SENATE BILL NO. 1182

September 27, 2022, Introduced by Senators BAYER, WOJNO, SANTANA, POLEHANKI, CHANG, BULLOCK, MCMORROW, GEISS and HOLLIER and referred to the Committee on Energy and Technology.

A bill to establish the privacy rights of consumers; to require certain persons to provide certain notices to consumers regarding the processing and sale of personal data; to prohibit certain acts and practices concerning the processing and sale of personal data; to establish standards and practices regarding the processing and sale of personal data; to provide for the powers and duties of certain state governmental officers and entities; to create certain funds; and to provide remedies.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. This act may be cited as the "personal data privacy
 act".

1 Sec. 2. As used in this act:

2425

- 2 (a) "Affiliate" means a person that controls, is controlled
- 3 by, or is under common control with another person or shares common
- 4 branding with another person. As used in this subdivision,
- 5 "control" or "controlled" means any of the following:
- 6 (i) Ownership of, or the power to vote, more than 50% of the7 outstanding shares of any class of voting security of a company.
- 8 (ii) Control in any manner over the election of a majority of9 the directors or of individuals exercising similar functions.
- 10 (iii) The power to exercise controlling influence over the 11 management of a company.
- (b) "Authenticate" means verifying through reasonable means that a consumer, entitled to exercise the consumer's rights under this act, is the same consumer exercising those consumer rights with respect to the personal data at issue.
- (c) "Biometric data" means data generated by automatic 16 17 measurements of an individual's biological characteristics, 18 including, but not limited to, a fingerprint, a voiceprint, eye 19 retinas, irises, or other unique biological patterns or 20 characteristics, that are used to identify a specific individual. Biometric data does not include a physical or digital photograph, a 21 22 video or audio recording or data generated from a video or audio 23 recording, or information collected, used, or stored for health
- 26 (d) "Business associate" means that term as defined under 45
 27 CFR 160.103

care treatment, payment, or operations under the health insurance

portability and accountability act of 1996, Public Law 104-191.

- (f) "Collects", "collected", or "collection" means buying,
 renting, gathering, obtaining, receiving, or accessing personal
 data pertaining to a consumer by any means. Collects, collected, or
 collection includes receiving personal data from the consumer,
- 5 either actively or passively, or observing the consumer's behavior.
- (g) "Consent" means a clear affirmative act signifying a
 consumer's freely given, specific, informed, and unambiguous
 agreement to process personal data relating to the consumer.
- 9 Consent may include a written statement, including a statement
 10 written by electronic means, or any other unambiguous affirmative
- 11 action.

29

- (h) "Consumer" means an individual who is a resident of this state acting in an individual or household context. Consumer does not include an individual acting in a commercial or employment context.
- 16 (i) "Controller" means a person that, alone or jointly with
 17 others, determines the purpose and means of processing personal
 18 data.
- 19 (j) "Covered entity" means that term as defined under 45 CFR
 20 160.103.
- (k) "Data broker" means a company that collects consumers'
 personal data and sells that personal data to, or shares that
 personal data with, other persons.
- 24 (l) "Decisions that produce legal or similarly significant
 25 effects concerning a consumer" means decisions made by a controller
 26 that result in the provision or denial by the controller of
 27 financial and lending services, housing, insurance, education
 28 enrollment, criminal justice, employment opportunities, health care

services, or access to basic necessities, including, but not

- 1 limited to, food and water.
- 2 (m) "De-identified data" means data that cannot reasonably be
- 3 linked to an identified or identifiable individual, or a device
- 4 linked to that individual.
- 5 (n) "Identified or identifiable individual" means an
- 6 individual who can be readily identified, directly or indirectly.
- 7 (o) "Institution of higher education" means a degree- or
- 8 certificate-granting public or private college or university,
- 9 junior college, or community college located in this state.
- **11** 21 CFR 56.102.
- 12 (q) "Person" means an individual or a partnership,
- 13 corporation, limited liability company, association, governmental
- 14 entity, or other legal entity.
- 15 (r) "Personal data" means any information that is linked or
- 16 reasonably linkable to an identified or identifiable individual.
- 17 Personal data does not include de-identified data or publicly
- 18 available information.
- 19 (s) "Precise geolocation data" means information derived from
- 20 technology, including, but not limited to, global positioning
- 21 system level latitude and longitude coordinates or other
- 22 mechanisms, that directly identifies the specific location of an
- 23 individual with precision and accuracy within a radius of 1,750
- 24 feet. Precise geolocation data does not include the content of
- 25 communications or any data generated by or connected to advanced
- 26 utility metering infrastructure systems or equipment for use by a
- 27 utility.
- 28 (t) "Process" or "processing" means any operation or set of
- 29 operations performed, whether by manual or automated means, on

- 1 personal data or on sets of personal data, including, but not
- 2 limited to, the collection, use, storage, disclosure, analysis,
- 3 deletion, or modification of personal data.
- 4 (u) "Processor" means a person that processes personal data on
- **5** behalf of a controller.
- 6 (v) "Profiling" means any form of automated processing
- 7 performed on personal data to evaluate, analyze, or predict
- 8 personal aspects related to an identified or identifiable
- 9 individual's economic situation, health, personal preferences,
- 10 interests, reliability, behavior, location, or movements.
- 11 (w) "Protected health information" means that term as defined
- **12** under 45 CFR 160.103.
- 13 (x) "Pseudonymous data" means personal data that cannot be
- 14 attributed to a specific individual without the use of additional
- 15 information, if the additional information is kept separately and
- 16 is subject to appropriate technical and organizational measures to
- 17 ensure that the personal data are not attributed to an identified
- 18 or identifiable individual.
- 19 (y) "Publicly available information" means information that is
- 20 lawfully made available through federal, state, or local government
- 21 records, or information that a person has a reasonable basis to
- 22 believe is lawfully made available to the general public through
- 23 widely distributed media, by the consumer, or by a person to whom
- 24 the consumer has disclosed the information, unless the consumer has
- 25 restricted the information to a specific audience.
- 26 (z) "Sale of personal data" means the exchange of personal
- 27 data for monetary or other valuable consideration by a controller
- 28 to a third party. Sale of personal data does not include any of the
- 29 following:

- (i) The disclosure of personal data to a processor that
 processes the personal data on behalf of the controller.
- $\mathbf{3}$ (ii) The disclosure of personal data to a third party for the
- 4 purpose of providing a product or service requested by the
- 5 consumer.
- 6 (iii) The disclosure or transfer of personal data to an
- 7 affiliate of the controller.
- (iv) The disclosure of information that the consumer
- 9 intentionally made available to the general public via a channel of
- 10 mass media and the consumer did not restrict the information to a
- 11 specific audience.
- 12 (v) The disclosure or transfer of personal data to a third
- 13 party as an asset that is part of a merger, acquisition,
- 14 bankruptcy, or other transaction in which the third party assumes
- 15 control of all or part of the controller's assets.
- 16 (aa) "Sensitive data" means a category of personal data that
- 17 includes all of the following:
- 18 (i) Personal data revealing racial or ethnic origin, religious
- 19 beliefs, mental or physical health diagnosis, sexual orientation,
- 20 or citizenship or immigration status.
- 21 (ii) Genetic or biometric data for the purpose of uniquely
- 22 identifying an individual.
- 23 (iii) Personal data collected from a known child.
- 24 (iv) Precise geolocation data.
- 25 (v) A consumer's Social Security number.
- 26 (vi) A consumer's driver license number, official state
- 27 personal identification card number, or passport number.
- 28 (vii) A consumer's account number or credit or debit card

- 1 number, in combination with any required security code, access
- 2 code, or password that would permit access to an individual's
- 3 financial account.
- 4 (viii) A consumer's username or email address in combination
- 5 with a password or security question and answer that would permit
- 6 access to an online account.
- 7 (bb) "State agency" means a state department, agency, bureau,
- 8 division, section, board, commission, trustee, authority, or
- 9 officer that is created by the state constitution of 1963, statute,
- 10 or state agency action.
- 11 (cc) "Subprocessor" means a person that has a contract with a
- 12 processor to process personal data that are subject to a contract
- 13 between the processor and a controller.
- 14 (dd) "Targeted advertising" means displaying advertisements to
- 15 a consumer if the advertisement is selected based on personal data
- 16 obtained from that consumer's activities over time and across
- 17 nonaffiliated websites or online applications to predict the
- 18 consumer's preferences or interests. Targeted advertising does not
- 19 include any of the following:
- 20 (i) Advertisements based on activities within a controller's
- 21 own websites or online applications.
- 22 (ii) Advertisements based on the context of a consumer's
- 23 current search query, visit to a website, or online application.
- (iii) Advertisements directed to a consumer in response to the
- 25 consumer's request for information or feedback.
- (iv) Processing personal data processed solely for measuring or
- 27 reporting advertising performance, reach, or frequency.
- 28 (ee) "Third party" means a person other than the consumer,
- 29 controller, processor, or an affiliate of the controller or

- 1 processor.
- 2 Sec. 3. (1) This act applies to a person to which both of the
- 3 following apply:
- 4 (a) Conducts business in this state or produces products or
- 5 services that are targeted to residents of this state.
- 6 (b) During a calendar year, either of the following applies:
- 7 (i) The person controls or processes personal data of at least
- **8** 100,000 consumers.
- 9 (ii) The person controls or processes personal data of at least
- 10 25,000 consumers and derives over 50% of gross revenue from the
- 11 sale of personal data.
- 12 (2) This act does not apply to any of the following:
- 13 (a) A state agency or any other political subdivision of this
- 14 state.
- 15 (b) A financial institution or data subject to title V of the
- 16 Gramm-Leach-Bliley act, 15 USC 6801 to 6827.
- 17 (c) A covered entity governed by the privacy, security, and
- 18 breach notification rules under the health insurance portability
- 19 and accountability act of 1996, Public Law 104-191, and the
- 20 regulations promulgated under that act, 45 CFR parts 160 and 164,
- 21 and the health information technology for economic and clinical
- 22 health act, Public Law 111-5.
- 23 (d) An institution of higher education.
- 24 (e) An entity that is subject to or regulated under the
- 25 insurance code of 1956, 1956 PA 218, MCL 500.100 to 500.8302.
- 26 (f) A nonprofit dental care corporation operating under 1963
- 27 PA 125, MCL 550.351 to 550.373.
- 28 (g) A third party administrator as that term is defined in
- 29 section 2 of the third party administrator act, 1984 PA 218, MCL

- **1** 550.902.
- 2 (3) The following information and data are exempt from this
- 3 act:
- 4 (a) Protected health information under the health insurance
- 5 portability and accountability act of 1996, Public Law 104-191, and
- 6 the regulations promulgated under that act, 45 CFR parts 160 and
- 7 164.
- 8 (b) A record that is a medical record as that term is defined
- 9 in section 3 of the medical records access act, 2004 PA 47, MCL
- **10** 333.26263.
- 11 (c) Patient identifying information for purposes of 42 USC
- **12** 290dd-2.
- 13 (d) Identifiable private information for the purpose of the
- 14 federal policy for the protection of human subjects under 45 CFR
- 15 part 46; identifiable private information that is otherwise
- 16 information collected as part of human subjects research pursuant
- 17 to the "Good Clinical Practice Guidelines" issued by the
- 18 International Council for Harmonisation of Technical Requirements
- 19 for Pharmaceuticals for Human Use; the protection of human subjects
- 20 under 21 CFR parts 6, 50, and 56; personal data used or shared in
- 21 research conducted in accordance with the requirements under this
- 22 act, or other research conducted in accordance with applicable law.
- (e) Information and documents created for purposes of the
- 24 health care quality improvement act of 1986, 42 USC 11101 to 11152.
- (f) Patient safety work product for purposes of the patient
- 26 safety and quality improvement act of 2005, Public Law 109-41.
- 27 (g) Information derived from any of the health care-related
- 28 information listed in this subsection that is de-identified in
- 29 accordance with the requirements for de-identification under the

- health insurance portability and accountability act of 1996, Public
 Law 104-191.
- 3 (h) Information originating from, and intermingled to be
 4 indistinguishable with, or information treated in the same manner
 5 as information exempt under this subsection that is maintained by a
 6 covered entity or business associate or a program or a qualified
 7 service organization as those terms are defined under 42 CFR 2.11.
- 8 (i) Information used only for public health activities and
 9 purposes as authorized under the health insurance portability and
 10 accountability act of 1996, Public Law 104-191.
- 11 (i) The collection, maintenance, disclosure, sale, 12 communication, or use of any personal data bearing on a consumer's creditworthiness, credit standing, credit capacity, character, 13 14 general reputation, personal characteristics, or mode of living by 15 a consumer reporting agency, furnisher, or user that provides 16 information for use in a consumer report, and by a user of a 17 consumer report, but only to the extent that the activity is 18 regulated by and authorized under the fair credit reporting act, 15 19 USC 1681 to 1681x.
- (k) Personal data collected, processed, sold, or disclosed in
 compliance with the driver's privacy protection act of 1994, 18 USC
 2721 to 2725.
- 23 (l) Personal data regulated by the family educational rights 24 and privacy act of 1974, 20 USC 1232g.
- (m) Personal data collected, processed, sold, or disclosed incompliance with 12 USC 2001 to 2279cc.
- 29 (i) In the course of an individual applying to, employed by, or

- 1 acting as an agent or independent contractor of a controller,
- 2 processor, or third party, to the extent that the data are
- 3 collected and used within the context of that role.

12

13 14

15

25

- $oldsymbol{4}$ (ii) As the emergency contact information of an individual for $oldsymbol{5}$ emergency contact purposes.
- 6 (iii) That is necessary to retain to administer benefits for
 7 another individual relating to the individual under subparagraph (i)
 8 and used for the purpose of administering those benefits.
- 9 (iv) That is necessary in any matter relating to an
 10 unemployment benefit claim or appeal under the Michigan employment
 11 security act, 1936 (Ex Sess) PA 1, MCL 421.1 to 421.75.
 - (4) A controller or processor that complies with the verifiable parental consent requirements of the children's online privacy protection act of 1998, 15 USC 6501 to 6506, is compliant with any obligation to obtain parental consent under this act.
- 16 Sec. 5. (1) A consumer may invoke the consumer rights 17 authorized under this section at any time by submitting a request to a controller specifying the consumer rights the consumer wishes 18 to invoke. A known child's parent or legal guardian may invoke 19 20 consumer rights on behalf of the child regarding processing 21 personal data belonging to the known child. Except as otherwise 22 provided in this act, a controller shall comply with an 23 authenticated request by a consumer to exercise the consumer rights 24 authorized under this section.
 - (2) A consumer has all of the following rights:
- (a) To confirm whether or not the controller is processing theconsumer's personal data and to access the personal data.
- (b) To correct inaccuracies in the consumer's personal data,taking into account the nature of the personal data and the

- 1 purposes of the processing of the consumer's personal data.
- (c) To delete personal data provided by or obtained about theconsumer.
- 4 (d) To obtain a copy of the consumer's personal data that the consumer previously provided to the controller in a portable and,
- 6 to the extent technically feasible, readily usable format that
- 7 allows the consumer to transmit the data to another controller
- 8 without hindrance, where the processing is carried out by automated
- 9 means.
- 10 (e) To opt out of the processing of the personal data for any
 11 of the following purposes:
- 12 (i) Targeted advertising.
- 13 (ii) The sale of personal data.
- 14 (iii) Profiling in furtherance of decisions that produce legal or similarly significant effects concerning the consumer.
- 16 (3) All of the following apply to complying with a request
 17 under subsection (1):
- 18 (a) A controller shall respond to a consumer without undue
 19 delay, but in all cases not more than 45 days after receipt of the
 20 request. The response period may be extended once by 45 additional
 21 days when reasonably necessary, taking into account the complexity
 22 and number of the consumer's requests, if the controller informs
 23 the consumer of the extension within the initial 45-day response
 24 period, together with the reason for the extension.
- 25 (b) If a controller declines to take action regarding a
 26 consumer's request, the controller must inform the consumer without
 27 undue delay, but in all cases and at the latest not more than 45
 28 days after receipt of the request, of the justification for
 29 declining to take action and instructions for how to appeal the

1 decision under subsection (4).

- (c) Information provided in response to a consumer request must be provided by a controller free of charge, up to twice annually per consumer. If requests from a consumer are manifestly unfounded, excessive, or repetitive, the controller may charge the consumer a reasonable fee to cover the administrative costs of complying with the request or decline to act on the request. The controller bears the burden of demonstrating that a request is manifestly unfounded, excessive, or repetitive.
 - (d) If a controller is unable to authenticate the request using commercially reasonable efforts, the controller is not required to comply with the request and may request that a consumer provide additional information reasonably necessary to authenticate the consumer and the consumer's request.
 - (4) A controller shall establish a process for a consumer to appeal the controller's refusal to take action on a request within a reasonable period of time after the consumer's receipt of the decision under subsection (3) (b). The appeal process must be conspicuously available and similar to the process for submitting requests to initiate action under subsection (1). Not more than 60 days after the receipt of an appeal, a controller shall inform the consumer in writing of any action taken or not taken in response to the appeal, including a written explanation of the reasons for the decisions. If the appeal is denied, the controller must provide the consumer with an online mechanism, if available, or other method through which the consumer may contact the attorney general to submit a complaint.
- Sec. 7. (1) A controller shall do all of the following:
- 29 (a) Not process personal data or sensitive personal data

- 1 concerning a consumer without obtaining the consumer's consent. If
- 2 the personal data or sensitive personal data concern a known child,
- 3 the controller must process that data in accordance with the
- 4 children's online privacy protection act of 1998, 15 USC 6501 to
- **5** 6506.
- 6 (b) Except as otherwise provided in this subdivision, limit
- 7 the collection of personal data to what is adequate, relevant, and
- 8 reasonably necessary in relation to the purposes for which the data
- 9 are processed, as disclosed to the consumer, at or before the point
- 10 of collection. If the controller determines that the collected data
- 11 will be processed for a purpose other than what was initially
- 12 disclosed, the controller must disclose to the consumer the
- 13 additional purpose for which the data will be processed and provide
- 14 the consumer with the ability to opt out of the data being used for
- 15 that additional purpose.
- 16 (c) Except as otherwise provided in this act, not process
- 17 personal data for purposes that are neither reasonably necessary to
- 18 nor compatible with the purposes that were disclosed to the
- 19 consumer for which the personal data are processed unless the
- 20 controller obtains the consumer's consent.
- 21 (d) Establish, implement, and maintain technical and
- 22 organizational measures to protect the confidentiality, integrity,
- 23 and accessibility of personal data. The data security practices
- 24 must be appropriate to the volume and nature of the personal data
- 25 at issue.
- 26 (e) Not process personal data in violation of any state and
- 27 federal law that prohibits unlawful discrimination against a
- 28 consumer. A controller shall not discriminate against a consumer
- 29 for exercising any of the consumer rights under this act, including

- 1 denying goods or services, charging different prices or rates for
- 2 goods or services, or providing a different level of quality of
- 3 goods and services to the consumer. However, nothing in this
- 4 subdivision requires a controller to provide a product or service
- 5 that requires the personal data of a consumer that the controller
- 6 does not collect or maintain or prohibits a controller from
- 7 offering a different price, rate, level, quality, or selection of
- 8 goods or services to a consumer, including offering goods or
- 9 services for no fee, if the consumer has exercised the consumer's
- 10 right to opt out under this act or the offer is related to a
- 11 consumer's voluntary participation in a bona fide loyalty, rewards,
- 12 premium features, discounts, or club card program.
- 13 (f) Subject to sections 5 and 13, permanently and completely
- 14 delete personal data in response to a consumer's request to delete
- 15 that information unless retention of the personal data is required
- **16** by law.
- 17 (g) Not retain personal data in a form that permits
- 18 identification of the consumer for longer than the period that is
- 19 necessary for the purposes for which the personal data are
- 20 processed unless retention is otherwise required by law or under
- **21** section 15.
- 22 (h) If a consumer has opted out of the processing of the
- 23 consumer's personal data under this act, notify any processor or
- 24 third party to which the controller sold or otherwise disclosed the
- 25 consumer's personal data that the consumer has opted out of the
- 26 processing of the consumer's personal data.
- 27 (2) A provision of a contract or agreement of any kind that
- 28 purports to waive or limit in any way consumer rights under this
- 29 act is contrary to public policy and is void and unenforceable.

- (3) A controller shall provide a consumer with a reasonably
 accessible, clear, and meaningful privacy notice that includes all
 of the following:
- 4 (a) The categories of personal data processed by the5 controller.
- **6** (b) The purpose for processing personal data.
- 7 (c) How a consumer may exercise consumer rights under this
 8 act, including how the consumer may appeal a controller's decision
 9 with regard to the consumer's request.
- 10 (d) The categories of personal data that the controller shares
 11 with third parties, if any.
- (e) The categories of third parties, if any, with whom thecontroller shares personal data.
- (f) That a controller or processor may use personal data to conduct internal research to develop, improve, or repair products, services, or technology if the controller or processor conducting that research obtains consent from the consumer and maintains the same security measures as otherwise required for that personal data.
- 20 (4) If a controller sells personal data to third parties or processes personal data for targeted advertising, the controller must clearly and conspicuously disclose that processing, as well as the manner in which a consumer may exercise the right to opt out of that processing.
- 25 (5) A controller shall establish, and shall describe in a 26 privacy notice, 1 or more secure and reliable means for a consumer 27 to submit a request to exercise consumer rights under this act. The 28 secure and reliable means described in this subsection must take 29 into account the ways in which a consumer normally interacts with

- 1 the controller, the need for secure and reliable communication of
- 2 requests to exercise consumer rights under this act, and the
- 3 ability of the controller to authenticate the identity of the
- 4 consumer making the request. A controller shall not require a
- 5 consumer to create a new account to exercise consumer rights under
- 6 this act but may require a consumer to use an existing account.
- 7 Sec. 9. (1) A processor shall adhere to the instructions of a
- 8 controller and shall assist the controller in meeting its
- 9 obligations under this act. The assistance provided by a processor
- 10 to a controller must include all of the following:
- 11 (a) Fulfilling the controller's obligation to respond to
- 12 consumer rights requests under this act, taking into account the
- 13 nature of processing and the information available to the
- 14 processor, by appropriate technical and organizational measures, to
- 15 the extent reasonably practicable.
- 16 (b) Assisting the controller in meeting obligations in
- 17 relation to the security and processing of personal data and to the
- 18 notification of a security breach under the identity theft
- 19 protection act, 2004 PA 452, MCL 445.61 to 445.79d, taking into
- 20 account the nature of processing and the information available to
- 21 the processor.
- (c) Providing necessary information to enable the controller
- 23 to conduct and document data protection impact assessments under
- **24** section 11.
- 25 (2) A contract between a controller and a processor must
- 26 govern the processor's data processing procedures with respect to
- 27 processing performed on behalf of the controller. The contract must
- 28 be binding and clearly set forth instructions for processing data,
- 29 the nature and purpose of processing, the type of data subject to

- processing, the duration of processing, and the rights and
 obligations of both parties. The contract must include requirements
- 3 that the processor do all of the following:
- 4 (a) Ensure that each person processing personal data is5 subject to a duty of confidentiality with respect to the data.
- 6 (b) At the controller's direction, delete or return all
 7 personal data to the controller as requested at the end of the
 8 provision of services, unless retention of the personal data is
 9 required by law.
- 10 (c) On the reasonable request of the controller, make
 11 available to the controller all information in its possession
 12 necessary to demonstrate the processor's compliance with the
 13 obligations in this act.
 - (d) Either of the following:

14

19

2021

22

23

24

25

26

27

28

- (i) Allow, and cooperate with, reasonable assessments by the controller or the controller's designated assessor of the processor's policies and technical and organizational measures in support of the obligations under this act.
 - (ii) Arrange for a qualified and independent assessor to conduct an assessment of the processor's policies and technical and organizational measures in support of the obligations under this act using an appropriate and accepted control standard or framework and assessment procedure for those assessments. The processor shall provide a report of the assessment to the controller upon request.
 - (e) Engage any subprocessor pursuant to a written contract in accordance with subsection (3) that requires the subprocessor to meet the obligations of the processor with respect to the personal data.
- 29 (3) Nothing in this section relieves a controller or a

- processor from the liabilities imposed on it by virtue of its role
 in the processing relationship under this act.
- 3 (4) Determining whether a person is acting as a controller or4 processor with respect to a specific processing of data is a fact-
- 5 based determination that depends on the context in which personal
- 6 data are to be processed. A processor that continues to adhere to a
- 7 controller's instructions with respect to a specific processing of
- 8 personal data remains a processor.
- 9 Sec. 11. (1) A controller shall conduct and document a data
- 10 protection impact assessment of each of the following processing
- 11 activities involving personal data:
- 12 (a) The processing of personal data for purposes of targeted
- 13 advertising.
- 14 (b) The sale of personal data.
- 15 (c) The processing of personal data for the purpose of
- 16 profiling, if the profiling presents a reasonably foreseeable risk
- 17 of any of the following:
- 18 (i) Unfair or deceptive treatment of, or unlawful disparate
- 19 impact on, consumers.
- 20 (ii) Financial, physical, or reputational injury to consumers.
- 21 (iii) A physical or other intrusion on the solitude or
- 22 seclusion, or the private affairs or concerns, of consumers where
- 23 the intrusion would be offensive to a reasonable person.
- (iv) Other substantial injury to consumers.
- 25 (d) The processing of sensitive data.
- 26 (e) Any processing activities involving personal data that
- 27 present a heightened risk of harm to consumers.
- 28 (2) A data protection impact assessment conducted under
- 29 subsection (1) must identify and weigh the benefits that may flow,

- 1 directly and indirectly, from the processing to the controller, the
- 2 consumer, other stakeholders, and the public against the potential
- 3 risks to the rights of the consumer associated with the processing,
- 4 as mitigated by safeguards that can be employed by the controller
- 5 to reduce those risks. The use of de-identified data and the
- 6 reasonable expectations of consumers, as well as the context of the
- 7 processing and the relationship between the controller and the
- 8 consumer whose personal data will be processed, must be factored
- 9 into the assessment by the controller.
- 10 (3) Subject to section 19, the attorney general may request
- 11 that a controller disclose any data protection impact assessment
- 12 that is relevant to an investigation conducted by the attorney
- 13 general, and the controller must make the data protection impact
- 14 assessment available to the attorney general. The attorney general
- 15 may evaluate the data protection impact assessment for compliance
- 16 with the responsibilities set forth in section 7. A data protection
- 17 impact assessment is confidential and exempt from public inspection
- 18 and copying under the freedom of information act, 1976 PA 442, MCL
- 19 15.231 to 15.246. The disclosure of a data protection impact
- 20 assessment pursuant to a request from the attorney general does not
- 21 constitute a waiver of attorney-client privilege or work product
- 22 protection with respect to the assessment and any information
- 23 contained in the assessment.
- 24 (4) A single data protection impact assessment may address a
- 25 comparable set of processing operations that include similar
- 26 activities.
- 27 (5) A protection impact assessment conducted by a controller
- 28 for the purpose of compliance with other laws or regulations may
- 29 comply under this section if the assessment has a reasonably

- 1 comparable scope and effect.
- 2 (6) The data protection impact assessment requirements apply
- 3 to processing activities created or generated after January 1,
- 4 2024, and are not retroactive.
- 5 Sec. 13. (1) A controller in possession of de-identified data
- 6 shall do all of the following:
- 7 (a) Take reasonable measures to ensure that the data cannot be
- 8 associated with an individual.
- 9 (b) Publicly commit to maintaining and using de-identified
- 10 data without attempting to re-identify the data.
- 11 (c) Contractually obligate any recipients of the de-identified
- 12 data to comply with all provisions of this act.
- 13 (2) Nothing in this act requires a controller or processor to
- 14 re-identify de-identified data or pseudonymous data or maintain
- 15 data in identifiable form, or collect, obtain, retain, or access
- 16 any data or technology, to be capable of associating an
- 17 authenticated consumer request with personal data.
- 18 (3) A controller or processor is not required to comply with
- 19 an authenticated consumer rights request under section 5 if all of
- 20 the following apply:
- 21 (a) The controller is not reasonably capable of associating
- 22 the request with personal data of the requesting consumer or it
- 23 would be unreasonably burdensome for the controller to associate
- 24 the request with personal data.
- 25 (b) The controller does not use the personal data to recognize
- 26 or respond to the specific consumer who is the subject of the
- 27 personal data, or associate the personal data with other personal
- 28 data about the same specific consumer.
- (c) The controller does not sell the personal data to any

- 1 third party or otherwise voluntarily disclose the personal data to
- 2 any third party other than a processor, except as otherwise
- 3 permitted in this section.
- 4 (4) The consumer rights contained in section 5(1) and section
- 5 7 do not apply to pseudonymous data if the controller is able to
- 6 demonstrate that any information necessary to identify the consumer
- 7 is kept separately and is subject to effective technical and
- 8 organizational measures that prevent the controller from accessing
- 9 the information.
- 10 (5) A controller that discloses pseudonymous data or de-
- 11 identified data shall exercise reasonable oversight to monitor
- 12 compliance with any contractual commitments to which the
- 13 pseudonymous data or de-identified data is subject and shall take
- 14 appropriate steps to address any breaches of those contractual
- 15 commitments.
- Sec. 15. (1) Nothing in this act restricts a controller's or
- 17 processor's ability to do any of the following:
- 18 (a) Comply with federal, state, or local laws, rules, or
- 19 regulations.
- 20 (b) Comply with a civil, criminal, or regulatory inquiry,
- 21 investigation, subpoena, or summons by federal, state, local, or
- 22 other governmental authorities.
- (c) Cooperate with law-enforcement agencies concerning conduct
- 24 or activity that the controller or processor reasonably and in good
- 25 faith believes may violate federal, state, or local laws, rules, or
- 26 regulations.
- 27 (d) Investigate, establish, exercise, prepare for, or defend
- 28 legal claims.
- 29 (e) Provide a product or service specifically requested by a

- 1 consumer, perform a contract to which the consumer is a party,
- 2 including fulfilling the terms of a written warranty, or take steps
- 3 at the request of the consumer before entering into a contract.
- 4 (f) Take immediate steps to protect an interest that is
- 5 essential for the life or physical safety of the consumer or of
- 6 another individual, and where the processing cannot be manifestly
- 7 based on another legal basis.
- 8 (g) Prevent, detect, protect against, or respond to security
- 9 incidents, identity theft, fraud, harassment, malicious or
- 10 deceptive activities, or any illegal activity; preserve the
- 11 integrity or security of systems; or investigate, report, or
- 12 prosecute those responsible for any activity described in this
- 13 subdivision.
- 14 (h) Engage in public or peer-reviewed scientific or
- 15 statistical research in the public interest that adheres to all
- 16 other applicable ethics and privacy laws and is approved,
- 17 monitored, and governed by an institutional review board or similar
- 18 independent oversight entities that determine all of the following:
- 19 (i) If the deletion of the information is likely to provide
- 20 substantial benefits that do not exclusively accrue to the
- 21 controller.
- (ii) If the expected benefits of the research outweigh the
- 23 privacy risks.
- 24 (iii) If the controller has implemented reasonable safeguards to
- 25 mitigate privacy risks associated with research, including any
- 26 risks associated with re-identification.
- 27 (i) Assist another controller, processor, or third party with
- 28 any of the obligations under this section.
- 29 (2) An obligation imposed on a controller or processor under

- this act does not restrict the controller's or processor's ability
 to collect, use, or retain data to do any of the following:
- 3 (a) Conduct internal research to develop, improve, or repair
 4 products, services, or technology if the controller or processor
 5 conducting that research obtains consent from the consumer and
 6 maintains the same security measures as otherwise required for that
 7 personal data.
 - (b) Effectuate a product recall.

8

18

19

20

21

2223

- 9 (c) Identify and repair a technical error that impairs10 existing or intended functionality.
- (d) Perform an internal operation that is reasonably aligned with an expectation of a consumer or reasonably anticipated based on the consumer's existing relationship with the controller or is otherwise compatible with processing data in furtherance of the provision of a product or service specifically requested by a consumer or the performance of a contract to which the consumer is a party.
 - (3) A requirement imposed under this act does not apply if compliance by a controller or processor with that requirement would violate an evidentiary privilege under state law. This act does not prevent a controller or processor from providing a consumer's personal data to a person covered by an evidentiary privilege under state law as part of a privileged communication.
- (4) A controller or processor that discloses personal data to a third-party controller or processor, in compliance with the requirements of this act, is not in violation of this act if the third-party controller or processor that receives and processes the personal data is in violation of this act, if, at the time of disclosing the personal data, the disclosing controller or

- 1 processor did not have actual knowledge that the recipient intended
- 2 to commit a violation. A third-party controller or processor
- 3 receiving personal data from a controller or processor in
- 4 compliance with the requirements of this act is not in violation of
- 5 this act for the violations of the controller or processor from
- 6 which it receives the personal data.
- 7 (5) Nothing in this act imposes an obligation on a controller
- 8 or processor that adversely affects the rights or freedoms of any
- 9 person, including, but not limited to, exercising the right of free
- 10 speech, or applies to the processing of personal data by a person
- 11 in the course of a purely personal or household activity.
- 12 (6) Except as otherwise provided in this act, personal data
- 13 processed by a controller under this section must not be processed
- 14 for any purpose other than those expressly listed in this section.
- 15 Personal data processed by a controller under this section may be
- 16 processed to the extent that both of the following apply to that
- 17 processing:
- 18 (a) The processing is reasonably necessary and proportionate
- 19 to the purposes listed in this section.
- 20 (b) The processing is adequate, relevant, and limited to what
- 21 is necessary in relation to the specific purposes listed in this
- 22 section. Personal data collected, used, or retained under
- 23 subsection (2) must, if applicable, take into account the nature
- 24 and purpose of the collection, use, or retention. The personal data
- 25 are subject to reasonable administrative, technical, and physical
- 26 measures to protect the confidentiality, integrity, and
- 27 accessibility of the personal data and to reduce reasonably
- 28 foreseeable risks of harm to consumers relating to the collection,
- 29 use, or retention of personal data.

- 1 (7) If a controller processes personal data under an exemption 2 in this section, the controller bears the burden of demonstrating
- 3 that the processing qualifies for the exemption and complies with
- 4 the requirements in subsection (6).
- **5** (8) The processing of personal data for the purposes in
- 6 subsection (1) does not solely make a person a controller with
- 7 respect to that processing.
- 8 Sec. 17. (1) Beginning on January 31, 2024, and on each
- 9 January 31 thereafter, if for the previous calendar year a person
- 10 meets the definition of a data broker under this act, the person
- 11 must register with the attorney general as a data broker.
- 12 (2) A person shall do all of the following when registering as
- 13 a data broker:
- 14 (a) Pay a registration fee in an amount determined by the
- 15 attorney general, not to exceed the reasonable costs of
- 16 establishing and maintaining the informational website described in
- 17 subsection (3).
- 18 (b) Provide all of the following information:
- 19 (i) Its name.
- 20 (ii) Its primary physical, email, and website addresses.
- 21 (iii) Any additional information or explanation that it chooses
- 22 to provide concerning its data collection practices.
- 23 (3) The attorney general shall create a page on its website
- 24 where the information provided by data brokers under subsection (2)
- 25 is accessible by the public.
- 26 (4) The attorney general may bring a civil action under
- 27 section 19 against a data broker that fails to register under this
- 28 section.
- 29 (5) The registration fees received under this section must be

- 1 deposited in the data broker registry fund created under section
 2 25.
- 3 Sec. 19. (1) A person may seek the opinion of the attorney 4 general for guidance on how to comply with this act.
- (2) Before initiating a civil action under this act, if the 5 6 attorney general has reasonable cause to believe that a person 7 subject to this act has engaged in, is engaging in, or is about to 8 engage in a violation of this act, the attorney general may 9 initiate an investigation and may require the person or an officer, 10 member, employee, or agent of the person to appear at a time and 11 place specified by the attorney general to give information under 12 oath and to produce books, memoranda, papers, records, documents, or other relevant evidence in the possession, custody, or control 13

of the person ordered to appear.

14

24

than \$5,000.00:

- 15 (3) When requiring the attendance of a person or the 16 production of documents under subsection (2), the attorney general 17 shall issue an order setting forth the time when and the place 18 where attendance or production is required and shall serve the order on the person in the manner provided for service of process 19 20 in civil cases at least 5 days before the date fixed for attendance 21 or production. The order issued by the attorney general has the 22 same force and effect as a subpoena. If a person does any of the 23 following, the person may be ordered to a civil fine of not more
- (a) Knowingly, without good cause, fails to appear when servedwith an order of the attorney general under this section.
- (b) Knowingly avoids, evades, or prevents compliance, in whole or in part, with an investigation under this section, including the removal from any place, concealment, destruction, mutilation,

- 1 alternation, or falsification of documentary material in the
- 2 possession, custody, or control of the person subject to an order
- 3 of the attorney general under this section.
- 4 (c) Knowingly conceals information that is relevant to the
- 5 attorney general's investigation under this section.
- 6 (4) On application of the attorney general, an order issued by
- 7 the attorney general under subsection (3) may be enforced by a
- 8 court having jurisdiction over the person, Ingham County circuit
- 9 court, or the circuit court of the county where the person
- 10 receiving the order resides or is found in the same manner as
- 11 though the notice were a subpoena. If a person fails or refuses to
- 12 obey the order issued by the attorney general under subsection (3),
- 13 the court may issue an order requiring the person to appear before
- 14 the court, to produce documentary evidence, or to give testimony
- 15 concerning the matter in question. A failure to obey the order of
- 16 the court is punishable by that court as contempt.
- 17 (5) Subject to subsections (6) and (7), if a person violates
- 18 this act, the attorney general may bring a civil action seeking 1
- 19 or more of the following:
- 20 (a) If the violation is not a violation of section 17, a civil
- 21 fine of not more than \$7,500.00 for each violation.
- 22 (b) If the violation is a violation of section 17, 1 or more
- 23 of the following:
- (i) A civil fine of \$100.00 for each day the data broker fails
- 25 to register under section 17.
- (ii) An amount equal to the registration fees that were due
- 27 during the period the data broker failed to register under section
- **28** 17.
- (c) Expenses incurred by the attorney general in the

- investigation and prosecution of the civil action, including, butnot limited to, attorney fees, as the court deems appropriate.
- 3 (d) Injunctive or declaratory relief.

25

2627

28

29

- 4 (e) Any other relief the court deems appropriate.
- (6) Except as otherwise provided in subsection (7), the
 attorney general shall not initiate an action under this section
 unless the attorney general provides notice as required under
- 8 subdivision (a) and subdivision (b) does not apply:9 (a) Before initiating an action under this section, the
- attorney general shall provide a person that the attorney general alleges has been or is violating this act 30 days' written notice identifying the specific provisions of this act the attorney general alleges have been or are being violated.
- 14 (b) If, within 30 days of receiving the notice under
 15 subdivision (a), the person cures the noticed violations and
 16 provides the attorney general with an express written statement
 17 that the violations have been cured and further violations will not
 18 occur, the attorney general must not initiate a civil action
 19 against the person under this section.
- 20 (7) If a person continues to violate this act in breach of the express written statement under subsection (6) or if the person fails to cure a violation within 30 days after being notified of the alleged noncompliance, the attorney general may initiate a civil action under this section.
 - (8) A default in the payment of a civil fine or costs ordered under this act or an installment of the fine or costs may be remedied by any means authorized under chapter 40 or 60 of the revised judicature act of 1961, 1961 PA 236, MCL 600.4001 to 600.4065 and 600.6001 to 600.6098.

- 1 (9) A civil fine or expense collected under this section must
- 2 be deposited in the consumer privacy fund created in section 23.
- 3 (10) The registration fees collected under this section must
- 4 be deposited in the data broker registry fund created under section
- **5** 25.
- 6 (11) If the attorney general commences a civil action under
- 7 this act, the attorney general's filing fees for that action must
- 8 be waived.
- 9 Sec. 21. (1) Subject to subsections (2) and (3), if a
- 10 controller or processor processes a consumer's personal data in
- 11 violation of this act, the consumer may bring a civil action
- 12 seeking 1 or more of the following:
- 13 (a) Actual damages.
- 14 (b) Injunctive or declaratory relief.
- 15 (c) Any other relief the court deems appropriate.
- 16 (2) Except as otherwise provided in subsection (3), a consumer
- 17 shall not initiate an action under this section unless the consumer
- 18 provides notice as required under subdivision (a) and subdivision
- 19 (b) does not apply:
- 20 (a) Before initiating an action under this section, whether on
- 21 an individual or class-wide basis, except as otherwise provided in
- 22 this subdivision, a consumer shall provide a controller or
- 23 processor that the consumer alleges has been or is violating this
- 24 act 30 days' written notice identifying the specific provisions of
- 25 this act the consumer alleges have been or are being violated. A
- 26 consumer is not required to provide notice under this subdivision
- 27 before initiating a civil action solely for actual pecuniary
- 28 damages suffered as a result of the alleged violations.
- 29 (b) If, within 30 days of receiving the notice under

- 1 subdivision (a), the controller or processor cures the noticed
- 2 violations and provides the consumer with an express written
- 3 statement that the violations have been cured and further
- 4 violations will not occur, the consumer must not initiate a civil
- 5 action against the controller or processor under this section.
- **6** (3) If the controller or processor continues to violate this
- 7 act in breach of the express written statement under subsection (2)
- 8 or if the controller or processor fails to cure a violation within
- 9 30 days after being notified of the alleged noncompliance, the
- 10 consumer may initiate a civil action against the controller or
- 11 processor to enforce the express written statement and pursue
- 12 damages for each breach of the express written statement and any
- 13 other violation of this act that occurs after the express written
- 14 statement.
- 15 (4) Unless expressly stated otherwise, nothing in this act
- 16 relieves a person from any duty or obligation under any other law.
- Sec. 23. (1) The consumer privacy fund is created within the
- 18 state treasury.
- 19 (2) The state treasurer may receive money or other assets from
- 20 any source for deposit into the fund. The state treasurer shall
- 21 direct the investment of the fund. The state treasurer shall credit
- 22 to the fund interest and earnings from fund investments.
- 23 (3) Money in the fund at the close of the fiscal year remains
- 24 in the fund and does not lapse to the general fund.
- 25 (4) The department of attorney general is the administrator of
- 26 the fund for auditing purposes.
- 27 (5) The department of attorney general shall expend money from
- 28 the fund, upon appropriation, to enforce the provisions of this act
- 29 and to offset costs incurred by the attorney general in connection

- 1 with this act.
- 2 (6) As used in this section, "fund" means the consumer privacy
- 3 fund created under subsection (1).
- 4 Sec. 25. (1) The data broker registry fund is created within
- 5 the state treasury.
- 6 (2) The state treasurer may receive money or other assets from
- 7 any source for deposit into the fund. The state treasurer shall
- 8 direct the investment of the fund. The state treasurer shall credit
- 9 to the fund interest and earnings from fund investments.
- 10 (3) Money in the fund at the close of the fiscal year remains
- in the fund and does not lapse to the general fund.
- 12 (4) The department of attorney general is the administrator of
- 13 the fund for auditing purposes.
- 14 (5) The department of attorney general shall expend money from
- 15 the fund, upon appropriation, to provide all of the following
- 16 information on the website described under section 17:
- 17 (a) The name of the data broker and its primary physical,
- 18 email, and website addresses.
- 19 (b) Any additional information or explanation that the data
- 20 broker chooses to provide concerning its data collection practices.
- 21 (6) As used in this section, "fund" means the data broker
- 22 registry fund created under subsection (1).