Legislative Analysis



ELIMINATE SALES AND USE TAXES ON FEMININE HYGIENE PRODUCTS

House Bill 5267 as enacted Public Act 108 of 2021

Sponsor: Rep. Bryan Posthumus

Senate Bill 153 as enacted Public Act 109 of 2021

Sponsor: Sen. Winnie Brinks

House Committee: Tax Policy Senate Committee: Finance

Complete to 4-12-22

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SUMMARY:

House Bill 5267 and Senate Bill 153 amend the General Sales Tax Act and the Use Tax Act, respectively, to exempt *feminine hygiene products* from sales and use taxes.

Feminine hygiene products mean tampons, panty liners, menstrual cups, sanitary napkins, and other similar tangible personal property designed for feminine hygiene in connection with the human menstrual cycle.

The bills also provide that the amount of the revenue lost to the School Aid Fund as a result of the above exemptions must be deposited into the School Aid Fund from the general fund.

The bills took effect February 3, 2022.

HB 5267: MCL 205.54a and 205.75 SB 153: MCL 205.94 and 205.111

BACKGROUND:

In recent years, there has been discussion around elimination of the so-called "tampon tax" levied on feminine hygiene products. In Michigan, feminine hygiene products are subject to the 6% sales tax as "luxury items." In deciding a class action lawsuit¹ challenging the tampon tax on June 9, 2021, the Court of Claims held that the application of sales and use taxes to those products does not violate state or federal guarantees of equal protection. The court stated that "only the Legislature may... exempt items from taxation." This legislation aims to do just that.

Between 2016 and 2020, Nevada, New York, Florida, Connecticut, Illinois, Ohio, Utah, and Washington eliminated the tax. Five other states already had an exemption in place (with some including feminine hygiene products as medical products and some as paper goods), and five others do not have sales tax. Other states have adopted measures that eliminate the tax for a

House Fiscal Agency Page 1 of 2

¹ Beggs et al v State of Michigan, issued June 9, 2021.

² https://www.michigan.gov/documents/treasury/Treasury_Update_Newsletter_Aug2021_732655_7.pdf on pg. 8-9

period of time (for instance, until 2022 in California)³ or decreased it (in Virginia).⁴ Thirty states continue to tax those products as of February 2021.⁵

FISCAL IMPACT:

As written, the bills would be expected to reduce sales and use tax revenue by approximately \$7.0 million on a full-year basis. Because the bills contain language to hold the School Aid Fund harmless against any revenue loss, the majority of the revenue reduction would be borne by the general fund, although sales tax revenue earmarked for constitutional revenue sharing would be expected to decline by about \$690,000.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations and does not constitute an official statement of legislative intent.

³ https://www.kcra.com/article/sales-tax-<u>for-tampons-diapers-eliminated-in-california-for-2-years/30463779#</u>

⁴ https://wjla.com/news/local/virginia-tampon-tax-law

⁵ https://www.forbes.com/sites/taxnotes/2021/03/25/taking-down-the-tampon-tax/?sh=18c27a567744