# FY 2019-20: STATE POLICE

# **Summary: As Reported by House Appropriations Committee**

House Bill 4615 (H-2)



**Analyst: Marcus Coffin** 

	FY 2018-19 YTD	Y 2018-19 YTD FY 2019-20	FY 2019-20	FY 2019-20	FY 2019-20	Difference: House From FY 2018-19 YTD	
	as of 3/5/19	Executive	House	Senate	Enacted	Amount	%
IDG/IDT	\$24,748,300	\$24,933,900	\$24,933,900			\$185,600	0.7
Federal	100,648,800	75,728,500	75,486,100			(25,162,700)	(25.0)
Local	5,146,800	4,766,200	4,540,200			(606,600)	(11.8)
Private	115,000	35,000	35,000			(80,000)	(69.6)
Restricted	154,103,700	144,658,200	144,105,900			(9,997,800)	(6.5)
GF/GP	493,173,800	468,507,200	454,542,800			(38,631,000)	(7.8)
Gross	\$777,936,400	\$718,629,000	\$703,643,900			(\$74,292,500)	(9.5)
FTEs	3,521.0	3,544.0	3,519.0			(2.0)	(0.1)

Notes: (1) FY 2018-19 year-to-date figures include mid-year budget adjustments through March 5, 2019. (2) Appropriation figures for all years include all proposed appropriation amounts, including amounts designated as "one-time."

## **Overview**

The Michigan Department of State Police (MSP) is this state's primary law enforcement and emergency response authority. The department is responsible for criminal law enforcement and investigation, traffic and motor carrier safety, and homeland security. The department is also responsible for the administration and implementation of various state programs, technologies, and specialized services intended to enhance the capabilities and coordination of federal, state, and local law enforcement agencies, the criminal justice system, and the entire public safety community.

Major Budget Changes From FY 2018-19 YTD Appropriations		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 House <u>Change</u>
1. Medical Marihuana Reduction  Executive reflects a restricted funding reduction of \$9.0 million (from the Marihuana Regulatory Fund) across five line items to align funding with anticipated fund revenues, and includes a reduction of 32.0 FTE positions to align staffing levels with actual departmental activity levels. House concurs.	FTE	NA	(32.0)
	Gross	<b>NA</b>	<b>(\$8,988,700)</b>
	Restricted	NA	(8,988,700)
	GF/GP	NA	\$0
2. FY 2018-2019 Trooper Recruit School Annualization  Executive includes \$8.1 million GF/GP to support various departmental expenses incurred for 75 troopers that are expected to graduate from Trooper Recruit School during FY 2018-19. Costs include fleet leasing, equipment, IT support, and salaries and benefits. House concurs.	<b>Gross</b>	<b>NA</b>	<b>\$8,098,300</b>
	GF/GP	NA	\$8,098,300
3. FY 2019-2020 Trooper Recruit School  Executive includes \$8.6 million GF/GP (\$3.9 million ongoing, \$4.7 million one-time) and authorization for 50.0 FTE positions to support various costs associated with the FY 2019-20 Trooper Recruit School, which under the executive's proposal would be anticipated to graduate 50 new troopers and would begin in January 2020. Costs include salaries, training materials, patrol cars, and trooper outfitting. House includes \$4.3 million GF/GP (\$2.0 million ongoing, \$2.4 million one-time) and authorization for 25.0 FTE positions.	FTE	NA	25.0
	<b>Gross</b>	<b>NA</b>	<b>\$4,322,500</b>
	GF/GP	NA	\$4,322,500

Major Budget Changes From FY 2018-19 YTD Appropriations		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 House <u>Change</u>
<b>4. Recreational Marihuana Implementation</b> Executive includes \$3.0 million in restricted funding from the Marihuana Regulation Fund and authorization for 9.0 FTE positions for the department's implementation of investigative activities pertaining to recreational marihuana. House concurs.	FTE	NA	9.0
	Gross	<b>NA</b>	<b>\$3,000,000</b>
	Restricted	NA	3,000,000
	GF/GP	NA	\$0
5. Patrol Vehicle Fleet Reduction  Executive reduces funding by \$2.0 million GF/GP to reflect cost savings resulting from a patrol vehicle fleet reduction of approximately 275 vehicles. House concurs.	<b>Gross</b>	<b>NA</b>	<b>(\$2,000,000)</b>
	GF/GP	NA	(\$2,000,000)
6. Medical Marihuana Excise Fund Removal  Executive eliminates \$1.8 million in restricted funding from the Medical Marihuana Excise Fund for the Investigative Services and Standards and Training/Justice Training Grants line items. This reflects the elimination of the 3% excise tax on medical marihuana provisioning center sales due to the passage of 2018 Initiated Law 1. House concurs.	Gross	<b>\$1,815,000</b>	<b>(\$1,815,000)</b>
	Restricted	1,815,000	(1,815,000)
	GF/GP	\$0	\$0
7. Vehicle Camera Streaming Network  Executive includes \$2.3 million GF/GP to support hardware and service costs (including hosting and data storage) for the streaming of video footage from MSP patrol vehicles. House reduces the amount for FY 2019-20 to \$766,600 GF/GP and anticipates a three year phase-in for the streaming network.	<b>Gross</b>	<b>NA</b>	<b>\$766,600</b>
	GF/GP	NA	\$766,600
8. Special Operations Reduction  Executive includes a reduction of \$677,600 GF/GP and 4.0 FTE positions to reflect cost savings realized through reductions of executive security details. House concurs.	FTE	67.0	(4.0)
	Gross	<b>\$13,261,300</b>	( <b>\$677,600)</b>
	Private	15,000	0
	Restricted	1,196,200	0
	GF/GP	\$12,050,100	( <b>\$677,600</b> )
9. Credit Card Fee Authorization Increase  Executive includes \$578,700 Gross (\$4,200 GF/GP) to support fees paid by the department for processing credit card transactions. The increased authorization covers increases in the fees charged by credit card providers, as well as fees anticipated to arise from online transactions for concealed pistol license renewal. House concurs.	Gross IDG Federal Local Restricted GF/GP	<b>NA</b> NA NA NA NA	\$578,700 2,800 1,500 1,200 569,000 \$4,200
10. Automated Biometrics Identification System Increase <a href="Executive">Executive</a> includes \$510,200 GF/GP for cost increases related to ABIS, which is the successor system to the Automated Fingerprint Identification System. <a href="House">House</a> concurs.	<b>Gross</b>	<b>NA</b>	<b>\$510,200</b>
	GF/GP	NA	\$510,200
11. Operating Materials and Supplies Reduction  Executive includes a reduction of \$450,000 GF/GP to reflect cost savings on miscellaneous office materials and supplies in eight department line items. House concurs.	<b>Gross</b>	<b>NA</b>	<b>(\$450,000)</b>
	GF/GP	NA	(\$450,000)
12. Breath Alcohol Program Increase  Executive includes \$300,100 GF/GP for the Breath Alcohol Program.  The GF/GP funding will offset reduced restricted funding revenues resulting from lower revenues to the Drunk Driving Prevention and Training Fund. House concurs.	<b>Gross</b>	<b>NA</b>	<b>\$300,100</b>
	GF/GP	NA	\$300,100
13. Administrative Vehicle Fleet Reduction  Executive reduces funding by \$300,000 GF/GP to reflect cost savings resulting from an administrative vehicle fleet reduction of approximately 50 vehicles. House concurs.	<b>Gross</b>	<b>NA</b>	<b>(\$300,000)</b>
	GF/GP	NA	(\$300,000)

Major Budget Changes From FY 2018-19 YTD Appropriations		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 House <u>Change</u>
14. Ammunition Costs Increase  Executive includes \$258,600 GF/GP for cost increases for ammunition that the department purchases. House concurs.	<b>Gross</b>	<b>NA</b>	<b>\$258,600</b>
	GF/GP	NA	\$258,600
15. Grants and Community Services Reduction  Executive reduces funding by \$255,400 GF/GP to reflect cost savings that have been achieved by consolidating responsibilities within the Grants and Community Services Division. House concurs.	Gross	\$16,752,600	(\$255,400)
	Federal	6,248,600	0
	Private	100,000	0
	Restricted	9,276,500	0
	GF/GP	\$1,127,500	(\$255,400)
16. Accounting Service Center Increase  Executive includes \$179,100 GF/GP to support increased Accounting Service Center costs that are charged to the department by the DTMB.  House concurs.	Gross IDG Restricted GF/GP	<b>\$1,081,200</b> 13,400 201,800 \$866,000	\$179,100 0 0 \$179,100
17. eWarrant System Increase  Executive includes \$130,000 GF/GP for hosting and maintenance charges associated with the eWarrant system, which is a statewide information exchange system that provides a streamlined warrant process for law enforcement agencies, prosecutors, and court officials. House concurs.	<b>Gross</b>	<b>NA</b>	<b>\$130,000</b>
	GF/GP	NA	\$130,000
18. Combined Strategic Support Module Increase  Executive includes \$123,000 GF/GP for licensing and server costs related to the Combined Strategic Support Module, which supports automated in-vehicle location systems, real-time data feeds for digitally-fenced high crime and high traffic accident areas, and augmented visualization technology for direct video streaming between department aircraft and ground troopers. House concurs.	<b>Gross</b>	<b>NA</b>	<b>\$123,000</b>
	GF/GP	NA	\$123,000
19. Discretionary Overtime Reduction  Executive reduces funding by \$100,000 GF/GP to reflect cost savings resulting from reductions to budgeted overtime in 8 payroll appropriations (Post Operations is held harmless in this reduction). House concurs.	<b>Gross</b>	<b>NA</b>	<b>(\$100,000)</b>
	GF/GP	NA	(\$100,000)
20. Emergency Management and Homeland Security Training Center Reduction Executive reduces funding by \$29,600 GF/GP, as restricted funding from training fees is anticipated to be sufficient to cover training center expenses. House concurs.	<b>Gross</b>	<b>NA</b>	<b>(\$29,600)</b>
	GF/GP	NA	(\$29,600)
21. Civil Air Patrol Elimination  Executive eliminates \$20,000 GF/GP for the Civil Air Patrol line item.  The line has historically been used to cover civil air patrol costs (namely fuel and flight time) for support activities provided by the Civil Air Patrol to the department. House concurs.	<b>Gross</b>	<b>\$20,000</b>	<b>(\$20,000)</b>
	GF/GP	\$20,000	(\$20,000)
<b>22.</b> One-Time Placeholder  House includes \$100 GF/GP in one-time funding for a placeholder for a first responder communications network, which would provide first responders with access to a designated broadband network for communication and collaboration.	<b>Gross</b>	<b>NA</b>	<b>\$100</b>
	GF/GP	NA	\$100
23. Secure Cities Partnership Funding Restructure  House replaces \$2.5 million GF/GP in the Secure Cities Partnership line item with \$2.5 million in restricted funding from the State Services Fee Fund.	FTE	30.0	0
	<b>Gross</b>	<b>\$7,861,300</b>	<b>\$0</b>
	Restricted	0	2,500,000
	GF/GP	\$7,861,300	(\$2,500,000)

Major Budget Changes From FY 2018-19 YTD Appropriations		FY 2018-19 Year-to-Date (as of 3/5/19)	FY 2019-20 House <u>Change</u>
24. Local Public Safety Grants Placeholder  House reduces funding for the Departmentwide line by \$100 GF/GP and allocates this funding for a \$100 GF/GP placeholder for grants to local public safety departments, included in the Law Enforcement Services appropriation unit.	<b>Gross</b> GF/GP	<b>NA</b> NA	<b>\$0</b> \$0
<ul> <li>25. Removal of FY 2018-2019 One-Time Appropriations Executive removes the following FY 2018-19 one-time appropriations: <ul> <li>Michigan International Speedway Traffic Control (\$725,000 GF/GP)</li> <li>OK2SAY Information Technology Upgrade (\$100 GF/GP)</li> <li>FY 2018-19 Trooper Recruit School (\$7.8 million GF/GP)</li> <li>House concurs on two items, but retains \$600,000 for Michigan International Speedway Traffic Control.</li> </ul> </li></ul>	<b>Gross</b> GF/GP	<b>\$8,476,400</b> \$8,476,400	<b>(\$7,876,400)</b> (\$7,876,400)
<u>Executive</u> removes FY 2018-19 supplemental appropriations and appropriations authorized by boilerplate; aligns authorizations with expected revenues for federal, local, private, and restricted fund sources; and provides for several internal net-zero transfers, including the restructuring of Secure Cities Partnership funding, restructuring of State 9-1-1 Administration funding, Michigan Commission on Law Enforcement Standards rent transfer, and Missing Persons Unit and Canine Unit personnel transfers. <u>House</u> concurs with all items except the restructuring of Secure Cities Partnership Funding.	Gross Federal Local Private Restricted GF/GP	NA NA NA NA NA	(\$63,720,500) (25,268,900) (404,600) (80,000) (2,841,000) (\$35,126,000)
<b>27. Economic Adjustments</b> Executive reflects increased costs of \$3.4 million (\$2.2 million GF/GP) for negotiated salary and wage increases (2.0% ongoing, 2.0% lump sum), actuarially required retirement contributions, worker's compensation, building occupancy charges, and other economic adjustments. House concurs.	Gross IDG Federal Local Restricted GF/GP	NA NA NA NA NA	\$3,402,900 182,800 347,100 22,800 630,200 \$2,220,000
<b>28.</b> Administrative Efficiencies  House reduces operational funding in the Departmentwide line item by a total of \$2.7 million Gross (\$2.7 million GF/GP), reflecting a reduction to be achieved through administrative efficiencies.	Gross IDG Federal Restricted GF/GP	\$46,073,400 211,300 268,000 3,896,900 \$41,697,200	(\$2,747,100) 0 (2,200) (25,300) (\$2,719,600)
<b>29.</b> IT Reduction  House reduces funding available for information technology services and projects by \$7.0 million Gross (\$3.5 million GF/GP).	Gross IDG Federal Local Restricted GF/GP	\$26,582,500 390,500 957,100 918,200 11,199,000 \$13,117,700	(\$6,982,300) 0 (240,200) (226,000) (3,027,000) (\$3,489,100)

# **Major Boilerplate Changes From FY 2018-19**

## Sec. 210. Contingency Funding – REVISED

Authorizes federal, state restricted, local, and private contingency funding authorization; authorizes expenditure of funds after legislative transfer to specific line items. Executive revises to decrease federal contingency fund authorization from \$10.0 million to \$8.5 million and to increase state restricted contingency fund authorization from \$3.5 million to \$5.0 million. House concurs.

# Sec. 216. Communication with the Legislature – RETAINED

Prohibits the department from taking disciplinary action against employees for communicating with legislators or their staff. Executive deletes. House retains.

#### Major Boilerplate Changes From FY 2018-19

#### Sec. 217. Quarterly Reporting on Achieving Requirements – REVISED

Requires the department to provide quarterly reports on its performance against metrics cited in the article, status of work projects, and financial status. <u>Executive</u> revises to a bi-annual rather than quarterly reporting cycle. <u>House</u> concurs.

### Sec. 220. Privatization Project Plans - RETAINED

Requires the submission of a project plan to the appropriations subcommittees and the fiscal agencies 90 days before beginning any effort to privatize. <u>Executive</u> deletes. <u>House</u> retains.

#### Sec. 224. Authorization to Expend Private Donations – REVISED

Appropriates money donated to MSP for purposes designated by the donor. <u>Executive</u> retains. <u>House</u> revises to allow for the donation of nonmonetary gifts, as well as monetary gifts.

#### Sec. 226. Attrition School Intent - NEW

Stipulates legislative intent that the department shall utilize attrition savings to conduct an attrition school in FY 2019-20 that will graduate at least 70 new troopers. Executive does not include. House includes new language.

#### Sec. 301. Capitol and Secondary Complex Security - DELETED

Requires the department to maintain adequate levels of staffing and resources for providing security services at the state Capitol Building and surrounding buildings; requires a minimum of 35,000 patrols at state-owned and leased facilities. Executive deletes but retains content and merges as a subsection of Sec. 702. House concurs.

#### Sec. 402. Criminal Justice Information Center – RETAINED

Requires the department to maintain and ensure compliance with Criminal Justice Information Center databases and applications. <u>Executive</u> revises to delete a reporting requirement for revenues and costs of concealed pistol licensing. House retains.

#### Sec. 407. School Safety Report - REVISED

Requires the department to submit a report detailing school safety grants, incidents of school violence or threats, OK2SAY-based incidents and activities, and recommendations for school safety measures. <u>Executive</u> deletes. <u>House</u> revises with minor grammatical changes and to specify a biannual reporting basis.

#### Sec. 408. Local Public Safety Grants - NEW

Requires the department to use funds appropriated for local public safety grants to establish a competitive grant program for the purchase of equipment to enhance public safety operations. Executive does not include. House includes new language.

#### Sec. 601. General Law Enforcement and Traffic Safety - REVISED

Stipulates MSP troopers shall not be prohibited from responding to criminal or emergency situations and shall make every effort to protect residents; requires MSP to maintain staff and resources to enhance traffic safety and dedicate a minimum of 455,200 hours to statewide patrol, a minimum of 40,000 within distressed cities, and a minimum of 2,000 within Belle Isle; requires MSP to maintain a 93% compliance rate for reporting registered sex offenders; and requires the submission of a report on the Secure Cities Partnership. Executive revises to delete requirement for 2,000 patrol hours within Belle Isle. House concurs and also revises the sex offender requirement to require 7,000 residence checks of registered sex offenders rather than a 93% compliance rate.

#### Sec. 702. Specialized Support Teams – REVISED

Requires the department to maintain specialized support teams for statewide availability, and to prepare a report regarding best practices in law enforcement for issues related to drones. Executive revises to eliminate the best-practices report on drones and to incorporate requirements of former Sec. 301, including that the department provide security services for select state facilities and conduct 35,000 property inspections of state-owned and leased facilities. House concurs with inclusion of Sec. 301 requirements but retains the drone report requirement.

## Sec. 704. Emergency Management and Homeland Security – RETAINED

Specifies the department's role in coordinating emergency preparedness and response efforts. <u>Executive</u> revises to eliminate language allowing the director to expend any departmental appropriation in responding to a declared state of emergency or disaster and to eliminate quarterly reporting on the status of critical infrastructure vulnerabilities. <u>House</u> retains.

#### Sec. 706. Secondary Road Patrol Program - REVISED

Requires the department to provide funding to county sheriff departments to patrol secondary roads; stipulates sheriffs' duties under the Secondary Road Patrol program; and requires the department to provide an annual report on secondary road patrol activities. Executive retains. House revises reporting requirements to delete current year language and instead require a report from the Office of Highway Safety Planning and the State Court Administrator detailing justice system assessment collections.

## Major Boilerplate Changes From FY 2018-19

# Sec. 1001. FY 2019-20 Appropriation - REVISED

Expresses legislative intent that FY 2019-20 appropriations are anticipated to be the same as FY 2018-19 appropriations, and adjusted for changes in caseloads, federal fund match rates, economic factors, and available revenue. Executive deletes. House revises to update fiscal years.