Legislative Analysis



UNIFORM BAR EXAMINATION

Phone: (517) 373-8080 http://www.house.mi.gov/hfa

House Bill 5541 as introduced Sponsor: Rep. Andrew Fink Committee: Judiciary Complete to 11-30-21

Analysis available at http://www.legislature.mi.gov

SUMMARY:

House Bill 5541 would amend the Revised Judicature Act to increase fees relating to examination and admission to the State Bar of Michigan and to allow for the consideration of Uniform Bar Examination scores.

The following table shows current fees and the fees proposed by the bill:

| Fee | Current fee | Proposed fee |
|--|---|--------------|
| Applying for examination | \$300 | \$400 |
| Applying for reexamination or recertification | \$200 | \$300 |
| Admission without examination | \$600 | \$800 |
| Additional fee for late filing of an application or transfer of an application | \$100 | \$100 |
| Admission by Uniform Bar Examination score transfer | N/A [This fee would be added by the bill] | \$400 |

The act allows the Michigan Supreme Court to increase some of the above fees within certain limits. The bill would increase those limits, as shown in the following table:

| Fee | Current allowable limit | Proposed limit |
|--|--|--|
| Applying for examination | \$400 | \$700 |
| Applying for reexamination or recertification | \$300 | \$600 |
| Admission without examination | \$800 | \$1,000 |
| Additional fee for late filing of an application or transfer of an application | N/A [This fee is not now included in this provision] | \$250 |
| Admission by Uniform Bar Examination score transfer | N/A [This fee would be added by the bill] | N/A [This fee would not be included in this provision] |

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Admission to the State Bar of Michigan currently requires a specific minimum score on the Multistate Bar Examination (MBE) and the Michigan essay examination or a state-specific essay examination equivalent. Scores from examinations in other states also may be transferred to Michigan's jurisdiction under certain conditions, or a waiver from taking the bar exam may be obtained if the individual meets certain requirements, including practicing for a specific number of years as a licensed attorney in another jurisdiction.

The bill would allow an individual to choose to use a Uniform Bar Examination (UBE) score achieved in another jurisdiction. The bill would define *Uniform Bar Examination* as the examination as defined and administered by the National Conference of Bar Examiners (NCBE). According to the NCBE, the UBE is coordinated by the NCBE and is composed of the Multistate Essay Examination (MEE), two Multistate Performance Test (MPT) tasks, and the MBE. It is uniformly administered, graded, and scored, resulting in a portable score that can be transferred to other UBE jurisdictions. (Michigan currently does not administer the MEE or the MPT.)

Under the bill, an individual could elect to use the UBE score that the individual achieved on a UBE administered in another state or territory when applying for admission to the Michigan bar if all of the following occur:

- The score the individual elects to use was achieved on a UBE administered within the three years immediately preceding the UBE in Michigan for which the individual would otherwise sit.
- The score the individual elects to use meets the passing UBE score for Michigan set by the Board of Law Examiners.
- The individual meets all requirements for admission to the Michigan bar.

However, the bill would prohibit an individual from receiving a portable UBE score if the individual instead elects to use an MBE scaled score as currently allowed under the act. Additionally, the Board of Law Examiners would not have to accept a UBE score from another state until Michigan first administers the UBE.

The Board of Law Examiners would have the discretion to administer a Michigan-law-specific component in conjunction with the UBE as part of the requirements for admission to the bar. In the event of a national or state emergency, the board also would have the discretion to administer an alternate examination consistent with the standards for entry into the bar. If the alternate examination does not meet the portability requirements of the UBE, the board could enter into reciprocal agreements with other UBE states to provide for agreed-upon score portability between those states and Michigan.

Under the act, an individual may obtain a waiver from taking the bar exam for licensure in Michigan if the individual meets several requirements, including intending either to maintain a law office and practice law actively in Michigan or to teach law full-time at a Michigan law school. The bill would remove the intention to maintain a Michigan law office from this provision.

MCL 600.931 et seq. and proposed MCL 600.935

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¹ https://www.ncbex.org/exams/ube/.

FISCAL IMPACT:

House Bill 5541 would have an indeterminate fiscal impact on the state. Under the bill, fees paid by applicants for admission to the state bar would be increased. It is not known how much additional fee revenue would be collected. Fee revenue collected by the Board of Law Examiners is deposited into the state's general fund and is used for compensating board members and for administering the Michigan Bar Exam. Under the current fee structure, roughly \$750,000 is collected annually.

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[■] This analysis was prepared by nonpartisan House Fiscal Agency staff for use by House members in their deliberations and does not constitute an official statement of legislative intent.