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Senate Bill 706 (as introduced 2-6-24) Senate Bill 799 (as introduced 3-14-24) Sponsor: Senator Veronica Klinefelt

Committee: Transportation and Infrastructure

Date Completed: 3-18-24

## **CONTENT**

# Senate Bill 706 would amend the Michigan Vehicle Code to do the following:

- -- Remove a requirement that the Secretary of State (SOS) include whether an individual has failed to pay a driver responsibility fee (DRF) in the individual's driving record.
- -- Allow the SOS to reinstate the operator's license of an individual whose driving privileges were suspended for failure to pay a DRF without requiring the individual to pay the license reinstatement fee.

<u>Senate Bill 799</u> would amend the Enhanced Driver License and Enhanced Official State Personal Identification Card Act to remove from the definition of "licensing sanction" a reference to the assessment of DRFs.

The bills are tie-barred and would take effect 90 days after their enactment. <u>Senate Bill 706</u> is described in greater detail below.

#### Senate Bill 706

### Driver Responsibility Fees

Generally, the Code prescribes DRFs for individuals who break the law. For example, an individual who fails to stop and disclose identity at the scene of an accident when required by law or who flees or eludes an officer is assessed a \$1,000 DRF each year for two consecutive years (for examples and more information, see **BACKGROUND**).

The Code requires the SOS to create and maintain a computerized central file that compiles an individual's historical driving record. Among other things, it must include information on whether an individual has failed to pay a Department of State (MDOS) DRF. The bill would remove this requirement.

### License Reinstatement Fees

If an individual assessed a DRF fails to submit a payment or establish an installment plan within 30 days after receiving the individual's second notice, the SOS must suspend the individual's driving privileges until the assessment and any other fees are paid. If the assessed individual makes a proper payment, the SOS may reinstate the individual's license. Generally, an individual must pay a \$125 fee to the SOS to have the individual's license reinstated.<sup>1</sup>

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<sup>&</sup>lt;sup>1</sup> MCL 257.320e

Public Act 50 of 2018 provided that, beginning March 31, 2018, and ending December 31, 2018, the SOS could reinstate the operator's license of an individual whose driving privileges were suspended for nonpayment of DRFs without payment of the reinstatement fee to the SOS. Beginning January 1, 2019, the SOS could once more require the payment of reinstatement fees. The bill would sunset this provision on its effective date.

Beginning on the bill's effective date, the SOS could once more reinstate the operator's licenses of individuals whose driving privileges were suspended for nonpayment of DRFs without requiring them to pay the reinstatement fee.

MCL 257.204a et al.

## **BACKGROUND**

Driver responsibility fees were introduced in 2003 and generally set to phase out in 2019. The following provides an overview of the DRFs enacted in 2003.

Violation resulting in Fee	Amount of Fee
Accumulation of seven or more points within	\$100 plus \$50 for each point above seven
two years	(except for a violation subject to a higher DRF)
Driving without a valid license or possessing	\$150 each year for two consecutive years
more than one driver license*	
Failing to produce proof of insurance upon	\$150 each year for two consecutive years
request by a police officer, or knowingly	
providing false evidence of insurance*	
Operating a motor vehicle while visibly	\$500 each year for two consecutive years
impaired due to the consumption of alcohol or	
a controlled substance	
Driving with any bodily alcohol content, if	\$500 each year for two consecutive years
under the age of 16	
Operating while visibly impaired or intoxicated	\$500 each year for two consecutive years
with a passenger under 16	
Reckless driving	\$500 each year for two consecutive years
Driving with a suspended or revoked license	\$500 each year for two consecutive years
Driving a motor vehicle or motorcycle without	\$500 each year for two consecutive years
insurance	
Manslaughter, negligent homicide, or a felony	\$1,000 each year for two consecutive years
resulting from the operation of a motor vehicle,	
off-road vehicle, or snowmobile	
A moving violation subject to criminal penalties	\$1,000 each year for two consecutive years
that results in injury or death to a person	
working in a construction zone or operating an	
implement of husbandry; or causing injury or	
death to a police officer, firefighter, or other	
emergency response personnel in the	
immediate area of a stationary emergency	
vehicle	
Operating while intoxicated; or causing the	\$1,000 each year for two consecutive years
death or serious impairment of a body function	
of another person while driving under the	
influence or while visibly impaired due to the	
consumption of alcohol or a controlled	
substance	
Failing to stop and disclose identity at the	\$1,000 each year for two consecutive years
scene of an accident when required by law	
Fleeing or eluding an officer	\$1,000 each year for two consecutive years
*Not applicable after September 30, 2012	

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Driver responsibility fees proved unpopular, with opponents alleging that many Michiganders were unable to pay the additional fees. In 2017, there was \$637 million in outstanding DRFs.<sup>2</sup> In 2018, Public Acts 43 through 50 discontinued the assessment of, and phased out liability for, DRFs.

Public Act 43 provided that, beginning September 30, 2018, assessed DRFs could no longer be collected; an individual would no longer be liable for an outstanding DRF or responsible for completing community service; and an individual whose driving privileges were suspended for unpaid DRFs could reinstate the individual's operator's license. Public Act 45 provided that, for individuals who entered an installment payment plan by February 1, 2018, any outstanding DRF or installment payment could not be collected; an individual was not liable for any outstanding DRF; and, if the individual's driving privileges were suspended, the individual could reinstate the individual's operator's license. Public Act 46 discontinued the assessment of DRFs beginning October 1, 2018, rather than October 1, 2019.<sup>3</sup>

Legislative Analyst: Abby Schneider

#### **FISCAL IMPACT**

<u>Senate Bill 706</u> could result in a reduction in revenues for the MDOS, and others, with the elimination of the reinstatement fee as proposed in the bill. Currently, a \$125 reinstatement fee is charged upon the reinstatement of an operator's or chauffeur's driver license that has been suspended or revoked for violation of various sections of the Code (such as drunk driving, seven or more points on a driver's record, etc.).

In 2018, all DRFs were eliminated and reinstatement fees waived from March 2018 to December 2018. The Department was allowed to begin charging the reinstatement fee beginning January 1, 2019. The bill would permanently eliminate the reinstatement fee for those whose operator's or chauffer's licenses were suspended or revoked due to nonpayment of the fee after DRFs were eliminated.

In Fiscal Year 2022-23 the Department collected an estimated \$3.2 million in revenue from reinstatement fees which equates to approximately 25,600 reinstatements. It is indeterminate how much of the estimated \$3.2 million would be lost as the Department currently does charge a reinstatement fee for those with unpaid DRFs, but they have stated the revenue loss would be minimal. The bill likely would have a minor fiscal impact on the Department of Treasury but would not result in significant cost changes or changes to required appropriations.

<u>Senate Bill 799</u> would have no fiscal impact on State or local government.

Fiscal Analyst: Joe Carrasco, Jr. Elizabeth Raczkowski

<sup>&</sup>lt;sup>2</sup> Kaffer, Nancy, "Michigan's driver responsibility fees: A cautionary tale of bad-policy making", *Detroit Free Press*, November 3, 2017.

<sup>&</sup>lt;sup>3</sup> For more detailed information, see the Senate Fiscal Agency's Analysis as Enacted of Senate Bills 613 and 625 and House Bills 5040, 5041, 5043, 5044, 5046, 5079, which can be found at the Michigan Legislature Website: <a href="https://www.legislature.mi.gov">https://www.legislature.mi.gov</a>. <a href="https://www.legislature.mi.gov">SAS\S2324\s706sa</a>

This analysis was prepared by nonpartisan Senate staff for use by the Senate in its deliberations and does not constitute an official statement of legislative intent.