Legislative Analysis



PNEUMATIC GUNS: INCLUDE THOSE THAT FIRE BOLTS OR ARROWS

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

House Bill 4080 as introduced

Analysis available at http://www.legislature.mi.gov

Sponsor: Rep. Beau Matthew LaFave

Committee: Natural Resources and Outdoor Recreation

Complete to 5-6-21

SUMMARY:

House Bill 4080 would amend the Natural Resources and Environmental Protection Act (NREPA) to expand the definition of pneumatic gun to include devices that shoot bolts or arrows (e.g., pneumatic airbows). The bill would also revise other provisions concerning permits for hunters with certain disabilities or physical limitations.

Pneumatic guns

Under both current law and the bill, *pneumatic guns*—except for paintball guns—are considered firearms for purposes of Part 401 (Wildlife Conservation) of NREPA.

A *pneumatic gun* is now defined as any implement, designed as a gun, that will expel a BB or pellet by spring, gas, or air.

Under the bill, *pneumatic gun* would mean an implement, designed as a gun, that will expel a BB, *bolt*, *arrow*, or pellet by spring, gas, or air.

The bill would allow the Natural Resources Commission (NRC) to issue orders allowing an individual to take game with a pneumatic gun during any open season in which a firearm may be used for taking that game.

The bill also would allow the Department of Natural Resources (DNR) to issue a permit to an *individual with a disability or physical limitation* to take game with a pneumatic gun during an open season in which a bow may be used for taking game if the individual submits a certification from a physician, physical therapist, occupational therapist, or other medical professional that, due to a physical disability or limitation, the individual is unable to hold, aim, and shoot a bow or crossbow. The DNR would have to develop a certification form and make it available to the public.

Individual with a disability or physical limitation would mean an individual who is determined by a physician, physician assistant, or optometrist to have one or more of the following physical characteristics:

- Blindness.
- The inability to walk more than 200 feet without having to stop and rest.
- Both the inability to use one or both legs or feet and the inability to walk without the assistance of another person or the use of an assistive device.
- A lung disease from which the person's forced expiratory volume for one second, when measured by spirometry, is less than one liter or from which the person's arterial oxygen tension is less than 60 mm/hg of room air at rest.

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- A cardiovascular condition that causes the person to measure between 3 and 4 on
 the New York heart classification scale or that renders the person incapable of
 meeting a minimum standard for cardiovascular health that is established by the
 American Heart Association and approved by the Department of Health and
 Human Services.
- An arthritic, neurological, or orthopedic condition that severely limits the person's ability to walk.
- The persistent reliance upon an oxygen source other than ordinary air.

Other amendments

NREPA currently allows the DNR to issue, to an individual who is unable to walk because the individual is a paraplegic, an amputee, or permanently disabled, a permit authorizing him or her to take game from or upon a standing vehicle, if the game is in season and the individual holds a license for it and complies with all other laws and rules for taking it.

The bill would retain these provisions, but would change the qualifying threshold from the inability to walk to the inability to walk through a dense wooded area or to walk 200 feet in field conditions due to a permanent or temporary disability or a medical condition.

NREPA also currently allows the DNR to issue, to a disabled individual who has full use of only one arm and is unable to hold, aim, and shoot a bow, a permit authorizing him or her to take game using a modified bow that can be held, aimed, and shot with one arm, if the game is in season and the individual holds a license for it and complies with all other laws and rules for taking it.

The bill would retain these provisions, but would change the qualifying threshold to "an individual...who has full use of only one arm *or less*" and change the nature of the modified bow to one that "may be held, aimed, and shot with one arm *or less*."

Finally, the bill would remove a provision that now authorizes the NRC to issue an order regarding bows that are modified as described above.

The bill would take effect 90 days after being enacted.

MCL 324.40102 et seq.

BACKGROUND:

House Bill 4080 is a reintroduction of HB 4332 of the 2019-20 legislative session. That bill was passed by both houses of the legislature but vetoed by the governor. In her veto message, Governor Whitmer said, in part, that the bill would have created an unworkable permitting system for the DNR that would depend on a subjective evaluation of physical fitness. The message also urged that future legislation be developed in consultation with the DNR Accessibility Advisory Council, which provides guidance to the DNR on improving accessibility to Michigan's natural resources.²

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¹ http://legislature.mi.gov/doc.aspx?2019-HB-4332

² https://content.govdelivery.com/attachments/MIEOG/2020/10/15/file attachments/1571567/Veto%20Letters%201 01520.pdf

FISCAL IMPACT:

House Bill 4080 would have an indeterminate fiscal impact on the Department of Natural Resources. It is unclear whether the addition of pneumatic airbows to NREPA or the expansion of hunting opportunities for persons with disabilities would result in an increase in permit revenue for the department. It is also unclear whether these new provisions, as well as the mandate for the DNR to issue a permit to a person unable to walk through a dense wooded area due to disability, would affect departmental costs. These changes would be unlikely to affect local government revenues or costs.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations, and does not constitute an official statement of legislative intent.