

# SENATE BILL NO. 71

January 29, 2019, Introduced by Senators BARRETT, JOHNSON, HOLLIER, IRWIN, CHANG, WOJNO, THEIS, POLEHANKI, MCMORROW, MOSS, BAYER and DALEY and referred to the Committee on Elections.

A bill to amend 1954 PA 116, entitled  
"Michigan election law,"  
by amending sections 509q, 758, 759, and 761 (MCL 168.509q, 168.758, 168.759, and 168.761), section 509q as amended by 2012 PA 586, section 758 as amended by 1996 PA 207, section 759 as amended by 2012 PA 523, and section 761 as amended by 2018 PA 129, and by adding sections 499b and 735a.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1       Sec. 499b. The voter registration application of an elector  
2 who is a program participant, as that term is defined in the  
3 address confidentiality program act, is confidential and not  
4 subject to disclosure under the freedom of information act, 1976 PA  
5 442, MCL 15.231 to 15.246.

6       Sec. 509q. (1) ~~The~~ **Subject to subsection (2), the** qualified  
7 voter file ~~shall~~ **must** contain all of the following information for  
8 each qualified voter:

9       (a) The name; residence address including house number and  
10 street name or rural route and box number, and the apartment  
11 number, if any; city; state; zip code; and date of birth.

12       (b) The ~~driver's~~ **driver** license number or state personal  
13 identification card number or similar number issued by a designated  
14 voter registration agency.

15       (c) Jurisdictional information including county and city or  
16 township; village, if any; metropolitan district, if any; and  
17 school district.

18       (d) Precinct numbers and ward numbers, if any.

19       (e) Any other information that the secretary of state  
20 determines is necessary to assess the eligibility of qualified  
21 electors or to administer voter registration or other aspects of  
22 the election process.

23       (f) Voting history for a 5-year period.

24       (g) The most recent digitized signature of an elector if  
25 captured or reproduced by the secretary of state or a county, city,  
26 or township clerk from a voter registration application ~~pursuant to~~  
27 **under** section 509hh, or captured or reproduced by the secretary of  
28 state ~~pursuant to~~ **under** section 307 of the Michigan vehicle code,

1 1949 PA 300, MCL 257.307.

2 (2) If a qualified voter is a program participant, as that  
3 term is defined in the address confidentiality program act, the  
4 qualified voter file must also contain the program participant's  
5 unique identification number issued by the department of the  
6 attorney general.

7 (3) Except as otherwise provided in this subsection, if a  
8 qualified voter is a program participant, as that term is defined  
9 in the address confidentiality program act, the information  
10 contained in the qualified voter file for that program participant,  
11 including his or her unique identification number issued by the  
12 department of the attorney general, is confidential and not subject  
13 to disclosure under the freedom of information act, 1976 PA 442,  
14 MCL 15.231 to 15.246. The information contained in the qualified  
15 voter file for a program participant, as that term is defined in  
16 the address confidentiality program act, may be used by an election  
17 official during the normal course of his or her duties as an  
18 election official.

19 Sec. 735a. For a program participant, as that term is defined  
20 in the address confidentiality program act, any poll list or poll  
21 book created for or used at an election must only contain the name  
22 of that program participant and a notation for the precinct  
23 election inspectors to contact the city or township clerk on how to  
24 process the elector who is a program participant.

25 Sec. 758. (1) For the purposes of this act, "absent voter"  
26 means a qualified and registered elector who meets 1 or more of the  
27 following requirements:

28 (a) On account of physical disability, cannot without  
29 another's assistance attend the polls on the day of an election.

1 (b) On account of the tenets of his or her religion, cannot  
2 attend the polls on the day of **an** election.

3 (c) Cannot attend the polls on the day of an election in the  
4 precinct in which he or she resides because of being an election  
5 precinct inspector in another precinct.

6 (d) Is 60 years of age or older.

7 (e) Is absent or expects to be absent from the township or  
8 city in which he or she resides during the entire period the polls  
9 are open for voting on the day of an election.

10 (f) Cannot attend the polls on election day because of being  
11 confined in jail awaiting arraignment or trial.

12 **(g) Is a program participant in the address confidentiality**  
13 **program and provides his or her program participant identification**  
14 **number.**

15 (2) Subsection (1) does not apply to a person who has moved  
16 outside of this state, regardless of length of his or her residence  
17 outside of this state, and who no longer maintains an actual  
18 residence in this state. The storage of personal effects or  
19 household goods, the ownership of property that is rented or leased  
20 to others, or occasional brief visits to a former domicile in this  
21 state while residing outside of this state for most of the year  
22 does not constitute a residence for voting purposes in this state,  
23 except for each of the following:

24 (a) A person described in section 1 of article II of the state  
25 constitution of 1963 and statutes enacted under that section.

26 (b) A person described in section 759a.

27 **(3) If a qualified elector is a program participant, as that**  
28 **term is defined in the address confidentiality program act, then**  
29 **that qualified elector shall only vote an absent voter ballot while**

1 **he or she is a program participant.**

2 Sec. 759. (1) At any time during the 75 days before a primary  
3 or special primary, but not later than 2 p.m. of the Saturday  
4 immediately before the primary or special primary, an elector who  
5 qualifies to vote as an absent voter, as defined in section 758,  
6 may apply for an absent voter ballot. The elector shall apply in  
7 person or by mail with the clerk of the township, city, or village  
8 in which the elector is registered. An application received before  
9 a primary or special primary may be for either that primary only,  
10 or for that primary and the election that follows.

11 (2) Except as otherwise provided in subsection (1), at ~~anytime~~  
12 **any time** during the 75 days before an election, but not later than  
13 2 p.m. of the Saturday before the election, an elector who  
14 qualifies to vote as an absent voter, as defined in section 758,  
15 may apply for an absent voter ballot. The elector shall apply in  
16 person or by mail with the clerk of the township, city, or village  
17 in which the voter is registered.

18 (3) An application for an absent voter ballot under this  
19 section may be made in any of the following ways:

20 (a) By a written request signed by the voter stating the  
21 statutory grounds for making the application.

22 (b) On an absent voter ballot application form provided for  
23 that purpose by the clerk of the city, township, or village.

24 (c) On a federal postcard application.

25 (4) An applicant for an absent voter ballot shall sign the  
26 application. A clerk or assistant clerk shall not deliver an absent  
27 voter ballot to an applicant who does not sign the application. A  
28 person shall not be in possession of a signed absent voter ballot  
29 application except for the applicant; a member of the applicant's

1 immediate family; a person residing in the applicant's household; a  
 2 person whose job normally includes the handling of mail, but only  
 3 during the course of his or her employment; a registered elector  
 4 requested by the applicant to return the application; or a clerk,  
 5 assistant of the clerk, or other authorized election official. A  
 6 registered elector who is requested by the applicant to return his  
 7 or her absent voter ballot application shall sign the certificate  
 8 on the absent voter ballot application.

9 (5) The clerk of a city, township, or village shall have  
 10 absent voter ballot application forms available in the clerk's  
 11 office at all times and shall furnish an absent voter ballot  
 12 application form to anyone upon a verbal or written request. The  
 13 absent voter ballot application ~~shall~~**must** be in substantially the  
 14 following form:

15 "Application for absent voter ballot for:

16 [ ] The primary or special primary election to be held on

17 \_\_\_\_\_ (Date).

18 [ ] The election to be held on \_\_\_\_\_ (Date).

19 (Check applicable election or elections)

20 I, ....., a United States  
 21 citizen and a qualified and registered elector of the .....  
 22 precinct of the township of ..... or village of .....  
 23 or of the ..... ward of the city of  
 24 ....., in the county of  
 25 ..... and state of Michigan, apply for  
 26 an official ballot, or ballots, to be voted by me at the election  
 27 or elections as requested in this application.

28 The statutory grounds on which I base my request are:

29 [ ] I expect to be absent from the community in which I am

1 registered for the entire time the polls are open on election day.

2 [ ] I am physically unable to attend the polls without the  
3 assistance of another.

4 [ ] I cannot attend the polls because of the tenets of my  
5 religion.

6 [ ] I have been appointed an election precinct inspector in a  
7 precinct other than the precinct where I reside.

8 [ ] I am 60 years of age or older.

9 [ ] I cannot attend the polls because I am confined to jail  
10 awaiting arraignment or trial.

11 [ ] I am a program participant in the address confidentiality  
12 program and I am providing my program participant identification  
13 number.

14 (Check applicable reason)

15 Send absent voter ballot to me at:

16  
17 -----  
18 (Street No. or R.R. or Designated Address)

19 -----  
20 (Post Office) (State) (Zip Code)

21 My registered address

22 -----  
23 (Street No. or R.R. or Program Participant Identification Number)

24 -----  
25 (Post Office) (State) (Zip Code)

26 Date

27 -----  
28 I certify that I am a United States citizen and that the  
29 statements in this absent voter ballot application are true.

-----  
(Signature)

WARNING

1           You must be a United States citizen to vote. If you are not a  
 2   United States citizen, you will not be issued an absent voter  
 3   ballot.

4           A person making a false statement in this absent voter ballot  
 5   application is guilty of a misdemeanor. It is a violation of  
 6   Michigan election law for a person other than those listed in the  
 7   instructions to return, offer to return, agree to return, or  
 8   solicit to return your absent voter ballot application to the  
 9   clerk. An assistant authorized by the clerk who receives absent  
 10   voter ballot applications at a location other than the clerk's  
 11   office must have credentials signed by the clerk. Ask to see his or  
 12   her credentials before entrusting your application with a person  
 13   claiming to have the clerk's authorization to return your  
 14   application.

15                           Certificate of Authorized Registered  
 16                           Elector Returning Absent Voter  
 17                           Ballot Application

18           I certify that my name is ..... , my address is  
 19   ..... , and my date of birth is ..... ; that  
 20   I am delivering the absent voter ballot application of  
 21   ..... at his or her request; that I did not solicit  
 22   or request to return the application; that I have not made any  
 23   markings on the application; that I have not altered the  
 24   application in any way; that I have not influenced the applicant;  
 25   and that I am aware that a false statement in this certificate is a  
 26   violation of Michigan election law.

27  
 28                           \_\_\_\_\_  
                           (Date)

\_\_\_\_\_  
 (Signature) "

29           (6) The following instructions for an applicant for an absent



1 voter ballot ~~shall~~**must** be included with each application furnished  
2 an applicant:

3 INSTRUCTIONS FOR APPLICANTS FOR ABSENT VOTER BALLOTS

4 Step 1. After completely filling out the application, sign and  
5 date the application in the place designated. Your signature must  
6 appear on the application or you will not receive an absent voter  
7 ballot.

8 Step 2. Deliver the application by 1 of the following methods:

9 (a) Place the application in an envelope addressed to the  
10 appropriate clerk and place the necessary postage upon the return  
11 envelope and deposit it in the United States mail or with another  
12 public postal service, express mail service, parcel post service,  
13 or common carrier.

14 (b) Deliver the application personally to the clerk's office,  
15 to the clerk, or to an authorized assistant of the clerk.

16 (c) In either (a) or (b), a member of the immediate family of  
17 the voter including a father-in-law, mother-in-law, brother-in-law,  
18 sister-in-law, son-in-law, daughter-in-law, grandparent, or  
19 grandchild or a person residing in the voter's household may mail  
20 or deliver the application to the clerk for the applicant.

21 (d) If an applicant cannot return the application in any of  
22 the above methods, the applicant may select any registered elector  
23 to return the application. The person returning the application  
24 must sign and return the certificate at the bottom of the  
25 application.

26 (7) A person who prints and distributes absent voter ballot  
27 applications shall print on the application the warning,  
28 certificate of authorized registered elector returning absent voter  
29 ballot application, and instructions required by this section.

1           (8) A person who makes a false statement in an absent voter  
2 ballot application is guilty of a misdemeanor. A person who forges  
3 a signature on an absent voter ballot application is guilty of a  
4 felony. A person who is not authorized in this act and who both  
5 distributes absent voter ballot applications to absent voters and  
6 returns those absent voter ballot applications to a clerk or  
7 assistant of the clerk is guilty of a misdemeanor.

8           **(9) The absent voter ballot application of an elector who is a**  
9 **program participant, as that term is defined in the address**  
10 **confidentiality program act, is confidential and not subject to**  
11 **disclosure under the freedom of information act, 1976 PA 442, MCL**  
12 **15.231 to 15.246.**

13           Sec. 761. (1) If the clerk of a city, township, or village  
14 receives an application for an absent voter ballot from a person  
15 registered to vote in that city, township, or village and if the  
16 signature on the application agrees with the signature for the  
17 person contained in the qualified voter file or on the registration  
18 card as required in subsection (2), the clerk immediately upon  
19 receipt of the application or, if the application is received  
20 before the printing of the absent voter ballots, as soon as the  
21 ballots are received by the clerk, shall forward by mail, postage  
22 prepaid, or shall deliver personally 1 of the ballots or set of  
23 ballots if there is more than 1 kind of ballot to be voted to the  
24 applicant. **If the clerk of a city or township receives an**  
25 **application for an absent voter ballot from an applicant who is a**  
26 **program participant, as that term is defined in the address**  
27 **confidentiality program act, then the city or township clerk shall**  
28 **mail an absent voter ballot to that program participant at the**  
29 **designated address provided to that program participant by the**

1 **department of the attorney general under the address**

2 **confidentiality program act.** Subject to the identification  
3 requirement in subsection (6), absent voter ballots may be  
4 delivered to an applicant in person at the office of the clerk.

5 (2) The qualified voter file must be used to determine the  
6 genuineness of a signature on an application for an absent voter  
7 ballot. Signature comparisons must be made with the digitized  
8 signature in the qualified voter file. If the qualified voter file  
9 does not contain a digitized signature of an elector, or is not  
10 accessible to the clerk, the city or township clerk shall compare  
11 the signature appearing on the application for an absent voter  
12 ballot to the signature contained on the master card.

13 (3) Notwithstanding section 759, providing that no absent  
14 voter applications shall be received by the clerk after 2 p.m. on  
15 the Saturday before the election, and subject to the identification  
16 requirement in subsection (6), a person qualified to vote as an  
17 absent voter may apply in person at the clerk's office before 4  
18 p.m. on a day before the election except Sunday or a legal holiday  
19 to vote as an absent voter. The applicant shall receive his or her  
20 absent voter ballot and vote the ballot in the clerk's office. All  
21 other absent voter ballots, except ballots delivered pursuant to an  
22 emergency absent voter ballot application under section 759b, must  
23 be mailed or delivered to the registration address of the applicant  
24 unless the application requests delivery to an address outside the  
25 city, village, or township or to a hospital or similar institution,  
26 in which case the absent voter ballots must be mailed or delivered  
27 to the address given in the application. However, a clerk may mail  
28 or deliver an absent voter ballot, upon request of the absent  
29 voter, to a post office box if the post office box is where the

absent voter normally receives personal mail and the absent voter does not receive mail at his or her registration address.

(4) Absent voter ballots must be issued in the same order in which applications are received by the clerk of a city, township, or village, as nearly as may be, and each ballot issued must bear the lowest number of each kind available for this purpose. However, this provision does not prohibit a clerk from immediately issuing an absent voter ballot to an absent voter who applies in person in the clerk's office for absent voter ballots. The clerk shall enclose with the ballot or ballots a return envelope properly addressed to the clerk and bearing upon the back of the envelope a printed statement in substantially the following form:

TO BE COMPLETED

BY THE CLERK

_____		_____	
Name of Voter		Street Address or R.R. or	
		<b>Program Participant</b>	
		<b>Identification Number</b>	
_____		_____	
City, Township or Village		County	
Ward _____	Precinct _____	Date of Election _____	
=====			

TO BE COMPLETED BY THE ABSENT VOTER

I assert that I am a United States citizen and a qualified and registered elector of the city, township, or village named above. I am voting as an absent voter in conformity with state election law. Unless otherwise indicated below, I personally marked the ballot enclosed in this envelope without exhibiting it to any other person.

I further assert that this absent voter ballot is being returned to the clerk or an assistant of the clerk by me personally; by public postal service, express mail service, parcel post service, or other common carrier; by a member of my immediate family; or by a person residing in my household.

DATE: SIGN HERE: X

Signature of Absent Voter

The above form must be signed or your vote will not be counted.  
AN ABSENT VOTER WHO KNOWINGLY MAKES A FALSE STATEMENT IS GUILTY OF A MISDEMEANOR.

TO BE COMPLETED ONLY IF VOTER IS ASSISTED IN VOTING  
BY ANOTHER PERSON

I assisted the above named absent voter who is disabled or otherwise unable to mark the ballot in marking his or her absent voter ballot pursuant to his or her directions. The absent voter ballot was inserted in the return envelope without being exhibited to any other person.

Signature of Person	Street Address	City, Twp., or
Assisting Voter	or R.R.	Village

Printed Name of Person Assisting Voter

A PERSON WHO ASSISTS AN ABSENT VOTER AND WHO KNOWINGLY MAKES A FALSE STATEMENT IS GUILTY OF A FELONY.

WARNING

PERSONS WHO CAN LEGALLY BE IN POSSESSION OF AN ABSENT VOTER BALLOT ISSUED TO AN ABSENT VOTER ARE LIMITED TO THE ABSENT VOTER; A

1 PERSON WHO IS A MEMBER OF THE ABSENT VOTER'S IMMEDIATE FAMILY OR  
2 RESIDES IN THE ABSENT VOTER'S HOUSEHOLD AND WHO HAS BEEN ASKED BY  
3 THE ABSENT VOTER TO RETURN THE BALLOT; A PERSON WHOSE JOB IT IS TO  
4 HANDLE MAIL BEFORE, DURING, OR AFTER BEING TRANSPORTED BY A PUBLIC  
5 POSTAL SERVICE, EXPRESS MAIL SERVICE, PARCEL POST SERVICE, OR  
6 COMMON CARRIER, BUT ONLY DURING THE NORMAL COURSE OF HIS OR HER  
7 EMPLOYMENT; AND THE CLERK, ASSISTANTS OF THE CLERK, AND OTHER  
8 AUTHORIZED ELECTION OFFICIALS OF THE CITY, TOWNSHIP, VILLAGE, OR  
9 SCHOOL DISTRICT. ANY OTHER PERSON IN POSSESSION OF AN ABSENT VOTER  
10 BALLOT IS GUILTY OF A FELONY.

11 (5) An absent voter who knowingly makes a false statement on  
12 the absent voter ballot return envelope is guilty of a misdemeanor.  
13 A person who assists an absent voter and who knowingly makes a  
14 false statement on the absent voter ballot return envelope is  
15 guilty of a felony.

16 (6) If an elector obtains his or her absent voter ballot in  
17 person from the clerk of the city, township, or village in which he  
18 or she is registered, the clerk of the city, township, or village  
19 shall not provide an absent voter ballot to that elector until the  
20 elector identifies himself or herself to the clerk by presenting  
21 identification for election purposes. If an elector does not have  
22 identification for election purposes, the elector may sign an  
23 affidavit to that effect before the clerk of the city, township, or  
24 village and be allowed to obtain his or her absent voter ballot in  
25 person from the clerk. The clerk of the city, village, or township  
26 shall indicate to each elector who is registered in that city,  
27 village, or township and who obtains his or her absent voter ballot  
28 in person from the clerk that the elector may sign an affidavit  
29 indicating that the elector does not have identification for

1 election purposes in order to obtain his or her absent voter ballot  
2 in person from the clerk. However, if an elector obtains his or her  
3 absent voter ballot in person from the clerk and votes by absent  
4 voter ballot without providing identification for election purposes  
5 required under this subsection, the absent voter ballot of that  
6 elector must be prepared as a challenged ballot as provided in  
7 section 727 and must be counted as any other ballot is counted  
8 unless determined otherwise by a court of law under section 747 or  
9 748 or any other applicable law.

10 Enacting section 1. This amendatory act takes effect 180 days  
11 after the date it is enacted into law.

12 Enacting section 2. This amendatory act does not take effect  
13 unless Senate Bill No. 70

14 of the 100th Legislature is enacted into law.