SENATE BILL NO. 306

May 08, 2019, Introduced by Senator MACGREGOR and referred to the Committee on Economic and Small Business Development.

A bill to amend 1961 PA 120, entitled

"An act to authorize the development or redevelopment of principal shopping districts and business improvement districts; to permit the creation of certain boards; to provide for the operation of principal shopping districts and business improvement districts; to provide for the creation, operation, and dissolution of business improvement zones; and to authorize the collection of revenue and the bonding of certain local governmental units for the development or redevelopment projects,"

by amending sections 1 and 10 (MCL 125.981 and 125.990), section 1 as amended by 2003 PA 209 and section 10 as amended by 2018 PA 262.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 1. (1) As used in this chapter:
- 2 (a) "Assessable property" means real property in a district
- 3 area other than all of the following:
- $\mathbf{4}$ (i) Property classified as residential real property under
- 5 section 34c of the general property tax act, 1893 PA 206, MCL
- 6 211.34c, unless the local governmental unit expressly designates
- 7 property classified as residential real property as assessable
- 8 property as part of its special assessment proceedings.
- (ii) Property owned by the federal, a state, or a local unit of
- 10 government where property is exempt from the collection of taxes
- 11 under the general property tax act, 1893 PA 206, MCL 211.1 to
- 12 211.157.211.155.
- (iii) One or more classes of property owners whose property
- 14 meets all of the following conditions:
- 15 (A) Is exempt from the collection of taxes under the general
- 16 property tax act, 1893 PA 206, MCL 211.1 to 211.157, 211.155, other
- 17 than property identified in subparagraph (i) or (ii).
- 18 (B) As a class has been determined by the legislative body of
- 19 the local governmental unit not to be benefited by a project for
- 20 which special assessments are to be levied.
- 21 (b) "Business improvement district" means 1 or more portions
- 22 of a local governmental unit or combination of contiguous portions
- 23 of 2 or more local governmental units that are predominantly
- 24 commercial or industrial in use.
- 25 (c) "District" means a business improvement district or a
- 26 principal shopping district.
- 27 (d) "Highways" means public streets, highways, and alleys.
- 28 (e) "Local governmental unit" means a city, village, or urban
- 29 township.

- (f) "Principal shopping district" means a portion of a local
 governmental unit designated by the governing body of the local
 governmental unit that is predominantly commercial and that
 contains at least 10 retail businesses.
- 5 (g) "Urban township" means a township that is an urban 6 township as defined in section 2 of the local development financing 7 act, 1986 PA 281, MCL 125.2152, 402 of the recodified tax increment 8 financing act, 2018 PA 57, MCL 125.4402, and is a township located 9 in a county with a population of more than 750,000.

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- (2) A local governmental unit with a master plan for the physical development of the local governmental unit that includes an urban design plan designating a principal shopping district or includes the development or redevelopment of a principal shopping district, or 1 or more local governmental units that establish a business improvement district by resolution, may do 1 or more of the following:
- 17 (a) Subject, where necessary, to approval of the governmental
 18 entity that has jurisdiction over the highway, open, widen, extend,
 19 realign, pave, maintain, or otherwise improve highways and
 20 construct, reconstruct, maintain, or relocate pedestrian walkways.
 - (b) Subject, where necessary, to approval of the governmental entity that has jurisdiction over the highway, prohibit or regulate vehicular traffic where necessary to carry out the purposes of the development or redevelopment project.
- (c) Subject, where necessary, to approval of the governmental
 entity that has jurisdiction over the highway, regulate or prohibit
 vehicular parking on highways.
- (d) Acquire, own, maintain, demolish, develop, improve, oroperate properties, off-street parking lots, or structures.

- (e) Contract for the operation or maintenance by others of
 off-street parking lots or structures owned by the local
 governmental unit, or appoint agents for the operation or
- governmental unit, or appoint agents for the operation of

 maintenance.

interest.

- (f) Construct, maintain, and operate malls with bus stops,information centers, and other buildings that will serve the public
- (g) Acquire by purchase, gift, or condemnation and own,
 maintain, or operate real or personal property necessary to
 implement this section.
 - (h) Promote economic activity in the district by undertakings including, but not limited to, conducting market research and public relations campaigns, developing, coordinating, and conducting retail and institutional promotions, and sponsoring special events and related activities. A business may prohibit the use of its name or logo in a public relations campaign, promotion, or special event or related activity for the district.
 - (i) Provide for or contract with other public or private entities for the administration, maintenance, security, operation, and provision of services that the board determines are a benefit to a district within the local governmental unit.
 - (3) A local governmental unit that provides for ongoing activities under subsection (2)(h) or (i) shall also provide for the creation of a board for the management of those activities.
 - (4) One member of the board of the principal shopping district shall be from the adjacent residential area, 1 member shall be a representative of the local governmental unit, and a majority of the members shall be nominees of individual businesses located within the principal shopping district. The board shall be

- 1 appointed by the chief executive officer of the local governmental
- 2 unit with the concurrence of the legislative body of the local
- 3 governmental unit. However, if all of the following requirements
- 4 are met, a business may appoint a member of the board of a
- 5 principal shopping district, which member shall be counted toward
- 6 the majority of members required to be nominees of businesses
- 7 located within the principal shopping district:
- 8 (a) The business is located within the principal shopping
- 9 district.
- 10 (b) The principal shopping district was designated by the
- 11 governing body of a local governmental unit after July 14, 1992.
- 12 (c) The business is located within a special assessment
- 13 district established under section 5.
- 14 (d) The special assessment district is divided into special
- 15 assessment rate zones reflecting varying levels of special
- 16 benefits.
- 17 (e) The business is located in the special assessment rate
- 18 zone with the highest special assessment rates.
- 19 (f) The square footage of the business is greater than 5.0% of
- 20 the total square footage of all businesses in that special
- 21 assessment rate zone.
- 22 (5) If the boundaries of the principal shopping district are
- 23 the same as those of a downtown district designated under 1975 PA
- 24 197, MCL 125.1651 to 125.1681, part 2 of the recodified tax
- 25 increment financing act, 2018 PA 57, MCL 125.4201 to 125.4230, the
- 26 governing body may provide that the members of the board of the
- 27 downtown development authority, which manages the downtown
- 28 district, shall compose the board of the principal shopping
- 29 district, in which case subsection (4) does not apply.

(6) The members of the board of a business improvement
 district shall be determined by the local governmental unit as
 provided in this subsection. The board of a business improvement

district shall consist of all of the following:

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subdivision.

- 5 (a) One representative of the local governmental unit 6 appointed by the chief executive officer of the local governmental 7 unit with the concurrence of the legislative body of the local 8 governmental unit in which the business improvement district is 9 located. If the business improvement district is located in more 10 than 1 local governmental unit, then 1 representative from each 11 local governmental unit in which the business improvement district 12 is located shall serve on the board as provided in this
- 14 (b) Other members of the board shall be nominees of the 15 businesses and property owners located within the business 16 improvement district. If a class of business or property owners, as 17 identified in the resolution described in subsection (8), is 18 projected to pay more than 50% of the special assessment levied 19 that benefits property in a business improvement district for the 20 benefit of the business improvement district, the majority of the 21 members of the board of the business improvement district shall be 22 nominees of the business or property owners in that class.
- (7) A local governmental unit may create 1 or more businessimprovement districts.
- 25 (8) If 1 or more local governmental units establish a business
 26 improvement district by resolution under subsection (2), the
 27 resolution shall identify all of the following:
- (a) The geographic boundaries of the business improvementdistrict.

- (b) The number of board members in that business improvement
 district.
- 3 (c) The different classes of property owners in the business4 improvement district.
- (d) The class of business or property owners, if any, who are
 projected to pay more than 50% of the special assessment levied
 that benefits property in that business improvement district.
- 8 Sec. 10. As used in this chapter:
- 9 (a) "Assessable property" means real 1 or more of the
 10 following:
- 11 (i) Real property in a zone area other than property classified
 12 as residential real property under section 34c of the general
 13 property tax act, 1893 PA 206, MCL 211.34c, or real property exempt
 14 from the collection of taxes under the general property tax act,
 15 1893 PA 206, MCL 211.1 to 211.155.
- 16 (ii) Real property in a zone area classified as residential
 17 real property under section 34c of the general property tax act,
 18 1893 PA 206, MCL 211.34c, only if the 1 plan for the zone area
 19 designates property classified as residential real property in the
 20 zone area as assessable property under the zone plan.
- (b) "Assessment" means an assessment imposed under this
 chapter against assessable property for the benefit of the property
 owners.
- (c) "Assessment revenues" means the money collected by a
 business improvement zone from any assessments, including any
 interest on the assessments.
- (d) "Board" means the board of directors of a businessimprovement zone.
- 29 (e) "Business improvement zone" means a business improvement

1 zone created under this chapter.

- 2 (f) "Nonprofit corporation" means a nonprofit corporation
 3 organized under the nonprofit corporation act, 1982 PA 162, MCL
 4 450.2101 to 450.3192, and that complies with all of the following:
- (i) The articles of incorporation of the nonprofit corporation
 provide that the nonprofit corporation may promote a business
 improvement zone and may also provide management services related
 to the implementation of a zone plan.
- 9 (ii) The nonprofit corporation is exempt from federal income 10 tax under section 501(c)(4) or $\frac{501(c)(6)}{6}$ of the internal 11 revenue code, 28 USC 501.
 - (g) "Person" means an individual, partnership, corporation, limited liability company, association, or other legal entity.
 - (h) "Project" means any activity for the benefit of property owners authorized by section 10a to enhance the business environment within a zone area.
- 17 (i) "Property owner" means a person who owns, or an agent
 18 authorized in writing by a person who owns, assessable property
 19 according to the records of the treasurer of the city or village in
 20 which the business improvement zone is located.
 - (j) "Qualifying period" means the period in which a business improvement zone is authorized to operate and impose and collect assessments, beginning on the date that the business improvement zone is approved by the property owners voting on the question as provided in section 10f and ending 7 to 10 calendar years after that date as determined in the petition described in section 10c. The 10-year period or qualifying period of a business improvement zone that was created before the date of the amendatory act that added this sentence—June 28, 2018 begins on the date that the

- 1 business improvement zone was approved by the property owners
- 2 voting on the question as provided in section 10f.
- ${f 3}$ (k) "Zone area" means the area designated in the zone plan as
- 4 the area to be served by the business improvement zone.
- 5 (1) "Zone plan" means a set of goals, strategies, objectives,
- 6 and guidelines for the operation of a business improvement zone.