SUBSTITUTE FOR HOUSE BILL NO. 5594

A bill to amend 1978 PA 90, entitled "Youth employment standards act,"

by amending sections 2, 4, 5, 7, 8, 10, and 20 (MCL 409.102, 409.104, 409.105, 409.107, 409.108, 409.110, and 409.120), section 2 as amended by 1996 PA 438, section 4 as amended by 2011 PA 80, and section 5 as amended by 2020 PA 323, and by adding sections 4a, 4b, 4c, and 4d.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

TITLE

An act to provide for the legal employment and protection of minors; to provide for the issuance and revocation of work permits;

to provide for the registration of employers and employed minors;

to provide for the regulation of hours and conditions of employment

- 1 of minors; to prescribe the powers and duties of the departments of
- 2 labor and education; certain state governmental officers and
- 3 entities; to provide for the promulgation of rules; to provide for
- 4 the enforcement of this act; to prescribe penalties; and to repeal
- 5 certain acts and parts of acts.
- 6 Sec. 2. As used in this act:
- 7 (a) "Department" means the department of labor and economic 8 opportunity.
 - (b) "Director" means the director of the department or the director's designee.
 - (c) (a) "Employ" means engage, permit, or allow to work.
- 12 (d) (b) "Employer" means a person, firm, or corporation that
- 13 employs a minor, and includes the this state or a political
- 14 subdivision of $\frac{1}{2}$ this state, an agency or instrumentality of $\frac{1}{2}$
- 15 this state, and an agent of an employer.
- 16 (e) (c)—"Issuing officer" means the chief administrator of a
- 17 school district, intermediate school district, public school
- 18 academy, or nonpublic school, or a person authorized by that chief
- 19 administrator in writing to act on his or her the chief
- 20 administrator's behalf.

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- 21 (f) (d) "Minor" means a person under 18 years of age.
- 22 (g) "Registration system" means the registration system
- 23 created under section 4b.
- (h) (e) "Rule" means a rule promulgated pursuant to under the
- 25 administrative procedures act of 1969, Act No. 306 of the Public
- 26 Acts of 1969, being sections 24.201 to 24.328 of the Michigan
- 27 Compiled Laws.1969 PA 306, MCL 24.201 to 24.328.
- Sec. 4. (1) Except as provided in subsection (3), before the
- 29 date that is 18 months after the effective date of the amendatory

- 1 act that added section 4a, a minor shall must not be employed in an
- 2 occupation regulated by this act until the person proposing to
- 3 employ the minor procures from the minor and keeps on file at the
- 4 place of employment a copy of the work permit or a temporary
- 5 permit. The Before the date that is 18 months after the effective
- 6 date of the amendatory act that added section 4a, the work permit
- 7 shall must be issued by the issuing officer of the school district,
- 8 intermediate school district, public school academy, or nonpublic
- 9 school at which the minor is enrolled, and a copy of the work
- 10 permit shall must be placed in the minor's permanent school file
- 11 for as long as the minor is employed. A temporary permit is valid
- 12 for 10 days from the date of issue. A work permit may be issued by
- 13 the school district in which the minor's place of employment is
- 14 located, or by the public school academy or nonpublic school
- 15 nearest that place of employment. An issuing officer or the
- 16 director may administer oaths in relation to work permits. On or
- 17 after the date that is 18 months after the effective date of the
- 18 amendatory act that added section 4a, the work permit must be
- 19 issued by the director.
- 20 (2) Immediately after the termination of the minor's
- 21 employment, the employer shall return do 1 of the following, as
- 22 applicable:
- 23 (a) If the termination occurs before the date that is 18
- 24 months after the effective date of the amendatory act that added
- 25 section 4a, return the permit to the issuing officer.
- 26 (b) If the termination occurs on or after the date that is 18
- 27 months after the effective date of the amendatory act that added
- 28 section 4a, notify the department.
- 29 (3) The work permit requirement of subsection (1) does and the

- 1 requirements of section 4a do not apply to any of the following:
- 2 (a) A minor 13 years of age or older who is employed in
- 3 farming operations involving detasseling, roguing, hoeing, or any
- 4 similar act involved in the production of seed. This exception
- 5 applies only when a minor is employed during school vacation
- 6 periods or when the minor is not regularly enrolled in school. An
- 7 employer shall keep on file at the place of employment evidence of
- 8 the age of any minor employed under this work permit exception.
- 9 Evidence of the age of the minor shall must be established as
- 10 provided in section 5(b).
- 11 (b) A minor who is performing work as an unpaid volunteer for
- 12 an organization that is recognized as tax-exempt under, or whose
- 13 purposes, structure, or activities are exclusively those that are
- 14 described in, section 501(c)(3) of the internal revenue code, 26
- 15 USC 501(c)(3).501.
- 16 (c) A minor who is performing work as an unpaid volunteer for
- 17 a fair or exhibition operated and managed under 1929 PA 11, MCL
- 18 46.151 to 46.153, or held by an agricultural or horticultural
- 19 society under 1855 PA 80, MCL 453.231 to 453.240.
- 20 (4) A work permit An exception in subsection (3) does not
- 21 provide an exemption from any other provision of this act.
- 22 Sec. 4a. (1) Except as otherwise provided in subsection (2),
- 23 beginning on the date that is 18 months after the effective date of
- 24 the amendatory act that added this section, a minor must not be
- 25 employed in an occupation regulated by this act unless all of the
- 26 following requirements are met:
- 27 (a) The minor is registered with the department under section
- 28 **4b**.
- 29 (b) The person proposing to employ the minor is in compliance

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- (c) The person proposing to employ the minor receives authorization from the department as described in subsection (3).
- (2) If, on the date described in subsection (1), a minor is employed by an employer in compliance with this act, the minor is not required to register under section 4b and the employer is not required to register under section 4d with respect to that minor until 1 of the following occurs, as applicable:
- 9 (a) The minor begins employment with a different employer.
 - (b) The primary location at which the minor works changes.
- 11 (c) The minor turns 16 years of age.
- 12 (3) The director shall, not later than 5 days after a minor 13 registers under section 4b and the employer proposing to employ the 14 minor registers under section 4d, do both of the following:
- 15 (a) Determine whether the minor's employment would be in 16 compliance with this act.
- (b) Provide notice of the determination to the employer,
 minor, and parent or legal guardian of the minor. The notice must
 state whether any deviations under this act have been requested or
 authorized.
 - (4) If the director does not provide notice of its determination during the time period described in subsection (3), the employer may begin employing the minor on the date immediately following the end of the time period.
 - (5) If, not later than 5 days after notice is provided under subsection (3)(b), a parent or legal guardian of a minor notifies the department that the parent or legal guardian does not consent to a deviation or a portion of a deviation, the department shall not authorize the deviation or the portion of the deviation.

- Sec. 4b. (1) The director shall create and maintain a registration system the does both of the following:
- 3 (a) Allows a minor to register for employment or a parent or 4 legal guardian of a minor to register the minor for employment.
- 5 (b) Allows an employer to register to employ minors under this 6 act as described in section 4d.
- 7 (2) The registration system must meet all of the following 8 requirements:
- 9 (a) Be accessible to the public via the internet at no cost to 10 the public.
- 11 (b) Require a minor or a parent or legal guardian of a minor 12 to submit information that is sufficient, as determined by the 13 department, to identify all of the following:
- 14 (i) The name and age of the minor.
- 15 (ii) The minor's home address and contact information.
- 16 (iii) The name of each of the parents or legal guardians of the 17 minor.
- 18 (iv) The home address and contact information of each of the 19 parents or legal guardians of the minor.
- 20 (c) Allow a minor or a parent or legal guardian of a minor to 21 describe a physical limitation of the minor.
- 22 (d) Allow a minor, parent or legal guardian of a minor, or an 23 employer to review an applicable determination described in section 24 4a(3).
- 25 (e) Allow an employer to submit the information and items 26 described in section 4d.
- 27 (f) Provide automatic notification to an employer when a minor 28 registers for employment with the employer.
- 29 (g) Any other requirement that is relevant to the employment

- 1 of a minor under this act as determined by the director.
- 2 (3) The information in the registration system, other than the
- 3 information listed in section 4c(1), is exempt from disclosure
- 4 under section 13(1)(d) of the freedom of information act, 1976 PA
- 5 442, MCL 15.243. The department may disclose the information in the
- 6 registration system only if the disclosure is necessary to enforce
- 7 and implement this act.
- 8 Sec. 4c. (1) The director shall, based on the information in
- 9 the registration system, create and maintain a database of
- 10 employers that are authorized to employ minors under this act. The
- 11 database must meet all of the following requirements:
- 12 (a) Be accessible to the public via the internet at no cost to
- 13 the public.
- 14 (b) Display all of the following information for each employer
- 15 that is authorized to employ minors under this act if the employer
- 16 has requested for the information to be displayed publicly:
- 17 (i) Name.
- 18 (ii) Address.
- 19 (2) If the director determines that an employer listed in the
- 20 database is not authorized to employ minors under this act, the
- 21 director shall immediately remove the employer from the database.
- Sec. 4d. If an employer proposing to hire a minor receives
- 23 notification via the registration system that the minor has
- 24 registered for employment with the employer, the employer shall
- 25 submit all of the following to the registration system before
- 26 hiring the minor:
- 27 (a) The name and contact information of the employer.
- 28 (b) The name and contact information of the minor.
- 29 (c) The address of each of the employer's work sites.

- 1 (d) The address of the proposed primary work site of the 2 minor.
- 3 (e) The name of each minor the employer is currently 4 employing.
- 5 (f) A signed statement made under the penalty of perjury that 6 the employer is or will employ minors in accordance with all 7 applicable laws.
- 8 (g) Any other information or items as determined by the 9 director.
- Sec. 5. An issuing officer or the director, as applicable,
 shall issue a work permit on an application by the minor desiring
 employment and after the following papers have been examined,
 approved, and filed:
 - (a) A statement of intention to employ the minor, signed by the prospective employer or by a person authorized by the prospective employer, setting forth the general nature of the occupation in which the employer intends to employ the minor, the hours during which the minor will be employed, the wages to be paid, and other information that the department of education, in cooperation with the department of labor and economic opportunity, requires.
- (b) Evidence showing that the minor is of the age required by this act. Proof of age must be established by 1 of the following:
- (i) A certified copy of the birth record or any other proof ofage showing the place and date of birth.
- 26 (ii) A certified copy of valid operator's license issued by27 this state clearly showing date of birth.
- 28 (iii) The school record or the school census record.
- (iv) The sworn statement of the minor's parent or guardian,

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- 1 together with a corroborating statement of a physician.
- (v) If documentary proof as described in subparagraphs (i) to
- 3 (iv) is not obtainable, the issuing officer or the director, as
- 4 applicable, may accept other documentation as established by
- 5 department of education the rules promulgated under this act.
- 6 Sec. 7. (1) The issuing officer or the director, as
- 7 applicable, may revoke a permit based solely on the following
- 8 factors:
- 9 (a) Poor school attendance, characterized by repeated erratic
- 10 or unexcused absences, which results in consistent performance of
- 11 school work at a level lower than that which preceded the minor's
- 12 employment. The work permit shall may be revoked only after the
- 13 permit has been suspended. The suspension shall must take place
- 14 upon notice to the minor and the employer, and an opportunity to
- 15 correct the deficiency is afforded. The suspension shall must not
- 16 exceed 30 days after date of notification.
- 17 (b) The minor's employment is in violation of federal or state
- 18 law or of a regulation or rule promulgated under federal or state
- 19 law, and the issuing officer or the director, as applicable, is
- 20 informed of the violation. by the department of labor.
- 21 (2) The issuing officer or the director, as applicable, shall
- 22 keep a record of each refusal, suspension, or revocation and the
- 23 reasons for the action. Upon revocation, the minor shall must be
- 24 informed of the appeal process and shall—be given instructions as
- 25 to the initiation of an appeal.
- 26 Sec. 8. The failure or refusal of the issuing officer or the
- 27 director, as applicable, to issue a work permit may be appealed in
- 28 accordance with Act No. 306 of the Public Acts of 1969, as amended,
- 29 the administrative procedures act of 1969, 1969 PA 306, MCL 24.201

- 1 to 24.328, by the minor who applied for the permit, or by the
- 2 parent or quardian of the minor, applying therefor, or by the
- 3 person or agency to whom custody of the minor has been awarded. An
- 4 appeal may be taken in the same manner from the revocation of a
- 5 permit.
- 6 Sec. 10. (1) A minor under 16 years shall not be employed in
- 7 an occupation of age whose employment is subject to this act for
- 8 may be employed only as follows:
- 9 (a) During a time that is outside school hours.
- 10 **(b)** For not more than 6 days in 1 week, nor for a period
- 11 longer than a weekly average of 8 hours per day or 48 hours in 1
- 12 week, nor more than 10-3 hours in 1 per day during a week when
- 13 school is in session. The minor shall not be employed between
- 14 (c) Between the hours of 9 p.m. and 7 a.m. A minor who is a
- 15 student in school shall not be employed more than a combined school
- 16 and work week of 48 hours and 9 p.m. during the period that begins
- 17 on June 1 and ends on Labor Day.
- 18 (d) Between the hours of 7 a.m. and 7 p.m. during the period
- 19 that begins on the date immediately following Labor Day and ends on
- 20 May 31.
- 21 (e) For not more than 18 hours during a week when school is in
- 22 session.
- 23 (f) For not more than 40 hours during a week that is not a
- 24 week when school is in session.
- 25 (2) As used in this section:
- 26 (a) "Outside school hours" means that term as defined in 29
- 27 CFR 570.35.
- 28 (b) "School hours" means that term as defined in 29 CFR
- 29 570.35.

- 1 (c) "Week" means that term as defined in 29 CFR 570.35.
- 2 (d) "Week when school is in session" means that term as defined in 29 CFR 570.35.
- Sec. 20. (1) The department of labor shall director shall promulgate rules prescribing that do all of the following:
 - (a) Prescribe standards that are not inconsistent with this act as to regarding the working conditions, safety, health, and personal well-being of minors in various types of employment.
- 9 (b) Implement this act.

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- 10 (2) Deviations—Subject to subsection (3) and section 4a(5),
 11 the director shall grant deviations from established standards or
 12 from hours by employment shall be granted by if the director of
 13 labor when determines that it is determined to be in the best
 14 interests of the minor and the community. The director shall
 15 prescribe procedures for applying and issuing the deviations. shall
- 17 (3) The director shall not grant a deviation under subsection 18 (2) if the deviation allows any of the following:
- 19 (a) A minor to be employed between 12 a.m. and 5 a.m.

be prescribed by the department of labor.

20 (b) A minor to be employed in, about, or in connection with an occupation that is hazardous or injurious to the minor's health or personal well-being.