SUBSTITUTE FOR

SENATE BILL NO. 144

A bill to make appropriations for the department of military and veterans affairs for the fiscal year ending September 30, 2020; and to provide for the expenditure of the appropriations.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Т	PART 1
2	LINE-ITEM APPROPRIATIONS
3	Sec. 101. There is appropriated for the department of military
4	and veterans affairs for the fiscal year ending September 30, 2020,
5	from the following funds:
6	DEPARTMENT OF MILITARY AND VETERANS AFFAIRS
7	APPROPRIATION SUMMARY:
8	Full-time equated unclassified positions 9.0
9	Full-time equated classified positions 924.5
10	GROSS APPROPRIATION\$ 205,197,500

1	Interdepartmental grant revenues:	
2	IDG from department of state police	101,800
3	Total interdepartmental grants and intradepartmental	
4	transfers	101,800
5	ADJUSTED GROSS APPROPRIATION \$	205,095,700
6	Federal revenues:	
7	Other federal revenues	106,177,200
8	Total federal revenues	106,177,200
9	Special revenue funds:	
10	Total local revenues	0
11	Private revenues	630,000
12	Total private revenues	630,000
13	Other state restricted revenues	23,908,600
14	Total other state restricted revenues	23,908,600
15	State general fund/general purpose\$	74,379,900
16	State general fund/general purpose schedule:	
17	Ongoing state general fund/general	
18	purpose 74,379,700	
19	One-time state general fund/general	
20	purpose 200	
21	Sec. 102. MILITARY	
22	Full-time equated unclassified positions 9.0	
23	Full-time equated classified positions 353.0	
24	Unclassified salaries9.0 FTE positions\$	1,558,300
25	Departmentwide	1,761,900
26	Headquarters and armories86.0 FTE positions	20,688,500
27	Michigan youth challeNGe program50.0 FTE positions.	7,580,900

1	Military family relief fund	600,000
2	Military retirement	1,000,000
3	Military training sites and support	
4	facilities215.0 FTE positions	36,590,300
5	National guard operations	398,200
6	National guard tuition assistance fund2.0 FTE	
7	positions	6,509,900
8	Starbase grant	2,322,000
9	GROSS APPROPRIATION\$	79,010,000
10	Appropriated from:	
11	Interdepartmental grant revenues:	
12	IDG from department of state police	101,800
13	Federal revenues:	
14	Other federal revenues	53,577,700
15	Special revenue funds:	
16	Private revenues	90,000
17	Other state restricted revenues	2,434,900
18	State general fund/general purpose\$	22,805,600
19	Sec. 103. MICHIGAN VETERANS AFFAIRS AGENCY	
20	Full-time equated classified positions 253.0	
21	Board of managers (veterans homes) \$	940,000
22	County veteran service fund	4,200,000
23	D.J. Jacobetti home for veterans205.0 FTE positions	24,918,600
24	Michigan veterans affairs agency	
25	administration39.0 FTE positions	7,191,600
26	Michigan veterans facility authority3.0 FTE	
27	positions	1,276,900

1	Veterans trust fund administration6.0 FTE positions	1,488,300
2	Veterans trust fund grants	3,746,500
3	Veterans service grants	3,835,500
4	GROSS APPROPRIATION	\$
5	Appropriated from:	
6	Federal revenues:	
7	Other federal revenues	10,447,800
8	Special revenue funds:	
9	Private revenues	540,000
10	Other state restricted revenues	10,947,700
11	State general fund/general purpose	\$ 25,661,900
12	Sec. 104. GRAND RAPIDS HOME FOR VETERANS	
13	Full-time equated classified positions 318.5	
14	Veterans home operations	\$ 9,038,900
15	Purchased services	10,340,000
16	Salaries, wages, and fringe benefits318.5 FTE	
17	positions	 31,885,400
18	GROSS APPROPRIATION	\$ 51,264,300
19	Appropriated from:	
20	Federal revenues:	
21	Other federal revenues	21,565,000
22	Special revenue funds:	
23	Other state restricted revenues	6,800,900
24	State general fund/general purpose	\$ 22,898,400
25	Sec. 105. CAPITAL OUTLAY	
26	Armory maintenance	\$ 1,994,800
27	Land and acquisitions	3,300,000

1	Special maintenance - National Guard		20,000,000
2	Special maintenance - veterans homes		500,000
3	GROSS APPROPRIATION	\$	25,794,800
4	Appropriated from:		
5	Federal revenues:		
6	Other federal revenues		20,000,000
7	Special revenue funds:		
8	Other state restricted revenues		3,300,000
9	State general fund/general purpose	\$	2,494,800
10	Sec. 106. INFORMATION TECHNOLOGY		
11	Information technology services and projects	\$_	1,530,800
12	GROSS APPROPRIATION	\$	1,530,800
13	Appropriated from:		
14	Federal revenues:		
15	Other federal revenues		586,700
16	Special revenue funds:		
17	Other state restricted revenues		425,100
18	State general fund/general purpose	\$	519,000
19	Sec. 107. ONE-TIME APPROPRIATIONS		
20	High school reserve officer training corps		
21	program enhancement	\$	100
22	Veterans benefit eligibility study		100
23	GROSS APPROPRIATION	\$	200
24	Appropriated from:		
25	State general fund/general purpose	\$	200

1 PART 2 2 PROVISIONS CONCERNING APPROPRIATIONS FOR FISCAL YEAR 2019-2020 3 4 GENERAL SECTIONS Sec. 201. Pursuant to section 30 of article IX of the state 5 6 constitution of 1963, total state spending from state sources under 7 part 1 for fiscal year 2019-2020 is \$98,288,500.00 and state spending from state sources to be paid to local units of government 8 for the fiscal year ending September 30, 2020 is \$4,515,000.00. The 9 10 itemized statement below identifies appropriations from which 11 spending to local units of government will occur: 12 DEPARTMENT OF MILITARY AND VETERANS AFFAIRS 13 County veteran service fund...... \$ 4,200,000 14 Michigan veterans affairs agency administration 90,000 15 Military training sites and support facilities 225,000 TOTAL.... 16 4,515,000 \$ 17 Sec. 202. The appropriations authorized under this part and 18 part 1 are subject to the management and budget act, 1984 PA 431, 19 MCL 18.1101 to 18.1594. 20 Sec. 203. As used in this part and part 1: 21 (a) "Core service" means that term as defined in section 373 of the management and budget act, 1984 PA 431, MCL 18.1373. 22 23 (b) "Department" means the department of military and veterans 24 affairs. 25 (c) "Director" means the director of the department. 26 (d) "FTE" means full-time equated. 27 (e) "HVAC" means heating, ventilation, and air conditioning.

- 1 (f) "IDG" means interdepartmental grant.
- 2 (g) "Michigan veterans' facility authority" means the
- 3 authority created under section 3 of the Michigan veterans'
- 4 facility authority act, 2016 PA 560, MCL 36.103.
- 5 (h) "MVAA" means the Michigan veterans affairs agency.
- 6 (i) "Subcommittees" means the subcommittees of the senate and
- 7 house appropriations committees with jurisdiction over the budget
- 8 of the department.
- 9 (j) "Support services" means an activity, such as information
- 10 technology, accounting, human resources, legal, and other support
- 11 functions that are required to support the ongoing delivery of core
- 12 services.
- 13 (k) "USDVA" means the United States Department of Veterans
- 14 Affairs.
- 15 (1) "USDVA-VHA" means the USDVA Veterans Health
- 16 Administration.
- 17 (m) "VSO" means veterans service organization.
- (n) "Work project" means that term as defined in section 404
- 19 of the management and budget act, 1984 PA 431, MCL 18.1404, and
- 20 that meets the criteria in section 451a(1) of the management and
- 21 budget act, 1984 PA 431, MCL 18.1451a.
- 22 Sec. 204. The department and agencies receiving appropriations
- 23 in part 1 shall use the internet to fulfill the reporting
- 24 requirements of this part. This requirement may include
- 25 transmission of reports via electronic mail to the recipients
- 26 identified for each reporting requirement, or it may include
- 27 placement of reports on an internet or intranet site.

- 1 Sec. 205. Funds appropriated in part 1 shall not be used for
- 2 the purchase of foreign goods or services, or both, if
- 3 competitively priced and of comparable quality American goods or
- 4 services, or both, are available. Preference must be given to goods
- 5 or services, or both, manufactured or provided by Michigan
- 6 businesses, if they are competitively priced and of comparable
- 7 quality. In addition, preference shall be given to goods or
- 8 services, or both, that are manufactured or provided by Michigan
- 9 businesses owned and operated by veterans, if they are
- 10 competitively priced and of comparable quality.
- 11 Sec. 206. The director shall take all reasonable steps to
- 12 ensure businesses in deprived and depressed communities compete for
- 13 and perform contracts to provide services or supplies, or both. The
- 14 director shall strongly encourage firms with which the department
- 15 contracts to subcontract with certified businesses in depressed and
- 16 deprived communities for services or supplies, or both.
- 17 Sec. 207. The department and agencies receiving appropriations
- 18 in part 1 shall prepare a report on out-of-state travel expenses
- 19 not later than January 1 of each year. The travel report shall be a
- 20 listing of all travel by classified and unclassified employees
- 21 outside this state in the immediately preceding fiscal year that
- 22 was funded in whole or in part with funds appropriated in the
- 23 department's budget. The department and agencies shall submit the
- 24 report to the senate and house appropriations committees, the house
- 25 and senate fiscal agencies, and the state budget director. The
- 26 report shall include the following information:
- 27 (a) The dates of each travel occurrence.

- 1 (b) The transportation and related costs of each travel
- 2 occurrence, including the proportion funded with state general
- 3 fund/general purpose revenues, the proportion funded with state
- 4 restricted revenues, the proportion funded with federal revenues,
- 5 and the proportion funded with other revenues.
- 6 Sec. 208. Funds appropriated in part 1 shall not be used by a
- 7 principal executive department, state agency, or authority to hire
- 8 a person to provide legal services that are the responsibility of
- 9 the attorney general. This prohibition does not apply to legal
- 10 services for bonding activities and for those outside services that
- 11 the attorney general authorizes.
- 12 Sec. 209. Not later than November 30, the state budget office
- 13 shall prepare and transmit a report that provides for estimates of
- 14 the total general fund/general purpose appropriation lapses at the
- 15 close of the prior fiscal year. This report shall summarize the
- 16 projected year-end general fund/general purpose appropriation
- 17 lapses by major departmental program or program areas. The report
- 18 shall be transmitted to the chairpersons of the senate and house
- 19 appropriations committees, the subcommittees, and the senate and
- 20 house fiscal agencies.
- 21 Sec. 211. The department shall cooperate with the department
- 22 of technology, management and budget to maintain a searchable
- 23 website accessible by the public at no cost that includes, but is
- 24 not limited to, all of the following:
- 25 (a) Fiscal year-to-date expenditures by category.
- (b) Fiscal year-to-date expenditures by appropriation unit.
- (c) Fiscal year-to-date payments to a selected vendor,

- 1 including the vendor name, payment date, payment amount, and
- 2 payment description.
- 3 (d) The number of active department employees by job
- 4 classification.
- 5 (e) Job specifications and wage rates.
- 6 Sec. 212. Within 14 days after the release of the executive
- 7 budget recommendation, the department shall cooperate with the
- 8 state budget office to provide the senate and house appropriations
- 9 chairs, the senate and house appropriations subcommittees chairs,
- 10 and the senate and house fiscal agencies with an annual report on
- 11 estimated state restricted fund balances, state restricted fund
- 12 projected revenues, and state restricted fund expenditures for the
- 13 fiscal years ending September 30, 2019 and September 30, 2020.
- 14 Sec. 213. The department shall maintain, on a publicly
- 15 accessible website, a department scorecard that identifies, tracks,
- 16 and regularly updates key metrics that are used to monitor and
- improve the department's performance.
- 18 Sec. 214. Total authorized appropriations from all sources
- 19 under part 1 for legacy costs for the fiscal year ending September
- 20 30, 2020 are estimated at \$17,227,800.00. From this amount, total
- 21 agency appropriations for pension-related legacy costs are
- 22 estimated at \$8,399,100.00. Total agency appropriations for retiree
- 23 health care legacy costs are estimated at \$8,878,700.00.
- Sec. 215. The department shall not take disciplinary action
- 25 against an employee for communicating with a member of the
- 26 legislature or his or her staff.
- 27 Sec. 216. The department shall provide biannual reports to the

- 1 subcommittees on military and veterans affairs, the senate and
- 2 house fiscal agencies, and the state budget office, which shall
- 3 provide the following data:
- 4 (a) A list of all major work projects, including a status
- 5 report of each project.
- 6 (b) The department's financial status, featuring a report of
- 7 budgeted versus actual expenditures by part 1 line item including a
- 8 year-end projection of budget requirements. If projected department
- 9 budget requirements exceed the allocated budget, the report shall
- 10 include a plan to reduce overall expenses while still satisfying
- 11 specified service level requirements.
- 12 (c) A report on the status of performance metrics cited in
- 13 this part and information required to be reported in this part.
- 14 (d) The number of active employees at the close of the
- 15 reporting period by job classification and program.
- 16 (e) Evidence of efficiencies and management of funds within
- 17 established appropriations.
- 18 Sec. 217. The appropriations in part 1 are for the core
- 19 services, support services, and work projects of the department,
- 20 including, but not limited to, the following core services:
- 21 (a) Armories and joint force readiness.
- 22 (b) National Guard training facilities and air bases.
- (c) Michigan youth challeNGe academy.
- 24 (d) Military family relief fund.
- 25 (e) Starbase grant.
- (f) National Guard tuition assistance program.
- 27 (g) Michigan veterans affairs agency administration.

- 1 (h) Veterans service grants.
- 2 (i) Veterans' trust fund administration.
- 3 (j) Veterans' trust fund grants.
- **4** (k) Board of managers (veterans homes).
- **5** (*l*) Grand Rapids home for veterans.
- 6 (m) D.J. Jacobetti home for veterans.
- 7 (n) Michigan veterans' facility authority.
- 8 (o) County veteran service fund.
- 9 Sec. 218. The appropriations in part 1 for capital outlay
- 10 shall be carried forward at the end of the fiscal year consistent
- 11 with section 248 of the management and budget act, 1984 PA 431, MCL
- **12** 18.1248.
- 13 Sec. 219. Sixty days prior to the public announcement of the
- 14 intention to sell any department real property, the department
- 15 shall submit notification of that intent to the subcommittees on
- 16 military and veterans affairs and the senate and house fiscal
- 17 agencies.

18 MILITARY

- 19 Sec. 301. (1) From the funds appropriated in part 1, there is
- 20 funding to support unclassified employee positions as authorized by
- 21 section 5 of article XI of the state constitution of 1963.
- 22 (2) Not less than 30 days prior to the department submitting a
- 23 request for an additional unclassified employee position from the
- 24 civil service commission, or for any substantive change to the
- 25 duties of an existing unclassified employee position, the
- 26 department shall notify the subcommittees on military and veterans

- 1 affairs and the senate and house fiscal agencies.
- 2 Sec. 302. (1) From the funds appropriated in part 1 for
- 3 military operations, effective and efficient executive direction
- 4 and administrative leadership shall be provided to the department.
- 5 (2) The department shall operate and maintain National Guard
- 6 armories.
- 7 (3) The department shall evaluate armories and submit a report
- 8 as provided under section 216 of this part on the status of the
- 9 armories.
- 10 (4) The department shall maintain a system to measure the
- 11 condition and adequacy of the armories.
- 12 (5) The Michigan Army National Guard and Air National Guard
- 13 shall work to provide a culture that is free of sexual assault,
- 14 through an environment of prevention, education and training,
- 15 response capability, victim support, reporting procedures, and
- 16 appropriate accountability that enhances the safety and well-being
- 17 of all guard members.
- 18 (6) By December 1, the department shall report the following
- 19 information to the subcommittees on military and veterans affairs,
- 20 the senate and house fiscal agencies, and the state budget office:
- 21 (a) An assessment of the grounds and facilities of each armory
- 22 to objectively measure and determine the current facility condition
- 23 and capability to support authorized manpower, unit training, and
- 24 operations.
- 25 (b) Recommendations for the placement of new armories, the
- 26 relocation or consolidation of existing armories, or a change in
- 27 the mission of units assigned to armories to ideally position the

- 1 National Guard in current or projected population centers.
- 2 (c) Recommendations for the enhanced use of armories to
- 3 facilitate family support programs during deployments.
- 4 (d) An analysis of the feasibility, potential costs, and
- 5 benefits of use of armories shared with other local, state, or
- 6 federal agencies to improve responses to local emergencies as well
- 7 as the community support provided to armories.
- 8 (e) An investment strategy and proposed funding amounts in a
- 9 prioritized project list to correct the most critical facility
- 10 shortfalls across the inventory of armories in this state.
- 11 Sec. 303. (1) The department shall maintain the Michigan youth
- 12 challeNGe academy to provide values, skills, education, and self-
- 13 discipline instruction for at-risk youth as provided under 32 USC
- **14** 509.
- 15 (2) The department shall take steps to recruit candidates to
- 16 the challenge academy from economically disadvantaged areas,
- 17 including those with low-income and high-unemployment backgrounds.
- 18 (3) The department shall partner with the department of health
- 19 and human services to identify youth who may be eligible for the
- 20 challeNGe academy from those youth served by department of health
- 21 and human services programs. These eligible youth shall be given
- 22 priority for enrollment in the academy.
- 23 (4) The department shall maintain the staffing and resources
- 24 necessary to train and graduate at least 114 students per cohort
- 25 (228 annually).
- 26 (5) The department shall ensure individual academic success as
- 27 measured by the number of individuals who have received a general

- 1 equivalency diploma, high school diploma, or high school credit
- 2 recovery or by the improvement of tests of adult basic education
- 3 scores, or both.
- 4 (6) Any unexpended private donations to support the Michigan
- 5 youth challeNGe academy at the close of this fiscal year shall not
- 6 lapse to the general fund but shall be carried forward to the
- 7 subsequent fiscal year.
- 8 Sec. 304. (1) The department shall provide grants for
- 9 disbursement from the military family relief fund, as provided
- 10 under the military family relief fund act, 2004 PA 363, MCL 35.1211
- 11 to 35.1216, and R 200.5 to R 200.95 of the Michigan Administrative
- 12 Code.
- 13 (2) The department shall provide information on the revenues,
- 14 expenditures for advertising and assistance grants, and fund
- 15 balance of the Michigan military family relief fund, as provided
- 16 under section 216 of this part.
- 17 (3) The department shall provide sufficient staffing and other
- 18 resources to provide outreach to the Michigan families of members
- 19 of the reserve component of the Armed Forces of the United States
- 20 called into active duty and to support the processing and approval
- 21 of grant applications for this fiscal year under the Michigan
- 22 military relief fund and report those applications as provided
- 23 under section 216 of this part.
- Sec. 305. (1) The department shall provide Army and Air
- 25 National Guard forces, when directed, for state and local
- 26 emergencies and in support of national military requirements.
- 27 (2) The department shall operate and maintain Army National

- 1 Guard training facilities, including Fort Custer and Camp Grayling.
- 2 (3) The department shall maintain a system that measures the
- 3 condition and adequacy of air facilities using both quality and
- 4 functionality criteria.
- 5 (4) The department shall operate and maintain Air National
- 6 Guard air bases, including Selfridge Air National Guard base,
- 7 Battle Creek Air National Guard base, and Alpena combat readiness
- 8 training center.
- 9 (5) The department shall provide the following information as
- 10 provided under section 216 of this part:
- 11 (a) The apportioned and assigned strength of the Michigan Army
- 12 National Guard.
- 13 (b) The apportioned and assigned strength of the Michigan Air
- 14 National Guard.
- 15 (c) Recruiting, retention, and attrition data, including
- 16 measurement against stated performance goals, for the Michigan Army
- 17 National Guard.
- 18 (d) Recruiting, retention, and attrition data, including
- 19 measurement against stated performance goals, for the Michigan Air
- 20 National Guard.
- 21 Sec. 306. There is created and established under the
- 22 jurisdiction and control of the department a revolving account to
- 23 be known as the billeting fund account. All of the fees and other
- 24 revenues generated from the operation of the chargeable transient
- 25 quarters program shall be deposited in the billeting fund account.
- 26 Appropriations will be made from the account for the support of
- 27 program operations and the maintenance and operations of the

- 1 chargeable transient quarters program and will not exceed the
- 2 estimated revenues for the fiscal year in which they are made,
- 3 together with unexpended balances from prior years. The department
- 4 shall submit an annual report of operations and expenditures
- 5 regarding the billeting fund account to the appropriations
- 6 committees of the senate and house of representatives, the senate
- 7 and house fiscal agencies, and the state budget office at the end
- 8 of the fiscal year.
- 9 Sec. 307. (1) The department shall maintain a National Guard
- 10 tuition assistance program for members of the Michigan Army and Air
- 11 National Guard.
- 12 (2) The objective of the National Guard tuition assistance
- 13 program is to bolster military readiness by increasing recruitment
- 14 and retention of Michigan Army and Air National Guard service
- 15 members, to fill federally authorized strength levels for the
- 16 state, to improve the Michigan Army and Air National Guard's
- 17 competitive draw from other military enlistment options in the
- 18 state, to enhance the ability of the Michigan Army and Air National
- 19 Guard to compete for members and federal dollars with surrounding
- 20 states, and to increase the pool of eligible candidates within the
- 21 Michigan Army and Air National Guard to become commissioned
- 22 officers.
- 23 (3) The department shall make efforts to increase the number
- 24 of Michigan Army and Air National Guard members who have received a
- 25 credential or are still enrolled in the Michigan tuition assistance
- 26 program after their initial term of enlistment with a goal of 55%
- 27 or program participants. To evaluate the effectiveness of the

- 1 program, the department shall monitor the number of new recruits
- 2 and new reenlistments and the percentage of those who become
- 3 participants in the program to determine whether the percentage of
- 4 authorized Michigan Army and Air National Guard strength obtained
- 5 and retained is competitive in comparison with the neighboring army
- 6 and air national guards from Illinois, Indiana, Ohio, and
- 7 Wisconsin.
- 8 (4) Not later than March 1, 2020, the department shall provide
- 9 a report to the subcommittees on the Michigan National Guard
- 10 tuition assistance program. The report shall include the number of
- 11 guard members receiving tuition assistance, where those guard
- 12 members received education or training under the program, the
- 13 average amount of financial assistance received, the total funds
- 14 spent on the program, and, in the opinion of the department, after
- 15 those expenditures, whether any unmet needs remained. The report
- 16 shall also include performance data regarding the number of members
- 17 denied benefits from the program. The report shall include, but is
- 18 not limited to, all of the following information:
- 19 (a) The total number of applications for tuition assistance
- 20 denied.
- 21 (b) A delineated list of the grounds for denial and the number
- 22 of the total applicable to each reason for denial.
- 23 (c) A list of specific actions undertaken to increase the
- 24 opportunities for expanding qualified educational and training
- 25 programs.
- 26 (d) A list of any educational and training programs removed
- 27 from eligibility and the rationale for their removal.

- 1 (e) An explanation of any identified barriers to the
- 2 successful utilization of funds appropriated in part 1 for the
- 3 National Guard tuition assistance fund and applicable proposals for
- 4 legislative action to address those barriers.
- 5 (5) The general fund/general purpose funds appropriated in
- 6 part 1 for the National Guard tuition assistance fund shall be
- 7 deposited to the restricted Michigan National Guard tuition
- 8 assistance fund created in section 4 of the Michigan National Guard
- 9 tuition assistance act, 2014 PA 259, MCL 32.434. All funds in the
- 10 restricted Michigan National Guard tuition assistance fund are
- 11 appropriated and available for expenditure to support the Michigan
- 12 National Guard tuition assistance program.
- Sec. 308. The department shall maintain the starbase program
- 14 at Air National Guard facilities, as provided under 10 USC 2193b,
- 15 to improve the knowledge, skills, and interest of students,
- 16 primarily in the fifth grade, in math, science, and technology. The
- 17 starbase program is to specifically target minority and at-risk
- 18 students for participation.

19 MICHIGAN <u>VETERANS AFFAIRS AGENCY</u>

- 20 Sec. 401. The board of managers and Michigan veterans'
- 21 facility authority shall exercise certain regulatory and governance
- 22 authority regarding admission and member affairs at the Grand
- 23 Rapids and D.J. Jacobetti homes for veterans. The board of managers
- 24 shall also work to represent the interest of the veterans'
- 25 community in both advisory and advocacy roles.
- Sec. 402. (1) The MVAA, the board of managers, and the

- 1 Michigan veterans' facility authority shall provide compassionate
- 2 and quality nursing and domiciliary care services at the Grand
- 3 Rapids and D.J. Jacobetti homes for veterans so that members can
- 4 achieve their highest potential of wellness, independence, self-
- 5 worth, and dignity.
- 6 (2) The department shall provide resources necessary to
- 7 provide nursing care services to veterans in accordance with
- 8 federal standards and provide the results of the annual USDVA
- 9 survey and certification as proof of compliance.
- 10 (3) Appropriations in part 1 for the Grand Rapids and the D.J.
- 11 Jacobetti homes for veterans shall not be used for any purpose
- 12 other than for veterans and veterans' families.
- 13 (4) Any contractor providing mental health services to the
- 14 Grand Rapids and D.J. Jacobetti homes for veterans shall utilize
- 15 mental health interventions that have been shown to be effective
- 16 with the conditions they are treating, in accordance with evidence-
- 17 based best practices supported by the USDVA-VHA, United States
- 18 Department of Defense, the Substance Abuse and Mental Health
- 19 Services Administration, the American Psychological Association,
- 20 and the National Association of Social Workers.
- 21 (5) Any contractor providing competency evaluated nursing
- 22 assistants (CENA) to the Grand Rapids home for veterans shall
- 23 ensure that each CENA has at least 8 hours of training on
- 24 information provided by the home.
- 25 (6) Any contractor providing competency evaluated nursing
- 26 assistants to the Grand Rapids home for veterans shall ensure that
- 27 each CENA has at least 1 eight-hour shift of shadowing at the

- 1 veterans' home.
- 2 (7) Any contractor providing competency evaluated nursing
- 3 assistants to the Grand Rapids home for veterans shall ensure that
- 4 each CENA is competent in the basic skills needed to perform his or
- 5 her assigned duties at the home.
- 6 (8) The Grand Rapids home for veterans shall provide each CENA
- 7 at least 12 hours of in-service training once that individual has
- 8 been assigned to the home.
- 9 (9) All complaints of abusive or neglectful care at the Grand
- 10 Rapids and the D.J. Jacobetti homes for veterans by a resident
- 11 member, a resident member's family or legal guardian, or staff of
- 12 the veterans' homes received by a supervisor shall be referred to
- 13 the director of nursing or his or her designee upon receipt of the
- 14 complaint. The director of nursing or his or her designee shall
- 15 report on not less than a monthly basis, except that the board of
- 16 managers may specify a more frequent reporting period to the home
- 17 administrator, board of managers, agency, subcommittees, senate and
- 18 house fiscal agencies, and state budget office the following
- 19 information:
- 20 (a) A description of the process by which resident members and
- 21 others may file complaints of alleged abuse or neglect at the Grand
- 22 Rapids and the D.J. Jacobetti homes for veterans.
- 23 (b) Summary statistics on the number and general nature of
- 24 complaints of abuse or neglect.
- 25 (c) Summary statistics on the final disposition of complaints
- 26 of abuse or neglect received.
- 27 (10) The Grand Rapids and D.J. Jacobetti homes for veterans

- 1 shall provide an on-site, board-certified psychiatrist for all
- 2 resident members with mental health disorders in order to ensure
- 3 that those resident members receive needed services in a
- 4 professional and timely manner. The Grand Rapids and D.J. Jacobetti
- 5 homes for veterans shall provide all members and staff a safe and
- 6 secure environment.
- 7 (11) The Grand Rapids and D.J. Jacobetti homes for veterans
- 8 shall ensure that they effectively develop, execute, and monitor
- 9 all comprehensive care plans in accordance with federal regulations
- 10 and their internal policies, with a goal that a comprehensive care
- 11 plan is fully developed for all resident members.
- 12 (12) The Grand Rapids and D.J. Jacobetti homes for veterans
- 13 shall implement controls over their food, maintenance supplies,
- 14 pharmaceuticals, and medical supplies inventories.
- 15 (13) The Grand Rapids and D.J. Jacobetti homes for veterans
- 16 shall establish sufficient controls for calculating resident member
- 17 maintenance assessments in order to accurately calculate resident
- 18 member maintenance assessments for each billing cycle. The Grand
- 19 Rapids and D.J. Jacobetti homes for veterans shall establish
- 20 sufficient controls to ensure that all past due resident member
- 21 maintenance assessments are addressed within 30 days.
- 22 (14) The Grand Rapids and D.J. Jacobetti homes for veterans
- 23 shall establish sufficient controls over monetary donations and
- 24 donated goods.
- 25 (15) The Grand Rapids and D.J. Jacobetti homes for veterans
- 26 shall implement sufficient controls over the handling of resident
- 27 member funds to ensure the release of funds within 15 calendar days

- 1 upon the resident member leaving the home and to ensure that a
- 2 representative of a resident member is provided a full accounting
- 3 of that resident member's funds within 30 calendar days of the
- 4 death of that resident member.
- 5 (16) The MVAA shall post on its website all policies adopted
- 6 by the board of managers, the Michigan veterans' facility
- 7 authority, and the veterans' homes related to the administrative
- 8 operations of the veterans' homes.
- 9 (17) The process by which visitors, residents, and employees
- 10 of the Grand Rapids and D.J. Jacobetti homes for veterans may
- 11 register complaints shall be displayed in high-traffic areas
- 12 throughout the home.
- 13 (18) The MVAA shall report its findings regarding the state
- 14 veterans' homes' compliance with the requirements and standards
- 15 under this section in a quarterly report to the legislature and the
- 16 state budget office. The quarterly reports shall include, but are
- 17 not limited to, all of the following information:
- 18 (a) Quality of care metrics, including:
- 19 (i) The number of patient care hours and staffing levels
- 20 measured against USDVA-VHA standards.
- 21 (ii) Sentinel events reported to the USDVA.
- 22 (iii) Fall and wound reports.
- 23 (iv) Complaint reports, including abuse and neglect complaints
- 24 and outcomes of complaint investigations.
- 25 (v) Additional minimum data set quality of care indicators
- 26 used to measure quality of care in long-term care facilities.
- 27 (b) Quarterly budget update as provided under section 216 of

- 1 this part.
- 2 (c) An accounting of resident member populations at the Grand
- 3 Rapids and D.J. Jacobetti homes for veterans as follows:
- 4 (i) By demographics, including period of service, gender, and
- 5 age.
- 6 (ii) By care setting, payment source, and associated revenue
- 7 projections.
- 8 (d) Updates related to the modernization of the Grand Rapids
- 9 and D.J. Jacobetti homes for veterans, including information
- 10 related to the following:
- 11 (i) Infrastructure/capital outlay improvements.
- 12 (ii) Information technology updates.
- 13 (iii) Financial management.
- 14 (e) Updates on corrective action status related to any audit
- 15 and survey findings until those findings have been fully addressed.
- 16 (19) The Grand Rapids and D.J. Jacobetti homes for veterans
- 17 shall provide to the subcommittees on military and veterans
- 18 affairs, the senate and house fiscal agencies, and the state budget
- 19 office the results of any annual or for-cause survey conducted by
- 20 the USDVA-VHA and any corresponding corrective action plan. This
- 21 information shall also be made available publicly through the
- 22 department's or MVAA's website.
- 23 Sec. 405. (1) The MVAA shall provide a report, as provided
- 24 under section 216 of this part, on the financial status of the
- 25 Michigan veterans' trust fund, including the number and amount of
- 26 emergency grants, state program and administrative expenses, and
- 27 county program and administrative expenses.

- 1 (2) The Michigan veterans' trust fund board together with the
- 2 agency shall maintain the staffing and resources necessary to
- 3 process a minimum of 2,000 applications for veterans' trust fund
- 4 emergency grants.
- 5 (3) No later than December 1, the MVAA shall provide a
- 6 detailed report of the Michigan veterans' trust fund that includes,
- 7 for the immediately preceding fiscal year, information on grants
- 8 provided from the emergency grant program, including details
- 9 concerning the methodology of allocations, the selection of
- 10 emergency grant program authorized agents, a description of how the
- 11 emergency grant program is administered in each county, and a
- 12 detailed breakdown of trust fund expenditures for that year,
- 13 including the amount distributed to each county for administrative
- 14 costs and emergency grants. The report shall also include the
- 15 number of approved applications, by category of assistance, and the
- 16 number of denied applications, by reason of denial. The report
- 17 shall also provide an update on the department's efforts to reduce
- 18 program administrative costs and maintain the Michigan veterans'
- 19 trust fund corpus to its original amount of at least
- 20 \$50,000,000.00.
- 21 Sec. 406. (1) The MVAA shall provide outreach services to
- 22 Michigan veterans to advise them on the benefits to which they are
- 23 entitled, as provided under Executive Reorganization Order No.
- 24 2013-2, MCL 32.92. The MVAA shall also do the following:
- 25 (a) Maintain the staffing partnerships and other resources
- 26 necessary to develop and operate an outreach program that
- 27 communicates benefit eligibility information to at least 50% of

- 1 Michigan's population of veterans, as assessed by annual census
- 2 estimates, with a goal of reaching 100% and enabling 100% to access
- 3 benefit information online.
- 4 (b) Communicate veteran benefit information pertaining to the
- 5 Michigan military family relief fund, Michigan veterans' trust
- 6 fund, and USDVA health, financial, and memorial benefits to which
- 7 veterans are entitled.
- 8 (c) Provide sufficient staffing and other resources to approve
- 9 requests for military discharge certificates (DD-214) annually.
- 10 (d) Continue the process to digitize all medical records,
- 11 military discharge documents, and burial records that are currently
- 12 on paper and microfilm.
- 13 (e) Provide a report, as provided under section 216 of this
- 14 part, on the MVAA's performance on the performance measures,
- 15 outcomes, and initiatives developed by the agency in the strategic
- 16 plan required by section 501 of 2013 PA 9.
- 17 (f) Provide a report to the subcommittees on military and
- 18 veterans affairs, the senate and house fiscal agencies, and the
- 19 state budget office no later than April 1 providing, to the extent
- 20 known, data on the estimated number of homeless veterans, by
- 21 county, in this state.
- 22 (g) The veterans affairs agency shall provide the percentage
- 23 of Michigan veterans contacted with a goal of 100%, and report upon
- 24 those outreach findings to the subcommittees as provided under
- 25 section 216 of this part on the status of outreach.
- 26 (2) From the funds appropriated in part 1, the MVAA shall
- 27 provide for the regional coordination of services, as follows:

- 1 (a) Regional coordinators shall be selected by the MVAA
- 2 through a grant agreement with VSOs or by other means.
- 3 (b) Regional coordinators shall provide the following
- 4 services:
- 5 (i) Coordinate with veteran benefit counselors throughout a
- 6 specified region.
- 7 (ii) Coordinate services with the department of health and
- 8 human services and the department of corrections.
- 9 (iii) Coordinate with regional workforce and economic
- 10 development agencies.
- 11 (iv) Coordinate activities among local foundations, nonprofit
- 12 organizations, and community groups to improve accessibility,
- 13 enrollment, and utilization of the array of health care, education,
- 14 employment assistance, and quality of life services provided at the
- 15 local level.
- 16 (c) The MVAA may work with MVAA service officers, regional
- 17 coordinators, county veteran counselors, VSO service officers, and
- 18 other service providers to incorporate the provision of information
- 19 relating to mental health care resources into their daily
- 20 operations to aid veterans in understanding the mental health care
- 21 support services they may be eligible to receive.
- 22 (d) The MVAA shall coordinate with the department of health
- 23 and human services to identify Medicaid recipients who are veterans
- 24 and who may be eligible for federal veterans health care benefits
- 25 or other benefits, to the extent that the identification does not
- 26 violate applicable confidentiality requirements.
- (e) The MVAA shall collaborate with the department of

- 1 corrections to create and maintain a process by which prisoners can
- 2 obtain a copy of their DD-214 form or other military discharge
- 3 documentation if necessary.
- 4 (f) The MVAA shall ensure that all MVAA service officers, VSO
- 5 service officers, and regional coordinators receive appropriate
- 6 training in processing applications for benefits payable to
- 7 veterans due to military sexual trauma, post-traumatic stress
- 8 disorder, depression, anxiety, substance abuse, or other mental
- 9 health issues.
- 10 (3) The MVAA shall provide claims processing services to
- 11 Michigan veterans in support of benefit claims submitted to the
- 12 USDVA for the health, financial, and memorial benefits for which
- 13 they are eligible, and shall do all of the following:
- 14 (a) Report the following information as provided in section
- **15** 216 of this part:
- 16 (i) The number of benefit claims, by type, submitted to the
- 17 USDVA by MVAA.
- 18 (ii) The number of fully developed claims submitted to the
- 19 USDVA, with an overall goal of 40% of benefit claims submitted that
- 20 are considered fully developed by the USDVA.
- (b) Maintain the staffing and resources necessary to process a
- 22 minimum of 500 claims per year.
- 23 (4) The MVAA shall maintain staffing and resources necessary
- 24 to develop and implement a process to ensure that all county
- 25 counselors receive the training and accreditation necessary to
- 26 provide quality services to veterans. The MVAA shall report
- 27 information as provided in section 216 of this part on the number

- 1 and percentage of county veterans counselors trained by the MVAA,
- 2 and the number and percentage who received funding from the MVAA to
- 3 attend training, with an overall goal of 100% of county veterans
- 4 counselors trained.
- 5 (5) From the funds appropriated in part 1 for MVAA, the MVAA
- 6 is authorized to expend up to \$50,000.00 to hire legal services to
- 7 represent veterans benefit cases before federal court to maintain
- 8 accreditation under 38 CFR 14.628(d)(1)(iv).
- 9 Sec. 407. (1) The MVAA shall disburse grants to achieve agency
- 10 goals and performance objectives in partnership with counties and
- 11 VSOs. Grants will be disbursed to fund programs and projects that
- 12 are determined by the agency to meet agency performance objectives
- and ensure that grantees communicate the availability of emergency
- 14 grants through the Michigan veterans' trust fund. In disbursing
- 15 grants, the MVAA shall do all of the following:
- 16 (a) Ensure that each grantee is issued performance standards.
- 17 (b) Ensure that each grantee uses those funds for veterans
- 18 advocacy and outreach.
- 19 (c) Monitor the performance of each grantee.
- 20 (d) Require each grantee to report not less than quarterly on
- 21 services provided to veterans and account for all grant fund
- 22 expenditures.
- 23 (e) Require that each grantee report not less than quarterly
- 24 both of the following:
- 25 (i) The number and type of claims originated and submitted by
- 26 the grantee to the USDVA.
- 27 (ii) The number and type of claims originated by an

- 1 organization other than the grantee and submitted by the grantee to
- 2 the USDVA.
- 3 (f) Promulgate monthly benchmark requirements, based upon
- 4 contractual obligations, that each grantee must meet and require
- 5 each grantee to report on achieving the benchmark requirements not
- 6 less than quarterly to the MVAA, in order to ensure that each
- 7 grantee meets MVAA veteran service goals.
- 8 (g) Assess the accuracy rate of claims reported by grantees
- 9 and the attendance rate of grantees, based upon contractual
- 10 obligations.
- 11 (h) Ensure that each grantee adheres to the MVAA approved
- 12 schedule of operations.
- 13 (i) Report quarterly to the subcommittees and senate and house
- 14 fiscal agencies on grantee operations monitored under this
- 15 subsection, as provided in section 216 of this part.
- 16 (2) Grants awarded to a VSO by the MVAA shall provide for the
- 17 following, as developed by the MVAA:
- (a) The provision of service to veterans statewide, using a
- 19 regional service delivery model, with services provided at
- 20 specified locations and times, including service provided in state
- 21 correctional facilities.
- 22 (b) The payment of an hourly service rate that shall not
- 23 exceed \$34.00 per hour.
- 24 (c) A specified number of service hours within each geographic
- 25 region of this state, with a statewide goal based on both
- 26 appropriations for the fiscal year ending September 30, 2019 for
- 27 the grant programs and the hourly service rate under subdivision

- 1 (b). The statewide goal will include service hours provided to
- 2 eligible incarcerated veterans within 1 year of their earliest
- 3 release date.
- 4 (d) Use of an MVAA-designated internet-based claims data
- 5 system.
- 6 (3) The MVAA shall report the following information as
- 7 provided in section 216 of this part:
- 8 (a) A summary of activities supported through the
- 9 appropriation in part 1 for grants, including the amount of
- 10 expenditures to date, number of service hours, number of claims for
- 11 benefits submitted by type of claim, and other information deemed
- 12 appropriate by the MVAA.
- 13 (b) The number of fully developed claims submitted to the
- 14 USDVA, and the number and percentage of fully developed claims
- 15 submitted that are considered fully developed by the USDVA with an
- 16 overall goal of 40%.
- Sec. 409. (1) The department shall enter into an interagency
- 18 agreement in cooperation with the department of health and human
- 19 services in order to work with the federal public assistance
- 20 reporting information system to identify Medicaid recipients who
- 21 are veterans and who may be eliqible for federal veterans' health
- 22 care benefits or other benefits. The interagency agreement shall
- 23 include the specific outcome and performance reporting requirements
- 24 described in this section. The interagency agreement shall require
- 25 the department to provide all of the following items by January 1
- 26 for the current fiscal year to the subcommittees, the senate and
- 27 house fiscal agencies, and the policy offices:

- 1 (a) The number of veterans identified by the department of
- 2 health and human services through eligibility determinations.
- 3 (b) The number of veterans referred to the department.
- 4 (c) The number of referrals made by the department of health
- 5 and human services that were contacted by the department.
- 6 (d) The number of referrals made to the department that were
- 7 eligible for veterans health care benefits or other benefits.
- 8 (e) The specific actions and efforts undertaken by the
- 9 department of health and human services and the department to
- 10 identify female veterans who are applying for public assistance
- 11 benefits, but who are eligible for veterans benefits.
- 12 (2) By October 1 of the current fiscal year, the department of
- 13 health and human services shall change the public assistance
- 14 application form from asking whether the prospective applicant was
- 15 a veteran to asking whether the applicant had ever served in the
- 16 military.
- Sec. 410. The general fund/general purpose funds appropriated
- 18 in part I for the county veteran service fund shall be deposited to
- 19 the restricted county veteran service fund created in section 3a of
- 20 1953 PA 192, MCL 35.623a. All funds in the restricted county
- 21 veteran service fund are appropriated and available for expenditure
- 22 to support county veteran service grants.

23 CAPITAL OUTLAY

- 24 Sec. 501. (1) The department shall provide for the acquisition
- 25 and disposition of National Guard armories, facilities, and lands
- 26 as provided under sections 368, 382, and 382a of the Michigan

- 1 military act, 1967 PA 150, MCL 32.768, 32.782, and 32.782a.
- 2 (2) The department shall provide a listing of property sales
- 3 and acquisitions as provided under section 216 of this part.
- 4 Sec. 502. (1) The appropriations in part 1 for special
- 5 maintenance National Guard shall be carried forward at the end of
- 6 the fiscal year consistent with section 248 of the management and
- 7 budget act, 1984 PA 431, MCL 18.1248.
- 8 (2) The appropriations for special maintenance National
- 9 Guard shall be expended in accordance with the requirements of
- 10 sections 302 and 305 of this part and shall be expended according
- 11 to the maintenance priorities of the department to repair and
- 12 modernize military training sites and support facilities, including
- 13 armories, which may include projects such as roof, HVAC, or boiler
- 14 replacement, interior renovations, facility expansion, improvements
- 15 to parking facilities, and other projects.
- 16 (3) The department shall provide a report as provided under
- 17 section 216 of this part providing information on the status,
- 18 projected costs, and projected completion date of current and
- 19 planned special maintenance projects at the armories and other
- 20 National Guard facilities funded from capital outlay appropriations
- 21 made in part 1 and in prior appropriations years.
- 22 Sec. 503. (1) The appropriations in part 1 for special
- 23 maintenance veterans homes shall be carried forward at the end of
- 24 the fiscal year consistent with section 248 of the management and
- 25 budget act, 1984 PA 431, MCL 18.1248.
- 26 (2) The appropriations for special maintenance veterans
- 27 homes shall be expended in accordance with the requirements of

- 1 section 402 of this part and shall be expended according to the
- 2 maintenance priorities of the department to repair and modernize
- 3 the state's veterans' homes, which may include projects such as
- 4 roof, HVAC, or boiler replacement, interior renovations, facility
- 5 expansion, improvements to parking facilities, and other projects
- 6 designed to enhance the quality of life and medical care of
- 7 members.
- 8 (3) The MVAA shall provide a report as provided under section
- 9 216 of this part providing information on the status, projected
- 10 costs, and projected completion date of current and planned special
- 11 maintenance projects at the Grand Rapids home for veterans and D.J.
- 12 Jacobetti home for veterans funded from capital outlay
- 13 appropriations made in part 1 and in prior appropriations years.
- Sec. 504. (1) The appropriations in part 1 for armory
- 15 maintenance shall be carried forward at the end of the fiscal year
- 16 consistent with section 248 of the management and budget act, 1984
- **17** PA 431, MCL 18.1248.
- 18 (2) The appropriations for armory maintenance shall be
- 19 expended in accordance with the requirements of sections 302 and
- 20 305 of this part and shall be expended according to the maintenance
- 21 priorities of the department to repair and modernize military
- 22 training sites and support facilities, including armories.

23 ONE-TIME APPROPRIATIONS

- 24 Sec. 601. The appropriations in part 1 for high school reserve
- 25 officer training corps program enhancement shall be expended for
- 26 program and facility improvements for the reserve officer training

- 1 corps program at John J. Pershing High School in the City of
- 2 Detroit.
- 3 PART 2A
- 4 PROVISIONS CONCERNING ANTICIPATED APPROPRIATIONS
- 5 FOR FISCAL YEAR 2020-2021

6 GENERAL SECTIONS

- 7 Sec. 701. It is the intent of the legislature to provide
- 8 appropriations for the fiscal year ending on September 30, 2021 for
- 9 the line items listed in part 1. The fiscal year 2020-2021
- 10 appropriations are anticipated to be the same as those for fiscal
- 11 year 2019-2020, excluding appropriations designated as one-time
- 12 appropriations and adjusting for changes in caseload and related
- 13 costs, federal fund match rates, economic factors, and available
- 14 revenue. These adjustments will be determined after the January
- 15 2020 consensus revenue estimating conference.