit in obtaining or renewing a license or
- 9 registration.
- 10 (ii) Permitting a license or registration to be used by an
- 11 unauthorized person.
- 12 (iii) Practice outside the scope of a license.
- 13 (iv) Obtaining, possessing, or attempting to obtain or
- 14 possess a controlled substance as defined in section 7104 or a
- 15 drug as defined in section 7105 without lawful authority; or
- 16 selling, prescribing, giving away, or administering drugs for
- 17 other than lawful diagnostic or therapeutic purposes.
- 18 (d) Except as otherwise specifically provided in this
- 19 section, unethical business practices, consisting of 1 or more of
- 20 the following:
- 21 (i) False or misleading advertising.
- 22 (ii) Dividing fees for referral of patients or accepting
- 23 kickbacks on medical or surgical services, appliances, or
- 24 medications purchased by or in behalf of patients.
- 25 (iii) Fraud or deceit in obtaining or attempting to obtain
- 26 third party reimbursement.
- 27 (e) Except as otherwise specifically provided in this

- 1 section, unprofessional conduct, consisting of 1 or more of the
- 2 following:
- 3 (i) Misrepresentation to a consumer or patient or in
- 4 obtaining or attempting to obtain third party reimbursement in
- 5 the course of professional practice.
- 6 (ii) Betrayal of a professional confidence.
- 7 (iii) Promotion for personal gain of an unnecessary drug,
- 8 device, treatment, procedure, or service.
- 9 (iv) Either of the following:
- 10 (A) A requirement by a licensee other than a physician or a
- 11 registrant that an individual purchase or secure a drug, device,
- 12 treatment, procedure, or service from another person, place,
- 13 facility, or business in which the licensee or registrant has a
- 14 financial interest.
- 15 (B) A referral by a physician for a designated health
- 16 service that violates 42 USC 1395nn or a regulation promulgated
- 17 under that section. For purposes of this subdivision, 42 USC
- 18 1395nn and the regulations promulgated under that section as they
- 19 exist on June 3, 2002 are incorporated by reference. A
- 20 disciplinary subcommittee shall apply 42 USC 1395nn and the
- 21 regulations promulgated under that section regardless of the
- 22 source of payment for the designated health service referred and
- 23 rendered. If 42 USC 1395nn or a regulation promulgated under that
- 24 section is revised after June 3, 2002, the department shall
- 25 officially take notice of the revision. Within 30 days after
- 26 taking notice of the revision, the department shall decide
- 27 whether or not the revision pertains to referral by physicians

- 1 for designated health services and continues to protect the
- 2 public from inappropriate referrals by physicians. If the
- 3 department decides that the revision does both of those things,
- 4 the department may promulgate rules to incorporate the revision
- 5 by reference. If the department does promulgate rules to
- 6 incorporate the revision by reference, the department shall not
- 7 make any changes to the revision. As used in this sub-
- 8 subparagraph, "designated health service" means that term as
- 9 defined in 42 USC 1395nn and the regulations promulgated under
- 10 that section and "physician" means that term as defined in
- 11 sections 17001 and 17501.
- 12 (v) For a physician who makes referrals under 42 USC 1395nn
- 13 or a regulation promulgated under that section, refusing to
- 14 accept a reasonable proportion of patients eligible for Medicaid
- 15 and refusing to accept payment from Medicaid or Medicare as
- 16 payment in full for a treatment, procedure, or service for which
- 17 the physician refers the individual and in which the physician
- 18 has a financial interest. A physician who owns all or part of a
- 19 facility in which he or she provides surgical services is not
- 20 subject to this subparagraph if a referred surgical procedure he
- 21 or she performs in the facility is not reimbursed at a minimum of
- 22 the appropriate Medicaid or Medicare outpatient fee schedule,
- 23 including the combined technical and professional components.
- 24 (vi) Any conduct by a health professional with a patient
- 25 while he or she is acting within the health profession for which
- 26 he or she is licensed or registered, including conduct initiated
- 27 by a patient or to which the patient consents, that is sexual or

- 1 may reasonably be interpreted as sexual, including, but not
- 2 limited to, sexual intercourse, kissing in a sexual manner, or
- 3 touching of a body part for any purpose other than appropriate
- 4 examination, treatment, or comfort.
- 5 (vii) Offering to provide practice-related services, such as
- 6 drugs, in exchange for sexual favors.
- 7 (f) Failure to notify under section 16222(3) or (4).
- 8 (g) Failure to report a change of name or mailing address as
- 9 required in section 16192.
- 10 (h) A violation, or aiding or abetting in a violation, of
- 11 this article or of a rule promulgated under this article.
- (i) Failure to comply with a subpoena issued pursuant to
- 13 this part, failure to respond to a complaint issued under this
- 14 article, article 7, or article 8, failure to appear at a
- 15 compliance conference or an administrative hearing, or failure to
- 16 report under section 16222(1) or 16223.
- 17 (j) Failure to pay an installment of an assessment levied
- 18 under the insurance code of 1956, 1956 PA 218, MCL 500.100 to
- 19 500.8302, within 60 days after notice by the appropriate board.
- (k) A violation of section 17013 or 17513.
- 21 (l) Failure to meet 1 or more of the requirements for
- 22 licensure or registration under section 16174.
- 23 (m) A violation of section 17015, 17015a, 17017, 17515, or
- **24** 17517.
- 25 (n) A violation of section 17016 or 17516.
- 26 (o) Failure to comply with section 9206(3).
- 27 (p) A violation of section 5654 or 5655.

- 1 (q) A violation of section 16274.
- 2 (r) A violation of section 17020 or 17520.
- 3 (s) A violation of the medical records access act, 2004 PA
- 4 47, MCL 333.26261 to 333.26271.
- 5 (t) A violation of section 17764(2).
- 6 (u) Failure to comply with the terms of a practice agreement
- 7 described in section 17047(2)(a) or (b), 17547(2)(a) or (b), or
- 8 18047(2)(a) or (b).
- 9 (V) A VIOLATION OF SECTION 7303A(3).
- Sec. 16226. (1) After finding the existence of 1 or more of
- 11 the grounds for disciplinary subcommittee action listed in
- 12 section 16221, a disciplinary subcommittee shall impose 1 or more
- 13 of the following sanctions for each violation:

| 14 | Violations of Section 16221           | Sanctions                         |
|----|---------------------------------------|-----------------------------------|
| 15 | Subdivision (a), (b)( $i$ ),          | Probation, limitation, denial,    |
| 16 | (b) (ii) , (b) (iii) , (b) (iv) ,     | suspension, revocation,           |
| 17 | (b) (v), (b) (vi), (b) (vii),         | permanent revocation,             |
| 18 | (b) $(ix)$ , (b) $(x)$ , (b) $(xi)$ , | restitution, or fine.             |
| 19 | or (b) (xii)                          |                                   |
| 20 |                                       |                                   |
| 21 | Subdivision (b) (viii)                | Revocation, permanent revocation, |
| 22 |                                       | or denial.                        |
| 23 |                                       |                                   |
| 24 | Subdivision (b) (xiii)                | Permanent revocation              |
| 25 |                                       | for a violation described in      |
| 26 |                                       | subsection $(5)$ ; otherwise,     |
| 27 |                                       | probation, limitation, denial,    |

| 1  |  | suspension, revocation,           |
|----|--|-----------------------------------|
| 2  |  | restitution, or fine.             |
| 3  |  |                                   |
| 4  | Subdivision (c) $(i)$                  | Denial, revocation, suspension,   |
| 5  |  | probation, limitation, or fine.   |
| 6  |  |                                   |
| 7  | Subdivision (c)(ii)                    | Denial, suspension, revocation,   |
| 8  |  | restitution, or fine.             |
| 9  |  |                                   |
| 10 | Subdivision (c) (iii)                  | Probation, denial, suspension,    |
| 11 |  | revocation, restitution, or fine. |
| 12 |  |                                   |
| 13 | Subdivision (c) (iv)                   | Fine, probation, denial,          |
| 14 | or (d)( <i>iii</i> )                   | suspension, revocation, permanent |
| 15 |  | revocation, or restitution.       |
| 16 |  |                                   |
| 17 | Subdivision (d) $(i)$                  | Reprimand, fine, probation,       |
| 18 | or (d)(ii)                             | denial, or restitution.           |
| 19 |  |                                   |
| 20 | Subdivision (e) $(i)$ ,                | Reprimand, fine, probation,       |
| 21 | (e) $(iii)$ , (e) $(iv)$ , (e) $(v)$ , | limitation, suspension,           |
| 22 | (h), or (s)                            | revocation, permanent revocation, |
| 23 |  | denial, or restitution.           |
| 24 |  |                                   |
| 25 | Subdivision (e) (ii)                   | Reprimand, probation, suspension, |
| 26 | or (i)                                 | revocation, permanent             |
| 27 |  | revocation, restitution,          |
| 28 |  | denial, or fine.                  |
| 29 |  |                                   |

| 1  | Subdivision           | (e) ( <i>vi</i> ) | Probation, suspension, revocation, |
|----|-----------------------|-------------------|------------------------------------|
| 2  | or (e) ( <i>vii</i> ) |                   | limitation, denial,                |
| 3  |                       |                   | restitution, or fine.              |
| 4  |                       |                   | reservation, or rime.              |
| 5  | Subdivision           | (f)               | Reprimand, denial, limitation,     |
|    | Subdivision           | ( L )             | _                                  |
| 6  |                       |                   | probation, or fine.                |
| 7  |                       |                   |                                    |
| 8  | Subdivision           | (g)               | Reprimand or fine.                 |
| 9  |                       |                   |                                    |
| 10 | Subdivision           | (j)               | Suspension or fine.                |
| 11 |                       |                   |                                    |
| 12 | Subdivision           | (k), (p),         | Reprimand, probation, suspension,  |
| 13 | or (r)                |                   | revocation, permanent revocation,  |
| 14 |                       |                   | or fine.                           |
| 15 |                       |                   |                                    |
| 16 | Subdivision           | (l)               | Reprimand, denial, or              |
| 17 |                       |                   | limitation.                        |
| 18 |                       |                   |                                    |
| 19 | Subdivision           | (m) or (o)        | Denial, revocation, restitution,   |
| 20 |                       |                   | probation, suspension,             |
| 21 |                       |                   | limitation, reprimand, or fine.    |
| 22 |                       |                   |                                    |
| 23 | Subdivision           | (n)               | Revocation or denial.              |
|    | Subdivision           | (11)              | Revocation of dental.              |
| 24 |                       |                   |                                    |
| 25 | Subdivision           | (q)               | Revocation.                        |
| 26 |                       |                   |                                    |
| 27 | Subdivision           | (t)               | Revocation, permanent revocation,  |
| 28 |                       |                   | fine, or restitution.              |
| 29 | Subdivision           | (u)               | Denial, revocation, probation,     |

| 1  | suspension, limitation, reprimand                                 |  |  |
|----|---|--|--|
| 2  | or fine.  |  |  |
| 3  |   |  |  |
| 4  | SUBDIVISION (V) SUBJECT TO SUBSECTION (5),                        |  |  |
| 5  | SUSPENSION, REVOCATION, OR  |  |  |
| 6  | PERMANENT REVOCATION.   |  |  |
| 7  | (2) Determination of sanctions for violations under this          |  |  |
| 8  | section shall be made by a disciplinary subcommittee. If, during  |  |  |
| 9  | judicial review, the court of appeals determines that a final     |  |  |
| 10 | decision or order of a disciplinary subcommittee prejudices       |  |  |
| 11 | substantial rights of the petitioner for 1 or more of the grounds |  |  |
| 12 | listed in section 106 of the administrative procedures act of     |  |  |
| 13 | 1969, 1969 PA 306, MCL 24.306, and holds that the final decision  |  |  |
| 14 | or order is unlawful and is to be set aside, the court shall      |  |  |
| 15 | state on the record the reasons for the holding and may remand    |  |  |
| 16 | the case to the disciplinary subcommittee for further             |  |  |
| 17 | consideration.  |  |  |
| 18 | (3) A disciplinary subcommittee may impose a fine in an           |  |  |
| 19 | amount that does not exceed \$250,000.00 for a violation of       |  |  |
| 20 | section 16221(a) or (b). A disciplinary subcommittee shall impose |  |  |
| 21 | a fine of at least \$25,000.00 if the violation of section        |  |  |
| 22 | 16221(a) or (b) results in the death of 1 or more patients.       |  |  |
| 23 | (4) A disciplinary subcommittee may require a licensee or         |  |  |
| 24 | registrant or an applicant for licensure or registration who has  |  |  |
| 25 | violated this article, article 7, or article 8 or a rule          |  |  |
| 26 | promulgated under this article, article 7, or article 8 to        |  |  |
| 27 | satisfactorily complete an educational program, a training        |  |  |

- 1 program, or a treatment program, a mental, physical, or
- 2 professional competence examination, or a combination of those
- 3 programs and examinations.
- 4 (5) A DISCIPLINARY SUBCOMMITTEE THAT FINDS THAT A LICENSEE,
- 5 A REGISTRANT, OR AN APPLICANT FOR LICENSURE OR REGISTRATION HAS
- 6 VIOLATED SECTION 16221(V) SHALL, FOR A FIRST VIOLATION OF THAT
- 7 SECTION, ORDER THE LICENSEE, REGISTRANT, OR APPLICANT TO COMPLETE
- 8 A PROGRAM OF REMEDIAL CONTINUING EDUCATION FOCUSED ON
- 9 PRESCRIPTION DRUG AND OPIOID ADDICTION, TO BE COMPLETED WITHIN
- 10 180 DAYS AFTER THE DEPARTMENT NOTIFIES HIM OR HER OF ITS ORDER
- 11 UNDER THIS SUBSECTION. FOR A SECOND OR SUBSEQUENT VIOLATION OF
- 12 SECTION 16221(V), OR A FAILURE TO COMPLETE THE PROGRAM DESCRIBED
- 13 IN THIS SUBSECTION, THE DISCIPLINARY SUBCOMMITTEE SHALL IMPOSE 1
- 14 OR MORE OF THE SANCTIONS DESCRIBED IN SUBSECTION (1) FOR A
- 15 VIOLATION OF SECTION 16221(V).
- 16 (6) (5) A disciplinary subcommittee shall impose the
- 17 sanction of permanent revocation for a violation of section
- 18 16221(b) (xiii) if the violation occurred while the licensee or
- 19 registrant was acting within the health profession for which he
- 20 or she was licensed or registered.
- 21 (7)  $\frac{(6)}{(6)}$  Except as otherwise provided in subsection  $\frac{(5)}{(6)}$ ,
- 22 a disciplinary subcommittee shall not impose the sanction of
- 23 permanent revocation under this section without a finding that
- 24 the licensee or registrant engaged in a pattern of intentional
- 25 acts of fraud or deceit resulting in personal financial gain to
- 26 the licensee or registrant and harm to the health of patients
- 27 under the licensee's or registrant's care.

- 1 Enacting section 1. This amendatory act does not take effect
- 2 unless Senate Bill No. 166
- of the 99th Legislature is enacted into law.

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