## **HOUSE BILL NO. 4534**

May 09, 2023, Introduced by Reps. Stone, Byrnes, Glanville, Brabec, McKinney, Steckloff, Price, Brixie, Scott, Wilson, Dievendorf and Hood and referred to the Committee on Elections.

A bill to amend 1953 PA 232, entitled "Corrections code of 1953,"

by amending sections 34c and 35 (MCL 791.234c and 791.235), section 34c as added by 2012 PA 24 and section 35 as amended by 2019 PA 13.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 34c. (1) The department, by contract or otherwise, shall assist prisoners with reentry into the community, including, but not limited to, doing both all of the following:
- 4 (a) Assisting prisoners in obtaining the identification

- 1 documents described in this section.
- 2 (b) Subject to the department's security needs, reasonably
  3 allowing prisoners to obtain the following identification documents
  4 before those prisoners are released on parole or discharged upon
- 5 completion of their maximum sentences:
- $oldsymbol{6}$  (i) Any of the identification documents that, in combination

with the prisoner identification card issued under section 37(4),

- 8 would satisfy the application requirements for obtaining an
- 9 operator's license or an official state personal identification
- 10 card as established by the secretary of state under section 307 of
- 11 the Michigan vehicle code, 1949 PA 300, MCL 257.307, or section 1
- 12 of 1972 PA 222, MCL 28.291.
- 13 (ii) A social security Social Security card or social security
- 14 Social Security number verification, if possible to obtain.
- 15 (2) A prisoner's refusal to obtain or attempt to obtain the
- 16 documents identified in subsection (1) (b) may be included as part
- 17 of the prisoner's parole eligibility report, as provided in section
- **18** 35 (7) (e).

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- 19 (c) Providing prisoners with the following information
- 20 regarding voter registration and election processes:
- 21 (i) That section 758b of the Michigan election law, 1954 PA
- 22 116, MCL 168.758b, does not prohibit an individual from voting at
- 23 an election once that individual is no longer confined.
- 24 (ii) Specific information on how to register to vote and the
- 25 process of voting by absentee ballot.
- 26 (iii) The regular election dates as provided under section 641
- 27 of the Michigan election law, 1954 PA 116, MCL 168.641.
- 28 (2) (3)—This section applies to all prisoners who are serving
- 29 a sentence under the jurisdiction of the department after the

- 1 effective date of the amendatory act that added this section
- 2 February 23, 2012 who are eligible to obtain an operator's license
- 3 under section 307 of the Michigan vehicle code, 1949 PA 300, MCL
- 4 257.307, or a an official state personal identification card under
- 5 section 1 of 1972 PA 222, MCL 28.291.
- 6 (3) (4) The department shall include in writing to each
- 7 prisoner the information described in section 14(9)(b) of chapter
- 8 XI of the code of criminal procedure, 1927 PA 175, MCL 771.14,
- 9 listing the identification documents referenced in subsection (1).
- 10 For a prisoner who begins serving a sentence under the jurisdiction
- 11 of the department after the effective date of the amendatory act
- 12 that added this section, February 23, 2012, the department shall
- 13 provide that written information during reception center
- 14 processing. For any prisoner who is under the jurisdiction of the
- 15 department on the effective date of the amendatory act that added
- 16 this section, February 23, 2012, the department shall provide that
- 17 written information as follows:
- (a) For a prisoner with less than 1 year remaining before
- 19 parole eligibility, within 90 days after that effective date.
- 20 (b) For any other prisoner, the information shall be given at
- 21 the time the parole eligibility report is prepared.
- 22 (4) (5) The department shall allow the secretary of state to
- 23 have electronic access to prisoner information for the purpose of
- 24 verifying the identity of prisoners who apply for driver licenses
- 25 an operator's license or an official state personal identification
- 26 cards.card.
- 27 (5) (6) The reentry success fund is created within the state
- 28 treasury. The state treasurer may receive money or other assets
- 29 from any source for deposit into the fund. The state treasurer

- 1 shall direct the investment of the fund. The state treasurer shall
- 2 credit to the fund interest and earnings from fund investments.
- 3 Money in the fund at the close of the fiscal year shall must remain
- 4 in the fund and shall must not lapse to the general fund. The
- 5 department of corrections shall expend money from the reentry
- 6 success fund, upon appropriation, only for the expenses of
- 7 performing the activities required by this section.
- 8 Sec. 35. (1) The release of a prisoner on parole must be
- 9 granted solely upon the initiative of the parole board. There is no
- 10 entitlement to parole. The parole board may grant a parole without
- 11 interviewing the prisoner if, after evaluating the prisoner
- 12 according to the parole guidelines, the parole board determines
- 13 that the prisoner has a high probability of being paroled and the
- 14 parole board therefore intends to parole the prisoner. Except as
- 15 provided in subsection (2), a prisoner must not be denied parole
- 16 without an interview before 1 member of the parole board. The
- 17 interview must be conducted at least 1 month before the expiration
- 18 of the prisoner's minimum sentence less applicable good time and
- 19 disciplinary credits for a prisoner eligible for good time and
- 20 disciplinary credits, or at least 1 month before the expiration of
- 21 the prisoner's minimum sentence for a prisoner subject to
- 22 disciplinary time. The parole board shall consider any statement
- 23 made to the parole board by a crime victim under the William Van
- 24 Regenmorter crime victim's rights act, 1985 PA 87, MCL 780.751 to
- 25 780.834, or under any other provision of law. The parole board
- 26 shall not consider any of the following factors in making a parole
- 27 determination:
- 28 (a) A juvenile record that a court has ordered the department
- 29 to expunge.

- 1 (b) Information that is determined by the parole board to be
  2 inaccurate or irrelevant after a challenge and presentation of
  3 relevant evidence by a prisoner who has received a notice of intent
  4 to conduct an interview as provided in subsection (4). This
  5 subdivision applies only to presentence investigation reports
  6 prepared before April 1, 1983.
  - (2) If, after evaluating a prisoner according to the parole guidelines, the parole board determines that the prisoner has a low probability of being paroled and the parole board therefore does not intend to parole the prisoner, the parole board is not required to interview the prisoner before denying parole to the prisoner.
  - (3) The parole board may consider but shall not base a determination to deny parole solely on either of the following:
    - (a) A prisoner's marital history.

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- (b) Prior arrests not resulting in conviction or adjudicationof delinquency.
- (4) If an interview is to be conducted, the prisoner must be 17 sent a notice of intent to conduct an interview not less than 1 18 month before the date of the interview. The notice must state the 19 20 specific issues and concerns that will be discussed at the interview and that may be a basis for a denial of parole. The 21 22 parole board shall not deny parole based on reasons other than 23 those stated in the notice of intent to conduct an interview except 24 for good cause stated to the prisoner at or before the interview 25 and in the written explanation required by subsection (20).
  - (5) Except for good cause, the parole board member conducting the interview shall not have cast a vote for or against the prisoner's release before conducting the current interview. Before the interview, the parole board member who is to conduct the

- interview shall review pertinent information relative to the notice
   of intent to conduct an interview.
- 3 (6) A prisoner may waive the right to an interview by 1 member4 of the parole board. The waiver of the right to be interviewed must
- **5** be in writing and given not more than 30 days after the notice of
- 6 intent to conduct an interview is issued. During the interview held
- 7 under a notice of intent to conduct an interview, the prisoner may
- 8 be represented by an individual of his or her the prisoner's
- 9 choice. The representative shall not be another prisoner or an
- 10 attorney. A prisoner is not entitled to appointed counsel at public
- 11 expense. The prisoner or representative may present relevant
- 12 evidence in support of release.
- 13 (7) At least Not less than 90 days before the expiration of
- 14 the prisoner's minimum sentence less applicable good time and
- 15 disciplinary credits for a prisoner eligible for good time or
- 16 disciplinary credits, or at least 90 days before the expiration of
- 17 the prisoner's minimum sentence for a prisoner subject to
- 18 disciplinary time, or the expiration of a 12-month continuance for
- 19 any prisoner, or at the request of the parole board for a prisoner
- 20 being considered for parole under subsection (10), the appropriate
- 21 institutional staff shall prepare a parole eligibility report. The
- 22 parole eligibility report is considered pertinent information for
- 23 purposes of subsection (5). The report must include all of the
- 24 following:
- 25 (a) A statement of all major misconduct charges of which the
- 26 prisoner was found quilty and the punishment served for the
- 27 misconduct.
- 28 (b) The prisoner's work and educational record while confined.
- 29 (c) The results of any physical, mental, or psychiatric

- 1 examinations of the prisoner that may have been performed.
- 2 (d) Whether the prisoner fully cooperated with this state by
- 3 providing complete financial information as required under section
- 4 3a of the state correctional facility reimbursement act, 1935 PA
- 5 253, MCL 800.403a.
- 6 (e) Whether the prisoner refused to attempt to obtain
- 7 identification documents under section 34c, if applicable.
- 8 (e) (f) For a prisoner subject to disciplinary time, a
- 9 statement of all disciplinary time submitted for the parole board's
- 10 consideration under section 34 of 1893 PA 118, MCL 800.34.
- 11 (f) (g)—The result on any validated risk assessment
- 12 instrument.
- 13 (8) The preparer of the report shall not include a
- 14 recommendation as to release on parole.
- 15 (9) Psychological evaluations performed at the request of the
- 16 parole board to assist it in reaching a decision on the release of
- 17 a prisoner may be performed by the same person who provided the
- 18 prisoner with therapeutic treatment, unless a different person is
- 19 requested by the prisoner or parole board.
- 20 (10) Except for a prisoner who was convicted of any crime that
- 21 is punishable by a term of life imprisonment without parole or of a
- 22 violation of section 520b of the Michigan penal code, 1931 PA 328,
- 23 MCL 750.520b, the parole board may grant a medical parole for a
- 24 prisoner determined to be medically frail. A decision to grant a
- 25 medical parole must be initiated on the recommendation of the
- 26 bureau of health care services. If the bureau of health care
- 27 services believes that the prisoner is medically frail, the bureau
- 28 shall utilize a specialist in the appropriate field of medicine,
- 29 who is not employed by the department, to evaluate the condition of

- 1 the prisoner and to report on that condition to the bureau. The
- 2 parole board, in consultation with the bureau of health care
- 3 services, shall determine whether the prisoner is medically frail.
- 4 If the parole board determines that a prisoner is medically frail
- 5 and is going to be considered for parole under this subsection, the
- 6 parole board shall provide the notice and medical records required
- 7 under section 34(18). Unless the prosecutor of the county from
- 8 which the prisoner was committed files a motion under section
- 9 34(19), the parole board may grant parole to a prisoner who is
- 10 determined to be medically frail. If a motion is filed under
- 11 section 34(19) and the court finds that the prisoner is eligible
- 12 for parole as a result of being medically frail, and if no
- 13 additional appeals are pending, the parole board may grant parole
- 14 to the prisoner under this subsection. The requirements of sections
- 15 33(1)(b), (c), (d), and (f), 33b, and 34(1), (2), (3), (4), (7),
- 16 (13), (14), (15), (16), and (17) do not apply to a parole granted
- 17 under this subsection.
- 18 (11) The following conditions apply to a parole granted under
- **19** subsection (10):
- 20 (a) A prisoner must only be released on parole under
- 21 subsection (10) if he or she the prisoner agrees to all of the
- 22 following:
- 23 (i) His or her The parolee's placement, or, if the parolee is
- 24 unable to consent because of the parolee's physical or mental
- 25 health condition, an individual legally entitled to agree to the
- 26 parolee's placement agrees that the parolee be placed, in a medical
- 27 facility approved by the parole board where medical care and
- 28 treatment can be provided.
- 29 (ii) To the release of his or her the prisoner's medical

- 1 records that are directly relevant to the condition or conditions
- 2 rendering the prisoner medically frail to the prosecutor and
- 3 sentencing or successor judge of the county from which the prisoner
- 4 was committed before the parole board determines whether or not to
- 5 grant the prisoner parole under subsection (10).
- (iii) An independent medical exam if sought by the prosecutor of
- 7 the county from which the prisoner was committed as provided under
- 8 section 34(19). If possible, this independent medical exam must
- 9 occur at a facility of the department. The reasonable costs of this
- 10 independent medical exam must be paid for by the department.
- 11 (b) The parolee shall adhere to the terms of his or her the
- 12 parolee's parole for the length of his or her the parole term.
- (c) The parole must be for a term not less than the time
- 14 necessary to reach the prisoner's earliest release date.
- 15 (d) A parolee who violates the terms of his or her the
- 16 parolee's parole or is determined to no longer meet the definition
- 17 of medically frail may be transferred to a setting more appropriate
- 18 for the medical needs of the parolee or be subject to the parole
- 19 violation process under sections 38, 39, 39a, and 40a as determined
- 20 by the parole board and the department.
- 21 (e) The parolee must only be placed in a medical facility that
- 22 agrees to accept the parolee and that is agreed upon by the parolee
- 23 as described in subdivision (a) (i).
- 24 (12) The parolee or an individual legally entitled to agree to
- 25 the parolee's placement under subsection (11) (a) (i), other than the
- 26 medical facility, shall immediately inform the parole board if any
- 27 of the following occur:
- 28 (a) The parolee is no longer eligible for care at the medical
- 29 facility at which he or she the parolee was placed.

- (b) The parolee must be moved to another location for medical
   care.
- 3 (c) The parolee is no longer at the medical facility approved4 by the parole board.
- (d) The parolee no longer needs the level of care thatresulted in the parolee's placement at the medical facility.
- 7 (13) The parole board shall immediately notify the prosecutor 8 for the county in which the offender was convicted and the 9 sentencing or successor judge if the parolee is no longer eligible 10 for care or no longer needs the level of care for which the 11 prisoner was placed at the medical facility.
- 12 (14) The department shall not retain authority over the
  13 medical treatment plan for a prisoner granted parole under
  14 subsection (10) and a prisoner granted parole under subsection (10)
  15 must have full patient rights at the medical facility where he or
  16 she—the prisoner is placed.
- 17 (15) The department and the parole board shall ensure that the 18 placement and terms and conditions of a parole granted under 19 subsection (10) do not violate any other state or federal 20 regulations.
- (16) A medical facility housing parolees granted parole under
  subsection (10) must be operated in a manner that ensures the
  safety of the residents of the medical facility.
- (17) A parolee granted parole under subsection (10) and placed in a medical facility has the same patient rights and responsibilities as any other individual who is a resident of or has been admitted to the medical facility. The medical facility is not responsible for the enforcement of conditions of parole or the reporting of violations of conditions of parole for any parolee

- 1 placed in the medical facility. The medical facility shall comply
- 2 with state and federal laws and regulations that protect resident
- 3 rights and state and federal laws and regulations for skilled
- 4 nursing facilities, regardless of the conditions of parole imposed
- 5 on a resident parolee.
- **6** (18) The process for a parole determination under subsection
- 7 (10) does not change or affect any of the rights afforded to a
- 8 victim under the William Van Regenmorter crime victim's rights act,
- 9 1985 PA 87, MCL 780.751 to 780.834.
- 10 (19) The department shall file a petition to the appropriate
- 11 court under section 434 of the mental health code, 1974 PA 258, MCL
- 12 330.1434, for any prisoner being paroled or being released after
- 13 serving his or her the prisoner's maximum sentence whom the
- 14 department considers to be a person requiring treatment. The parole
- 15 board shall require mental health treatment as a special condition
- 16 of parole for any parolee whom the department has determined to be
- 17 a person requiring treatment whether or not the petition filed for
- 18 that prisoner is granted by the court. As used in this subsection,
- 19 "person requiring treatment" means that term as defined in section
- 20 401 of the mental health code, 1974 PA 258, MCL 330.1401.
- 21 (20) When the parole board makes a final determination not to
- 22 release a prisoner, the parole board shall provide the prisoner
- 23 with a written explanation of the reason for denial and, if
- 24 appropriate, specific recommendations for corrective action the
- 25 prisoner may take to facilitate release.
- 26 (21) This section does not apply to the placement on parole of
- 27 a person in conjunction with special alternative incarceration
- 28 under section 34a(7).
- 29 (22) As used in this section:

- (a) "Activities of daily living" means basic personal care and
  everyday activities as described in 42 CFR 441.505, including, but
  not limited to, tasks such as eating, toileting, grooming,
  dressing, bathing, and transferring from 1 physical position to
- 5 another, including, but not limited to, moving from a reclining
- 6 position to a sitting or standing position.
- 7 (b) "Medical facility" means a hospital, hospice, nursing
  8 home, or other housing accommodation providing medical treatment
- 9 suitable to the condition or conditions rendering the parolee
- 10 medically frail.
- 11 (c) "Medically frail" describes an individual who is a minimal
- 12 threat to society as a result of  $\frac{\text{his or her}}{\text{the individual's}}$
- 13 medical condition, who has received a risk score of low on a
- 14 validated risk assessment, whose recent conduct in prison indicates
- 15 he or she the individual is unlikely to engage in assaultive
- 16 conduct, and who has 1 or both of the following:
- (i) A permanent or terminal physical disability or serious and
- 18 complex medical condition resulting in the inability to do 1 or
- 19 more of the following without personal assistance:
- 20 (A) Walk.
- **21** (B) Stand.
- 22 (C) Sit.
- (ii) A permanent or terminal disabling mental disorder,
- 24 including dementia, Alzheimer's, or a similar degenerative brain
- 25 disorder that results in the need for nursing home level of care,
- 26 and a significantly impaired ability to perform 2 or more
- 27 activities of daily living.