HOUSE BILL NO. 5266

December 03, 2019, Introduced by Reps. Cole and Chirkun and referred to the Committee on Communications and Technology.

A bill to amend 2008 PA 167, entitled "Electric cooperative member-regulation act,"

(MCL 460.31 to 460.39) by adding sections 8a and 8b.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 8a. (1) A cooperative electric utility that is memberregulated under this act shall provide a video service provider, broadband provider, wireless provider, or any telecommunication provider with nondiscriminatory access to its poles upon just and



- 1 reasonable rates, terms, and conditions for their attachments. A
- 2 cooperative electric utility that is member-regulated under this
- 3 act may deny a video service provider, broadband provider, wireless
- 4 provider, or any telecommunication provider access to its poles on
- 5 a nondiscriminatory basis for either of the following:
- 6 (a) If there is insufficient capacity.
- 7 (b) For reasons of safety, reliability, or generally 8 applicable engineering standards.
- 9 (2) A video service provider, broadband provider, wireless
- 10 provider, or any telecommunication provider and the cooperative
- 11 electric utility that is member-regulated under this act shall
- 12 comply with the process for make-ready work under 47 USC 224 and
- 13 the orders and regulations implementing 47 USC 224 adopted by the
- 14 Federal Communications Commission. A good-faith estimate
- 15 established by the cooperative electric utility that is member-
- 16 regulated under this act for any make-ready work for poles must
- 17 include pole replacement if necessary. All make-ready costs must be
- 18 based on actual costs not recovered through the annual recurring
- 19 rate, with detailed documentation provided.
- 20 (3) A cooperative electric utility that is member-regulated
- 21 under this act may require a video service provider, broadband
- 22 provider, wireless provider, or any telecommunication provider to
- 23 execute an agreement for attachments on reasonable terms and
- 24 conditions if that agreement is required of all others.
- 25 (4) The attachment of facilities on the poles of a cooperative
- 26 electric utility that is member-regulated under this act by a video
- 27 service provider, broadband provider, wireless provider, or any
- 28 telecommunication provider must comply with the most recent
- 29 applicable, nondiscriminatory safety and reliability standards



- adopted by the cooperative electric utility and with the National Electric Safety Code published by the Institute of Electrical and Electronics Engineers, in effect on the date of the attachment.
- 4 (5) A request for access to the poles of a cooperative 5 electric utility that is member-regulated under this act by a video 6 service provider, broadband provider, wireless provider, or any 7 telecommunication provider must be in writing. Access must be 8 granted or denied within the time frame established by the 9 regulations implementing 47 USC 224 adopted by the Federal 10 Communications Commission. If access is denied, the cooperative 11 electric utility that is member-regulated under this act must 12 confirm the denial in writing. The denial of access issued by the 13 cooperative electric utility that is member-regulated under this 14 act must be specific, include all relevant evidence and information 15 supporting the denial, and explain how that evidence and information relate to a denial of access for reasons of 16 17 insufficient capacity, safety, reliability, or generally applicable 18 engineering standards.
 - (6) The costs of modifying a facility must be borne by all parties that obtain access to the facility as a result of the modification and by all parties that directly benefit from the modification. Each party that obtains access to the facility as a result of the modification and each party that directly benefits from the modification shall share proportionately in the cost of the modification. Except as otherwise provided in this subsection, a party with a preexisting attachment to the modified facility is considered to directly benefit from a modification if, after receiving notification of that modification, it adds to or modifies its attachment. A party with a preexisting attachment to a pole is



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- 1 not required to bear any of the costs of rearranging or replacing
- 2 its attachment if that rearrangement or replacement is necessitated
- 3 solely as a result of an additional attachment or the modification
- 4 of an existing attachment sought by another party, unless the
- 5 modification is necessitated by the cooperative electric utility
- 6 that is member-regulated under this act for an electric service,
- 7 that includes, but is not limited to, smart grid technologies. If a
- 8 party makes an attachment to the facility after the completion of
- 9 the modification, that party shall share proportionately in the
- 10 cost of the modification if that modification rendered the added
- 11 attachment possible.
- 12 (7) An attaching party shall obtain any necessary
- 13 authorization before occupying public ways or private rights-of-way
- 14 with its attachment.
- 15 (8) As used in this section:
- (a) "Attachment" means any wire, cable, antennae facility, or
- 17 apparatus for the transmission of writing, signs, signals,
- 18 pictures, sounds, or other forms of information installed by or on
- 19 behalf of a provider of cable service or telecommunications service
- 20 upon any pole owned or controlled, in whole or in part, by 1 or
- 21 more cooperative electric utilities that are member-regulated under
- 22 this act. Attachment includes, but is not limited to, a micro
- 23 wireless facility or small cell wireless facility as those terms
- 24 are defined in section 7 of the small wireless communications
- 25 facilities deployment act, 2018 PA 365, MCL 460.1307, if either of
- 26 the following are met:
- 27 (i) The micro wireless facility or small cell wireless facility
- 28 is installed in the communications space, as that term is defined
- 29 in the National Electrical Safety Code published by the Institute



- 1 of Electrical and Electronics Engineers as of the date of the
- 2 installation.
- 3 (\ddot{u}) The micro wireless facility or small cell wireless
- 4 facility is installed in or above the electric space, as that term
- 5 is defined in the National Electrical Safety Code published by the
- 6 Institute of Electrical and Electronics Engineers as of the date of
- 7 the installation, and that facility is installed and maintained by
- 8 either of the following:
- 9 (A) A cooperative electric utility that is member-regulated
- 10 under this act.
- 11 (B) A qualified contractor that meets both of the following:
- 12 (I) Generally applicable written contractor specifications of
- 13 the cooperative electric utility that is member-regulated under
- 14 this act.
- 15 (II) The definition of qualified as provided in the National
- 16 Electrical Safety Code published by the Institute of Electrical and
- 17 Electronics Engineers as of the date of the installation or
- 18 maintenance, as applicable.
- (b) "Broadband provider" means a person that provides
- 20 broadband internet access transport services as that term is
- 21 defined in section 2 of the metropolitan extension
- 22 telecommunications rights-of-way oversight act, 2002 PA 48, MCL
- 23 484.3102.
- (c) "Telecommunication provider" means that term as defined in
- 25 section 102 of the Michigan telecommunications act, 1991 PA 179,
- 26 MCL 484.2102.
- 27 (d) "Video service provider" means that term as defined in
- 28 section 1 of the uniform video services local franchise act, 2006
- 29 PA 480, MCL 484.3301.



- 1 (e) "Wireless provider" means that term as defined in section
- 2 9 of the small wireless communications facilities deployment act,
- 3 2018 PA 365, MCL 460.1309.
- 4 Sec. 8b. (1) Claims in law or equity for disputes under
- 5 section 8a are governed by this section.
- 6 (2) The Marquette County Circuit Court, the Ingham County
- 7 Circuit Court, or the circuit court of the county where the
- 8 cooperative electric utility that is member-regulated under this
- 9 act has located its headquarters has jurisdiction to determine all
- 10 disputes arising under section 8a and grant remedies under this
- 11 section.
- 12 (3) In a dispute governed under this section, the cooperative
- 13 electric utility that is member-regulated under this act is not
- 14 liable for damages in law or equity unless the complainant
- 15 establishes both of the following:
- 16 (a) That a rate, term, or condition complained of is not just
- 17 and reasonable or that a denial of access was unlawful.
- 18 (b) One of the following:
- 19 (i) That the rate, term, or condition complained of is
- 20 contained in a new pole attachment agreement or in a previously
- 21 existing pole attachment agreement that is amended, renewed, or
- 22 replaced by executing a new agreement on or after the effective
- 23 date of the amendatory act that added this section.
- 24 (ii) That there has been an unreasonable denial of access or
- 25 unreasonable refusal to enter into a new, amended, renewed, or
- 26 replacement pole attachment agreement on or after the effective
- 27 date of the amendatory act that added this section.
- 28 (4) The complainant has the burden of establishing a prima
- 29 facie case that the rate, term, or condition is not just and



- 1 reasonable or that the denial of access was unlawful. If, however,
- 2 a cooperative electric utility that is member-regulated under this
- 3 act argues that the proposed rate is lower than its incremental
- 4 costs, the cooperative electric utility that is member-regulated
- 5 under this act has the burden of establishing that the proposed
- 6 rate is below the statutory minimum just and reasonable rate. In a
- 7 case involving a denial of access, the cooperative electric utility
- 8 that is member-regulated under this act has the burden of
- 9 establishing that the denial is lawful, once a prima facie case is
- 10 established by the complainant.
- 11 (5) In a dispute governed under this section, there is a
- 12 rebuttable presumption that the charged rate is just and reasonable
- 13 if the cooperative electric utility that is member-regulated under
- 14 this act can show that its charged rate does not exceed an annual
- 15 recurring rate permitted under rules and regulations adopted by the
- 16 Federal Communications Commission under 47 USC 224(d).
- 17 (6) If the court determines that the rate, term, or condition
- 18 complained of is not just and reasonable, it may prescribe a just
- 19 and reasonable rate, term, or condition and may do any of the
- 20 following:
- 21 (a) Terminate the unjust and unreasonable rate, term, or
- 22 condition.
- 23 (b) Require entry into a pole attachment agreement on
- 24 reasonable rates, terms, and conditions.
- 25 (c) Require access to poles as provided under section 8a.
- 26 (d) Substitute in the pole attachment agreement the just and
- 27 reasonable rate, term, or condition established by the court.
- (e) Order a refund, or payment, if appropriate. The refund or
- 29 payment may not exceed the difference between the actual amount



- 1 paid under the unjust and unreasonable rate, term, or condition and
- 2 the amount that would have been paid under the rate, term, or
- 3 condition established by the court for the period at issue, but not
- 4 to exceed 2 years.
- 5 Enacting section 1. This amendatory act does not take effect
- 6 unless House Bill No. 4266 of the 100th Legislature is enacted into
- 7 law.

