## **SENATE BILL NO. 1152**

September 30, 2020, Introduced by Senators GEISS and CHANG and referred to the Committee on Judiciary and Public Safety.

A bill to regulate the treatment of incarcerated individuals in a jail or lockup who are pregnant or are in a postpartum period; and to provide for the powers and duties of certain local governmental officers and entities.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 1. As used in this act:

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- (a) "Doula services" means childbirth education and support services, including emotional, physical, and informational support provided during pregnancy, labor, birth, and the postpartum period.
  - (b) "Incarcerated individual" means an individual who is

- 1 detained in a jail or lockup in this state.
- 2 (c) "Jail" means a facility that is operated by a local unit
- 3 of government for the detention of individuals charged with or
- 4 convicted of criminal offenses or ordinance violations, or
- 5 individuals found guilty of civil or criminal contempt, for not
- 6 more than 1 year.
- 7 (d) "Lockup" means a cell, room, or facility that is operated
- 8 by a local unit of government for the detention of 1 or more
- 9 individuals awaiting processing, booking, court appearances,
- 10 discharge, or transportation to a jail or another facility, for not
- 11 to exceed 72 hours.
- 12 (e) "Postpartum" means the 12 weeks following childbirth.
- 13 (f) "Ranking administrator" means the jail administrator or
- 14 the supervising authority of a jail or lockup.
- 15 (q) "Sheriff" means the sheriff of the county in which the
- 16 jail is located.
- 17 (h) "Treating medical care provider" means a physician who is
- 18 licensed under part 170 or 175 of the public health code, 1978 PA
- 19 368, MCL 333.17001 to 333.17097 and 333.17501 to 333.17556, has a
- 20 physician-patient relationship with the individual at issue, and is
- 21 not an employee of the jail or lockup, as applicable.
- 22 Sec. 2. (1) An employee of a jail or lockup shall not restrain
- 23 an incarcerated individual who is known to be pregnant or is within
- 24 a postpartum period unless the employee makes an individualized
- 25 determination, with explicit permission from a ranking
- 26 administrator, that restraints are reasonably necessary for the
- 27 legitimate safety and security needs of the incarcerated
- 28 individual, jail or lockup employees, other incarcerated
- 29 individuals, or the public, and the treating medical care provider

- 1 explicitly approves the use of restraints. If restraints are
- 2 determined to be necessary, the restraints must be the least
- 3 restrictive available and the most reasonable under the
- 4 circumstances.
- 5 (2) An employee of a jail or lockup shall not restrain an
- 6 incarcerated individual who is known to be pregnant or is within a
- 7 postpartum period while the incarcerated individual is being
- 8 transported if the restraint is through the use of leg irons, waist
- 9 chains, or another device that crosses or otherwise touches the
- 10 incarcerated individual's abdomen, handcuffs, or another device
- 11 that crosses or otherwise touches the incarcerated individual's
- 12 wrists when affixed behind the incarcerated individual's back.
- 13 (3) An employee of a jail or lockup may not place an
- 14 incarcerated individual who is known to be pregnant or is within a
- 15 postpartum period in segregation or isolating conditions.
- 16 (4) An employee of a jail or lockup may restrain an
- 17 incarcerated individual who is in labor or who has given birth
- 18 within the preceding 3 days only if all of the following conditions
- 19 apply:
- 20 (a) There is a substantial flight risk or another
- 21 extraordinary medical or security circumstance that dictates
- 22 restraints be used to ensure the safety and security of the
- 23 incarcerated individual, jail or lockup employees, other
- 24 incarcerated individuals, or the public.
- 25 (b) The employee has made an individualized determination,
- 26 with explicit permission from a ranking administrator and the
- 27 treating medical care provider, that restraints are necessary to
- 28 prevent escape or injury.
- 29 (c) The restraints used are the least restrictive type and are

- 1 used in the least restrictive manner.
- 2 (5) If restraints are used on an incarcerated individual who
- 3 is known to be pregnant or is within a postpartum period, an
- 4 employee of the jail or lockup shall document, in writing, all of
- 5 the following:
- 6 (a) The reason for the use of restraints.
- 7 (b) The type of restraints used.
- 8 (c) An assessment of the reasons the restraints used were the
- 9 least restrictive available and the most reasonable under the
- 10 circumstances.
- 11 (d) The reasons the treating medical care provider approved
- 12 the use of restraints or determined that an extraordinary medical
- 13 circumstance dictated the use of restraints.
- 14 (6) The sheriff must ensure a female individual who is not
- 15 more than 50 years of age is offered pregnancy testing at the time
- 16 the individual is admitted to the jail. The jail administrator or
- 17 supervising authority must ensure a female individual who is not
- 18 more than 50 years of age is offered pregnancy testing at the time
- 19 the individual is detained in the lockup.
- 20 (7) An incarcerated individual who is known to be pregnant
- 21 must be allowed to develop a birth plan with the assistance of a
- 22 physician who is board certified as an obstetrician-gynecologist, a
- 23 certified nurse midwife, or an individual providing doula services.
- 24 The incarcerated individual must be given autonomy in treatment
- 25 decisions during the birth process and the postpartum period,
- 26 including, but not limited to:
- 27 (a) If the incarcerated individual has an opioid use disorder,
- 28 access to medication-assisted treatment.
- 29 (b) Access to medically necessitated best practices for care

- 1 and services as determined appropriate by the incarcerated
- 2 individual and the individual's treating medical care provider.
- 3 (8) Every incarcerated individual who has given birth within
- 4 the last 12 months and is producing breast milk must be provided
- 5 both of the following opportunities:
- **6** (a) To breast-feed the infant child of the incarcerated
- 7 individual during any visit with the infant.
- 8 (b) To express breast milk for the infant child of the
- 9 incarcerated individual.
- 10 (9) An incarcerated individual who expresses breast milk as
- 11 authorized under subsection (8)(b) must be given access to
- 12 necessary supplies, including a breast pump and appropriate,
- 13 sanitary containers for storage, and must be allowed to have the
- 14 breast milk stored under refrigeration until it is picked up by a
- 15 person the incarcerated individual has authorized for that purpose.
- 16 (10) An incarcerated individual must have access to doula
- 17 services if the incarcerated individual is known to be pregnant or
- 18 has given birth not more than 6 weeks before she arrived for
- 19 detainment in the jail or lockup, as applicable. A support person
- 20 who has completed birth planning with the pregnant incarcerated
- 21 individual and has been cleared using the law enforcement
- 22 information network as provided in the C.J.I.S. policy council act,
- 23 1974 PA 163, MCL 28.211 to 28.215, may be present in the delivery
- 24 room with the pregnant incarcerated individual, along with an
- 25 individual providing doula services. An employee of the jail or
- 26 lockup who is on duty may not be present in the delivery room
- 27 during the pregnant incarcerated individual's labor and delivery of
- 28 her child.
- 29 (11) An incarcerated individual who is breastfeeding a child

- 1 who is less than 37 months old must be provided more frequent
- 2 visitation.
- 3 (12) An employee of the jail or lockup who may have contact
- 4 with incarcerated individuals who are pregnant or within a
- 5 postpartum period must receive annual training on the provisions of
- 6 this section.
- 7 (13) An incarcerated individual who is known to be pregnant
- 8 must be asked to designate a person to receive updates about her
- 9 medical condition. A person designated under this subsection must
- 10 be notified when that incarcerated individual is transported to a
- 11 medical appointment or to a hospital, begins labor, or delivers her
- 12 child. After a person designated under this subsection is notified
- 13 that a pregnant incarcerated individual has begun labor, that
- 14 person and an additional 2 support persons may be present in a
- 15 hospital visiting room.
- 16 (14) An incarcerated individual must not have visitation
- 17 limited with her child during the following:
- 18 (a) The 72 hours after the incarcerated individual delivers
- 19 that child.
- 20 (b) Any medical emergency experienced by that child.
- 21 (c) Any admission of the child into a neonatal intensive care
- **22** unit.
- 23 (15) The sheriff shall provide, regarding incarcerated
- 24 individuals detained in jails, and the jail administrator or
- 25 supervising authority shall provide, regarding incarcerated
- 26 individuals detained in lockups, quarterly reports to the
- 27 legislature, the county board of commissioners of the county in
- 28 which the jail or lockup is located, and to the public, that
- 29 include all of the following information:

- 1 (a) The number who are pregnant women.
- 2 (b) The race and age of each pregnant woman.
- 3 (c) The number of women with a high-risk pregnancy.
- 4 (d) The number of off-site medical appointments for pregnant
- 5 women, categorized by the race and age of the incarcerated
- 6 individual.
- 7 (e) The number of on-site medical appointments for pregnant
- 8 women, categorized by the race and age of the incarcerated
- 9 individual.
- 10 (f) The documentation required under subsection (5).
- 11 Sec. 3. The legislature shall provide for funding to counties
- 12 and local units of government for any increase in costs related to
- 13 compliance with this section.