HOUSE SUBSTITUTE FOR SENATE BILL NO. 502

A bill to amend 1939 PA 3, entitled

"An act to provide for the regulation and control of public and certain private utilities and other services affected with a public interest within this state; to provide for alternative energy suppliers; to provide for licensing; to include municipally owned utilities and other providers of energy under certain provisions of this act; to create a public service commission and to prescribe and define its powers and duties; to abolish the Michigan public utilities commission and to confer the powers and duties vested by law on the public service commission; to provide for the powers and duties of certain state governmental officers and entities; to provide for the continuance, transfer, and completion of certain matters and proceedings; to abolish automatic adjustment clauses; to prohibit certain rate increases without notice and hearing; to qualify residential energy conservation programs permitted under state law for certain federal exemption; to create a fund; to encourage the utilization of resource recovery facilities; to prohibit certain acts and practices of providers of energy; to allow for the securitization of stranded costs; to reduce rates; to

provide for appeals; to provide appropriations; to declare the effect and purpose of this act; to prescribe remedies and penalties; and to repeal acts and parts of acts,"

by amending sections 6a, 6m, and 6t (MCL 460.6a, 460.6m, and 460.6t), sections 6a and 6m as amended and section 6t as added by 2016 PA 341, and by adding section 6aa.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

1 Sec. 6a. (1) A gas utility, electric utility, or steam utility 2 shall not increase its rates and charges or alter, change, or amend 3 any rate or rate schedules, the effect of which will be to increase the cost of services to its customers, without first receiving 4 5 commission approval as provided in this section. A utility shall 6 coordinate with the commission staff in advance of filing its 7 general rate case application under this section to avoid resource 8 challenges with applications being filed at the same time as applications filed under this section by other utilities. In the 9 10 case of electric utilities serving more than 1,000,000 customers in 11 this state, the commission may, if necessary, order a delay in 12 filing an application to establish a 21-day spacing between filings of electric utilities serving more than 1,000,000 customers in this 13 state. The utility shall place in evidence facts relied upon to 14 support the utility's petition or application to increase its rates 15 16 and charges, or to alter, change, or amend any rate or rate 17 schedules. The commission shall require notice to be given to all 18 interested parties within the service area to be affected, and all 19 allow interested parties shall have a reasonable opportunity for a 20 full and complete hearing. A utility may use projected costs and 21 revenues for a future consecutive 12-month period in developing its 22 requested rates and charges. The commission shall notify the 23 utility within 30 days after filing, whether the utility's petition

- 1 or application is complete. A petition or application is considered
- 2 complete if it complies with the rate application filing forms and
- 3 instructions adopted under subsection (8). If the application is
- 4 not complete, the commission shall notify the utility of all
- 5 information necessary to make that filing complete. If the
- 6 commission has not notified the utility within 30 days of whether
- 7 the utility's petition or application is complete, the application
- 8 is considered complete. Concurrently with filing a complete
- 9 application, or at any time after filing a complete application, a
- 10 gas utility serving fewer than 1,000,000 customers in this state
- 11 may file a motion seeking partial and immediate rate relief. After
- 12 providing notice to the interested parties within the service area
- 13 to be affected and affording interested parties a reasonable
- 14 opportunity to present written evidence and written arguments
- 15 relevant to the motion seeking partial and immediate rate relief,
- 16 the commission shall make a finding and enter an order granting or
- 17 denying partial and immediate relief within 180 days after the
- 18 motion seeking partial and immediate rate relief was submitted. The
- 19 commission has 12 months to issue a final order in a case in which
- 20 a gas utility has filed a motion seeking partial and immediate rate
- 21 relief.
- 22 (2) If the commission has not issued an order within 180 days
- 23 of after the filing of a complete application, the utility may
- 24 implement up to the amount of the proposed annual rate request
- 25 through equal percentage increases or decreases applied to all base
- 26 rates. If the utility uses projected costs and revenues for a
- 27 future period in developing its requested rates and charges, the
- 28 utility may not implement the equal percentage increases or
- 29 decreases before the calendar date corresponding to the start of

- 1 the projected 12-month period. For good cause, the commission may
- 2 issue a temporary order preventing or delaying a utility from
- 3 implementing its proposed rates or charges. If a utility implements
- 4 increased rates or charges under this subsection before the
- 5 commission issues a final order, that utility shall refund to
- 6 customers, with interest, any portion of the total revenues
- 7 collected through application of the equal percentage increase that
- 8 exceed the total that would have been produced by the rates or
- 9 charges subsequently ordered by the commission in its final order.
- 10 The commission shall allocate any refund required by this
- 11 subsection among primary customers based upon their pro rata share
- 12 of the total revenue collected through the applicable increase, and
- 13 among secondary and residential customers in a manner to be
- 14 determined by the commission. The rate of interest for refunds
- 15 shall equal is 5% plus the London interbank offered rate (LIBOR)
- 16 for the appropriate time period. For any portion of the refund
- 17 that, exclusive of interest, exceeds 25% of the annual revenue
- 18 increase awarded by the commission in its final order, the rate of
- 19 interest shall be is the authorized rate of return on the common
- 20 stock of the utility during the appropriate period. Any refund or
- 21 interest awarded under this subsection shall must not be included,
- 22 in whole or in part, in any application for a rate increase by a
- 23 utility. This subsection only applies to completed applications
- 24 filed with the commission before the effective date of the
- 25 amendatory act that added section 6t.April 20, 2017.
- 26 (3) This section does not impair the commission's ability to
- 27 issue a show cause order as part of its rate-making authority. An
- 28 alteration or amendment in rates or rate schedules applied for by a
- 29 public utility that will not result in an increase in the cost of

- 1 service to its customers may be authorized and approved without
- 2 notice or hearing. There shall be no increase in rates based upon
- 3 changes in cost of fuel, purchased gas, or purchased steam unless
- 4 notice has been given within the service area to be affected, and
- 5 there has been an opportunity for a full and complete hearing on
- 6 the cost of fuel, purchased gas, or purchased steam. The rates
- 7 charged by any utility under an automatic fuel, purchased gas, or
- 8 purchased steam adjustment clause shall not be altered, changed, or
- 9 amended unless notice has been given within the service area to be
- 10 affected, and there has been an opportunity for a full and complete
- 11 hearing on the cost of the fuel, purchased gas, or purchased steam.
- 12 (4) The commission shall adopt rules and procedures for the
- 13 filing, investigation, and hearing of petitions or applications to
- 14 increase or decrease utility rates and charges as the commission
- 15 finds necessary or appropriate to enable it to reach a final
- 16 decision with respect to petitions or applications within a period
- 17 of time allotted by law to issue a final order after the filing of
- 18 the complete petitions or applications. The commission shall not
- 19 authorize or approve adjustment clauses that operate without notice
- 20 and an opportunity for a full and complete hearing, and all such
- 21 clauses are abolished. The commission may hold a full and complete
- 22 hearing to determine the cost of fuel, purchased gas, purchased
- 23 steam, or purchased power separately from a full and complete
- 24 hearing on a general rate case and may hold that hearing
- 25 concurrently with the general rate case. The commission shall
- 26 authorize a utility to recover the cost of fuel, purchased gas,
- 27 purchased steam, or purchased power only to the extent that the
- 28 purchases are reasonable and prudent.
- 29 (5) Except as otherwise provided in this subsection and

- 1 subsection (1), if the commission fails to reach a final decision
- 2 with respect to a completed petition or application to increase or
- 3 decrease utility rates within the 10-month period following the
- 4 filing of the completed petition or application, the petition or
- 5 application is considered approved. If a utility makes any
- 6 significant amendment to its filing, the commission has an
- 7 additional 10 months after the date of the amendment to reach a
- 8 final decision on the petition or application. If the utility files
- 9 for an extension of time, the commission shall extend the 10-month
- 10 period by the amount of additional time requested by the utility.
- 11 (6) A utility shall not file a general rate case application
- 12 for an increase in rates earlier than 12 months after the date of
- 13 the filing of a complete prior general rate case application. A
- 14 utility may not file a new general rate case application until the
- 15 commission has issued a final order on a prior general rate case or
- 16 until the rates are approved under subsection (5).
- 17 (7) The commission shall, if requested by a gas utility,
- 18 establish load retention transportation rate schedules or approve
- 19 gas transportation contracts as required for the purpose of serving
- 20 industrial or commercial customers whose individual annual
- 21 transportation volumes exceed 500,000 decatherms on the gas
- 22 utility's system. The commission shall approve these rate schedules
- 23 or approve transportation contracts entered into by the utility in
- 24 good faith if the industrial or commercial customer has the
- 25 installed capability to use an alternative fuel or otherwise has a
- 26 viable alternative to receiving natural gas transportation service
- 27 from the utility, the customer can obtain the alternative fuel or
- 28 gas transportation from an alternative source at a price that would
- 29 cause them not to use the gas utility's system, and the customer,

- 1 as a result of their use of the system and receipt of
- 2 transportation service, makes a significant contribution to the
- 3 utility's fixed costs. The commission shall adopt accounting and
- 4 rate-making policies to ensure that the discounts associated with
- 5 the transportation rate schedules and contracts are recovered by
- 6 the gas utility through charges applicable to other customers if
- 7 the incremental costs related to the discounts are no greater than
- 8 the costs that would be passed on to those customers as the result
- 9 of a loss of the industrial or commercial customer's contribution
- 10 to a utility's fixed costs.
- 11 (8) The commission shall adopt standard rate application
- 12 filing forms and instructions for use in all general rate cases
- 13 filed by utilities whose rates are regulated by the commission. For
- 14 cooperative electric utilities whose rates are regulated by the
- 15 commission, in addition to rate applications filed under this
- 16 section, the commission shall continue to allow for rate filings
- 17 based on the cooperative's times interest earned ratio. The
- 18 commission may modify the standard rate application forms and
- 19 instructions adopted under this subsection.
- 20 (9) If, on or before January 1, 2008, a merchant plant entered
- 21 into a contract with an initial term of 20 years or more to sell
- 22 electricity to an electric utility whose rates are regulated by the
- 23 commission with 1,000,000 or more retail customers in this state
- 24 and if, before January 1, 2008, the merchant plant generated
- 25 electricity under that contract, in whole or in part, from wood or
- 26 solid wood wastes, then the merchant plant shall, upon petition by
- 27 the merchant plant, and subject to the limitation set forth in
- 28 subsection (10), recover the amount, if any, by which the merchant
- 29 plant's reasonably and prudently incurred actual fuel and variable

- 1 operation and maintenance costs exceed the amount that the merchant
- 2 plant is paid under the contract for those costs. This subsection
- 3 does not apply to landfill gas plants, hydro plants, municipal
- 4 solid waste plants, or to merchant plants engaged in litigation
- 5 against an electric utility seeking higher payments for power
- 6 delivered pursuant to contract.
- 7 (10) The total aggregate additional amounts recoverable by
- 8 merchant plants under subsection (9) in excess of the amounts paid
- 9 under the contracts shall must not exceed \$1,000,000.00 per month
- 10 for each affected electric utility. The \$1,000,000.00 per month
- 11 limit specified in this subsection shall must be reviewed by the
- 12 commission upon petition of the merchant plant filed no more than
- 13 once per year and may be adjusted if the commission finds that the
- 14 eligible merchant plants reasonably and prudently incurred actual
- 15 fuel and variable operation and maintenance costs exceed the amount
- 16 that those merchant plants are paid under the contract by more than
- 17 \$1,000,000.00 per month. The annual amount of the adjustments shall
- 18 must not exceed a rate equal to the United States consumer price
- 19 index. Consumer Price Index. The commission shall not make an
- 20 adjustment unless each affected merchant plant files a petition
- 21 with the commission. If the total aggregate amount by which the
- 22 eligible merchant plants reasonably and prudently incurred actual
- 23 fuel and variable operation and maintenance costs determined by the
- 24 commission exceed the amount that the merchant plants are paid
- 25 under the contract by more than \$1,000,000.00 per month, the
- 26 commission shall allocate the additional \$1,000,000.00 per month
- 27 payment among the eligible merchant plants based upon the
- 28 relationship of excess costs among the eligible merchant plants.
- 29 The \$1,000,000.00 limit specified in this subsection, as adjusted,

- 1 does not apply to actual fuel and variable operation and
- 2 maintenance costs that are incurred due to changes in federal or
- 3 state environmental laws or regulations that are implemented after
- 4 October 6, 2008. The \$1,000,000.00 per month payment limit under
- 5 this subsection does not apply to merchant plants eligible under
- 6 subsection (9) whose electricity is purchased by a utility that is
- 7 using wood or wood waste or fuels derived from those materials for
- 8 fuel in their power plants. As used in this subsection, "United
- 9 States consumer price index" Consumer Price Index" means the United
- 10 States consumer price index Consumer Price Index for all urban
- 11 consumers as defined and reported by the United States Department
- 12 of Labor, Bureau of Labor Statistics.
- 13 (11) The commission shall issue orders to permit the recovery
- 14 authorized under subsections (9) and (10) upon petition of the
- 15 merchant plant. The merchant plant is not required to alter or
- 16 amend the existing contract with the electric utility in order to
- 17 obtain the recovery under subsections (9) and (10). The commission
- 18 shall permit or require the electric utility whose rates are
- 19 regulated by the commission to recover from its ratepayers all fuel
- 20 and variable operation and maintenance costs that the electric
- 21 utility is required to pay to the merchant plant as reasonably and
- 22 prudently incurred costs.
- 23 (12) Subject to subsection (13), if requested by an electric
- 24 utility with less than 200,000 customers in this state, the
- 25 commission shall approve an appropriate revenue decoupling
- 26 mechanism that adjusts for decreases in actual sales compared to
- 27 the projected levels used in that utility's most recent rate case
- 28 that are the result of implemented energy waste reduction,
- 29 conservation, demand-side programs, and other waste reduction

- 1 measures, if the utility first demonstrates the following to the
 2 commission:
- 3 (a) That the projected sales forecast in the utility's most4 recent rate case is reasonable.
- 5 (b) That the electric utility has achieved annual incremental6 energy savings at least equal to the lesser of the following:
 - (i) One percent of its total annual retail electricity sales in the previous year. The incremental energy savings requirement of section 77(1) of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1077.
 - (ii) The amount of any incremental savings yielded by energy waste reduction, conservation, demand-side programs, and other waste reduction measures approved by the commission in that utility's most recent integrated resource plan.
 - attributable to revenue decoupling mechanisms, financial incentives, and shared savings mechanisms the commission has approved for an electric utility relative to energy waste reduction, conservation, demand-side programs, peak load reduction, and other waste reduction measures. The commission may approve an alternative methodology for a revenue decoupling mechanism authorized under subsection (12) —or a financial incentive authorized under section 75 of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1075, or a shared savings mechanism authorized under section 6x—if the commission determines that the resulting aggregate revenues from those mechanisms would not result in a reasonable and cost-effective method to ensure that investments in energy waste reduction, demand-side programs, peak load reduction, and other waste

- 1 reduction measures are not disfavored when compared to utility
- 2 supply-side investments. The commission's consideration of an
- 3 alternative methodology under this subsection shall must be
- 4 conducted as a contested case pursuant to in accordance with
- 5 chapter 4 of the administrative procedures act of 1969, 1969 PA
- 6 306, MCL 24.271 to 24.287.24.288.
- 7 (14) Within 1 year after the effective date of the amendatory
- 8 act that added this subsection, By April 20, 2018, the commission
- 9 shall conduct a study on an appropriate tariff reflecting equitable
- 10 cost of service for utility revenue requirements for customers who
- 11 participate in a net metering program or distributed generation
- 12 program under the clean and renewable energy and energy waste
- 13 reduction act, 2008 PA 295, MCL 460.1001 to 460.1211. In any rate
- 14 case filed after June 1, 2018, the commission shall, subject to
- 15 section 173(7) of the clean and renewable energy and energy waste
- 16 reduction act, 2008 PA 295, MCL 460.1173, approve such a tariff for
- 17 inclusion in the rates of all customers participating in a net
- 18 metering or distributed generation program under the clean and
- 19 renewable energy and energy waste reduction act, 2008 PA 295, MCL
- 20 460.1001 to 460.1211. A tariff established under this subsection
- 21 does not apply to customers participating in a net metering program
- 22 under the clean and renewable energy and energy waste reduction
- 23 act, 2008 PA 295, MCL 460.1001 to 460.1211, before the date that
- 24 the commission establishes a tariff under this subsection, who
- 25 continues to participate in the program at their current site or
- 26 facility.
- 27 (15) Except as otherwise provided in this act, "utility" and
- 28 "electric utility" do not include a municipally owned electric
- 29 utility.

- 1 (16) As used in this section:
- (a) "Full and complete hearing" means a hearing that provides
 interested parties a reasonable opportunity to present and crossexamine evidence and present arguments relevant to the specific
 element or elements of the request that are the subject of the
 hearing.
- 7 (b) "General rate case" means a proceeding initiated by a
 8 utility in an application filed with the commission that alleges a
 9 revenue deficiency and requests an increase in the schedule of
 10 rates or charges based on the utility's total cost of providing
 11 service.
- (c) "Steam utility" means a steam distribution companyregulated by the commission.
 - Sec. 6m. (1) The utility consumer representation fund is created as a special fund. The state treasurer shall be is the custodian of the fund and shall maintain a separate account of the money in the fund. The money in the fund shall must be invested in the bonds, notes, and other evidences of indebtedness issued or insured by the United States government and its agencies, and in prime commercial paper. The state treasurer shall release money from the fund, including interest earned, in the manner and at the time directed by the board.
 - (2) Except as provided in subsection (5), each energy utility that has applied to the commission for the initiation of an energy cost recovery proceeding shall remit to the fund before or upon filing its initial application for that proceeding, and on or before the first anniversary of that application, an amount of money determined by the board in the following manner:
- 29 (a) In the case of an energy utility company serving at least

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- 1 100,000 customers in this state, its proportional share of
- 900,000.00 \$1,800,000.00 adjusted annually by a factor as provided
- 3 in subsection (4). This adjusted amount shall become is the new
- 4 base amount to which the factor provided in subsection (4) is
- 5 applied in the succeeding year. A utility's proportional share
- 6 shall must be calculated by dividing the company's jurisdictional
- 7 total operating revenues for the preceding year, as stated in its
- 8 annual report, by the total operating revenues for the preceding
- 9 year of all energy utility companies serving at least 100,000
- 10 customers in this state. This amount The board shall be made make
- 11 this amount available by the board for use by the attorney general
- 12 for the purposes described in subsection (16).
- 13 (b) In the case of an energy utility company serving at least
- 14 100,000 residential customers in this state, its proportional share
- 15 of \$650,000.00 \\$2,000,000.00 adjusted annually by a factor as
- 16 provided in subsection (4). This adjusted amount shall become is
- 17 the new base amount to which the factor provided in subsection (4)
- 18 is applied in the succeeding year. A utility's proportional share
- 19 shall must be calculated by dividing the company's jurisdictional
- 20 gross revenues from residential tariff sales for the preceding year
- 21 by the gross revenues from residential tariff sales for the
- 22 preceding year of all energy utility companies serving at least
- 23 100,000 residential customers in this state. This amount shall must
- 24 be used for grants under subsection (10).
- 25 (c) In the case of an energy utility company serving fewer
- 26 than 100,000 customers in this state, its proportional share of
- 27 \$100,000.00 adjusted annually by a factor as provided in subsection
- 28 (4). This adjusted amount shall become is the new base amount to
- 29 which the factor provided in subsection (4) is applied in the

- 1 succeeding year. A utility's proportional share shall must be
- 2 calculated by dividing the company's jurisdictional total operating
- 3 revenues for the preceding year, as stated in its annual report, by
- 4 the total operating revenues for the preceding year of all energy
- 5 utility companies serving fewer than 100,000 customers in this
- 6 state. This amount The board shall be made make this amount
- 7 available by the board for use by the attorney general for the
- 8 purposes described in subsection (16).
- 9 (d) In the case of an energy utility company serving fewer
- 10 than 100,000 residential customers in this state, its proportional
- 11 share of \$100,000.00 adjusted annually by a factor as provided in
- 12 subsection (4). This adjusted amount shall become is the new base
- 13 amount to which the factor provided in subsection (4) is applied in
- 14 the succeeding year. A utility's proportional share shall must be
- 15 calculated by dividing the company's jurisdictional gross revenues
- 16 from residential tariff sales for the preceding year by the gross
- 17 revenues from residential tariff sales for the preceding year of
- 18 all energy utility companies serving fewer than 100,000 residential
- 19 customers in this state. This amount shall must be used for grants
- 20 under subsection (10).
- 21 (3) Payments made by an energy utility under subsection (2) (a)
- 22 or (c) are operating expenses of the utility that the commission
- 23 shall permit the utility to charge to its customers. Payments made
- 24 by a utility under subsection (2)(b) or (d) are operating expenses
- 25 of the utility that the commission shall permit the utility to
- 26 charge to its residential customers.
- 27 (4) For purposes of subsection (2), the board shall set the
- 28 factor at a level not to exceed the percentage increase in the
- 29 index known as the consumer price index Consumer Price Index for

- 1 urban wage earners and clerical workers, select areas, all items
- 2 indexed, for the Detroit standard metropolitan statistical area,
- 3 compiled by the Bureau of Labor Statistics of the United States
- 4 Department of Labor, or any successor agency, that has occurred
- 5 between January of the preceding year and January of the year in
- 6 which the payment is required to be made. In the event that more
- 7 than 1 such index is compiled, the index yielding the largest
- 8 payment shall be is the maximum allowable factor. The board shall
- 9 advise utilities of the factor.
- 10 (5) The remittance requirements of this section do not apply
- 11 to an energy utility organized as a cooperative corporation under
- 12 sections 98 to 109 of 1931 PA 327, MCL 450.98 to 450.109, and
- 13 grants from the fund $\frac{\text{shall-must}}{\text{must}}$ not be used to participate in an
- 14 energy cost recovery proceeding primarily affecting such a utility.
- 15 (6) In the event of a dispute between the board and an energy
- 16 utility about the amount of payment due, the utility shall pay the
- 17 undisputed amount and, if the utility and the board cannot agree,
- 18 the board may initiate civil action in the circuit court for Ingham
- 19 County for recovery of the disputed amount. The commission shall
- 20 not accept or take action on an application for an energy cost
- 21 recovery proceeding from an energy utility subject to this section
- 22 that has not fully paid undisputed remittances required by this
- 23 section.
- 24 (7) The commission shall not accept or take action on an
- 25 application for an energy cost recovery proceeding from an energy
- 26 utility subject to this section until 30 days after it has been
- 27 notified by the board that the board is ready to process grant
- 28 applications, will transfer funds payable to the attorney general
- 29 immediately upon the receipt of those funds, and will within 30

- 1 days approve grants and remit funds to qualified grant applicants.
- 2 (8) The board may accept a gift or grant from any source to be
 3 deposited in the fund if the conditions or purposes of the gift or
 4 grant are consistent with this section.
- (9) The costs of operation and expenses incurred by the board in performing its duties under this section and section 6l, including remuneration to board members, shall must be paid from the fund. A maximum of 5% of the annual receipts of the fund may be budgeted and used to pay expenses other than grants made under subsection (10).
- 11 (10) The net grant proceeds shall must finance a grant program
 12 from which the board may award to an applicant an amount that the
 13 board determines shall be used for the purposes set forth in this
 14 section.
- 15 (11) The board shall create and make available to applicants 16 an application form. Each applicant shall indicate on the 17 application how the applicant meets the eligibility requirements 18 provided for in this section and how the applicant proposes to use 19 a grant from the fund to participate in 1 or more proceedings as 20 authorized in subsection (16) that have been or are expected to be 21 filed. Each applicant shall also identify on the application any 22 additional funds or resources, other than the grant funds being 23 requested, that are to be used to participate in the proceeding for which the grant is being requested and how those funds or resources 24 25 will be utilized. The board shall receive an application requesting 26 a grant from the fund only from a nonprofit organization or a unit 27 of local government in this state. The board shall consider only applications for grants containing proposals that are consistent 28 with subsections (16) and (17) and that serve the interests of 29

- residential utility consumers. The interest of residential 1 2 consumers includes, but is not limited to, considerations of 3 utility service in this state; the reduction of greenhouse gas emissions from the utility sector; and the protection of public 4 5 health, equitable access to energy efficiency, weatherization, 6 efficient electrification measures, programs and services, and 7 clean energy technologies. For purposes of making grants, the board 8 may consider energy conservation, energy waste reduction, demand 9 response, and rate design options to encourage energy conservation, 10 energy waste reduction, and demand response, as well as the 11 maintenance of adequate energy resources. The board shall not consider an application that primarily benefits the applicant or a 12 service provided or administered by the applicant. The board shall 13 14 not consider an application from a nonprofit organization if 1 of 15 the organization's principal interests or unifying principles is 16 the welfare of a utility or its investors or employees, or the 17 welfare of 1 or more businesses or industries, other than farms not 18 owned or operated by a corporation, that receive utility service 19 ordinarily and primarily for use in connection with the profit-20 seeking manufacture, sale, or distribution of goods or services.
 - (12) The board shall encourage the representation of grant making to nonprofits representing environmental justice communities and communities with the highest energy burdens. The board shall also encourage the interests of identifiable types of residential utility consumers whose interests may differ, including various social and economic classes and areas of the state, and if

Mere ownership of securities by a nonprofit organization or its

members does not disqualify an application submitted by that

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- 1 necessary, may make grants to more than 1 applicant whose
- 2 applications are related to a similar issue to achieve this type of
- 3 representation. In addition, the board shall consider and balance
- 4 the following criteria in determining whether to make a grant to an
- 5 applicant:
- 6 (a) Evidence of the applicant's competence, experience, and
- 7 commitment to advancing the interests of residential utility
- 8 consumers.
- **9** (b) The anticipated involvement of the attorney general in a
- 10 proceeding and whether activities of the applicant will be
- 11 duplicative or supplemental to those of the attorney general.
- 12 (c) In the case of a nongovernmental applicant, the extent to
- 13 which the applicant is representative of or has a previous history
- 14 of advocating the interests of citizens, especially residential
- 15 utility consumers.
- 16 (d) The anticipated effect of the proposal contained in the
- 17 application on residential utility consumers, including the
- 18 immediate and long-term impacts of the proposal.
- 19 (e) Evidence demonstrating the potential for continuity of
- 20 effort and the development of expertise in relation to the proposal
- 21 contained in the application.
- 22 (f) The uniqueness or innovativeness of an applicant's
- 23 position or point of view as it relates to advocating for
- 24 residential utility consumers concerning energy costs or rates, and
- 25 the probability and desirability of that position or point of view
- 26 prevailing.
- 27 (13) As an alternative to choosing between 2 or more
- 28 applications that have similar proposals, the board may invite 2 or
- 29 more of the applicants to file jointly and award a grant to be

- 1 managed cooperatively.
- 2 (14) The board shall make disbursements pursuant to a grant in
- 3 advance of an applicant's proposed actions as set forth in the
- 4 application if necessary to enable the applicant to initiate,
- 5 continue, or complete the proposed actions.
- 6 (15) Any notice to utility customers and the general public of
- 7 hearings or other state proceedings in which grants from the fund
- 8 may be used shall must contain a notice of the availability of the
- 9 fund and the address of the board.
- 10 (16) The annual receipts and interest earned, less
- 11 administrative costs, may be used only for participation in
- 12 administrative and judicial proceedings under sections 6a, 6h, 6j,
- 13 6s, and 6t, 6w, and 10i, and the clean and renewable energy and
- 14 energy waste reduction act, 2008 PA 295, MCL 460.1001 to 460.1211,
- 15 and in federal administrative and judicial proceedings that
- 16 directly affect the energy costs or rates paid by energy utility
- 17 customers in this state. Amounts that have been in the fund more
- 18 than 12 months may be retained in the fund for future proceedings
- 19 and any unexpended money in the fund shall be is reserved to
- 20 fulfill the purposes for which it was appropriated or may be
- 21 returned to energy utility companies or used to offset their future
- 22 remittances in proportion to their previous remittances to the
- 23 fund, as the board and attorney general determine will best serve
- 24 the interests of consumers.
- 25 (17) The following conditions apply to all grants from the
- **26** fund:
- 27 (a) Disbursements from the fund may be used only to advocate
- 28 the interests of residential energy utility customers concerning
- 29 energy costs or rates and not for representation of merely

- 1 individual interests.
- 2 (b) The board shall attempt to maintain a reasonable
 3 relationship between the payments from a particular energy utility
 4 and the benefits to consumers of that utility.
- 5 (c) The board shall coordinate the funded activities of grant 6 recipients with those of the attorney general to avoid duplication 7 of effort, particularly as it relates to the hiring of expert 8 witnesses, to promote supplementation of effort, and to maximize 9 the number of hearings and proceedings with intervenor 10 participation.
- 11 (18) A recipient of a grant under subsection (10) may use the 12 grant only for the advancement of the proposed action approved by 13 the board, including, but not limited to, costs of staff, hired 14 consultants and counsel, and research.
- 15 (19) A recipient of a grant under subsection (10) shall
 16 prepare for and participate in all discussions among the parties
 17 designed to facilitate settlement or narrowing of the contested
 18 issues before a hearing in order to minimize litigation costs for
 19 all parties.
- 20 (20) A recipient of a grant under subsection (10) shall file a report with the board within not later than 90 days following the 21 22 end of the year or a shorter period for which the grant is made. 23 The report shall must be made in a form prescribed by the board and 24 is subject to audit by the board. The board shall include each 25 report received under this subsection as part of the board's annual report required under subsection (22). The report under this 26 27 subsection shall must include the following information:
- (a) An account of all grant expenditures made by the grantrecipient. Expenditures shall must be reported within the following

- 1 categories:
- (i) Employee and contract for services costs.
- 3 (ii) Costs of materials and supplies.
- 4 (iii) Filing fees and other costs required to effectively
 5 represent residential utility consumers as provided in this
 6 section.
- 7 (b) A detailed list of the regulatory issues raised by the
 8 grant recipient and how each issue was determined by the
 9 commission, court, or other tribunal.
- (c) Any additional information concerning uses of the grantrequired by the board.
- 12 (21) On or before July 1 of each year, the attorney general
 13 shall file a report with the house and senate committees on
 14 appropriations and the house and senate committees with
 15 jurisdiction over energy and utility policy issues. The report
 16 shall must include the following information:
- 17 (a) An account of all expenditures made by the attorney
 18 general of money received under this section. Expenditures shall
 19 must be reported within in the following categories:
- 20 (i) Employee and contract for services costs.
- 21 (ii) Costs of materials and supplies.
- (iii) Filing fees and other costs required to effectivelyrepresent utility consumers as provided in this section.
- (b) Any additional information concerning uses of the moneyreceived under this section required by the committees.
- (22) On or before July 1 of each calendar year, the board shall submit a detailed report to the house and senate committees with jurisdiction over energy and utility policy issues regarding the discharge of duties and responsibilities under this section and

- 1 section 6l during the preceding calendar year.
- 2 Sec. 6t. (1) The commission shall, within 120 days of the
- 3 effective date of the amendatory act that added this section by
- 4 August 31, 2025, and every 5-4 years thereafter, commence a
- 5 proceeding and, in consultation with the Michigan agency for
- 6 energy, the department of environmental quality, environment, Great
- 7 Lakes, and energy, and other interested parties, do all of the
- 8 following as part of the proceeding:
- 9 (a) Conduct an assessment of the potential for energy waste
- 10 reduction in this state. , based on what is economically and
- 11 technologically feasible, as well as what is reasonably achievable.
- 12 (b) Conduct an assessment for the use of demand response
- 13 programs in this state, based on what is economically and
- 14 technologically feasible, as well as what is reasonably achievable.
- 15 The assessment shall must expressly account for advanced metering
- 16 infrastructure that has already been installed in this state and
- 17 seek to fully maximize potential benefits to ratepayers in lowering
- 18 utility bills.
- 19 (c) Identify significant state or federal environmental
- 20 regulations, laws, or rules and how each regulation, law, or rule
- 21 would affect electric utilities in this state.
- (d) Identify any formally proposed state or federal
- 23 environmental regulation, law, or rule that has been published in
- 24 the Michigan Register or the Federal Register and how the proposed
- 25 regulation, law, or rule would affect electric utilities in this
- 26 state.
- (e) Identify any required planning reserve margins and local
- 28 clearing requirements in areas of this state.
- 29 (f) Establish the modeling scenarios and assumptions each

- 1 electric utility should include in addition to its own scenarios
- 2 and assumptions in developing its integrated resource plan filed
- 3 under subsection (3), including, but not limited to, all of the
- 4 following:
- $\mathbf{5}$ (i) Any required planning reserve margins and local clearing
- 6 requirements.
- 7 (ii) All applicable state and federal environmental
- 8 regulations, laws, and rules identified in this subsection.
- 9 (iii) Any supply-side and demand-side resources that reasonably
- 10 could address any need for additional generation capacity,
- 11 including, but not limited to, the type of generation technology
- 12 for any proposed generation facility, projected energy waste
- 13 reduction savings, projected load impact due to electrification,
- 14 and projected load management and demand response savings.
- 15 (iv) Any regional infrastructure limitations in this state.
- 16 (v) The projected costs of different types of **technologies and**
- 17 fuel used for electric generation.
- 18 (g) Allow other state agencies to provide input regarding any
- 19 other regulatory requirements that should be included in modeling
- 20 scenarios or assumptions.
- 21 (h) Publish a copy of the proposed modeling scenarios and
- 22 assumptions to be used in integrated resource plans on the
- 23 commission's website.
- 24 (i) Before issuing the final modeling scenarios and
- 25 assumptions each electric utility should include in developing its
- 26 integrated resource plan, receive written comments and hold
- 27 hearings to solicit public input regarding the proposed modeling
- 28 scenarios and assumptions.
- 29 (j) Conduct an assessment of the potential for electrification

- 1 of transportation, buildings, and industries consistent with
- 2 economy-wide elimination of greenhouse gas emissions in this state,
- 3 based on what is economically and technically feasible, as well as
- 4 what is reasonably achievable.

- (k) Identify environmental justice communities.
- 6 (2) A proceeding commenced under subsection (1) shall must be
 7 completed within 120 days, and shall is not be a contested case
- 8 under chapter 4 of the administrative procedures act of 1969, 1969
- **9** PA 306, MCL 24.271 to 24.287. **24.288**. The determination of the
- 10 modeling assumptions for integrated resource plans made under
- 11 subsection (1) is not considered a final order for purposes of
- 12 judicial review. The determinations made under subsection (1) are
- 13 only subject to judicial review as part of the final commission
- 14 order approving an integrated resource plan under this section.
- 15 (3) Not later than 2 years after the effective date of the
- 16 amendatory act that added this section, April 20, 2019, each
- 17 electric utility whose rates are regulated by the commission shall
- 18 file with the commission an integrated resource plan that provides
- 19 a 5-year, 10-year, and 15-year projection of the utility's load
- 20 obligations and a plan to meet those obligations, to meet the
- 21 utility's requirements to provide generation reliability, including
- 22 meeting planning reserve margin and local clearing requirements
- 23 determined by the commission or the appropriate independent system
- 24 operator, and to meet all applicable state and federal reliability
- 25 and environmental regulations over the ensuing term of the plan.
- 26 The commission shall issue an order establishing filing
- 27 requirements, including application forms and instructions, and
- 28 filing deadlines for an integrated resource plan filed by an
- 29 electric utility whose rates are regulated by the commission. The

- electric utility's plan may include alternative modeling scenarios 1
- and assumptions in addition to those identified under subsection 2
- 3 (1).
- 4 (4) For an electric utility with fewer than 1,000,000
- 5 customers in this state whose rates are regulated by the
- 6 commission, the commission may issue an order implementing separate
- 7 filing requirements, review criteria, and approval standards that
- 8 differ from those established under subsection (3). An electric
- 9 utility providing electric tariff service to customers both in this
- 10 state and in at least 1 other state may design its integrated
- 11 resource plan to cover all its customers on that multistate basis.
- If an electric utility has filed a multistate integrated resource 12
- plan that includes its service area in this state with the relevant 13
- 14 utility regulatory commission in another state in which it provides
- 15 tariff service to retail customers, the commission shall accept
- 16 that integrated resource plan filing for filing purposes in this
- state. However, the commission may require supplemental information 17
- 18 if necessary as part of its evaluation and determination of whether
- 19 to approve the plan. Upon request of an electric utility, the
- 20 commission may adjust the filing dates for a multistate integrated
- 21 resource plan filing in this state to place its review on the same
- timeline as other relevant state reviews. 22
- 23 (5) An integrated resource plan shall must include all of the following: 24
- 25 (a) A long-term forecast of the electric utility's sales and
- peak demand under various reasonable scenarios. 26
- 27 (b) The type of generation technology proposed for a
- 28 generation facility contained in the plan and the proposed capacity
- 29 of the generation facility, including projected fuel costs under

1 various reasonable scenarios.

- 2 (c) Projected energy purchased or produced by the electric
 3 utility from a renewable energy resource. If the level of renewable
 4 energy purchased or produced is projected to drop over the planning
 5 periods set forth in subsection (3), the electric utility must
 6 demonstrate why the reduction is in the best interest of
 7 ratepayers.
 - (d) Details regarding the utility's plan to eliminate energy waste, including the total amount of energy waste reduction expected to be achieved annually, the cost of the plan, and the expected savings for its retail customers.
 - (e) An analysis of how the combined amounts of renewable energy and energy waste reduction achieved under the plan compare to the renewable energy resources and energy waste reduction goal provided in section 1 of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1001. This analysis and comparison may include renewable energy and capacity in any form, including generating electricity from renewable energy systems for sale to retail customers or purchasing or otherwise acquiring renewable energy credits with or without associated renewable energy, allowed under section 27 of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1027, as it existed before the effective date of the amendatory act that added this section.
 - (d) An analysis of how the electric utility's plan complies with the renewable energy plan requirements and goals of section 28 of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1028, the clean energy requirements of section 51 of the clean and renewable energy and energy waste reduction

- 1 act, 2008 PA 295, MCL 460.1051, the energy waste reduction measures
- 2 in section 77 of the clean and renewable energy and energy waste
- 3 reduction act, 2008 PA 295, MCL 460.1077, and the energy storage
- 4 target of section 101 of the clean and renewable energy and energy
- 5 waste reduction act, 2008 PA 295, MCL 460.1101.
- 6 (e) (f) Projected load management and demand response savings
- 7 for the electric utility and the projected costs for those
- 8 programs.
- (f) (g)—Projected energy and capacity purchased or produced by
- 10 the electric utility from a cogeneration resource.
- 11 (g) (h) An analysis of potential new or upgraded electric
- 12 transmission options for the electric utility.
- (h) (i) Data regarding the utility's current generation
- 14 portfolio, including the age, capacity factor, licensing status,
- 15 and remaining estimated time of operation for each facility in the
- 16 portfolio.
- (i) (j) Plans for meeting current and future capacity needs
- 18 with the cost estimates for all proposed construction and major
- 19 investments, including any transmission or distribution
- 20 infrastructure that would be required to support the proposed
- 21 construction or investment, and power purchase agreements.
- 22 (j) (k) An analysis of the cost, capacity factor, and
- 23 viability of all reasonable options available to meet projected
- 24 energy and capacity needs, including, but not limited to, existing
- 25 electric generation facilities in this state.
- **26 (k) (l)** Projected rate **and affordability** impact for the periods
- 27 covered by the plan.
- 28 (1) (m) How the utility will comply with all applicable state
- 29 and federal environmental regulations, laws, and rules, and the

- projected costs of complying with those regulations, laws, and
 rules.
- (m) (n) A forecast of the utility's peak demand and details
 regarding the amount of peak demand reduction the utility expects
 to achieve and the actions the utility proposes to take in order to
 achieve that peak demand reduction.
- 7 (n) (e)—The projected long-term firm gas transportation
 8 contracts or natural gas storage the electric utility will hold to
 9 provide an adequate supply of natural gas to any new generation
 10 facility.
 - (o) The projected long-term forecast of greenhouse gas emissions and other pollutants from power generated or purchased by the electric utility. The electric utility may include details on the broader emissions impact of shifting to electrification of transportation, buildings, and industries.
 - (p) An environmental justice impact analysis that includes a review of the reasonably anticipated environmental justice impacts for any plan that includes the construction of a new natural-gasfired generation facility and an analysis of whether the facility complies with the requirements for clean energy systems established in the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1001 to 460.1211. If a plan proposes retiring or retaining 1 or more fossil fuel peaking plants, in an environmental justice community, a review of the reasonably anticipated environmental justice impacts for each generation facility.
- (6) Before filing an integrated resource plan under this
 section, each electric utility whose rates are regulated by the
 commission shall issue a request for proposals to provide any new

- 1 supply-side generation capacity resources needed to serve the
- 2 utility's reasonably projected electric load, applicable planning
- 3 reserve margin, and local clearing requirement for its customers in
- 4 this state and customers the utility serves in other states during
- 5 the initial 3-year planning period to be considered in each
- 6 integrated resource plan to be filed under this section. An
- 7 electric utility shall define qualifying performance standards,
- 8 contract terms, technical competence, capability, reliability,
- 9 creditworthiness, past performance, and other criteria that
- 10 responses and respondents to the request for proposals must meet in
- 11 order to be considered by the utility in its integrated resource
- 12 plan to be filed under this section. Respondents to a request for
- 13 proposals may request that certain proprietary information be
- 14 exempt from public disclosure as allowed by the commission. A
- 15 utility that issues a request for proposals under this subsection
- 16 shall use the resulting proposals to inform its integrated resource
- 17 plan filed under this section and include all of the submitted
- 18 proposals as attachments to its integrated resource plan filing
- 19 regardless of whether the proposals met the qualifying performance
- 20 standards, contract terms, technical competence, capability,
- 21 reliability, creditworthiness, past performance, or other criteria
- 22 specified for the utility's request for proposals under this
- 23 section. An existing supplier of electric generation capacity
- 24 currently producing at least 200 megawatts of firm electric
- 25 generation capacity resources located in the independent system
- 26 operator's zone in which the utility's load is served that seeks to
- 27 provide electric generation capacity resources to the utility may
- 28 submit a written proposal directly to the commission as an
- 29 alternative to any supply-side generation capacity resource

- 1 included in the electric utility's integrated resource plan
- 2 submitted under this section, and has standing to intervene in the
- 3 contested case proceeding conducted under this section. This
- 4 subsection does not require an entity that submits an alternative
- 5 under this subsection to submit an integrated resource plan. This
- 6 subsection does not limit the ability of any other person to submit
- 7 to the commission an alternative proposal to any supply-side
- 8 generation capacity resource included in the electric utility's
- 9 integrated resource plan submitted under this section and to
- 10 petition for and be granted leave to intervene in the contested
- 11 case proceeding conducted under this section under the rules of
- 12 practice and procedure of the commission. The commission shall only
- 13 consider an alternative proposal submitted under this subsection as
- 14 part of its approval process under subsection (8). The electric
- 15 utility submitting an integrated resource plan under this section
- 16 is not required to adopt any proposals submitted under this
- 17 subsection. To the extent practicable, each electric utility is
- 18 encouraged, but not required, to partner with other electric
- 19 providers in the same local resource zone as the utility's load is
- 20 served in the development of any new supply-side generation
- 21 capacity resources included as part of its integrated resource
- **22** plan.
- (7) Not later than 300 days after an electric utility files an
- 24 integrated resource plan under this section, the commission shall
- 25 state if the commission has any recommended changes, and if so,
- 26 describe them in sufficient detail to allow their incorporation in
- 27 the integrated resource plan. If the commission does not recommend
- 28 changes, it shall issue a final, appealable order approving or
- 29 denying the plan filed by the electric utility. If the commission

- 1 recommends changes, the commission shall set a schedule allowing
- 2 parties at least 15 days after that recommendation to file comments
- 3 regarding those recommendations, and allowing the electric utility
- 4 at least 30 days to consider the recommended changes and submit a
- 5 revised integrated resource plan that incorporates 1 or more of the
- 6 recommended changes. If the electric utility submits a revised
- 7 integrated resource plan under this section, the commission shall
- 8 issue a final, appealable order approving the plan as revised by
- 9 the electric utility or denying the plan. The commission shall
- 10 issue a final, appealable order no later than 360 days after an
- 11 electric utility files an integrated resource plan under this
- 12 section. Up to 150 days after an electric utility makes its initial
- 13 filing, the electric utility may file to update its cost estimates
- 14 if those cost estimates have materially changed. A utility shall
- 15 not modify any other aspect of the initial filing unless the
- 16 utility withdraws and refiles the application. A utility's filing
- 17 updating its cost estimates does not extend the period for the
- 18 commission to issue an order approving or denying the integrated
- 19 resource plan. The commission shall review following are applicable
- 20 to an integrated resource plan filed under this section:
- 21 (a) The commission shall do all of the following:
- 22 (i) Review the integrated resource plan in a contested case
- 23 proceeding conducted pursuant to in accordance with chapter 4 of
- 24 the administrative procedures act of 1969, 1969 PA 306, MCL 24.271
- 25 to 24.287.24.288.
- 26 (ii) The commission shall allow Allow intervention by
- 27 interested persons including electric customers of the utility,
- 28 respondents to the utility's request for proposals under this
- 29 section, or other parties approved by the commission.

- (iii) The commission shall request Request an advisory opinion 1 2 from the department of environmental quality environment, Great 3 Lakes, and energy regarding whether any potential decrease in 4 emissions of sulfur dioxide, oxides of nitrogen, mercury, and 5 particulate matter would reasonably be expected to result if the integrated resource plan proposed by the electric utility under 6 7 subsection (3) was approved and whether the integrated resource plan can reasonably be expected to achieve compliance with the 8 9 regulations, laws, or rules identified in subsection (1).all of the 10 following:
 - (A) Whether any potential decrease in emissions of sulfur dioxide, oxides of nitrogen, mercury, and particulate matter would reasonably be expected to result if the integrated resource plan proposed by the electric utility under subsection (3) was approved.
 - (B) Whether the integrated resource plan can reasonably be expected to achieve compliance with the regulations, laws, or rules identified in subsection (1).
 - (C) The potential impacts of proposed energy generation resources and of any prudent and feasible alternatives identified by the department on whether the plan makes adequate progress toward achieving the clean energy standard established in section 51 of the clean and renewable energy and energy waste reduction act, 2008 PA 295, MCL 460.1051.
 - (D) The potential impacts of the plan and of any prudent and feasible alternatives identified by the department on whether the plan makes adequate progress toward the economy-wide virtual elimination of greenhouse gas emissions in this state by 2050.
- 28 (E) Whether the plan in comparison to any prudent and feasible 29 alternatives makes adequate progress toward the elimination of

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- 1 adverse effects on human health due to power generation in this
 2 state.
- 3 (F) Whether the plan in comparison to any prudent and feasible 4 alternatives adequately reduces harms to the health, safety, and 5 welfare of individuals in environmental justice communities.
 - (b) The commission may take do 1 or both of the following:
- (i) Take official notice of the opinion issued by the 7 8 department of environmental quality environment, Great Lakes, and 9 energy under this subsection pursuant to R 792.10428 of the 10 Michigan Administrative Code. Information submitted by the department of environmental quality environment, Great Lakes, and 11 12 energy under this subsection is advisory and is not binding on 13 future determinations by the department of environmental quality 14 environment, Great Lakes, and energy or the commission in any 15 proceeding or permitting process. This section does not prevent an 16 electric utility from applying for, or receiving, any necessary 17 permits from the department of environmental quality.environment,
 - (ii) The commission may invite Invite other state agencies to provide testimony regarding other relevant regulatory requirements related to the integrated resource plan. The commission shall permit reasonable discovery after an integrated resource plan is filed and during the hearing in order to assist parties and interested persons in obtaining evidence concerning the integrated resource plan, including, but not limited to, the reasonableness and prudence of the plan and alternatives to the plan raised by intervening parties.
- (8) The commission shall approve the integrated resource planunder subsection (7) if the commission determines all of the

Great Lakes, and energy.

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- 1 following:
- (a) The proposed integrated resource plan represents the mostreasonable and prudent means of meeting the electric utility's
- 4 energy and capacity needs. To determine whether the integrated
- 5 resource plan is the most reasonable and prudent means of meeting
- 6 energy and capacity needs, the commission shall consider whether
- 7 the plan appropriately balances all of the following factors:
- 8 (i) Resource adequacy and capacity to serve anticipated peak
- 9 electric load, applicable planning reserve margin, and local
- 10 clearing requirement.
- (ii) Compliance with applicable state and federal environmental
- 12 regulations.
- 13 (iii) Competitive pricing.
- 14 (iv) Reliability.
- 15 (v) Commodity price risks.
- 16 (vi) Diversity of generation supply.
- 17 (vii) Whether the proposed levels of peak load reduction and
- 18 energy waste reduction are reasonable and cost effective. Exceeding
- 19 the renewable energy resources and energy waste reduction goal in
- 20 section 1 of the clean and renewable energy and energy waste
- 21 reduction act, 2008 PA 295, MCL 460.1001, by a utility shall not,
- 22 in and of itself, be grounds for determining that the proposed
- 23 levels of peak load reduction, renewable energy, and energy waste
- 24 reduction are not reasonable and cost effective.cost-effective.
- 25 (viii) Affordability.
- 26 (ix) Overall cost-effectiveness in providing utility service.
- 27 (b) To the extent practicable, the construction or investment
- 28 in a new or existing capacity resource in this state is completed
- 29 using a workforce composed of residents of this state as determined

- 1 by the commission. This subdivision does not apply to a capacity
- 2 resource that is located in a county that lies on the border with
- 3 another state.
- 4 (c) The construction and construction maintenance of new or
- 5 the rehabilitation of existing capacity resources in this state
- 6 includes using an apprenticeship program registered and certified
- 7 with the United States Secretary of Labor under the national
- 8 apprenticeship act, 29 USC 50 to 50c, and the workers employed for
- 9 the construction or construction maintenance of the energy facility
- 10 are paid a minimum wage standard not less than the wage and fringe
- 11 benefit rates prevailing in the locality in which the work is to be
- 12 performed as determined under 2023 PA 10, MCL 408.1101 to 408.1126,
- 13 or 40 USC 3141 to 3148, whichever provides the higher wage and
- 14 fringe benefit rates, and, to the extent permitted by law, the
- 15 entities performing the construction or construction maintenance
- 16 work shall enter into a project labor agreement or operate under a
- 17 collective bargaining agreement for the work to be performed. This
- 18 subdivision does not apply to an independent power producer
- 19 supplying power under a contract or agreement entered into in
- 20 accordance with the public utility regulatory policies act of 1978,
- 21 Public Law 95-617, as of the effective date of the amendatory act
- 22 that added this subdivision. As used in this subdivision, "project
- 23 labor agreement" means a prehire collective bargaining agreement
- 24 with 1 or more labor organizations that establishes the terms and
- 25 conditions of employment for a specific construction project and
- 26 does all of the following:
- 27 (i) Binds all contractors and subcontractors on the
- 28 construction project through the inclusion of appropriate
- 29 specifications in all relevant solicitation provisions and contract

- 1 documents.
- 2 (ii) Allows all contractors and subcontractors on the
- 3 construction project to compete for contracts and subcontracts
- 4 without regard to whether they are otherwise parties to collective
- 5 bargaining agreements.
- 6 (iii) Contains guarantees against strikes, lockouts, and similar
- 7 job disruptions.
- 8 (iv) Sets forth effective, prompt, and mutually binding
- 9 procedures for resolving labor disputes arising during the term of
- 10 the project labor agreement.
- 11 (v) Provides other mechanisms for labor-management cooperation
- 12 on matters of mutual interest and concern, including productivity,
- 13 quality of work, safety, and health.
- 14 (vi) Complies with all state and federal laws, rules, and
- 15 regulations.
- 16 (d) The plan is consistent with the renewable energy plan
- 17 requirements and goals of section 28 of the clean and renewable
- 18 energy and energy waste reduction act, 2008 PA 295, MCL 460.1028,
- 19 the clean energy requirements of section 51 of the clean and
- 20 renewable energy and energy waste reduction act, 2008 PA 295, MCL
- 21 460.1051, the energy waste reduction measures in section 77 of the
- 22 clean and renewable energy and energy waste reduction act, 2008 PA
- 23 295, MCL 460.1077, and the energy storage target of section 101 of
- 24 the clean and renewable energy and energy waste reduction act, 2008
- 25 PA 295, MCL 460.1101.
- (e) The plan promotes environmental quality and public health
- 27 and reasonably mitigates adverse effects on human health due to
- 28 power generation, with a priority on mitigating impacts and
- 29 prioritizing benefits to communities disproportionately impacted by

pollution and other environmental harms.

- 2 (f) $\frac{(c)}{(c)}$ The plan meets the requirements of subsection (5).
- **3** (9) If the commission denies a utility's integrated resource
- 4 plan, the utility, within 60 days after the date of the final order
- 5 denying the integrated resource plan, may submit revisions to the
- 6 integrated resource plan to the commission for approval. The
- 7 commission shall commence a new contested case hearing under
- 8 chapter 4 of the administrative procedures act of 1969, 1969 PA
- 9 306, MCL 24.271 to 24.287. 24.288. Not later than 90 days after the
- 10 date that the utility submits the revised integrated resource plan
- 11 to the commission under this subsection, the commission shall issue
- 12 an order approving or denying, with recommendations, the revised
- 13 integrated resource plan if the revisions are not substantial or
- 14 inconsistent with the original integrated resource plan filed under
- 15 this section. If the revisions are substantial or inconsistent with
- 16 the original integrated resource plan, the commission has up to 150
- 17 days to issue an order approving or denying, with recommendations,
- 18 the revised integrated resource plan.
- 19 (10) If the commission denies an electric utility's integrated
- 20 resource plan, the electric utility may proceed with a proposed
- 21 construction, purchase, investment, or power purchase agreement
- 22 contained in the integrated resource plan without the assurances
- 23 granted under this section.
- 24 (11) In approving an integrated resource plan under this
- 25 section, the commission shall specify the costs approved for the
- 26 construction of or significant investment in an electric generation
- 27 or energy storage facility, the purchase of an existing electric
- 28 generation or energy storage facility, the purchase of power under
- 29 the terms of the power purchase or energy storage agreement, or

- 1 other investments or resources used to meet energy and capacity
- 2 needs that are included in the approved integrated resource plan.
- 3 The costs for specifically identified investments, including the
- 4 costs for facilities under subsection (12), included in an approved
- 5 integrated resource plan that are commenced within 3 years after
- 6 the commission's order approving the initial plan, amended plan, or
- 7 plan review are considered reasonable and prudent for cost recovery
- 8 purposes.
- 9 (12) Except as otherwise provided in subsection (13), for a
- 10 new electric generation or energy storage facility approved in an
- 11 integrated resource plan that is to be owned by the electric
- 12 utility and that is commenced within 3 years after the commission's
- 13 order approving the plan, the commission shall finalize the
- 14 approved costs for the electric generation or energy storage
- 15 facility only after the utility has done all of the following and
- 16 filed the results, analysis, and recommendations with the
- 17 commission:
- 18 (a) Implemented a competitive bidding process for all major
- 19 engineering, procurement, and construction contracts associated
- 20 with the construction of the electric generation or energy storage
- 21 facility.
- 22 (b) Implemented a competitive bidding process that allows
- 23 third parties to submit firm and binding bids for the construction
- 24 of an electric generation or energy storage facility on behalf of
- 25 the utility that would meet all of the technical, commercial, and
- 26 other specifications required by the utility for the generation or
- 27 energy storage facility, such that ownership of the electric
- 28 generation or energy storage facility vests with the utility no
- 29 later than the date the electric generation or energy storage

- 1 facility becomes commercially available.
- 2 (c) Demonstrated to the commission that the finalized costs
- 3 for the new electric generation or energy storage facility are not
- 4 significantly higher than the initially approved costs under
- 5 subsection (11). If the finalized costs are found to be
- 6 significantly higher than the initially approved costs, the
- 7 commission shall review and approve the proposed costs if the
- 8 commission determines those costs are reasonable and prudent.
- 9 (13) If the capacity resource under subsection (12) is for the
- 10 construction of an electric generation facility of 225 megawatts or
- 11 more or for the construction of an additional generating unit or
- 12 units totaling 225 megawatts or more at an existing electric
- 13 generation facility, the utility shall submit an application to the
- 14 commission seeking a certificate of necessity under section 6s.
- 15 (14) An electric utility shall annually, or more frequently if
- 16 required by the commission, file reports to the commission
- 17 regarding the status of any projects included in the initial 3-year
- 18 period of an integrated resource plan approved under subsection
- **19** (7).
- 20 (15) For power—If an electric provider whose rates are
- 21 regulated by the commission enters into a purchase agreements power
- 22 agreement for renewable energy resources or a third-party contract
- 23 for energy storage systems or clean energy systems that a utility
- 24 enters into after the effective date of the amendatory act that
- 25 added this section with an entity that is not affiliated with that
- 26 utility, the commission shall consider and may authorize a
- 27 financial incentive for that utility that does not exceed the
- 28 utility's weighted average cost of capital.calculated as the
- 29 product of contract payments in that year multiplied by the

- 1 electric provider's pretax weighted average cost of permanent
- 2 capital comprised of long-term debt obligations and equity of the
- 3 electric provider's total capital structure as determined by the
- 4 commission's final order in the electric provider's most recent
- 5 general rate case. The pretax weighted average cost of permanent
- 6 capital used to calculate the financial incentive must not be fixed
- 7 throughout the entire term of the contract at the pretax weighted
- 8 average cost of capital applicable in the first year and must be
- 9 updated based on the commission's final order in each succeeding
- 10 general rate case for the electric provider. The financial
- 11 incentive applies to each contract described in this subsection
- 12 from the date the contract is executed for the entire term of the
- 13 contract. This subsection applies to any contract entered into
- 14 after June 30, 2024.
- 15 (16) Notwithstanding any other provision of law, an order by
- 16 the commission approving an integrated resource plan may be
- 17 reviewed by the court of appeals upon a filing by a party to the
- 18 commission proceeding within 30 days after the order is issued. All
- 19 appeals of the order shall must be heard and determined as
- 20 expeditiously as possible with lawful precedence over other
- 21 matters. Review on appeal shall be is based solely on the record
- 22 before the commission and briefs to the court and is limited to
- 23 whether the order conforms to the constitution and laws of this
- 24 state and the United States and is within the authority of the
- 25 commission under this act.
- 26 (17) The commission shall include in an electric utility's
- 27 retail rates all reasonable and prudent costs specified under
- 28 subsections (11) and (12) that have been incurred to implement an
- 29 integrated resource plan approved by the commission. The commission

shall not disallow recovery of costs an electric utility incurs in 1 implementing an approved integrated resource plan, if the costs do 2 not exceed the costs approved by the commission under subsections 3 (11) and (12). If the actual costs incurred by the electric utility 4 5 exceed the costs approved by the commission, the electric utility 6 has the burden of proving by a preponderance of the evidence that 7 the costs are reasonable and prudent. The portion of the cost of a 8 plant, facility, power purchase agreement, or other investment in a 9 resource that meets a demonstrated need for capacity that exceeds 10 the cost approved by the commission is presumed to have been 11 incurred due to a lack of prudence. The commission may include any or all of the portion of the cost in excess of the cost approved by 12 the commission if the commission finds by a preponderance of the 13 14 evidence that the costs are reasonable and prudent. The commission 15 shall disallow costs the commission finds have been incurred as the 16 result of fraud, concealment, gross mismanagement, or lack of 17 quality controls amounting to gross mismanagement. The commission 18 shall also require refunds with interest to ratepayers of any of 19 these costs already recovered through the electric utility's rates 20 and charges. If the assumptions underlying an approved integrated 21 resource plan materially change, or if the commission believes it is unlikely that a project or program will become commercially 22 23 operational, an electric utility may request, or the commission on its own motion may initiate, a proceeding to review whether it is 24 25 reasonable and prudent to complete an unfinished project or program 26 included in an approved integrated resource plan. If the commission 27 finds that completion of the project or program is no longer reasonable and prudent, the commission may modify or cancel 28 29 approval of the project or program and unincurred costs in the

- 1 electric utility's integrated resource plan. Except for costs the
- 2 commission finds an electric utility has incurred as the result of
- 3 fraud, concealment, gross mismanagement, or lack of quality
- 4 controls amounting to gross mismanagement, if commission approval
- 5 is modified or canceled, the commission shall not disallow
- 6 reasonable and prudent costs already incurred or committed to by
- 7 contract by an electric utility. Once the commission finds that
- 8 completion of the project or program is no longer reasonable and
- **9** prudent, the commission may limit future cost recovery to those
- 10 costs that could not be reasonably avoided.
- 11 (18) The commission may allow financing interest cost recovery
- 12 in an electric utility's base rates on construction work in
- 13 progress for capital improvements approved under this section prior
- 14 to the assets' being considered used and useful. Regardless of
- 15 whether or not the commission authorizes base rate treatment for
- 16 construction work in progress financing interest expense, an
- 17 electric utility may recognize, accrue, and defer the allowance for
- 18 funds used during construction.
- 19 (19) An electric utility may seek to amend an approved
- 20 integrated resource plan. Except as otherwise provided under this
- 21 subsection, the commission shall consider the amendments under the
- 22 same process and standards that govern the review and approval of a
- 23 revised integrated resource plan under subsection (9). The
- 24 commission may order an electric utility that seeks to amend an
- 25 approved integrated resource plan under this subsection to file a
- 26 plan review under subsection (21).
- 27 (20) An electric utility shall file an application for review
- 28 of its integrated resource plan not later than 5 years after the
- 29 effective date of the most recent commission order approving a

- 1 plan, a plan amendment, or a plan review. The commission shall
- 2 consider a plan review under the same process and standards
- 3 established in this section for review and approval of an
- 4 integrated resource plan. A commission order approving a plan
- 5 review has the same effect as an order approving an integrated
- 6 resource plan.
- 7 (21) The commission may, on its own motion or at the request
- 8 of the electric utility, order an electric utility to file a plan
- 9 review. The department of environmental quality environment, Great
- 10 Lakes, and energy may request the commission to order a plan review
- 11 to address material changes in environmental regulations and
- 12 requirements that occur after the commission's approval of an
- 13 integrated resource plan. An electric utility must file a plan
- 14 review within 270 days after the commission orders the utility to
- 15 file a plan review.
- 16 (22) As used in this section, "long-term firm gas
- 17 transportation" means a binding agreement entered into between the
- 18 electric utility and a natural gas transmission provider for a set
- 19 period of time to provide firm delivery of natural gas to an
- 20 electric generation facility.
- 21 Sec. 6aa. (1) The commission shall annually conduct at least 4
- 22 public meetings, hearings, townhalls, or other opportunities for
- 23 public engagement in areas geographically dispersed throughout this
- 24 state. The commission shall set the time, place, and manner of
- 25 opportunities for public engagement under this subsection to take
- 26 comments from and encourage meaningful participation by low-income
- 27 residential customers, residential customers who experience high
- 28 energy burdens, and individuals and communities likely to be
- 29 impacted by the outcome of commission proceedings. Any public

- 1 meeting, hearing, townhall, or other opportunity for public
- 2 engagement the commission is otherwise required by law to conduct
- 3 may count toward fulfilling this requirement.
- 4 (2) Not later than June 1, 2024, the commission shall open a
- 5 proceeding to consider options to expand opportunities for public
- 6 engagement in its decision-making processes and procedures with
- 7 respect to all of the following:
- 8 (a) The accessibility and transparency of the commission's
- 9 decision-making processes.
- 10 (b) Opportunities for participation in the commission's
- 11 decision-making processes, especially by low-income residential
- 12 customers, residential customers that experience high energy
- 13 burdens, and individuals and communities impacted by commission
- 14 decisions.
- 15 (c) The responsiveness of commission decisions to community
- 16 needs and priorities.
- 17 (3) Not later than June 1, 2024, the commission shall open a
- 18 proceeding to investigate opportunities for improving the process
- 19 by which it reviews applications filed under section 6a.
- 20 Enacting section 1. This amendatory act does not take effect
- 21 unless all of the following bills of the 102nd Legislature are
- 22 enacted into law:
- 23 (a) Senate Bill No. 271.
- 24 (b) Senate Bill No. 273.