## HOUSE SUBSTITUTE FOR SENATE BILL NO. 669

A bill to amend 1978 PA 368, entitled "Public health code,"

by amending sections 20145, 22201, 22207, 22208, 22209, and 22221 (MCL 333.20145, 333.22201, 333.22207, 333.22208, 333.22209, and 333.22221), section 20145 as amended by 2015 PA 104, section 22201 as added by 1988 PA 332, sections 22207, 22209, and 22221 as amended by 2002 PA 619, section 22208 as amended by 2011 PA 51, and by adding section 22216.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 20145. (1) Before contracting for and initiating a
- 2 construction project involving new construction, additions,
- 3 modernizations, or conversions of a health facility or agency with
- 4 a capital expenditure of \$1,000,000.00 or more, a person shall

- 1 obtain a construction permit from the department. The department
- 2 shall not issue the permit under this subsection unless the
- 3 applicant holds a valid certificate of need if a certificate of
- 4 need is required for the project under part 222.
- 5 (2) To protect the public health, safety, and welfare, the
- 6 department may promulgate rules to require construction permits for
- 7 projects other than those described in subsection (1) and the
- 8 submission of plans for other construction projects to expand or
- 9 change service areas and services provided.
- 10 (3) If a construction project requires a construction permit
- 11 under subsection (1) or (2), but does not require a certificate of
- 12 need under part 222, the department shall require the applicant to
- 13 submit information considered necessary by the department to assure
- 14 ensure that the capital expenditure for the project is not a
- 15 covered capital expenditure as that term is defined in section
- 16  $\frac{22203(9)}{22203}$ .
- 17 (4) If a construction project requires a construction permit
- 18 under subsection (1), but does not require a certificate of need
- 19 under part 222, the department shall require the applicant to
- 20 submit information on a 1-page sheet, along with the application
- 21 for a construction permit, consisting of all of the following:
- 22 (a) A short description of the reason for the project and the
- 23 funding source.
- 24 (b) A contact person for further information, including
- 25 address and phone telephone number.
- 26 (c) The estimated resulting increase or decrease in annual
- 27 operating costs.
- 28 (d) The current governing board membership of the applicant.
- 29 (e) The entity, if any, that owns the applicant.

- 5 (6) The review and approval of architectural plans and 6 narrative shall must require that the proposed construction project 7 is designed and constructed in accord with applicable statutory and 8 other regulatory requirements. In performing a construction permit 9 review for a health facility or agency under this section, the 10 department shall, at a minimum, apply the standards contained in 11 the document entitled "Minimum Design Standards for Health Care Facilities in Michigan" published by the department and dated July 12 2007. The standards are incorporated by reference for purposes of 13 14 this subsection. The department may promulgate rules that are more 15 stringent than the standards if necessary to protect the public health, safety, and welfare. 16
- 17 (7) The department shall promulgate rules to further prescribe 18 the scope of construction projects and other alterations subject to 19 review under this section.
- (8) The department may waive the applicability of this section
  to a construction project or alteration if the waiver will not
  affect the public health, safety, and welfare.
  - (9) Upon On request by the person initiating a construction project, the department may review and issue a construction permit to a construction project that is not subject to subsection (1) or (2) if the department determines that the review will promote the public health, safety, and welfare.
- (10) The department shall assess a fee for each reviewconducted under this section. The fee is .5% of the first

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- 1 \$1,000,000.00 of capital expenditure and .85% of any amount over
- 2 \$1,000,000.00 of capital expenditure, up to a maximum of
- 3 \$60,000.00.
- 4 (11) As used in this section, "capital expenditure" means that
- 5 term as defined in section  $\frac{22203(2)}{2203}$ , except that capital
- 6 expenditure does not include the cost of equipment that is not
- 7 fixed equipment.
- 8 Sec. 22201. (1) For purposes of this part, the words and
- ${f 9}$  phrases defined in sections 22203 to  ${22207}$ — ${f 22208}$  have the meanings
- 10 ascribed to them in those sections.
- 11 (2) In addition, article 1 contains general definitions and
- 12 principles of construction applicable to all articles in this code.
- 13 (3) The definitions in part 201 do not apply to this part.
- 14 Sec. 22207. (1) "Medicaid" means the program for medical
- 15 assistance administered by the department of community health under
- 16 the social welfare act, 1939 PA 280, MCL 400.1 to 400.119b.
- 17 (2) "Modernization" means an upgrading, alteration, or change
- 18 in function of a part or all of the physical plant of a health
- 19 facility. Modernization includes, but is not limited to, the
- 20 alteration, repair, remodeling, and renovation of an existing
- 21 building and initial fixed equipment and the replacement of
- 22 obsolete fixed equipment in an existing building. Modernization of
- 23 the physical plant does not include normal maintenance and
- 24 operational expenses.
- 25 (3) "New construction" means construction of a health facility
- 26 where a health facility does not exist or construction replacing or
- 27 expanding an existing health facility or a part of an existing
- 28 health facility.
- 29 (4) "Person" means a person that term as defined in section

- 1 1106 or and includes a governmental entity.
- 2 (5) "Planning area" means the area defined in a certificate of
- 3 need review standard for determining the need for, and the resource
- 4 allocation of, a specific health facility, service, or equipment.
- 5 Planning area includes, but is not limited to, the this state, a
- 6 health facility service area, or a health service area or subarea
- 7 within the this state.
- **8** (6) "Proposed project" means a proposal to acquire an existing
- 9 health facility or begin operation of a new health facility, make a
- 10 change in bed capacity, initiate, replace, or expand a covered
- 11 clinical service, or make a covered capital expenditure.
- 12 (7) "Rural county" means a county not located in a
- 13 metropolitan statistical area or micropolitan statistical areas as
- 14 those terms are defined under the "standards for defining
- 15 metropolitan and micropolitan statistical areas" by the statistical
- 16 policy office Statistical and Science Policy Office of the office
- 17 of information and regulatory affairs Office of Information and
- 18 Regulatory Affairs of the United States of management and
- 19 budget, Office of Management and Budget, 65 F.R. p. FR 82227 p
- 20 82238 (December 27, 2000).
- 21 (8) "Stipulation" means a requirement that is germane to the
- 22 proposed project and has been agreed to by an applicant as a
- 23 condition of certificate of need approval.
- Sec. 22208. (1) "Title XVIII" means title XVIII of the social
- 25 security act, 42 USC 1395 to <del>1395kkk-1.</del>**1395***lll*.
- 26 (2) "Title XIX" means title XIX of the social security act,
- 27 chapter 531, 49 Stat. 620, 42 USC 1396 to 1396w-5.
- Sec. 22209. (1) Except as otherwise provided in this part, a
- 29 person shall not do any of the following without first obtaining a

- 1 certificate of need:
- 2 (a) Acquire an existing health facility or begin operation of
- 3 a health facility at a site that is not currently licensed for that
- 4 type of health facility. This subdivision does not apply if the
- 5 health facility being acquired or operated is located in a county
- 6 with a population of 40,000 or less according to the most recent
- 7 federal decennial census and meets any of the following:
- 8 (i) The health facility is a psychiatric hospital licensed
- 9 under the mental health code, 1974 PA 258, MCL 330.1001 to
- 10 330.2106.
- 11 (ii) The health facility operates a specialized psychiatric
- 12 program for children and adolescent patients within the health
- 13 facility.
- 14 (b) Make a change in the bed capacity of a health facility.
- 15 (c) Initiate, replace, or expand a covered clinical service.
- 16 (d) Make a covered capital expenditure.
- 17 (2) A certificate of need is not required for a reduction in
- 18 licensed bed capacity or services at a licensed site.
- 19 (3) Subject to subsection (9) and if the relocation does not
- 20 result in an increase of licensed beds within that health service
- 21 area, a certificate of need is not required for any of the
- 22 following:
- 23 (a) The physical relocation of licensed beds from a hospital
- 24 site licensed under part 215 to another hospital site licensed
- 25 under the same license as the hospital seeking to transfer the beds
- 26 if both hospitals are located within a 2-mile radius of each other.
- (b) Subject to subsections (7) and (8), the physical
- 28 relocation of licensed beds from a hospital licensed under part 215
- 29 to a freestanding surgical outpatient facility licensed under part

- 1 208 if that freestanding surgical outpatient facility satisfies
- 2 each of the following criteria on December 2, 2002:
- 3 (i) Is owned by, is under common control of, or has as a common4 parent the hospital seeking to relocate its licensed beds.
- 5 (ii) Was licensed prior to before January 1, 2002.
- 6 (iii) Provides 24-hour emergency care services at that site.
- 7 (iv) Provides at least 4 different covered clinical services at 8 that site.
- 9 (c) Subject to subsections (7) and subsection (8), the
  10 physical relocation of licensed beds from a hospital licensed under
  11 part 215 to another hospital licensed under part 215 within the
  12 same health service area if the hospital receiving the licensed
  13 beds is owned by, is under common control of, or has as a common
- 15 (4) Subject to subsection (5), a hospital licensed under part
  16 215 is not required to obtain a certificate of need to provide 1 or
- 17 more of the covered clinical services listed in section 22203(10)
- 18 in a federal veterans veterans' health care facility or to use

parent the hospital seeking to relocate its licensed beds.

- 19 long-term care unit beds or acute care beds that are owned and
- 20 located in a federal veterans veterans' health care facility if the
- 21 hospital satisfies each of the following criteria:
- (a) The hospital has an active affiliation or sharingagreement with the federal veterans veterans health care facility.
- 24 (b) The hospital has physicians who have faculty appointments
  25 at the federal veterans veterans' health care facility or has an
  26 affiliation with a medical school that is affiliated with a federal
  27 veterans veterans' health care facility and has physicians who have
  28 faculty appointments at the federal veterans veterans' health care
- 29 facility.

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- (c) The hospital has an active grant or agreement with the
  state or federal government to provide 1 or more of the following
  functions relating to bioterrorism:
- 4 (i) Education.
- 5 (ii) Patient care.
- 6 (iii) Research.
- 7 (iv) Training.
- (5) A hospital that provides 1 or more covered clinical 8 9 services in a federal veterans veterans' health care facility or 10 uses long-term care unit beds or acute care beds located in a federal veterans' health care facility under subsection 11 (4) may not utilize procedures performed at the federal veterans 12 veterans' health care facility to demonstrate need or to satisfy a 13 14 certificate of need review standard unless the covered clinical 15 service provided at the federal veterans veterans' health care

facility was provided under a certificate of need.

- 17 (6) If a hospital licensed under part 215 had fewer than 70
  18 licensed beds on December 1, 2002, that hospital is not required to
  19 satisfy the minimum volume requirements under the certificate of
  20 need review standards for its existing operating rooms as long as
  21 those operating rooms continue to exist at that licensed hospital
  22 site.
- (7) Before relocating beds under subsection (3)(b), the hospital seeking to relocate its beds shall provide the information requested by the department of consumer and industry services

  licensing and regulatory affairs that will allow the department of consumer and industry services—licensing and regulatory affairs to verify the number of licensed beds that were staffed and available for patient care at that hospital as of December 2, 2002. A

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- 1 hospital shall transfer no more than 35% of its licensed beds to
- 2 another hospital or freestanding surgical outpatient facility under
- 3 subsection (3)(b) or (c) not more than 1 time after the effective
- 4 date of the amendatory act that added this subsection if the
- 5 hospital seeking to relocate its licensed beds or another hospital
- 6 owned by, under common control of, or having as a common parent the
- 7 hospital seeking to relocate its licensed beds is located in a city
- 8 that has a population of 750,000 or more.
- 9 (8) The licensed beds relocated under subsection (3)(b) or (c)
- 10 shall must not be included as new beds in a hospital or as a new
- 11 hospital under the certificate of need review standards for
- 12 hospital beds. One of every 2 beds transferred under subsection
- 13 (3) (b) up to a maximum of 100 shall must be beds that were staffed
- 14 and available for patient care as of December 2, 2002. A hospital
- 15 relocating beds under subsection (3)(b) shall not reactivate
- 16 licensed beds within that hospital that were unstaffed or
- 17 unavailable for patient care on December 2, 2002 for a period of 5
- 18 years after the date of the relocation of the licensed beds under
- **19** subsection (3)(b).
- 20 (9) No licensed Licensed beds shall must not be physically
- 21 relocated under subsection (3) if 7 or more members of the
- 22 commission, after the appointment and confirmation of the 6
- 23 additional commission members under section 22211 but before June
- 24 15, 2003, determine that relocation of licensed beds under
- 25 subsection (3) may cause great harm and detriment to the access and
- 26 delivery of health care to the public and the relocation of beds
- 27 should not occur without a certificate of need.
- 28 (10) An applicant seeking a certificate of need for the
- 29 acquisition of an existing health facility may file a single,

- 1 consolidated application for the certificate of need if the project
- 2 results in the acquisition of an existing health facility but does
- 3 not result in an increase or relocation of licensed beds or the
- 4 initiation, expansion, or replacement of a covered clinical
- 5 service. Except as otherwise provided in this subsection, a person
- 6 acquiring an existing health facility is subject to the applicable
- 7 certificate of need review standards in effect on the date of the
- 8 transfer for the covered clinical services provided by the acquired
- 9 health facility. The department may except 1 or more of the covered
- 10 clinical services listed in section 22203(10)(b), except the
- 11 covered clinical service listed in section 22203(10)(b)(iv), from
- 12 the minimum volume requirements in the applicable certificate of
- 13 need review standards in effect on the date of the transfer, if the
- 14 equipment used in the covered clinical service is unable to meet
- 15 the minimum volume requirements due to the technological incapacity
- 16 of the equipment. A covered clinical service excepted by the
- 17 department under this subsection is subject to all the other
- 18 provisions in the applicable certificate of need review standards
- 19 in effect on the date of the transfer, except minimum volume
- 20 requirements.
- 21 (11) An applicant seeking a certificate of need for the
- 22 relocation or replacement of an existing health facility may file a
- 23 single, consolidated application for the certificate of need if the
- 24 project does not result in an increase of licensed beds or the
- 25 initiation, expansion, or replacement of a covered clinical
- 26 service. A person relocating or replacing an existing health
- 27 facility is subject to the applicable certificate of need review
- 28 standards in effect on the date of the relocation or replacement of
- 29 the health facility.

- 1 (12) As used in this section, "sharing agreement" means a
- 2 written agreement between a federal veterans veterans' health care
- 3 facility and a hospital licensed under part 215 for the use of the
- 4 federal veterans veterans health care facility's beds or
- 5 equipment, or both, to provide covered clinical services.
- 6 Sec. 22216. A health facility seeking to increase licensed
- 7 psychiatric beds or a person that operates a specialized
- 8 psychiatric program for children and adolescent patients shall give
- 9 notice to the department before it initiates, expands, relocates,
- 10 or acquires any psychiatric beds, if the health facility or
- 11 psychiatric program is located within a county with a population of
- 12 40,000 or less according to the most recent federal decennial
- 13 census. The notice required under this section must be provided in
- 14 a form and manner required by the department.
- Sec. 22221. The department shall do all of the following:
- 16 (a) Subject to approval by the commission, promulgate rules to
- 17 implement its powers and duties under this part.
- 18 (b) Report to the commission at least annually on the
- 19 performance of the department's duties under this part.
- 20 (c) Develop proposed certificate of need review standards for
- 21 submission to the commission.
- 22 (d) Administer and apply certificate of need review standards.
- 23 In the review of certificate of need applications, the department
- 24 shall consider relevant written communications from any person.
- 25 (e) Designate adequate staff or other resources to directly
- 26 assist hospitals and nursing homes with less than 100 beds in the
- 27 preparation of applications for certificates of need.
- (f) By October 1 , 2003, and annually thereafter, of each
- 29 year, report to the commission regarding the costs to the

- 1 department of implementing this part and the certificate of need
- 2 application fees collected under section 20161 in the immediately
- 3 preceding state fiscal year.
- 4 (g) Beginning January 1, 2003, annually Annually adjust the
- \$\$\$2,500,000.00 threshold set forth in section 22203(9) by an amount
- 6 determined by the state treasurer to reflect the annual percentage
- 7 change in the consumer price index, Consumer Price Index, using
- 8 data from the immediately preceding period of July 1 to June 30. As
- 9 used in this subdivision, "consumer price index" "Consumer Price
- 10 Index" means the most comprehensive index of consumer prices
- 11 available for this state from the bureau of labor statistics Bureau
- 12 of Labor Statistics of the United States department of
- 13 labor. Department of Labor.
- 14 (h) Annually review the application process, including all
- 15 forms, reports, and other materials that are required to be
- 16 submitted with the application. If needed to promote administrative
- 17 efficiency, revise the forms, reports, and any other materials
- 18 required with the application.
- 19 (i) Within 6 months after the effective date of the amendatory
- 20 act that added this subdivision, By September 31, 2003, create a
- 21 consolidated application for a certificate of need for the
- 22 relocation or replacement of an existing health facility.
- 23 (j) In consultation with the commission, define single project
- 24 as it applies to capital expenditures.
- 25 Enacting section 1. This amendatory act does not take effect
- 26 unless all of the following bills of the 100th Legislature are
- 27 enacted into law:
- 28 (a) Senate Bill No. 671.
- 29 (b) Senate Bill No. 672.