## SUBSTITUTE FOR HOUSE BILL NO. 5265

A bill to amend 1936 (Ex Sess) PA 1, entitled "Michigan employment security act,"

by amending section 62 (MCL 421.62), as amended by 2017 PA 231.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 62. (a) If the unemployment agency determines that an
- 2 individual has obtained benefits to which the individual is not
- 3 entitled, or a subsequent determination by the unemployment agency
- 4 or a decision of an appellate authority reverses a prior
- 5 qualification for benefits, the **unemployment** agency may recover a
- 6 sum equal to the amount received plus interest pursuant to section
- 7 15(a) by 1 or more of the following methods: deduction from
- 8 benefits or wages payable to the individual, payment by the
- 9 individual in cash, or deduction from a tax refund payable to the

- 1 individual as provided under section 30a of 1941 PA 122, MCL
- 2 205.30a. Deduction from benefits or wages payable to the individual
- 3 is limited to not more than 50% of each payment due the claimant.
- 4 The unemployment agency shall issue a determination requiring
- 5 restitution within 3 years after the date of finality of a
- 6 determination, redetermination, or decision reversing a previous
- 7 finding of benefit entitlement. Except in the case of benefits
- 8 improperly paid because of suspected identity fraud, the
- 9 unemployment agency shall not initiate administrative or court
- 10 action to recover improperly paid benefits from an individual more
- 11 than 3 years after the date that the last determination,
- 12 redetermination, or decision establishing restitution is final.
- 13 Except in the case of benefits improperly paid because of suspected
- 14 identity fraud, the unemployment agency shall issue a restitution
- 15 determination on an issue within 3 years from the date the claimant
- 16 first received benefits in the benefit year in which the issue
- 17 arose, or in the case of an issue of intentional false statement,
- 18 misrepresentation, or concealment of material information in
- 19 violation of section 54(a) or (b) or sections 54a to 54c, within 3
- 20 years after the receipt of the improperly paid benefits unless the
- 21 unemployment agency filed a civil action in a court within the 3-
- 22 year period; the individual made an intentional false statement,
- 23 misrepresentation, or concealment of material information to obtain
- 24 the benefits; or the unemployment agency issued a determination
- 25 requiring restitution within the 3-year period. The time limits in
- 26 this section do not prohibit the unemployment agency from pursuing
- 27 collection methods to recover the amounts found to have been
- 28 improperly paid. Except in a case of an intentional false
- 29 statement, misrepresentation, or concealment of material

- 1 information, the unemployment agency shall waive recovery of an
- 2 improperly paid benefit if repayment would be contrary to equity
- 3 and good conscience and shall waive any interest. If the
- 4 unemployment agency or an appellate authority waives collection of
- 5 restitution and interest, except as provided in subdivision (ii),
- 6 the waiver is prospective and does not apply to restitution and
- 7 interest payments already made by the individual. As used in this
- 8 subsection, "contrary to equity and good conscience" means any of
- 9 the following:
- 10 (i) The claimant provided incorrect wage information without
- 11 the intent to misrepresent, and the employer provided either no
- 12 wage information upon request or provided inaccurate wage
- 13 information that resulted in the overpayment.
- 14 (ii) The claimant's average net household income and household
- 15 cash assets, exclusive of social welfare benefits, were, during the
- 16 6 months immediately preceding the date of the application for
- 17 waiver, at or below 150% of the annual update of the poverty
- 18 quidelines most recently published in the Federal Register by the
- 19 United States Department of Health and Human Services under the
- 20 authority of 42 USC 9902(2), and the claimant has applied for a
- 21 waiver under this subsection. The unemployment agency shall not
- 22 consider a new application for a waiver from a claimant within 6
- 23 months after receiving an application for a waiver from the
- 24 claimant. A waiver granted under the conditions described in this
- 25 subdivision applies from the date the application is filed. If the
- 26 waiver is granted, the unemployment agency shall promptly refund
- 27 any restitution or interest payments made by the individual after
- 28 the date of the application for waiver. As used in this
- 29 subdivision:

- 1 (A) "Cash assets" means cash on hand and funds in a checking
- 2 or savings account.
- 3 (B) "Dependent" means that term as defined in section
- **4** 27 (b) (4).
- 5 (C) "Household" means a claimant and the claimant's
- 6 dependents.
- 7 (iii) The improper payments improperly paid benefit resulted
- 8 from an administrative or clerical error by the unemployment
- 9 agency. A requirement to repay benefits as the result of a change
- 10 in judgment at any level of administrative adjudication or court
- 11 decision concerning the facts or application of law to a claim
- 12 adjudication is not an administrative or clerical error for
- 13 purposes of this subdivision.
- 14 (iv) All of the following apply to the improperly paid benefit:
- 15 (A) The improperly paid benefit was made under 1 of the
- 16 following:
- 17 (I) The coronavirus aid, relief, and economic security act,
- 18 Public Law 116-136.
- 19 (II) The continued assistance for unemployed workers act of
- 20 2020, division N, title II, subtitle A of the consolidated
- 21 appropriations act, 2021, Public Law 116-260.
- 22 (III) The American rescue plan act of 2021, Public Law 117-2.
- 23 (B) The improperly paid benefit was made after February 7,
- 24 2020 but before September 5, 2021.
- 25 (C) The individual received the improperly paid benefit solely
- 26 because the individual met 1 or more of the 4 additional,
- 27 unsupported reasons described in compliance finding 7 of the United
- 28 States Department of Labor, Employment and Training Administration,
- 29 Region 5, enhanced desk monitoring review of unemployment insurance

- state administration grant UI-34722-20-55-A-26, dated February 10,
  2 2021.
- 3 (b) If the unemployment agency determines that a claimant has
- 4 intentionally made a false statement or misrepresentation or has
- 5 concealed material information to obtain benefits, whether or not
- 6 the claimant obtains benefits by or because of the intentional
- 7 false statement, misrepresentation, or concealment of material
- 8 information, the unemployment agency shall, in addition to any
- 9 other applicable interest and penalties, cancel his or her rights
- 10 to benefits for the benefit year in which the act occurred as of
- 11 the date the claimant made the false statement or misrepresentation
- 12 or concealed material information, and shall not use wages used to
- 13 establish that benefit year to establish another benefit year. A
- 14 chargeable employer may protest a claim filed after October 1, 2014
- 15 to establish a successive benefit year under section 46(c), if
- 16 there was a determination by the unemployment agency or decision of
- 17 a court or administrative tribunal finding that the claimant made a
- 18 false statement, made a misrepresentation, or concealed material
- 19 information related to his or her report of earnings for a
- 20 preceding benefit year claim. If a protest is made, the
- 21 unemployment agency shall not use any unreported earnings from the
- 22 preceding benefit year that were falsely stated, misrepresented, or
- 23 concealed to establish a benefit year for a successive claim.
- 24 Before receiving benefits in a benefit year established within 4
- 25 years after cancellation of rights to benefits under this
- 26 subsection, the claimant, in addition to making the restitution of
- 27 benefits established under subsection (a), may be liable for an
- 28 additional amount as otherwise determined by the unemployment
- 29 agency under this act, which may be paid by cash, deduction from

- 1 benefits, or deduction from a tax refund. The claimant is liable
- 2 for any fee the federal government imposes with respect to
- 3 instituting a deduction from a federal tax refund. Restitution
- 4 resulting from the intentional false statement, misrepresentation,
- 5 or concealment of material information is not subject to the 50%
- 6 limitation provided in subsection (a).
- 7 (c) Any determination made by the unemployment agency under
- 8 this section is final unless an application for a redetermination
- 9 is filed in accordance with section 32a.
- 10 (d) The unemployment agency shall take the action necessary to
- 11 recover all benefits improperly obtained or paid under this act,
- 12 and to enforce all interest and penalties under subsection (b). The
- 13 unemployment agency may conduct an amnesty program for a designated
- 14 period under which penalties and interest assessed against an
- 15 individual owing restitution for improperly paid benefits may be
- 16 waived if the individual pays the full amount of restitution owing
- 17 within the period specified by the unemployment agency.
- 18 (e) Interest recovered under this section must be deposited in
- 19 the contingent fund.

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- 20 (f) The unemployment agency shall not make a determination
- 21 that a claimant made an intentional false statement,
- 22 misrepresentation, or concealment of material information that is
- 23 subject to sanctions under this section based solely on a computer-
- 24 identified discrepancy in information supplied by the claimant or
- 25 employer. An unemployment agency employee or agent must examine the
- 26 facts and independently determine that the claimant or the employer
- 27 is responsible for a willful or intentional violation before the
- 28 unemployment agency makes a determination under this section.
  - (g) By January 31 each year, beginning in 2019, the

- 1 unemployment agency shall provide a written report regarding
- $\mathbf{2}$  waivers under subsection (a) (ii) to the chairpersons of the standing
- 3 committees and the appropriations subcommittees of the house of
- 4 representatives and senate having jurisdiction over legislation
- 5 pertaining to employment security. The report must include all of
- 6 the following information from the immediately preceding calendar
- 7 year in a form that does not identify an individual, claimant, or
- 8 employer:
- $\mathbf{9}$  (i) The procedures relating to waivers that the unemployment
- 10 agency used or adopted.
- 11 (ii) The number of applications for a waiver the unemployment
- 12 agency received.
- 13 (iii) The number of individuals who submitted an application for
- 14 a waiver.
- 15 (iv) The number of waivers that were granted by each of the
- 16 following methods:
- 17 (A) An unemployment agency determination.
- 18 (B) An unemployment agency redetermination.
- 19 (C) An administrative law judge order.
- 20 (D) A Michigan compensation appellate commission order.
- 21 (E) A court order.
- (v) The number of waivers that were denied, tabulated by the
- 23 reason for the denial, by each of the following methods:
- (A) An unemployment agency determination.
- 25 (B) An unemployment agency redetermination.
- 26 (C) An administrative law judge order.
- 27 (D) A Michigan compensation appellate commission order.
- 28 (E) A court order.
- (vi) The total amount of restitution waived.