Legislative Analysis



PRESIDENTIAL PRIMARY COST REIMBURSEMENT

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

House Bill 6118 as introduced Sponsor: Rep. Roger Hauck Committee: Appropriations

Analysis available at http://www.legislature.mi.gov

Complete to 8-31-20

SUMMARY:

House Bill 6118 would amend the Michigan Election Law to provide a one-time extension of the date by which counties, cities, and townships must submit to the Department of Treasury a verified account of their actual costs for the 2020 presidential primary election. The bill would extend the due date from June 8, 2020 (i.e., 90 days after the March 10 primary election) to September 30, 2020. Counties, cities, and townships must submit their accounting of actual costs to qualify for reimbursement from state funds appropriated for this purpose.

The bill would also eliminate outdated provisions related to compensation of costs from processing voter identification cards. These provisions:

- Required the state to compensate each city and township for costs of processing voter identification cards for the sole purpose of changing or adding a voter's political party preference.
- Prohibited the state from compensating a city or township for costs of processing voter identification cards for original voter registration applications or applications to change a voter's address.
- Required the state to distribute compensation for the above costs equitably upon receipt of an annual verified account of actual costs stating the number of voter identification cards processed as described above.

MCL 168.624g

BACKGROUND INFORMATION:

Section 624g(1) requires the state to reimburse counties, cities, and townships for the cost of conducting a presidential primary election. Section 624g(4) requires the legislature to appropriate from the general fund an amount necessary to reimburse those local governments for their costs of conducting the presidential primary election. As described above, state reimbursement of these costs is contingent upon local governments' submitting a verified accounting of their actual costs no later than 90 days after the date of the primary election.

The legislature appropriated \$14.0 million GF/GP under 2020 PA 66, enacted March 30, 2020, to satisfy the requirement of section 624g(4). Later in the year, as local governments submitted their verified primary election costs, it was determined that \$14.0 million would not be enough to reimburse all local governments' costs. The legislature appropriated an

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additional \$4.0 million GF/GP under 2020 PA 144, enacted July 31, 2020, to support these costs, for a total appropriated amount of \$18.0 million. Four counties and 156 cities and townships did not submit their primary election costs to the Department of Treasury to request reimbursement by the June 8 deadline. A list of these local governments is provided at the end of this summary.

FISCAL IMPACT:

The bill would require the state to cover the costs of conducting the 2020 presidential primary election for up to four counties and 156 cities and townships that did not submit their verified accounting of costs by the deadline required to qualify for state reimbursement. The final cost to the state cannot be determined until after the September 30, 2020, deadline provided in the bill, at which time the total amount requested for reimbursements would be known. However, an estimate of the cost of outstanding reimbursements, based on requests received by June 8 and past and current reported election costs, is provided below.

According to the Department of State, local governments submitted a total of \$17.2 million in reimbursement requests by June 8, leaving approximately \$757,700 available in spending authorization from the 2020 primary election appropriations. Data from the 2016 primary election show that \$471,000 was sent in 2016 to the local governments that did not submit 2020 reimbursement requests by June 8. Adjusting for the 38% increase seen so far in cost reimbursements between the 2016 and 2020 presidential primary elections, the estimated total reimbursements for all outstanding requests would be \$649,400.

Under current law, the remaining \$757,700 appropriated for primary elections would lapse to the general fund at the close of the fiscal year. It is estimated that current appropriations would support all outstanding reimbursements under the bill. Should actual reimbursement requests received by the proposed due date of September 30 exceed the remaining authorized amount, section 624g would require the legislature to appropriate the additional amount needed to support those costs.

The elimination of subsection (3) would have no fiscal impact on the state or local units of government.

Fiscal Analyst: Michael Cnossen

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations, and does not constitute an official statement of legislative intent.

Estimated Outstanding Reimbursement Requests by County, City, and Township

<u>County</u>	<u>Jurisdiction</u>	Jurisdiction <u>Type</u>	2016 Reimbursement	Estimated 2020 Reimbursement
Crawford		County	\$26,369	\$36,389
Isabella		County	\$57,874	\$79,866
Leelanau		County	\$21,548	\$29,736
Monroe		County	\$88,883	\$122,659
Allegan	Allegan	City	\$2,693	\$3,716
Arenac	Omer	City	\$618	\$852
Bay	Auburn	City	\$1,089	\$1,503
Bay	Essexville	City	\$3,239	\$4,470
Berrien	Buchanan	City	\$3,261	\$4,500
Calhoun	Marshall	City	\$2,243	\$3,095
Cass	Dowagiac	City	\$5,067	\$6,993
Emmet	Harbor Springs	City	\$1,303	\$1,798
Gladwin	Beaverton	City	\$915	\$1,263
Gogebic	Bessemer	City	\$1,541	\$2,127
Mackinac	Mackinac Island	City	\$1,118	\$1,543
Macomb	Memphis	City	\$2,112	\$2,914
Mason	Scottville	City	\$1,202	\$1,659
Newaygo	White Cloud	City	\$717	\$989
Oakland	Bloomfield Hills	City	\$3,050	\$4,209
Oakland	Clarkston	City	\$903	\$1,247
Oakland	Lake Angelus	City	\$0	\$0
Oakland	Northville	City	\$7,989	\$11,025
Oakland	Sylvan Lake	City	\$3,411	\$4,707
Sanilac	Marlette	City	\$1,026	\$1,416
Schoolcraft	Manistique	City	\$2,346	\$3,238
Alcona	Greenbush	Township	\$0	\$0
Alcona	Hawes	Township	\$1,953	\$2,696
Alger	Burt	Township	\$802	\$1,107
Alger	Onota	Township	\$1,042	\$1,438
Allegan	Lee	Township	\$1,089	\$1,503
Allegan	Watson	Township	\$0	\$0
Alpena	Maple Ridge	Township	\$597	\$824
Antrim	Kearney	Township	\$0	\$0
Antrim	Mancelona	Township	\$0	\$0
Antrim	Star	Township	\$0	\$0
Antrim	Warner	Township	\$664	\$917
Arenac	Lincoln	Township	\$0	\$0
Arenac	Moffatt	Township	\$0	\$0
Arenac	Standish	Township	\$0	\$0
Baraga	Arvon	Township	\$1,078	\$1,488
Bay	Gibson	Township	\$1,415	\$1,953
Bay	Kawkawlin	Township	\$2,710	\$3,739

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Benzie	Colfax	Township	\$1,024	\$1,414
Berrien	Coloma	Township	\$3,971	\$5,480
Berrien	Niles	Township	\$9,232	\$12,739
Branch	California	Township	\$1,479	\$2,041
Branch	Kinderhook	Township	\$2,204	\$3,042
Calhoun	Homer	Township	\$1,099	\$1,516
Cass	La Grange	Township	\$2,051	\$2,830
Cheboygan	Forest	Township	\$1,888	\$2,606
Chippewa	Dafter	Township	\$1,005	\$1,387
Chippewa	Hulbert	Township	\$916	\$1,263
Chippewa	Pickford	Township	\$1,338	\$1,846
Chippewa	Raber	Township	\$0	\$0
Chippewa	Soo	Township	\$1,915	\$2,643
Clare	Franklin	Township	\$799	\$1,102
Clare	Hamilton	Township	\$862	\$1,190
Clare	Sheridan	Township	\$1,093	\$1,508
Delta	Cornell	Township	\$0	\$0
Delta	Escanaba	Township	\$2,524	\$3,483
Emmet	Little Traverse	Township	\$1,413	\$1,949
Emmet	Readmond	Township	\$1,290	\$1,781
Emmet	Resort	Township	\$2,030	\$2,801
Genesee	Genesee	Township	\$14,539	\$20,064
Gladwin	Billings	Township	\$0	\$0
Gladwin	Bourret	Township	\$1,617	\$2,232
Gladwin	Grim	Township	\$377	\$520
Gogebic	Bessemer	Township	\$805	\$1,111
Grand Traverse	Mayfield	Township	\$1,169	\$1,613
Gratiot	New Haven	Township	\$0	\$0
Gratiot	Wheeler	Township	\$829	\$1,143
Hillsdale	Adams	Township	\$1,018	\$1,405
Hillsdale	Allen	Township	\$0	\$0
Houghton	Osceola	Township	\$3,801	\$5,245
Huron	McKinley	Township	\$976	\$1,347
Huron	Meade	Township	\$744	\$1,027
Huron	Oliver	Township	\$996	\$1,375
Huron	Paris	Township	\$776	\$1,071
Ingham	Onondaga	Township	\$1,032	\$1,424
Ionia	Danby	Township	\$0	\$0
Ionia	Easton	Township	\$0	\$0
Ionia	Keene	Township	\$2,175	\$3,001
Iosco	Sherman	Township	\$769	\$1,062
Iron	Hematite	Township	\$1,514	\$2,089
Isabella	Lincoln	Township	\$0	\$0
Kalamazoo	Prairie Ronde	Township	\$2,023	\$2,792
Kalamazoo	Wakeshma	Township	\$1,508	\$2,081
Kalkaska	Blue Lake	Township	\$1,795	\$2,476

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Newaygo Ashland Township \$1,869 \$2,580 Newaygo Beaver Township \$0 \$0 Newaygo Bridgeton Township \$852 \$1,175 Newaygo Croton Township \$982 \$1,356 Newaygo Denver Township \$654 \$903 Newaygo Grant Township \$1,134 \$1,565 Newaygo Home Township \$585 \$807 Newaygo Sheridan Township \$0 \$0 Newaygo Sheridan Township \$924 \$1,275 Newaygo Sherman Township \$924 \$1,275 Newaygo Troy Township \$651 \$898 Ogemaw Goodar Township \$700 \$966 Ogemaw Logan Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$97	Midland	Hope	Township	\$1,678	\$2,316
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Newaygo Bridgeton Township \$852 \$1,175 Newaygo Croton Township \$982 \$1,356 Newaygo Denver Township \$654 \$903 Newaygo Grant Township \$1,134 \$1,565 Newaygo Home Township \$585 \$807 Newaygo Sheridan Township \$0 \$0 Newaygo Sherman Township \$924 \$1,275 Newaygo Troy Township \$651 \$898 Ogemaw Goodar Township \$700 \$966 Ogemaw Logan Township \$1,144 \$1,578 Ontonagon Greenland Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township	Newaygo	Ashland	Township	\$1,869	\$2,580
NewaygoCrotonTownship\$982\$1,356NewaygoDenverTownship\$654\$903NewaygoGrantTownship\$1,134\$1,565NewaygoHomeTownship\$585\$807NewaygoSheridanTownship\$0\$0NewaygoShermanTownship\$924\$1,275NewaygoTroyTownship\$651\$898OgemawGoodarTownship\$700\$966OgemawLoganTownship\$1,144\$1,578OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OscoolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Newaygo	Beaver	Township	\$0	\$0
Newaygo Denver Grant Township \$654 \$903 Newaygo Grant Township \$1,134 \$1,565 Newaygo Home Township \$585 \$807 Newaygo Sheridan Township \$0 \$0 Newaygo Sherman Township \$924 \$1,275 Newaygo Troy Township \$651 \$898 Ogemaw Goodar Township \$700 \$966 Ogemaw Logan Township \$1,144 \$1,578 Ontonagon Greenland Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township \$624 \$862 Otsego Livingston Township \$4,801 \$6,625	Newaygo	Bridgeton	Township	\$852	\$1,175
NewaygoGrantTownship\$1,134\$1,565NewaygoHomeTownship\$585\$807NewaygoSheridanTownship\$0\$0NewaygoShermanTownship\$924\$1,275NewaygoTroyTownship\$651\$898OgemawGoodarTownship\$700\$966OgemawLoganTownship\$1,144\$1,578OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Newaygo	Croton	Township	\$982	\$1,356
NewaygoHomeTownship\$585\$807NewaygoSheridanTownship\$0\$0NewaygoShermanTownship\$924\$1,275NewaygoTroyTownship\$651\$898OgemawGoodarTownship\$700\$966OgemawLoganTownship\$1,144\$1,578OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Newaygo	Denver	Township	\$654	\$903
NewaygoSheridanTownship\$0\$0NewaygoShermanTownship\$924\$1,275NewaygoTroyTownship\$651\$898OgemawGoodarTownship\$700\$966OgemawLoganTownship\$1,144\$1,578OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Newaygo	Grant	Township	\$1,134	\$1,565
Newaygo Sherman Township \$924 \$1,275 Newaygo Troy Township \$651 \$898 Ogemaw Goodar Township \$700 \$966 Ogemaw Logan Township \$1,144 \$1,578 Ontonagon Greenland Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township \$624 \$862 Otsego Livingston Township \$1,201 \$1,657 Ottawa Tallmadge Township \$4,801 \$6,625	Newaygo	Home	Township	\$585	\$807
Newaygo Troy Township \$651 \$898 Ogemaw Goodar Township \$700 \$966 Ogemaw Logan Township \$1,144 \$1,578 Ontonagon Greenland Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township \$624 \$862 Otsego Livingston Township \$1,201 \$1,657 Ottawa Tallmadge Township \$4,801 \$6,625	Newaygo	Sheridan	Township	\$0	\$0
OgemawGoodarTownship\$700\$966OgemawLoganTownship\$1,144\$1,578OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Newaygo	Sherman	Township	\$924	\$1,275
Ogemaw Logan Township \$1,144 \$1,578 Ontonagon Greenland Township \$650 \$897 Ontonagon Interior Township \$461 \$636 Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township \$624 \$862 Otsego Livingston Township \$1,201 \$1,657 Ottawa Tallmadge Township \$4,801 \$6,625	Newaygo	Troy	Township	\$651	\$898
OntonagonGreenlandTownship\$650\$897OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Ogemaw	Goodar	Township	\$700	\$966
OntonagonInteriorTownship\$461\$636OsceolaMarionTownship\$973\$1,343OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Ogemaw	Logan	Township	\$1,144	\$1,578
Osceola Marion Township \$973 \$1,343 Oscoda Greenwood Township \$2,241 \$3,093 Otsego Chester Township \$624 \$862 Otsego Livingston Township \$1,201 \$1,657 Ottawa Tallmadge Township \$4,801 \$6,625	Ontonagon	Greenland	Township	\$650	\$897
OscodaGreenwoodTownship\$2,241\$3,093OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Ontonagon	Interior	Township	\$461	\$636
OtsegoChesterTownship\$624\$862OtsegoLivingstonTownship\$1,201\$1,657OttawaTallmadgeTownship\$4,801\$6,625	Osceola	Marion	Township	\$973	\$1,343
Otsego Livingston Township \$1,201 \$1,657 Ottawa Tallmadge Township \$4,801 \$6,625	Oscoda	Greenwood	Township	\$2,241	\$3,093
Ottawa Tallmadge Township \$4,801 \$6,625	Otsego	Chester	Township	\$624	\$862
	Otsego	Livingston	Township	\$1,201	\$1,657
Presque Isle Presque Isle Township \$0 \$0	Ottawa	Tallmadge	Township	\$4,801	\$6,625
	Presque Isle	Presque Isle	Township	\$0	\$0

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Saginaw	Jonesfield	Township	\$1,053	\$1,454
St. Clair	Kimball	Township	\$0	\$0
St. Joseph	Burr Oak	Township	\$1,052	\$1,452
St. Joseph	Fabius	Township	\$2,891	\$3,990
St. Joseph	Fawn River	Township	\$1,332	\$1,838
St. Joseph	Florence	Township	\$725	\$1,001
Sanilac	Austin	Township	\$0	\$0
Sanilac	Marlette	Township	\$935	\$1,291
Schoolcraft	Germfask	Township	\$817	\$1,127
Schoolcraft	Mueller	Township	\$435	\$600
Schoolcraft	Seney	Township	\$688	\$949
Schoolcraft	Thompson	Township	\$947	\$1,307
Shiawassee	Sciota	Township	\$815	\$1,125
Shiawassee	Vernon	Township	\$3,545	\$4,892
Tuscola	Elkland	Township	\$2,284	\$3,152
Tuscola	Koylton	Township	\$1,633	\$2,253
Van Buren	Bloomingdale	Township	\$1,640	\$2,263
Van Buren	Porter	Township	\$2,060	\$2,843
Washtenaw	Lima	Township	\$2,786	\$3,845
Washtenaw	Saline	Township	\$0	\$0
Washtenaw	Sharon	Township	\$1,295	\$1,787
Wayne	Redford	Township	\$57,753	\$79,700
Wexford	Greenwood	Township	\$1,612	\$2,225
Wexford	Hanover	Township	\$750	\$1,035
Wexford	Slagle	Township	\$607	\$838
Wexford	South Branch	Township	\$1,283	\$1,770
Total			\$470,576	\$649,395

Utilizes data received from the Michigan Department of State

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