## **HOUSE BILL NO. 5369**

October 06, 2021, Introduced by Reps. Carra and Eisen and referred to the Committee on Transportation.

A bill to amend 1951 PA 51, entitled

"An act to provide for the classification of all public roads, streets, and highways in this state, and for the revision of that classification and for additions to and deletions from each classification; to set up and establish the Michigan transportation fund; to provide for the deposits in the Michigan transportation fund of specific taxes on motor vehicles and motor vehicle fuels; to provide for the allocation of funds from the Michigan transportation fund and the use and administration of the fund for transportation purposes; to promote safe and efficient travel for motor vehicle drivers, bicyclists, pedestrians, and other legal users of roads, streets, and highways; to set up and establish the truck safety fund; to provide for the allocation of funds from the

truck safety fund and administration of the fund for truck safety purposes; to set up and establish the Michigan truck safety commission; to establish certain standards for road contracts for certain businesses; to provide for the continuing review of transportation needs within the state; to authorize the state transportation commission, counties, cities, and villages to borrow money, issue bonds, and make pledges of funds for transportation purposes; to authorize counties to advance funds for the payment of deficiencies necessary for the payment of bonds issued under this act; to provide for the limitations, payment, retirement, and security of the bonds and pledges; to provide for appropriations and tax levies by counties and townships for county roads; to authorize contributions by townships for county roads; to provide for the establishment and administration of the state trunk line fund, local bridge fund, comprehensive transportation fund, and certain other funds; to provide for the deposits in the state trunk line fund, critical bridge fund, comprehensive transportation fund, and certain other funds of money raised by specific taxes and fees; to provide for definitions of public transportation functions and criteria; to define the purposes for which Michigan transportation funds may be allocated; to provide for Michigan transportation fund grants; to provide for review and approval of transportation programs; to provide for submission of annual legislative requests and reports; to provide for the establishment and functions of certain advisory entities; to provide for conditions for grants; to provide for the issuance of bonds and notes for transportation purposes; to provide for the powers and duties of certain state and local agencies and officials; to provide for the making of loans for transportation purposes by the state transportation department and for the receipt and repayment by local units and agencies of those loans from certain specified sources; to investigate and study the tolling of roads, streets, highways, or bridges; and to repeal acts and parts of acts,"

by amending sections 11, 12, and 13 (MCL 247.661, 247.662, and 247.663), section 11 as amended by 2015 PA 175, section 12 as amended by 2020 PA 152, and section 13 as amended by 2020 PA 153, and by adding section 13c.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 11. (1) A fund to be known as the state trunk line fund 2 is established in the state treasury as a separate fund. The money

- 1 deposited in the state trunk line fund is appropriated to the
- 2 department for the following purposes in the following order of
- 3 priority:
- 4 (a) For the payment, but only from money restricted as to use
- 5 by section 9 of article IX of the state constitution of 1963, of
- 6 bonds, notes, or other obligations in the following order of
- 7 priority:
- 8 (i) For the payment of contributions pledged before July 18,
- 9 1979 and required to be made by the state highway commission or the
- 10 state transportation commission under contracts entered into before
- 11 July 18, 1979, under 1941 PA 205, MCL 252.51 to 252.64, for the
- 12 payment of the principal and interest on bonds issued under 1941 PA
- 13 205, MCL 252.51 to 252.64, for the payment of which a sufficient
- 14 sum is irrevocably appropriated.
- 15 (ii) For the payment of the principal and interest upon bonds
- 16 designated "State of Michigan, State Highway Commissioner, Highway
- 17 Construction Bonds, Series I", dated September 1, 1956, in the
- 18 aggregate principal amount of \$25,000,000.00, issued pursuant to
- 19 former 1955 PA 87 and the resolution of the state administrative
- 20 board adopted August 6, 1956, for the payment of which a sufficient
- 21 sum is irrevocably appropriated.
- 22 (iii) For the payment of the principal and interest on bonds
- 23 issued under section 18b for transportation purposes other than
- 24 comprehensive transportation purposes as defined by law and the
- 25 payment of contributions pledged to the payment of principal and
- 26 interest on bonds issued under section 18d and contracts entered
- 27 into under section 18d by the state highway commission or state
- 28 transportation commission to be made pursuant to contracts entered
- 29 into under section 18d. A sufficient portion of the fund is

- 1 irrevocably appropriated to pay, when due, the principal and
- 2 interest on bonds or notes issued under section 18b for purposes
- 3 other than comprehensive transportation purposes as defined by law,
- 4 and to pay the annual contributions of the state highway commission
- 5 and the state transportation commission as are pledged for the
- 6 payment of bonds issued under contracts authorized by section 18d.
- 7 (b) For the transfer of money appropriated under section
- 8  $\frac{10(1)(i)}{10(1)(j)}$  to the transportation economic development fund
- 9 created in section 2 of 1987 PA 231, MCL 247.902, but the transfer
- 10 shall must be reduced each fiscal year by the amount of debt
- 11 service to be paid in that year from the state trunk line fund for
- 12 bonds, notes, or other obligations issued to fund projects of the
- 13 transportation economic development fund created in section 2 of
- 14 1987 PA 231, MCL 247.902, which in an amount shall that must be
- 15 certified by the department.
- 16 (c) For the transfer of money appropriated under section
- 17 10(1)(a) to the rail grade crossing account in the state trunk line
- 18 fund for expenditure for rail grade crossing improvement purposes
- 19 at rail grade crossings on public roads and streets under the
- 20 jurisdiction of this state, counties, cities, or villages. The
- 21 department shall select projects for funding in accordance with the
- 22 following:
- 23 (i) Not more than 50% or less than 30% of this money and
- 24 matched federal money shall may be expended for state trunk line
- 25 projects.
- 26 (ii) In prioritizing projects for this money, in whole or in
- 27 part, the department shall consider train and vehicular traffic
- 28 volumes, accident history, traffic control device improvement
- 29 needs, and the availability of funding.

- 1 (iii) Consistent with the other requirements for this money, the
  2 first priority for money deposited under this subdivision for rail
  3 grade crossing improvements and retirement shall be is to match
  4 federal money from the railroad-highway grade crossing improvement
  5 program or other comparable federal programs if a match is required
  6 under federal law.
- 7 (iv) If the department and a road authority with jurisdiction 8 over the crossing formally agree that the grade crossing should be 9 eliminated by permanent closing of the public road or street, the 10 physical removal of the crossing, roadway within railroad rights of 11 way and street termination treatment shall must be negotiated 12 between the road authority and railroad company. The money provided 13 to the road authority as a result of the crossing closure shall must be credited to its account representing the same road or 14 15 street system on which the crossing is located and shall must be 16 used for any transportation purpose within that road authority's 17 jurisdiction.
- (d) For the transfer of money appropriated under section
  19 10(1)(b) to the grade crossing surface account in the state trunk
  20 line fund for expenditure for rail grade crossing surface
  21 improvement purposes at rail grade crossings on public roads and
  22 streets under the jurisdiction of counties, cities, or villages.
  23 Projects shall must be selected for funding in accordance with the
  following:
- 25 (i) In prioritizing projects, the department shall consider
  26 vehicular traffic volumes, relative crossing surface condition, the
  27 ability of the railroad and local road authority to make
  28 coordinated improvements, and the availability of funding.
- 29 (ii) The grade crossing surface account  $\frac{\text{shall must}}{\text{must}}$  fund 60% of

- the project cost, with the remaining 40% funded by the railroad
  company.
- 3 (iii) Funding under the grade crossing surface account shall be
  4 is limited to items of work that are normally the responsibility of
  5 the railroad under section 309 of the railroad code of 1993, 1993
  6 PA 354, MCL 462.309. Maintenance of the roadway approaches to the
  7 crossing will continue to be the responsibility of the party with
  8 jurisdiction over that roadway.
- 9 (e) For the total operating expenses of the state trunk line10 fund for each fiscal year as appropriated by the legislature.
- (f) For the preservation of state trunk line highways andbridges.
- 13 (g) For the opening, widening, improving, construction, and 14 reconstruction of state trunk line highways and bridges, including 15 the acquisition of necessary rights of way and the work incidental 16 to that opening, widening, improving, construction, or 17 reconstruction. Those sums in the state trunk line fund not otherwise appropriated, distributed, determined, or set aside by 18 19 law shall must be used for the construction or reconstruction of 20 the national system of interstate and defense highways, referred to 21 in this act as "the interstate highway system" to the extent 22 necessary to match federal aid money as the federal aid money 23 becomes available for that purpose; and, for the construction and 24 reconstruction of the state trunk line system.
  - (h) The department may enter into agreements with a local road agency or a private sector company to perform work on a highway, road, or street. The agreements may provide for the performance by any of the contracting parties of any of the work contemplated by the contract including maintenance, engineering services, and the

26

27

28

- 1 acquisition of rights of way in connection with the work, by
- 2 purchase or condemnation by any of the contracting parties in its
- 3 own name, and for joint participation in the costs, but only to the
- 4 extent that the contracting parties are otherwise authorized by law
- 5 to expend money on the highways, roads, or streets. The department
- 6 also may contract with a local road agency to advance money to a
- 7 local road agency to pay the costs of improving railroad grade
- 8 crossings on the terms and conditions agreed to in the contract. A
- 9 contract may be executed before or after the state transportation
- 10 commission borrows money for the purpose of advancing money to a
- 11 local road agency, but the contract shall must be executed before
- 12 the advancement of any money to a local road agency by the state
- 13 transportation commission, and shall must provide for the full
- 14 reimbursement of any advancement by a local road agency to the
- 15 department, with interest, within 15 years after advancement, from
- 16 any available revenue sources of the local road agency or, if
- 17 provided in the contract, by deduction from the periodic
- 18 disbursements of any money returned by the this state to the local
- 19 road agency.
- (i) For providing inventories of supplies and materials
- 21 required for the activities of the department. The department may
- 22 purchase supplies and materials for these purposes, with payment to
- 23 be made out of the state trunk line fund to be charged on the basis
- 24 of issues from inventory in accordance with the accounting and
- 25 purchasing laws of this state.
- 26 (2) Notwithstanding any other provision of this act, the
- 27 department shall annually expend at least 90% of state revenue
- 28 appropriated annually to the state trunk line fund less the amounts
- 29 described in subdivisions (a) to (i) for the preservation of

- 1 highways, roads, streets, and bridges and for the payment of debt
- 2 service on bonds, notes, or other obligations described in
- 3 subsection (1)(a) issued after July 1, 1983, for the purpose of
- 4 providing money for the preservation of highways, roads, streets,
- 5 and bridges. Of Except if a contract is entered into under section
- 6 13c, of the amounts appropriated for state trunk line projects, the
- 7 department shall, where possible, secure pavement warranties for
- 8 full replacement or appropriate repair for contracted construction
- 9 work on pavement projects whose cost exceeds \$2,000,000.00 and
- 10 projects for new construction or reconstruction undertaken after
- 11 the effective date of the 2015 amendatory act that amended this
- 12 subsection. April 1, 2016. The department shall compile and make
- 13 available to the public an annual report of all warranties that
- 14 were secured under this subsection and all pavement projects whose
- 15 costs exceed \$2,000,000.00 where a warranty was not secured as
- 16 provided in subsection (14). If an appropriate certificate is filed
- 17 under section 18e but only to the extent necessary, this subsection
- 18 does not prohibit the use of any amount of money restricted as to
- 19 use by section 9 of article IX of the state constitution of 1963
- 20 and deposited in the state trunk line fund for the payment of debt
- 21 service on bonds, notes, or other obligations pledging for the
- 22 payment thereof money restricted as to use by section 9 of article
- 23 IX of the state constitution of 1963 and deposited in the state
- 24 trunk line fund, whenever issued, as specified under subsection
- 25 (1)(a). The amounts that are deducted from the state trunk line
- 26 fund for the purpose of the calculation required by this subsection
- 27 are as follows:
- 28 (a) Amounts expended for the purposes described in subsection
- 29 (1)(a) for the payment of debt service on bonds, notes, or other

- 1 obligations issued before July 2, 1983.
- 2 (b) Amounts expended to provide the state matching requirement
- 3 for projects on the national highway system and for the payment of
- 4 debt service on bonds, notes, or other obligations issued after
- 5 July 1, 1983, for the purpose of providing money for the state
- 6 matching requirements for projects on the national highway system.
- 7 (c) Amounts expended for the construction of a highway,
- 8 street, road, or bridge to 1 or more of the following or for the
- 9 payment of debt service on bonds, notes, or other obligations
- 10 issued after July 1, 1983, for the purpose of providing money for
- 11 the construction of a highway, street, road, or bridge to 1 or more
- 12 of the following:
- 13 (i) A location for which a building permit has been obtained
- 14 for the construction of a manufacturing or industrial facility.
- 15 (ii) A location for which a building permit has been obtained
- 16 for the renovation of, or addition to, a manufacturing or
- 17 industrial facility.
- 18 (d) Amounts expended for capital outlay other than for
- 19 highways, roads, streets, and bridges or to pay debt service on
- 20 bonds, notes, or other obligations issued after July 1, 1983, for
- 21 the purpose of providing money for capital outlay other than for
- 22 highways, roads, streets, and bridges.
- 23 (e) Amounts expended for the operating expenses of the
- 24 department other than the units of the department performing the
- 25 functions assigned on January 1, 1983 to the bureau of highways.
- 26 (f) Amounts expended pursuant to under contracts entered into
- **27** before January 1, 1983.
- 28 (g) Amounts expended for the purposes described in subsection
- **29** (5).

1 (h) Amounts appropriated for deposit in the transportation 2 economic development fund **created in section 2 of 1987 PA 231, MCL** 3 **247.902,** and the rail grade crossing account <del>pursuant to under</del>

section 10(1)(a) and  $\frac{(h)}{(j)}$ .

4

2223

24

25

2627

- (i) Upon the affirmative recommendation of the director of the department and the approval by resolution of the state transportation commission, those amounts expended for projects vital to the economy of this state, a region, or local area or the safety of the public. The resolution shall must state the cost of the project exempted from this subsection.
- 11 (3) Notwithstanding any other provision of this act, the department shall expend annually at least 90% of the federal 12 revenue distributed to the credit of the state trunk line fund in 13 14 that year, except for federal revenue expended for the purposes 15 described in subsection (2)(b), (c), (f), and (i) and for the payment of notes issued under section 18b(9) on the preservation of 16 highways, roads, streets, and bridges. The requirement of this 17 18 subsection is waived if compliance would cause this state to be 19 ineligible according to federal law for federal revenue, but only 20 to the extent necessary to make this state eliqible according to 21 federal law for that revenue.
  - (4) Notwithstanding any other provision of this section, the department may loan money to a local road agency for paying capital costs of transportation purposes described in the second paragraph of section 9 of article IX of the state constitution of 1963 from the proceeds of bonds or notes issued pursuant to section 18b or from the state trunk line fund. Loans made directly from the state trunk line fund shall may be made only after provision of money for the purposes specified in subsection (1)(a) to (f). Loans described

- in this subsection are not subject to the revised municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.
- 3 (5) A local road agency may borrow money from the proceeds of4 bonds or notes issued under section 18b or the state trunk line
- 5 fund for the purposes set forth in subsection (4) that shall be are
- 6 repayable, with interest, from 1 or more of the following:
- 7 (a) The money to be received by the local road agency from the
- 8 Michigan transportation fund, except to the extent the money has
- 9 been or may in the future be pledged by contract in accordance with
- 10 1941 PA 205, MCL 252.51 to 252.64, or has been or may in the future
- 11 be pledged for the payment of the principal and interest upon notes
- 12 issued under 1943 PA 143, MCL 141.251 to 141.254, or has been or
- 13 may in the future be pledged for the payment of principal and
- 14 interest upon bonds issued under section 18c or 18d, or has been or
- 15 may in the future be pledged for the payment of the principal and
- 16 interest upon bonds issued under 1952 PA 175, MCL 247.701 to
- **17** 247.707.
- (b) Any other legally available money of the local road
- 19 agency, other than the general funds of the county.
- 20 (6) If required by the department, loans made under subsection
- 21 (4) are payable by deduction by the state treasurer, upon direction
- 22 of the department, from the periodic disbursements of any money
- 23 returned by this state under this act to the local road agency, but
- 24 only after sufficient money has been returned to the local road
- 25 agency to provide for the payment of contractual obligations
- 26 incurred or to be incurred and principal and interest on notes and
- 27 bonds issued or to be issued under 1941 PA 205, MCL 252.51 to
- 28 252.64, 1943 PA 143, MCL 141.251 to 141.254, 1952 PA 175, MCL
- 29 247.701 to 247.707, or section 18c or 18d. The interest rates and

- 1 payment schedules of any loans made from the proceeds of bonds or
- 2 notes issued <del>pursuant to under</del> section 18b <del>shall must</del> be
- 3 established by the department to conform as closely as practicable
- 4 to the interest rate and repayment schedules on the bonds or notes
- 5 issued to make the loans. However, the department may allow for the
- 6 deferral of the first payment of interest or principal on the loans
- 7 for a period of not to exceed 1 year after the respective first
- 8 payment of interest or principal on the bonds or notes issued to
- 9 make the loans.
- 10 (7) The amount borrowed by a local road agency under
- 11 subsection (5) shall must not be included in, or charged against,
- 12 any constitutional, statutory, or charter debt limitation of the
- 13 county, city, or village and shall must not be included in the
- 14 determination of the maximum annual principal and interest
- 15 requirements of, or the limitations upon, the maximum annual
- 16 principal and interest incurred under 1941 PA 205, MCL 252.51 to
- 17 252.64, 1943 PA 143, MCL 141.251 to 141.254, 1952 PA 175, MCL
- 18 247.701 to 247.707, or section 18c or 18d.
- 19 (8) The local road agency is not required to seek or obtain
- 20 the approval of the electors, the municipal finance commission or
- 21 its successor agency, or, except as provided in this subsection,
- 22 the department of treasury to borrow money under subsection (5).
- 23 The borrowing is not subject to the revised municipal finance act,
- 24 2001 PA 34, MCL 141.2101 to 141.2821, or to section  $\frac{5(g)}{5(1)}$  (g) of
- 25 the home rule city act, 1909 PA 279, MCL 117.5. The department
- 26 shall give at least 10 days' notice to the state treasurer of its
- 27 intention to make a loan under subsection (4). If the state
- 28 treasurer gives notice to the director of the department within not
- 29 later than 10 days of after receiving the notice from the

- 1 department, that, based upon the then existing financial or credit
- 2 situation of the local road agency, it would not be in the best
- 3 interests of this state to make a loan under subsection (4) to the
- 4 local road agency, the loan shall must not be made unless the state
- 5 treasurer, after a hearing, if requested by the affected local road
- 6 agency, subsequently gives notice to the director of the department
- 7 that the loan may be made on the conditions that the state
- 8 treasurer specifies.
- 9 (9) The state transportation commission may borrow money and
- 10 issue bonds and notes under section 18b to make loans to a local
- 11 road agency for the purposes described in the second paragraph of
- 12 section 9 of article IX of the state constitution of 1963, as
- 13 provided in subsection (4). A single issue of bonds or notes may be
- 14 issued for the purposes specified in subsection (4) and for the
- 15 other purposes specified in section 18b. The department shall
- 16 notify the house and senate transportation appropriations
- 17 subcommittees shall be notified by the department—if there are
- 18 extras and overruns sufficient to require approval of either the
- 19 state administrative board or the commission, or both, on any
- 20 contract between the department and a local road agency or a
- 21 private business.
- 22 (10) The director of the department, after consultation with
- 23 representatives of the interests of local road agencies, shall
- 24 establish, by intergovernmental communication, procedures for the
- 25 implementation and administration of the loan program established
- 26 under subsections (4) to (9).
- 27 (11) Not more than 8% per year of all of the money received by
- 28 and returned to the department from any source for the purposes of
- 29 this section may be expended for administrative expenses. The

- 1 department shall be is subject to section 14(5) if more than 8% per
- 2 year is expended for administrative expenses. As used in this
- 3 subsection, "administrative expenses" means expenses that are not
- 4 assigned including, but not limited to, specific road construction
- 5 or preservation projects and are often referred to as general or
- 6 supportive services. Administrative expenses do not include net
- 7 equipment expense, net capital outlay, debt service principal and
- 8 interest, and payments to other state or local offices that are
- 9 assigned, but not limited to, specific road construction projects
- 10 or preservation activities.
- 11 (12) Any performance audits of the department shall must be
- 12 conducted according to government auditing standards issued by the
- 13 United States General Accounting Office.
- 14 (13) Contracts entered into to advance money to a local road
- 15 agency under subsection (1)(q) are not subject to the revised
- 16 municipal finance act, 2001 PA 34, MCL 141.2101 to 141.2821.
- 17 (14) The department shall prepare on an annual basis a report
- 18 listing all warranties that were secured under subsection (2) and
- 19 indicate whether any of those warranties were redeemed and all
- 20 pavement projects whose costs exceed \$2,000,000.00 for which a
- 21 warranty was not secured as described in subsection (2). The
- 22 department shall make the report required by this subsection
- 23 available to the public upon request and shall also post the report
- 24 on its website. , which shall The report required by this
- 25 subsection must include, but is not limited to, all of the
- 26 following information:
- 27 (a) The type of project.
- 28 (b) The cost or estimated cost of the project.
- 29 (c) The expected lifespan of the project.

- (d) Whether or not the project met or is currently meeting its
   expected lifespan.
- 3 (e) If the project failed to meet or is not meeting its
  4 expected lifespan, the cause of the failure and the cost to replace
  5 or repair the project.
- 6 (f) The entity responsible for paying the cost of replacing or7 repairing the project.
- 8 (15) As used in this section:
- 9 (a) "Local road agency" means that term as defined in section 10 9a.
- 13 (i) The installation and modernization of active and passive14 warning devices at railroad grade crossings.
- (ii) The installation or improvement of grade crossingsurfaces.
- 17 (iii) Modification, relocation, or modernization of railroad
  18 grade crossing active and passive warning devices necessitated by
  19 roadway improvement projects.
- (iv) Test installations of innovative warning devices or other innovative applications.
- (v) Construction of new grade separations.
- (vi) A cash incentive payment made pursuant to under subsection
  (1)(c)(iv) for any public road or street crossing, in an amount no
  greater than the cost of installing flashing light signals and half
  roadway gates at the crossing.
- (vii) Any other work that would be eligible for funding under
   the federal railroad-highway grade crossing improvement program or
   other comparable programs.

Sec. 12. (1) The amount distributed to the county road commissions must be returned to the county treasurers in the manner, for the purposes, and under the terms and conditions specified in this section. The department and the Country County Road Association of Michigan shall jointly develop incentives for counties to establish statewide purchasing pools for the more efficient use of Michigan transportation funds.

- (2) Each county road commission shall must be reimbursed in an amount up to \$10,000.00 per year for the sum paid to a licensed professional engineer employed or retained by the county road commission in the previous year. The sum must be returned to each county road commission certified by the department as complying with this subsection regarding the employment of an engineer.
  - (3) An amount equal to 1% of the total amount returned to the county road commissions from the Michigan transportation fund during the prior calendar year must be withheld annually from the counties' November monthly distribution provided for in section 17, and the amount must be returned to the county road commissions for snow removal purposes as provided in section 12a.
  - (4) An amount equal to 10% of the total amount returned to the county road commissions from the Michigan transportation fund must be returned to each county road commission having county primary, or county local road, or both, mileage in the urban areas as determined under section 12b. This sum shall must be distributed as provided in section 12b. The return must be in addition to the amounts provided in subsections (6) and (7) and for the purposes stated in those subsections.
- (5) An amount equal to 4% of the total amount returned to thecounty road commissions from the Michigan transportation fund must

- 1 be returned to the county road commissions in the same percentages
- 2 under subsection (7). All money returned to the county road
- 3 commissions as provided in under this subsection must be expended
- 4 by the county road commissions for the preservation, construction,
- 5 acquisition, and extension of county local road systems and is in
- 6 addition to the amounts provided in subsection (7).
- 7 (6) Except as otherwise provided in subsection (23), 75% of
- 8 the remainder of the total amount to be returned to the counties
- 9 must be expended by each county road commission for the
- 10 preservation, construction, acquisition, and extension of the
- 11 county primary road system, including the acquisition of a
- 12 necessary right of way for the system, work incidental to the
- 13 system, and a roadside park or motor parkway appurtenant to the
- 14 system, and must be returned to the counties as follows:
- 15 (a) Three-fourths of the amount in proportion to the amount
- 16 received within the respective county during the 12 months next
- 17 preceding the date of each monthly distribution, as specific taxes
- 18 upon registered motor vehicles under the Michigan vehicle code,
- 19 1949 PA 300, MCL 257.1 to 257.923.
- 20 (b) One-tenth of the amount in the same proportion that the
- 21 total mileage in the county primary road system of each county
- 22 bears to the total mileage in all of the county primary road
- 23 systems of this state.
- 24 (c) One eighty-third of the remaining 15% of the amount to
- 25 each county.
- 26 (7) Except as otherwise provided in subsection (23), the
- 27 balance of the remainder of the total amount to be returned to
- 28 counties must be expended by each county road commission for the
- 29 preservation, construction, acquisition, and extension of the

- 1 county local road system as defined by this act, including the
- 2 acquisition of a necessary right of way for the system, work
- 3 incidental to the system, and a roadside park or motor parkway
- 4 appurtenant to the system, and must be returned to the counties as
- 5 follows:
- 6 (a) Sixty-five percent of the amount in the same proportion
- 7 that the total mileage in the county local road system of each
- 8 county bears to the total mileage in all of the county local road
- 9 systems of this state.
- 10 (b) Thirty-five percent of the amount in the same proportion
- 11 that the total population outside of incorporated municipalities in
- 12 each county bears to the total population outside of incorporated
- 13 municipalities in all of the counties of this state, according to
- 14 the most recent statewide federal census as certified at the
- 15 beginning of the state fiscal year.
- 16 (8) Money deposited in, or becoming a part of the county road
- 17 funds of a board of county road commissioners must be expended
- 18 first for the payment of principal and interest on the bonds, for
- 19 the payment of contractual contributions pledged for the payment of
- 20 bonds, for debt service requirements for the payment of contractual
- 21 contributions pledged for the payment of bonds, and for debt
- 22 service requirements for the payment of notes and loans in the
- 23 following order of priority:
- 24 (a) For the payment of contributions required to be made by a
- 25 board of county road commissioners under a contract entered into
- 26 under 1941 PA 205, MCL 252.51 to 252.64, that have been pledged for
- 27 the payment of the principal and interest on bonds issued under
- 28 that act, or for the payment of total debt service requirements
- 29 upon notes issued by a board of county road commissioners under

- 1 1943 PA 143, MCL 141.251 to 141.254.
- 2 (b) For the payment of principal and interest on bonds issued
- 3 under section 18c, and the payment of contributions of a board of
- 4 county road commissioners made under contracts entered into under
- 5 section 18d that are pledged to the payment of principal and
- 6 interest on bonds issued after June 30, 1957, under the
- 7 authorization of section 18c and contracts executed under section
- **8** 18c.
- 9 (c) For the payment of principal and interest upon loans
- 10 received under section 11(5), to the extent other funds have not
- 11 been made available for that payment.
- 12 (9) Beginning November 1, 2008, no more than 50% per year of
- 13 the amount returned to a county for use on the county primary road
- 14 system may be expended, with or without matching, on the county
- 15 local road system of that county. Except as otherwise provided in
- 16 this subsection, beginning September 30, 2010, no more than 30% per
- 17 year of the amount returned to a county for use on the county
- 18 primary road system may be expended, with or without matching, on
- 19 the county local road system of that county. An additional amount,
- 20 not to exceed 20% per year of the amount returned to a county for
- 21 use on the county primary road system, may be expended on the
- 22 county local road system of that county if there is an emergency or
- 23 if the county road commission determines that an additional 20% may
- 24 be expended on the county local road system. The county road
- 25 commission may attach any conditions to its determination if the
- 26 determination is for nonemergency purposes, including, but not
- 27 limited to, a requirement that the additional 20% expended on the
- 28 county local road system only be used to supplement money from
- 29 other sources. No more than 15% per year of the amount returned to

- 1 a county for expenditure on the county local road system may be
- 2 used, with or without matching, on the county primary road system
- 3 of that county, and not to exceed an additional 15% per year of the
- 4 amount returned to a county for expenditure on the county local
- 5 road system, may, in case of an emergency or with the approval of
- 6 the county road commission, be expended, with or without matching,
- 7 on the county primary road system of that county. An amount
- 8 returned to a county for and on account of county local roads under
- 9 this section that is in excess of the total amount paid into the
- 10 county treasury each year by all of the townships of that county
- 11 for and on account of the county local roads pursuant to under
- 12 section 14(6) may be transferred to and expended on the county
- 13 primary road system of that county.
- 14 (10) Not less than 20% per year of the money returned to a
- 15 county by this section must be expended for snow and ice removal,
- 16 the reconstruction of an existing highway if not in conflict with
- 17 its asset management plan as provided in section 9a, and the
- 18 acquisition of a necessary right of way for those highways, and
- 19 work incidental to those highways, or for the servicing of bonds
- 20 issued by the county for these purposes. A county may expend
- 21 surplus money for the development, construction, or repair of an
- 22 off-street parking facility.
- 23 (11) Not more than 5% per year of the money returned to a
- 24 county for the county road system must be expended for the
- 25 maintenance, improvement, or acquisition of appurtenant roadside
- 26 parks and motor parkways.
- 27 (12) Money returned to a county must be expended by the county
- 28 road commission for the purposes provided in this section and must
- 29 be deposited by the county treasurer in a designated county

- 1 depository, in a separate account to the credit of the county road
- 2 fund, and must be paid out only on the order of the county road
- 3 commission, and interest accruing on the money must become a part
- 4 of, and be deposited with the county road fund.
- 5 (13) In a county to which money is returned under this
- 6 section, the function of the county road commission is limited to
- 7 the formation of policy and the performance of the official duties
- 8 imposed by law and delegated by the county board of commissioners.
- 9 A member of the county road commission shall must not be employed
- 10 individually in any other capacity for other duties with the county
- 11 road commission.
- 12 (14) A county road commission may enter into an agreement with
- 13 a county road commission of an adjacent county and with a city or
- 14 village to perform work on a highway, road, or street, and with the
- 15 department with respect to a state trunk line highway and
- 16 connecting links of the state trunk line highway within the limits
- 17 of the county or adjacent to the county. The agreement may provide
- 18 for the performance by each contracting party of the work
- 19 contemplated by the contract including engineering services and the
- 20 acquisition of rights of way in connection with the work
- 21 contemplated, by purchase or condemnation, by any of the
- 22 contracting parties in its own name and the agreement may provide
- 23 for joint participation in the costs.
- 24 (15) Money distributed from the Michigan transportation fund
- 25 may be expended for construction purposes on county local roads
- 26 only to the extent matched by money from other sources. However,
- 27 Michigan transportation funds may be expended for the construction
- 28 of bridges on the county local roads in an amount not to exceed 75%
- 29 of the cost of the construction of local road bridges. The match

- may exceed 75% of the cost of construction in the case of a publicemergency.
- 3 (16) Notwithstanding any other provision of this act, at least
- 4 90% of the state revenue returned annually to the county road
- 5 commission from the Michigan transportation fund less the amounts
- 6 described in subdivisions (a) to (e) must be expended annually by
- 7 the county road commission for the preservation of highways, roads,
- 8 streets, and bridges, and for the payment of contractual
- 9 contributions pledged for the payment of bonds or portions of
- 10 bonds, debt service requirements for the payment of bonds or
- 11 portions of bonds, and debt service requirements for the payment of
- 12 notes and loans or portions of notes and loans issued or received
- 13 after July 1, 1983, for the purpose of providing money for the
- 14 preservation of highways, roads, streets, and bridges. If an
- 15 appropriate certificate is filed under subsection (18) but only to
- 16 the extent necessary, this subsection does not prohibit the use of
- 17 any amount of state revenue returned annually to the county road
- 18 commissions for the payment of contractual contributions pledged
- 19 for the payment of bonds, for debt service requirements for the
- 20 payment of bonds, and for debt service requirements for the payment
- 21 of notes or loans, whenever issued or received, as specified under
- 22 subsection (8). The amounts that are deducted from the state
- 23 revenue returned to a county road commission from the Michigan
- 24 transportation fund, for the purpose of the calculation required by
- 25 this subsection are as follows:
- 26 (a) Amounts expended for the purposes described in subsection
- 27 (8) for bonds, notes, loans, or other obligations issued or
- 28 received before July 2, 1983.
- 29 (b) Amounts expended for the administrative costs of the

1 county road commission.

equipment and buildings.

- 2 (c) Amounts expended for capital outlay projects for equipment 3 and buildings, and for the payment of contractual contributions 4 pledged for the payment of bonds, for debt service requirements for 5 the payment of bonds, and for debt service requirements for the 6 payment of notes and loans issued or received after July 1, 1983, 7 for the purpose of providing funds for capital outlay projects for
- 9 (d) Amounts expended for projects vital to the economy of the 10 local area or the safety of the public in the local area. Before 11 these amounts can be deducted, the governing body over the county road commission or the county road commission, as applicable, shall 12 must pass a resolution approving these projects. This resolution 13 14 must state the projects that will be funded and the cost of each 15 project. A copy of each approved resolution must be forwarded 16 immediately to the department.
- 17 (e) Amounts expended in urban areas as determined under18 section 12b.
- (17) As used in this subsection, "urban routes" means those 19 20 portions of 2-lane county primary roads within an urban area that have average daily traffic in excess of 15,000. Notwithstanding any 21 other provision of this act, except as provided in this subsection, 22 23 a county road commission shall annually expend at least 90% of the 24 federal revenue distributed to the county road commission for 25 highways, roads, streets, and bridges, less the amount expended on 26 urban routes for purposes other than preservation and the amount 27 expended for hard-surfacing of gravel roads on the federal-aid 28 system, on the preservation of highways, roads, streets, and 29 bridges. A county road commission may expend in 1 year less than

- 1 90% of the federal revenue distributed to the county road
- 2 commission for highways, roads, streets, and bridges, less the
- 3 amount expended on urban routes for purposes other than
- 4 preservation and the amount expended for hard-surfacing of gravel
- 5 roads on the federal-aid system, on the preservation of highways,
- 6 roads, streets, and bridges, if that year is part of a 3-year
- 7 period in which at least 90% of the total federal revenue
- 8 distributed in the 3-year period to the county road commission for
- 9 highways, roads, streets, and bridges, less the amount expended on
- 10 urban routes for purposes other than preservation purposes and the
- 11 amount expended for hard-surfacing of gravel roads on the federal-
- 12 aid system, is expended on the preservation of highways, roads,
- 13 streets, and bridges. If a county road commission expends in 1 year
- 14 less than 90% of the federal revenue distributed to the county road
- 15 commission for highways, roads, streets, and bridges, less the
- 16 amount expended on urban routes for purposes other than
- 17 preservation and the amount expended for hard-surfacing of gravel
- 18 roads on the federal-aid system, on the preservation of highways,
- 19 roads, streets, and bridges and that year is not a part of a 3-year
- 20 period in which at least 90% of the total federal revenue
- 21 distributed in the 3-year period to the county road commission for
- 22 highways, roads, streets, and bridges, less the amount expended on
- 23 urban routes for purposes other than preservation and the amount
- 24 expended for hard-surfacing of gravel roads on the federal-aid
- 25 system, is expended on the preservation of highways, roads,
- 26 streets, and bridges, the county road commission shall expend in
- 27 each year subsequent to the 3-year period 100%, or less in 1 year
- 28 if sufficient for the purposes of this subsection, of the federal
- 29 revenue distributed to the county road commission for highways,

- 1 roads, streets, and bridges, less the amount expended on urban
- 2 routes for purposes other than preservation and the amount expended
- 3 for hard-surfacing of gravel roads on the federal-aid system, on
- 4 the preservation of highways, roads, streets, and bridges until the
- 5 average percentage spent on the preservation of highways, roads,
- 6 streets, and bridges in the 3-year period and the subsequent years,
- 7 less the amount expended on urban routes for purposes other than
- 8 preservation and the amount expended for hard-surfacing of gravel
- 9 roads on the federal-aid system, is at least 90%. A year may be
- 10 included in only one 3-year period for the purposes of this
- 11 subsection. The requirements of this subsection are waived if
- 12 compliance would cause the county road commission to be ineligible
- 13 for federal revenue under federal law, but only to the extent
- 14 necessary to make the county road commission eligible for that
- 15 revenue under federal law. For the purpose of the calculations
- 16 required by this subsection, the amount expended on urban routes by
- 17 a county road commission for purposes other than preservation and
- 18 the amount expended for hard-surfacing of gravel roads on the
- 19 federal-aid system must be deducted from the total federal revenue
- 20 distributed to the use of the county road commission.
- 21 (18) A county road commission shall certify to the department
- 22 on or before the issuance of any bonds or notes issued after July
- 23 1, 1983, under 1943 PA 143, MCL 141.251 to 141.254, 1941 PA 205,
- **24** MCL 252.51 to 252.64, or section 18c or 18d, for purposes other
- 25 than the preservation of highways, roads, streets, and bridges and
- 26 purposes other than the purposes specified in subsection (16)(c)
- 27 that its average annual debt service requirements for all bonds and
- 28 notes or portions of bonds and notes issued after July 1, 1983, for
- 29 purposes other than the preservation of highways, roads, streets,

- 1 and bridges and other than for the purposes specified in subsection
- 2 (16)(c), including the bond or note to be issued does not exceed
- 3 10% of the money returned to the county road commission under this
- 4 act, less the amounts specified in subsection (16)(a), (b), and (c)
- 5 during the last completed fiscal year of the county road
- 6 commission. If the purpose for which the bonds or notes are issued
- 7 is changed after the issuance of the notes or bonds, the change
- 8 must be made in a manner that maintains compliance with the
- 9 certification required by this subsection, as of the date the
- 10 certificate was originally issued, but the change does not
- 11 invalidate or otherwise affect the bonds or notes with respect to
- 12 which the certificate was issued or the obligation to pay debt
- 13 service on the bonds or notes. A certification under this
- 14 subsection is conclusive as to the matters stated in the
- 15 certification for purposes of the validity of bonds and notes.
- 16 (19) In each charter county to which funds are returned under
- 17 this section, the responsibility for road improvement,
- 18 preservation, and traffic operation work, and the development,
- 19 construction, or repair of off-road parking facilities and
- 20 construction or repair of road lighting must be coordinated by a
- 21 single administrator designated by the county executive who shall
- 22 be—is responsible for and shall represent represents the charter
- 23 county in transactions with the department under this act.
- 24 (20) Not more than 10% per year of all of the money received
- 25 by and returned to a county from any source for the purposes of
- 26 this section may be expended for administrative expenses. A county
- 27 that expends more than 10% for administrative expenses in a year is
- 28 subject to section 14(5) unless a waiver is granted by the
- 29 department of treasury. As used in this subsection, "administrative

- 1 expenses" means expenses that are not assigned including, but not
- 2 limited to, specific road construction or preservation projects and
- 3 are often referred to as general or supportive services.
- 4 Administrative expenses do not include net equipment expense, net
- 5 capital outlay, debt service principal and interest, and payments
- 6 to other state or local offices that are assigned, but not limited
- 7 to, specific road construction projects or preservation activities.
- 8 (21) In addition to the financial compliance audits required
- 9 by law, the department may conduct performance audits and make
- 10 investigations of the disposition of all state money received by
- 11 county road commissions, county boards of commissioners, or any
- 12 other county governmental agency acting as the county road
- 13 authority, for transportation purposes to determine compliance with
- 14 the terms and conditions of this act. Performance audits must be
- 15 conducted according to government auditing standards issued by the
- 16 United States General Accounting Office. The department shall
- 17 develop performance audit procedures and reporting requirements
- 18 sufficient to determine whether money expended under this section
- 19 was expended in compliance with this act by September 1, 2012 and
- 20 shall report to the transportation committees of the senate and
- 21 house of representatives no later than October 1, 2012 on the
- 22 additional audit procedures and reporting requirements. The
- 23 department shall provide notice to the county road commission,
- 24 county board of commissioners, or any other county governmental
- 25 agency acting as the county road authority, as applicable, of the
- 26 standards to be used for audits performed under this subsection.
- 27 The notice must be provided 6 months prior to before the fiscal
- 28 year in which the audit is conducted. The department shall notify
- 29 the county road commission, county board of commissioners, or any

- 1 other county governmental agency acting as the county road
- 2 authority of any subsequent changes to the standards. County road
- 3 commissions, county boards of commissioners, or any other county
- 4 governmental agencies acting as county road authorities, as
- 5 applicable, shall make available to the department the pertinent
- 6 records for the audit. Performance audits may be performed at the
- 7 discretion of the department or on receiving a request from the
- 8 speaker of the house of representatives or the senate majority
- 9 leader.
- 10 (22) Of Except if a contract is entered into under section
- 11 13c, of the amounts appropriated for a county primary or local road
- 12 system under this section, where possible, a county road commission
- 13 shall secure pavement warranties for full replacement or
- 14 appropriate repair for contracted construction work on pavement
- 15 projects whose cost exceeds \$2,000,000.00 and projects for new
- 16 construction or reconstruction undertaken after April 1, 2016, if
- 17 allowed by the Federal Highway Administration and the department. A
- 18 county road commission shall submit a proposed warranty program to
- 19 the department for approval no later than April 1, 2016. If a
- 20 proposed warranty program submitted under this subsection is
- 21 approved by the department, the county road commission shall
- 22 implement the program no later than 1 year after the approval. A
- 23 county road commission shall include a list of all warranties that
- 24 were secured under this subsection and indicate whether any of
- 25 those warranties were redeemed with the report required under
- 26 section 14(3), and shall also list all pavement projects whose cost
- 27 exceeds \$2,000,000.00 for which a warranty was not secured. The
- 28 list must include, but is not limited to, all of the following
- 29 information:

1 (a) The type of project.

29

- 2 (b) The cost or estimated cost of the project.
- 3 (c) The expected lifespan of the project.
- 4 (d) Whether or not the project met or is currently meeting its5 expected lifespan.
- 6 (e) If the project failed to meet or is not meeting its7 expected lifespan, the cause of the failure and the cost to replace8 or repair the project.
- 9 (f) The entity responsible for paying the cost of replacing or10 repairing the project.
- 12 in section 9a has been approved, amounts distributed to a county
  13 under this section shall must be expended toward attainment of the
  14 condition goals in the asset management plan and as otherwise
  15 required by this act.
- 16 (24) A county road commission may use a portion of the amount 17 returned to the county under this section for the payment of debt 18 service on bonds, notes, or other obligations.
- 19 Sec. 13. (1) The amount distributed to cities and villages 20 must be returned to the treasurers of the cities and villages in 21 the manner, for the purposes, and under the terms and conditions specified in this section. The amount received by a newly 22 23 incorporated municipality must be in place of any other direct 24 distribution of money from the Michigan transportation fund. The 25 population of a newly incorporated municipality as determined under 26 this section must be added to the total population of all 27 incorporated cities and villages in this state in computing the amounts to be returned under this section to each municipality in 28

the this state. Major street mileage, local street mileage, and

- 1 equivalent major mileage, if applicable, must be determined by the
- 2 department before the next month for which distribution is made
- 3 following the effective date of incorporation of a newly
- 4 incorporated municipality.
- 5 (2) From the amount available for distribution to cities and
- 6 villages during each December, an amount equal to 0.7% of the total
- 7 amount returned to all cities and villages under subsections (3)
- 8 and (4) during the previous calendar year must be withheld. The
- 9 amount withheld must be used to partially reimburse cities and
- 10 villages located in counties that are eligible for snow removal
- 11 funds under section 12a and that have costs for winter maintenance
- 12 on major and local streets that are greater than the statewide
- 13 average. The distributions must be made annually during February
- 14 and must be calculated separately for the major and local street
- 15 systems but may be paid in a combined warrant. The distribution to
- 16 a city or village must be equal to 1/2 of its winter maintenance
- 17 expenditures after deducting the product of its total earnings
- 18 under subsections (3) and (4) multiplied by 2 times the average
- 19 municipal winter maintenance factor. Winter maintenance
- 20 expenditures must be determined from the street financial reports
- 21 for the most current fiscal years ending before July 1. A city or
- 22 village that does not submit a street financial report for the
- 23 fiscal year ending before July 1 by the subsequent December 31 is
- 24 ineligible for the winter maintenance payment that is to be based
- 25 on that street financial report. The department shall determine the
- 26 average municipal winter maintenance factor annually by dividing
- 27 the total expenditures of all cities and villages on winter
- 28 maintenance of streets and highways by the total amount earned by
- 29 all cities and villages under subsections (3) and (4) during the 12

- 1 months. If the sum of the distributions to be made under this
- 2 subsection exceeds the amount withheld, the distributions to each
- 3 eligible city and village must be reduced proportionately. If the
- 4 sum is less than the amount withheld, the balance must be added to
- 5 the amount available for distribution under subsections (3) and (4)
- 6 during the next month. The distributions are for use on the major
- 7 and local street systems respectively and are subject to the same
- 8 provisions as money returned under subsections (3) and (4).
- **9** (3) Seventy-five percent of the remaining amount to be
- 10 returned to the cities and villages, after deducting the amounts
- 11 withheld under subsection (2), must be returned 60% in the same
- 12 proportion that the population of each bears to the total
- 13 population of all cities and villages, and 40% in the same
- 14 proportion that the equivalent major mileage in each bears to the
- 15 total equivalent major mileage in all cities and villages. The
- 16 amount returned under this subsection must be used by each city and
- 17 village for the following purposes in the following order of
- **18** priority:
- 19 (a) For the payment of contributions required to be made by a
- 20 city or village under the provisions of contracts previously
- 21 entered into under 1941 PA 205, MCL 252.51 to 252.64, that have
- 22 been previously pledged for the payment of the principal and
- 23 interest on bonds issued under that act; or for the payment of the
- 24 principal and interest upon bonds issued by a city or village under
- 25 1952 PA 175, MCL 247.701 to 247.707.
- 26 (b) Payment of obligations of the city or village on highway
- 27 projects undertaken by the city or village jointly with the
- 28 department.
- (c) For the payment of principal and interest on loans

- received under section 11(5), to the extent other money has notbeen made available for that payment.
- (d) Except as otherwise provided in this subdivision, for the 3 preservation, construction, acquisition, and extension of the major 4 5 street system as defined by this act including the acquisition of a 6 necessary right of way for the system, work incidental to the 7 system, and an appurtenant roadside park or motor parkway, of the 8 city or village and for the payment of the principal and interest 9 on that portion of the city's or village's general obligation bonds 10 that are attributable to the construction or reconstruction of the 11 city's or village's major street system. However, once an asset management plan described in section 9a has been approved, funds 12 shall must be used for the preservation, construction, and 13 14 acquisition of the street system as provided in subsection (16) or 15 for an emergency as described in section 11c. Not more than 5% per year of the money returned to a city or village by this subsection 16 17 shall may be expended for the preservation or acquisition of 18 appurtenant roadside parks and motor parkways. Surplus money may be expended for the development, construction, or repair of off-street 19 20 parking facilities, and the construction or repair of street 21 lighting, and transfer to the local street system under subsection 22 (6).
  - (e) For capital outlay projects for equipment and buildings, contributions pledged for the payment of loans and for the payment of contractual debt service requirements for the payment of bonds for the purpose of providing money for capital outlay projects for equipment and buildings necessary to the development and maintenance of the road system so long as if amounts allocated under this subdivision are used for transportation purposes.

24

25

2627

28

- (4) The remaining amount to be returned to incorporated cities 1 2 and villages must be expended in each city or village for the preservation, construction, acquisition, and extension of the local 3 street system of the city or village, including the acquisition of 4 5 a necessary right of way for the system, work incidental to the 6 system, and subject to subsection (5), for the payment of the principal and interest on the portion of the city's or village's 7 8 general obligation bonds that are attributable to the construction 9 or reconstruction of the city's or village's local street system. 10 However, once an asset management plan described in section 9a has 11 been approved, funds shall must be used for the preservation, 12 construction, and acquisition of the street system as provided in 13 subsection (16) or for an emergency as described in section 11c. 14 The amount returned under this subsection must be returned to the 15 cities and villages 60% in the same proportion that the population 16 of each bears to the total population of all incorporated cities 17 and villages in this state, and 40% in the same proportion that the 18 total mileage of the local street system of each bears to the total mileage in the local street systems of all cities and villages of 19 20 this state. The payment of the principal and interest on bonds issued by a city or village under 1952 PA 175, MCL 247.701 to 21 247.707, and after that payment, the payment of debt service on 22 23 loans received under section 11(5), must have priority in the 24 expenditure of money returned under this subsection.
  - (5) Money distributed to each city and village for the maintenance and preservation of its local street system under this act represents the total responsibility of this state for local street system support. Money distributed from the Michigan transportation fund must not be expended for construction purposes

2627

- 1 on city and village local streets except to the extent matched from
- 2 local revenues including other money returned to a city or village
- 3 by this state under the state constitution of 1963 and statutes of
- 4 this state, from money that can be raised by taxation in cities and
- 5 villages for street purposes within the limitations of the state
- 6 constitution of 1963 and statutes of this state, from special
- 7 assessments, or from any other source.
- **8** (6) Money returned under this section to a city or village
- 9 must be expended on the major and local street systems of that city
- 10 or village. However, the first priority is the major street system.
- 11 Money returned for expenditure on the major street system must be
- 12 expended in the priority order provided in subsection (3) except
- 13 that surplus money may be transferred for preservation of the local
- 14 street system. Major street money transferred for use on the local
- 15 street system must not be used for construction but may be used for
- 16 preservation. A city or village shall not transfer more than 50% of
- 17 its annual major street funding for the local street system unless
- 18 it has adopted and is following an asset management process for its
- 19 major and local street systems and adopts a resolution with a copy
- 20 to the department setting forth all of the following:
- 21 (a) A list of the major streets in that city or village.
- (b) A statement that the city or village is adequately
- 23 maintaining its major streets.
- 24 (c) The dollar amount of the transfer.
- 25 (d) The local streets to be funded with the transfer.
- (e) A statement that the city or village is following an asset
- 27 management process for its major and local street systems.
- 28 (7) A city or village that has not adopted an asset management
- 29 plan shall obtain the concurrence of the department to transfer

- 1 more than 50% of its major street funding to its local street
- 2 system. The department may provide for pilot projects that would
- 3 allow a city or village that has adopted an asset management plan
- 4 under subsection (6) to combine their local and major street funds
- 5 into 1 street fund and to submit a single report to the department
- 6 on the expenditure of money on the local and major street systems.
- 7 (8) Not more than 10% per year of all of the money returned to
- 8 a city or village from any source for the purposes of this section
- 9 may be expended for administrative expenses. A city or village that
- 10 expends more than 10% for administrative expenses in a year is
- 11 subject to section 14(5).
- 12 (9) In each city and village to which money is returned under
- 13 this section, the responsibility for street preservation and the
- 14 development, construction, or repair of off-street parking
- 15 facilities and construction or repair of street lighting shall must
- 16 be coordinated by a single administrator designated by the
- 17 governing body who shall be is responsible for and shall represent
- 18 represents the municipality in transactions with the department
- 19 under this act.
- 20 (10) Cities and villages may provide for consolidated street
- 21 administration. A city or a village may enter into an agreement
- 22 with other cities or villages, the county road commission, or with
- 23 the state transportation commission for the performance of street
- 24 or highway work on a road or street within the limits of the city
- 25 or village or adjacent to the city or village. The agreement may
- 26 provide for any of the contracting parties to perform the work
- 27 contemplated by the contracts including services and acquisition of
- 28 rights of way, by purchase or condemnation in its own name. The
- 29 agreement may provide for joint participation in the costs if

- 1 appropriate.
- 2 (11) Interest earned on money returned to a city or a village
- 3 for purposes provided in this section must be credited to the
- 4 appropriate street fund.
- 5 (12) In addition to the financial compliance audits required
- 6 by law, the department may conduct performance audits and make
- 7 investigations of the disposition of all state money received by
- 8 cities and villages for transportation purposes to determine
- 9 compliance with the terms and conditions of this act. Performance
- 10 audits must be conducted according to government auditing standards
- 11 issued by the United States General Accounting Office. The
- 12 department shall develop all performance audit procedures and
- 13 reporting requirements sufficient to determine whether money
- 14 expended under this section was expended in compliance with this
- 15 act by September 1, 2012 and shall report to the transportation
- 16 committees of the senate and house of representatives no later than
- 17 October 1, 2012 on the additional audit procedures and reporting
- 18 requirements. The audit procedures must include a review of the
- 19 road fund balance of the city or village. The cities and villages
- 20 shall report their road fund balances by fund balance component.
- 21 The department shall assist cities and villages to ensure that road
- 22 fund balances are consistently classified and are in compliance
- 23 with the audit and reporting requirements of this section. The
- 24 department shall provide notice to cities and villages of the
- 25 standards to be used for audits under this subsection prior to
- 26 before the fiscal year in which the audit is conducted. The
- 27 department shall notify cities and villages of any subsequent
- 28 changes to the standards. Cities and villages shall make available
- 29 to the department the pertinent records for the audit. Performance

- 1 audits may be performed at the discretion of the department or on
- 2 receiving a request from the speaker of the house of
- 3 representatives or the senate majority leader.
- 4 (13) Of Except if a contract is entered into under section
- 5 13c, of the amounts appropriated for a city or village major or
- 6 local street system under this section, where possible, a city or
- 7 village shall secure pavement warranties for full replacement or
- 8 appropriate repair for contracted construction work on pavement
- 9 projects whose cost exceeds \$2,000,000.00 and projects for new
- 10 construction or reconstruction undertaken after April 1, 2016 if
- 11 allowed by the Federal Highway Administration and the department. A
- 12 city or village shall submit a proposed warranty program to the
- 13 department for approval no later than February 1, 2017. If a
- 14 proposed warranty program submitted under this subsection is
- 15 approved by the department, the city or village shall implement the
- 16 program no later than 1 year after the approval. A city or village
- 17 shall include a list of all warranties that were secured under this
- 18 subsection and indicate whether any of those warranties were
- 19 redeemed with the report required under section 14(3), and shall
- 20 also list all pavement projects whose cost exceeds \$2,000,000.00
- 21 for which a warranty was not secured. The list shall must include,
- 22 but is not limited to, all of the following information:
- 23 (a) The type of project.
- 24 (b) The cost or estimated cost of the project.
- 25 (c) The expected lifespan of the project.
- 26 (d) Whether or not the project met or is currently meeting its
- 27 expected lifespan.
- 28 (e) If the project failed to meet or is not meeting its
- 29 expected lifespan, the cause of the failure and the cost to replace

- 1 or repair the project.
- 2 (f) The entity responsible for paying the cost of replacing or3 repairing the project.
- 4 (14) With the approval of the director of the department, a 5 city may use up to 20% of the amount received by that city under 6 this section for public transit purposes if more than 10,000,000 7 passengers used public transit within that city during the previous 8 fiscal year.
- 9 (15) A city or village may use a portion of the amount 10 returned to the city or village under this section for the payment 11 of debt service on bonds, notes, or other obligations.
- 12 (16) Once the asset management plan for a city or village as
  13 described in section 9a has been approved, amounts distributed to a
  14 city or village under this section shall must be expended toward
  15 attainment of the condition goals in the asset management plan and
  16 as otherwise required by this act.
- 17 (17) As used in this section:

27

28

- (a) "Administrative expenses" means expenses that are not 18 assigned under this section, including, but not limited to, 19 20 specific road construction or maintenance projects, and are often referred to as general or supportive services. Administrative 21 expenses do not include net equipment expense, net capital outlay, 22 23 debt service principal and interest, or payments to other state or 24 local offices that are assigned, but not limited to, specific road 25 construction projects or maintenance activities.
  - (b) "Equivalent major mileage" means the sum of 2 times the state trunk line mileage certified by the department as of March 31 of each year, as being within the boundaries of each city and village having a population of 25,000 or more, plus the major

- 1 street mileage in each city and village, multiplied by the
- 2 following factor:
- 3 (i) 1.0 for cities and villages of 2,000 or less population.
- 4 (ii) 1.1 for cities and villages from 2,001 to 10,000
- 5 population.
- 6 (iii) 1.2 for cities and villages from 10,001 to 20,000
- 7 population.
- (iv) 1.3 for cities and villages from 20,001 to 30,000
- 9 population.
- 10 ( $\nu$ ) 1.4 for cities and villages from 30,001 to 40,000
- 11 population.
- 12 (vi) 1.5 for cities and villages from 40,001 to 50,000
- 13 population.
- 14 (vii) 1.6 for cities and villages from 50,001 to 65,000
- 15 population.
- 16 (viii) 1.7 for cities and villages from 65,001 to 80,000
- 17 population.
- 18 (ix) 1.8 for cities and villages from 80,001 to 95,000
- 19 population.
- **20** (x) 1.9 for cities and villages from 95,001 to 160,000
- 21 population.
- 22 (xi) 2.0 for cities and villages from 160,001 to 320,000
- 23 population.
- (xii) For cities over 320,000 population, a factor of 2.1
- 25 increased successively by 0.1 for each 160,000 population increment
- 26 over 320,000.
- (c) "Population" means the population according to the most
- 28 recent statewide federal census as certified at the beginning of

- 1 the state fiscal year, except that, if a municipality has been
- 2 newly incorporated since completion of the census, the population
- 3 of the municipality for purposes of the distribution of money
- 4 before completion of the next census is the population as
- 5 determined by special federal census, if there is a special federal
- 6 census, and if not, by the population as determined by the official
- 7 census in connection with the incorporation, if there is such a
- 8 census and, if not, by a special state census to be taken at the
- 9 expense of the municipality by the secretary of state under section
- 10 6 of the home rule city act, 1909 PA 279, MCL 117.6.
- 11 Sec. 13c. (1) Beginning 90 days after the effective date of
- 12 the amendatory act that added this section, subject to subsections
- 13 (2) and (3), the department must, and a local road agency may, if
- 14 undertaking a new construction or full reconstruction of a highway
- 15 segment or bridge, obtain a contract that provides for a contractor
- 16 to design, build, operate, preserve, and maintain the highway
- 17 segment or bridge for not less than 10 years after the project is
- 18 completed.
- 19 (2) The standards required for the designing, building,
- 20 operating, preserving, and maintaining of a highway segment or
- 21 bridge under a contract described in subsection (1) may be
- 22 negotiated between the department or local road agency and the
- 23 contractor.
- 24 (3) A contract described in subsection (1) may provide for the
- 25 financing of the project and must provide, at a minimum, for both
- 26 of the following:
- 27 (a) If the contractor breaches the contract, the department or
- 28 local road agency may either withhold payments or renegotiate the
- 29 terms of the contract with the contractor.

- 1 (b) The lowest contract payment made during any 1 year of the 2 contract term must be not less than 10% of the highest contract
- 3 payment made during any 1 year of the contract term.
- 4 (4) As used in this section:
- 5 (a) "Local road agency" means that term as defined in section 6 9a.
- 7 (b) "Operate" does not include operating tolling on a highway 8 segment or bridge.