SUBSTITUTE FOR HOUSE BILL NO. 4069

A bill to amend 1893 PA 206, entitled "The general property tax act,"

by amending section 34d (MCL 211.34d), as amended by 2014 PA 164.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 34d. (1) As used in this section or section 27a, or 2 section 3 or 31 of article IX of the state constitution of 1963:
- 3 (a) For taxes levied before 1995, "additions" means all
- 4 increases in value caused by new construction or a physical
- 5 addition of equipment or furnishings, and the value of property
- 6 that was exempt from taxes or not included on the assessment unit's
- 7 immediately preceding year's assessment roll.
- 8 (b) For taxes levied after 1994, "additions" means, except as9 provided in subdivision (c), all of the following:





- (i) Omitted real property. As used in this subparagraph, 1 2 "omitted real property" means previously existing tangible real 3 property not included in the assessment. Omitted real property 4 shall not increase taxable value as an addition unless the assessing jurisdiction has a property record card or other 5 6 documentation showing that the omitted real property was not 7 previously included in the assessment. The assessing jurisdiction has the burden of proof in establishing whether the omitted real 8 9 property is included in the assessment. Omitted real property for 10 the current and the 2 immediately preceding years, discovered after the assessment roll has been completed, shall be added to the tax 11 12 roll pursuant to the procedures established in section 154. For 13 purposes of determining the taxable value of real property under 14 section 27a, the value of omitted real property is based on the 15 value and the ratio of taxable value to true cash value the omitted 16 real property would have had if the property had not been omitted.
- (ii) Omitted personal property. As used in this subparagraph,
 "omitted personal property" means previously existing tangible
 personal property not included in the assessment. Omitted personal
 property shall be added to the tax roll pursuant to section 154.
 - (iii) New construction. As used in this subparagraph, "new construction" means property not in existence on the immediately preceding tax day and not replacement construction. New construction includes the physical addition of equipment or furnishings, subject to the provisions set forth in section 27(2)(a) to (o). (p). For purposes of determining the taxable value of property under section 27a, the value of new construction is the true cash value of the new construction multiplied by 0.50.
 - (iv) Previously exempt property. As used in this subparagraph,

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- "previously exempt property" means property that was exempt from ad
 valorem taxation under this act on the immediately preceding tax
 day but is subject to ad valorem taxation on the current tax day
- 4 under this act. For purposes of determining the taxable value of
 5 real property under section 27a:
- 6 (A) The value of property previously exempt under section 7u
 7 is the taxable value the entire parcel of property would have had
 8 if that property had not been exempt, minus the product of the
 9 entire parcel's taxable value in the immediately preceding year and
 10 the lesser of 1.05 or the inflation rate.
 - (B) The taxable value of property that is a facility as that term is defined in section 2 of 1974 PA 198, MCL 207.552, that was previously exempt under section 7k is the taxable value that property would have had under this act if it had not been exempt.
 - (C) The value of property previously exempt under any other section of law is the true cash value of the previously exempt property multiplied by 0.50.
 - "replacement construction" means construction that replaced property damaged or destroyed by accident or act of God and that occurred after the immediately preceding tax day to the extent the construction's true cash value does not exceed the true cash value of property that was damaged or destroyed by accident or act of God in the immediately preceding 3 years. Except as otherwise provided in this subparagraph, for purposes of determining the taxable value of property under section 27a, the value of the replacement construction is the true cash value of the replacement construction is the true cash value of the replacement construction wultiplied by a fraction, the numerator of which is the taxable value of the property to which the construction was added in the

immediately preceding year and the denominator of which is the true 1 2 cash value of the property to which the construction was added in 3 the immediately preceding year, and then multiplied by the lesser of 1.05 or the inflation rate. However, after December 31, 2011, 4 5 for purposes of determining the taxable value of property under 6 section 27a, if the property's replacement construction is of 7 substantially the same materials as determined by the state tax 8 commission, if the square footage is not more than 5% greater than 9 the property that was damaged or destroyed, and if the replacement 10 construction is completed not later than December 31 in the year 3 11 years after the accident or act of God occurred, the replacement construction's taxable value shall be equal to the taxable value of 12 13 the property in the year immediately preceding the year in which 14 the property was damaged or destroyed, adjusted annually as 15 provided in section 27a(2). Any construction materials required to bring the property into compliance with any applicable health, 16 sanitary, zoning, safety, fire, or construction codes or ordinances 17 18 shall be considered to be substantially the same materials by the state tax commission for the sake of replacement construction under 19 20 this section. (vi) An increase in taxable value attributable to the complete 21 22 or partial remediation of environmental contamination existing on 23

the immediately preceding tax day. The department of environmental quality shall determine the degree of remediation based on information available in existing department of environmental quality records or information made available to the department of environmental quality if the appropriate assessing officer for a local tax collecting unit requests that determination. The increase

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in taxable value attributable to the remediation is the increase in

- 1 true cash value attributable to the remediation multiplied by a
- 2 fraction, the numerator of which is the taxable value of the
- 3 property had it not been contaminated and the denominator of which
- 4 is the true cash value of the property had it not been
- 5 contaminated.
- (vii) Public services. As used in this subparagraph, "public
- 7 services" means water service, sewer service, a primary access
- 8 road, natural gas service, electrical service, telephone service,
- 9 sidewalks, or street lighting. For purposes of determining the
- 10 taxable value of real property under section 27a, the value of
- 11 public services is the amount of increase in true cash value of the
- 12 property attributable to the available public services multiplied
- 13 by 0.50, and shall be added in the calendar year following the
- 14 calendar year when those public services are initially available.
- 15 (c) For taxes levied after 1994, additions do not include 16 increased value attributable to any of the following:
- 17 (i) Platting, splits, or combinations of property.
- 18 (ii) A change in the zoning of property.
- (iii) For the purposes of the calculation of the millage
- 20 reduction fraction under subsection (7) only, increased taxable
- 21 value under section 27a(3) after a transfer of ownership of
- 22 property.
- 23 (d) "Assessed valuation of property as finally equalized"
- 24 means taxable value under section 27a.
- 25 (e) "Financial officer" means the officer responsible for
- 26 preparing the budget of a unit of local government.
- (f) "General price level" means the annual average of the 12
- 28 monthly values for the United States consumer price index Consumer
- 29 Price Index for all urban consumers as defined and officially

- 1 reported by the United States department Department of labor,
 2 bureau Labor, Bureau of labor statistics.Labor Statistics.
- 3 (g) For taxes levied before 1995, "losses" means a decrease in
 4 value caused by the removal or destruction of real or personal
 5 property and the value of property taxed in the immediately
 6 preceding year that has been exempted or removed from the
 7 assessment unit's assessment roll.
 - (h) For taxes levied after 1994, "losses" means, except as provided in subdivision (i), all of the following:
 - (i) Property that has been destroyed or removed. For purposes of determining the taxable value of property under section 27a, the value of property destroyed or removed is the product of the true cash value of that property multiplied by a fraction, the numerator of which is the taxable value of that property in the immediately preceding year and the denominator of which is the true cash value of that property in the immediately preceding year.
 - (ii) Property that was subject to ad valorem taxation under this act in the immediately preceding year that is now exempt from ad valorem taxation under this act. For purposes of determining the taxable value of property under section 27a, the value of property exempted from ad valorem taxation under this act is the amount exempted.
 - (iii) Prior to December 31, 2013, an adjustment in value, if any, because of a decrease in the property's occupancy rate, to the extent provided by law. For purposes of determining the taxable value of real property under section 27a, the value of a loss for a decrease in the property's occupancy rate is the product of the decrease in the true cash value of the property attributable to the decreased occupancy rate multiplied by a fraction, the numerator of

- which is the taxable value of the property in the immediately
 preceding year and the denominator of which is the true cash value
 of the property in the immediately preceding year.
- 4 (iv) A decrease in taxable value attributable to environmental 5 contamination existing on the immediately preceding tax day. The department of environmental quality shall determine the degree to 6 7 which environmental contamination limits the use of property based 8 on information available in existing department of environmental 9 quality records or information made available to the department of 10 environmental quality if the appropriate assessing officer for a local tax collecting unit requests that determination. The 11 12 department of environmental quality's determination of the degree 13 to which environmental contamination limits the use of property 14 shall be based on the criteria established for the categories set 15 forth in section 20120a(1) of the natural resources and environmental protection act, 1994 PA 451, MCL 324.20120a. The 16 17 decrease in taxable value attributable to the contamination is the decrease in true cash value attributable to the contamination 18 19 multiplied by a fraction, the numerator of which is the taxable 20 value of the property had it not been contaminated and the 21 denominator of which is the true cash value of the property had it 22 not been contaminated.
- (i) For taxes levied after 1994, losses do not includedecreased value attributable to either of the following:
 - (i) Platting, splits, or combinations of property.
 - (ii) A change in the zoning of property.
- (j) "New construction and improvements" means additions lesslosses.
- 29 (k) "Current year" means the year for which the millage

- 1 limitation is being calculated.
- 2 (1) "Inflation rate" means the ratio of the general price level 3 for the state fiscal year ending in the calendar year immediately 4 preceding the current year divided by the general price level for 5 the state fiscal year ending in the calendar year before the year 6 immediately preceding the current year.
- 7 (2) On or before the first Monday in May of each year, the 8 assessing officer of each township or city shall tabulate the 9 tentative taxable value as approved by the local board of review 10 and as modified by county equalization for each classification of property that is separately equalized for each unit of local 11 12 government and provide the tabulated tentative taxable values to 13 the county equalization director. The tabulation by the assessing 14 officer shall contain additions and losses for each classification 15 of property that is separately equalized for each unit of local government or part of a unit of local government in the township or 16 17 city. If as a result of state equalization the taxable value of 18 property changes, the assessing officer of each township or city 19 shall revise the calculations required by this subsection on or 20 before the Friday following the fourth Monday in May. The county 21 equalization director shall compute these amounts and the current 22 and immediately preceding year's taxable values for each 23 classification of property that is separately equalized for each unit of local government that levies taxes under this act within 24 25 the boundary of the county. The county equalization director shall 26 cooperate with equalization directors of neighboring counties, as 27 necessary, to make the computation for units of local government located in more than 1 county. The county equalization director 28 shall calculate the millage reduction fraction for each unit of 29

- 1 local government in the county for the current year. The financial
- 2 officer for each taxing jurisdiction shall calculate the compounded
- 3 millage reduction fractions beginning in 1980 resulting from the
- 4 multiplication of successive millage reduction fractions and shall
- 5 recognize a local voter action to increase the compounded millage
- 6 reduction fraction to a maximum of 1 as a new beginning fraction.
- 7 Upon request of the superintendent of the intermediate school
- 8 district, the county equalization director shall transmit the
- 9 complete computations of the taxable values to the superintendent
- 10 of the intermediate school district within that county. At the
- 11 request of the presidents of community colleges, the county
- 12 equalization director shall transmit the complete computations of
- 13 the taxable values to the presidents of community colleges within
- 14 the county.
- 15 (3) On or before the first Monday in June of each year, the
- 16 county equalization director shall deliver the statement of the
- 17 computations signed by the county equalization director to the
- 18 county treasurer.
- 19 (4) On or before the second Monday in June of each year, the
- 20 treasurer of each county shall certify the immediately preceding
- 21 year's taxable values, the current year's taxable values, the
- 22 amount of additions and losses for the current year, and the
- 23 current year's millage reduction fraction for each unit of local
- 24 government that levies a property tax in the county.
- 25 (5) The financial officer of each unit of local government
- 26 shall make the computation of the tax rate using the data certified
- 27 by the county treasurer and the state tax commission. At the annual
- 28 session in October, or, for a county or local tax collecting unit
- 29 that approves under section 44a(2) the accelerated collection in a

- 1 summer property tax levy of a millage that had been previously
- 2 billed and collected as in a preceding tax year as part of the
- 3 winter property tax levy, before a special meeting held before the
- 4 annual levy on July 1, the county board of commissioners shall not
- 5 authorize the levy of a tax unless the governing body of the taxing
- 6 jurisdiction has certified that the requested millage has been
- 7 reduced, if necessary, in compliance with section 31 of article IX
- 8 of the state constitution of 1963.
- **9** (6) The number of mills permitted to be levied in a tax year
- 10 is limited as provided in this section pursuant to section 31 of
- 11 article IX of the state constitution of 1963. A unit of local
- 12 government shall not levy a tax rate greater than the rate
- 13 determined by reducing its maximum rate or rates authorized by law
- 14 or charter by a millage reduction fraction as provided in this
- 15 section without voter approval.
- 16 (7) A millage reduction fraction shall be determined for each
- 17 year for each local unit of government. For ad valorem property
- 18 taxes that became a lien before January 1, 1983, the numerator of
- 19 the fraction shall be the total state equalized valuation for the
- 20 immediately preceding year multiplied by the inflation rate and the
- 21 denominator of the fraction shall be the total state equalized
- 22 valuation for the current year minus new construction and
- 23 improvements. For ad valorem property taxes that become a lien
- 24 after December 31, 1982 and through December 31, 1994, the
- 25 numerator of the fraction shall be the product of the difference
- 26 between the total state equalized valuation for the immediately
- 27 preceding year minus losses multiplied by the inflation rate and
- 28 the denominator of the fraction shall be the total state equalized
- 29 valuation for the current year minus additions. For ad valorem

- 1 property taxes that are levied after December 31, 1994, the
- 2 numerator of the fraction shall be the product of the difference
- 3 between the total taxable value for the immediately preceding year
- 4 minus losses multiplied by the inflation rate and the denominator
- 5 of the fraction shall be the total taxable value for the current
- 6 year minus additions. For each year after 1993, a millage reduction
- 7 fraction shall not exceed 1.
- 8 (8) The compounded millage reduction fraction shall be
- 9 calculated by multiplying the local unit's previous year's
- 10 compounded millage reduction fraction by the current year's millage
- 11 reduction fraction. The compounded millage reduction fraction for
- 12 the year shall be multiplied by the maximum millage rate authorized
- 13 by law or charter for the unit of local government for the year,
- 14 except as provided by subsection (9). A compounded millage
- 15 reduction fraction shall not exceed 1.
- 16 (9) The millage reduction shall be determined separately for
- 17 authorized millage approved by the voters. The limitation on
- 18 millage authorized by the voters on or before April 30 of a year
- 19 shall be calculated beginning with the millage reduction fraction
- 20 for that year. Millage authorized by the voters after April 30
- 21 shall not be subject to a millage reduction until the year
- 22 following the voter authorization which shall be calculated
- 23 beginning with the millage reduction fraction for the year
- 24 following the authorization. The first millage reduction fraction
- 25 used in calculating the limitation on millage approved by the
- 26 voters after January 1, 1979 shall not exceed 1.
- 27 (10) A millage reduction fraction shall be applied separately
- 28 to the aggregate maximum millage rate authorized by a charter and
- 29 to each maximum millage rate authorized by state law for a specific

1 purpose.

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2 (11) A unit of local government may submit to the voters for 3 their approval the levy in that year of a tax rate in excess of the limit set by this section. The ballot question shall ask the voters 4 5 to approve the levy of a specific number of mills in excess of the 6 limit. The provisions of this section do not allow the levy of a 7 millage rate in excess of the maximum rate authorized by law or 8 charter. If the authorization to levy millage expires after 1993 9 and a local governmental unit is asking voters to renew the 10 authorization to levy the millage, the ballot question shall ask 11 for renewed authorization for the number of expiring mills as reduced by the millage reduction required by this section. If the 12 election occurs before June 1 of a year, the millage reduction is 13 14 based on the immediately preceding year's millage reduction 15 applicable to that millage. If the election occurs after May 31 of 16 a year, the millage reduction shall be based on that year's millage 17 reduction applicable to that millage had it not expired.

(12) A reduction or limitation under this section shall not be applied to taxes imposed for the payment of principal and interest on bonds or other evidence of indebtedness or for the payment of assessments or contract obligations in anticipation of which bonds are issued that were authorized before December 23, 1978, as provided by section 4 of chapter I of former 1943 PA 202, or to taxes imposed for the payment of principal and interest on bonds or other evidence of indebtedness or for the payment of assessments or contract obligations in anticipation of which bonds are issued that are approved by the voters after December 22, 1978.

(13) If it is determined subsequent to the levy of a tax that an incorrect millage reduction fraction has been applied, the

- amount of additional tax revenue or the shortage of tax revenue
 shall be deducted from or added to the next regular tax levy for
 that unit of local government after the determination of the
 authorized rate pursuant to this section.
- 5 (14) If as a result of an appeal of county equalization or 6 state equalization the taxable value of a unit of local government 7 changes, the millage reduction fraction for the year shall be 8 recalculated. The financial officer shall effectuate an addition or 9 reduction of tax revenue in the same manner as prescribed in 10 subsection (13).
 - (15) The fractions calculated pursuant to this section shall be rounded to 4 decimal places, except that the inflation rate shall be computed by the state tax commission and shall be rounded to 3 decimal places. The state tax commission shall publish the inflation rate before March 1 of each year.
 - reduction required by section 31 of article IX of the state constitution of 1963 shall permanently reduce the maximum rate or rates authorized by law or charter. The reduced maximum authorized rate or rates for 1994 shall equal the product of the maximum rate or rates authorized by law or charter before application of this section multiplied by the compounded millage reduction applicable to that millage in 1994 pursuant to subsections (8) to (12). The reduced maximum authorized rate or rates for 1995 and each year after 1995 shall equal the product of the immediately preceding year's reduced maximum authorized rate or rates multiplied by the current year's millage reduction fraction and shall be adjusted for millage for which authorization has expired and new authorized millage approved by the voters pursuant to subsections (8) to (12).

Enacting section 1. This amendatory act does not take effect unless Senate Bill No. 47 of the 100th Legislature is enacted into law.

