## **HOUSE BILL NO. 4842**

June 22, 2023, Introduced by Reps. Price, Steckloff, Miller, Dievendorf, Breen, Byrnes and Brenda Carter and referred to the Committee on Insurance and Financial Services.

A bill to amend 1964 PA 183, entitled

"An act creating the state building authority with power to acquire, construct, furnish, equip, own, improve, enlarge, operate, mortgage, and maintain facilities for the use of the state or any of its agencies; to act as a developer or co-owner of facilities as a condominium project for the use of the state or any of its agencies; to authorize the execution of leases pertaining to those facilities by the building authority with the state or any of its agencies; to authorize the payment of true rentals by the state; to provide for the issuance of revenue obligations by the building authority to be paid from the true rentals to be paid by the state and other resources and security provided for and pledged by the building authority; to authorize the creation of funds; to authorize the conveyance of lands by the state or any of its

agencies for the purposes authorized in this act; to authorize the appointment of a trustee for bondholders; to permit remedies for the benefit of parties in interest; to provide for other powers and duties of the authority; and to provide for other matters in relation to the authority and its obligations,"

by amending section 8 (MCL 830.418), as amended by 2012 PA 519.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- Sec. 8. (1) By resolution or 1 or more resolutions of its board, the building authority may provide for the issuance of revenue obligations, which may include including revenue bonds, revenue notes, or other evidences of revenue indebtedness, and refunding revenue bonds or notes, or other refunding evidences of
- 6 indebtedness. , the

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- (2) The obligations for which shall issued under this act are not become a general obligation of this state or a charge against this state. 7 but all All revenue obligations and the interest on the revenue obligations and the call premiums for the revenue obligations shall be are payable solely from true rental, except to the extent paid from the proceeds of sale of revenue obligations and any additional security provided for and pledged, or from other funds as provided in this act. , and each Each revenue obligation shall must have such a statement that contains the provisions of this subsection printed on the face of the revenue obligation. If the resolution of the building authority provides for interest coupons to be attached to a revenue obligation, each interest coupon shall must have a statement printed on the coupon that the coupon is not a general obligation of this state or the building authority but is payable solely from certain revenues as specified in the revenue obligation.
  - (3) Revenue obligations may be issued for the purpose of

paving any of the following purposes:

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- 2 (a) To pay part or all of the costs of the facilities, or for
  3 the purpose of refunding or advance refunding, in whole or in part,
  4 outstanding revenue obligations issued pursuant to this act whether
  5 the obligations to be refunded or advance refunded have matured or
  6 are redeemable or shall mature or become redeemable after being
  7 refunded. The cost of the facilities may include an including all
- 8 of the following costs:
- 9 (i) An allowance for legal, engineering, architectural, and 10 consulting services. ; interest
- 11 (ii) Interest on revenue obligations becoming due before the 12 collection of the first true rental available for the payment of 13 those revenue obligations.  $\frac{1}{3}$
- 14 (iii) A reserve for the payment of principal, interest, and
  15 redemption premiums on the revenue obligations of the authority. +
  16 and other
- 17 (*iv*) Other necessary incidental expenses, including, but not limited to, placement—all of the following expenses:
- 19 (A) Placement fees. ; fees
- 20 (B) Fees or charges for insurance, letters of credit, lines of credit, remarketing agreements, or commitments to purchase obligations issued under this act. ; fees
- 23 (C) Fees or charges associated with an agreement to manage
  24 payment, revenue, or interest rate exposure. ; or any
- (D) Any other fees or charges for any other security providedto assure timely payment of the obligations.
- 27 (b) To refund or advance refund, in whole or in part,
  28 outstanding revenue obligations issued pursuant to this act whether
  29 the obligations to be refunded or advance refunded have matured or

- 1 are redeemable or will mature or become redeemable after being 2 refunded.
- 3 (4) (2) The proceeds of a revenue obligation issue may be used
  4 to pay the cost of facilities that are subject to more than 1 lease
  5 if either subdivision (a) or (b) is true:
- **6** (a) Both of the following are true:

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- (i) The resolution or resolutions authorizing the revenue 7 8 obligations provides provide for the use of a specific allocable 9 portion of the revenue obligation proceeds to pay the estimated 10 cost of each of the facilities, together with the allocable portion of the reserves, discount, interest on the obligations becoming due 11 12 before the first true rental available for payment of the 13 obligations, and obligation issuance expense with respect to each 14 facility.
- 15 (ii) The true rental and other funds of the building authority
  16 and other security as provided in this act available for the
  17 revenue obligations, including other funds as provided in this act,
  18 are sufficient to pay the allocable portion of the revenue
  19 obligation issue for which the true rental and other funds and
  20 security are pledged.
- (b) The obligation is part of an interim financing pool
  described in subsection (20). (27).
  - (5) (3)—Revenue obligations that refund outstanding obligations may include the payment of interest accrued, or to accrue, to the earliest or any subsequent date of redemption, purchase, or maturity of the revenue obligations to be refunded, redemption premium, if any, and any commission, service fee, and other expense necessary to be paid in connection with revenue obligations that refund outstanding obligations. Proceeds of

- 1 refunding revenue obligations may also be used to pay part for all 2 of the following costs:
- (a) Part of the cost of issuance of the refunding revenue 3 obligations. , interest 4
- (b) Interest on the refunding revenue obligations. a 5
- 6 (c) A reserve for the payment of principal, interest, and 7 redemption premiums on the refunding revenue obligations. , and 8 other
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- (d) Other necessary incidental expenses, including, but not 10 limited to, placement all of the following expenses:
- (i) Placement fees. ; fees 11

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- $(\ddot{u})$  Fees or charges for insurance, letters of credit, lines of 12 13 credit, remarketing agreements, or commitments to purchase 14 obligations issued pursuant to this act. ; fees
- 15 (iii) Fees or charges associated with an agreement to manage 16 payment, revenue, or interest rate exposure. ; or any
- 17 (iv) Any other fees or charges for any other security provided to assure timely payment of the obligations. 18
  - (6) The building authority may also provide for the withdrawal of any funds from a reserve created for the payment of principal, interest, and redemption premiums on the refunded obligations and for the deposit of those funds in the reserve for the payment of principal, interest, and redemption premiums on the refunding obligations or may provide for use of that reserve money to pay principal, interest, and redemption premiums on the obligations to be refunded.
- 27 (7) Obligations issued to refund outstanding obligations may 28 be issued in a principal amount greater than, the same as, or less 29 than the principal amount of the obligations to be refunded, and

- 1 subject to the maximum rate of interest provided in subsection  $\frac{(8)}{}$ ,
- 2 (13), may bear interest rates that are higher than, the same as, or
- 3 lower than the interest rates of the obligations to be refunded.
- 4 (8) If obligations are issued to refund outstanding
- 5 obligations of the authority, a lease whose rental has been pledged
- 6 for repayment of the obligations to be refunded shall is not be
- 7 terminated solely by reason of the payment or provision for payment
- 8 of the obligations to be refunded, and the lease and all of the
- 9 rights and obligations under the lease remain in full force and
- 10 effect in accordance with its terms.
- 11 (9) (4) Except as otherwise provided in this section, the
- 12 building authority shall use income or profit derived from the
- 13 investment of money in a fund or account of the building authority,
- 14 including the proceeds of sale of the revenue obligations, only for
- 15 the purpose of paying principal, interest, and redemption premiums
- 16 on the revenue obligations of the building authority, or for any
- 17 purpose for which the proceeds of the revenue obligations may be
- 18 used under this act, as determined by the resolution or resolutions
- 19 of the board authorizing the issuance of revenue obligations.
- 20 (10) (5)—Within limits considered appropriate and established
- 21 by the board, the board may authorize by resolution a member of the
- 22 board or the person appointed by the building authority as its
- 23 chief operating officer or chief staff person, if the authorization
- 24 limits or prescribes the maximum interest rates, minimum price,
- 25 maximum principal amount, and the latest maturity date of the
- 26 obligations, to do any of the following:
- 27 (a) Determine interest rates or methods for determining
- 28 interest rates for, maturities of, principal amounts of,
- 29 denominations of, dates of issuance of, interest payment dates for,

- 1 redemption rights and the terms under which redemption rights may
- 2 be waived, transferred, or sold, prepayment rights with respect to,
- 3 the purchase price of, and the type of funds for settlement of
- 4 obligations.
- 5 (b) Determine which, if any, letter of credit, line of credit,
- 6 standby note or bond purchase agreement, bond insurance, or other
- 7 agreement providing security or liquidity for obligations of the
- 8 building authority, approved by the board, provides a cost savings
- 9 and should be entered into in connection with the issuance of the
- 10 obligations of the building authority.
- 11 (c) Take any other action on behalf of the board within
- 12 limitations established by the board as the board considers
- 13 necessary in connection with the issuance of obligations of the
- 14 building authority.
- 15 (11) (6)—To the extent provided by resolution of the board,
- 16 principal of, and interest and redemption premiums on, revenue
- 17 obligations issued for the purpose of paying all or part of the
- 18 cost of the facilities shall must be secured by and payable only
- 19 from any or all 1 or more of the following sources:
- 20 (a) The true rental derived from the facilities constructed or
- 21 acquired with the proceeds of the revenue obligations.
- 22 (b) The proceeds of revenue obligations.
- 23 (c) The reserve, if any, established for the payment of
- 24 principal of, or interest or redemption premiums on, the
- 25 obligations.
- 26 (d) The proceeds of insurance, a letter of credit, or a line
- 27 of credit acquired as security for the revenue obligations.
- (e) The proceeds of obligations issued to refund the revenue
- 29 obligations.

- (f) The proceeds of the foreclosure or enforcement of a
   mortgage, security interest, or deed of trust on the facilities
   financed by the revenue obligations granted by the authority as
   security for the revenue obligations.
- 5 (g) Other funds of the authority not previously pledged for 6 other obligations of the authority, including funds of the 7 authority derived from rentals and other revenues, investment 8 income or profit, or funds or accounts relating to other 9 facilities, and payments received pursuant to an agreement to 10 manage payment, revenue, or interest rate exposure as provided in 11 subsection (19).(26).
- (h) Investment earnings and profits on any or all of thesources described in subdivisions (a) to (g).
- 14 (12) (7) To the extent provided by resolution of the board,
  15 principal of, and interest and redemption premiums on, refunding
  16 revenue obligations shall must be secured by and payable only from
  17 any or all 1 or more of the following sources:
- (a) The true rental derived from the facilities constructed or acquired with the proceeds of the obligations being refunded.
  - (b) The proceeds of the refunding obligations.

- (c) The reserve, if any, established for the payment of the
  principal of, or interest and redemption premiums on, the refunding
  obligations or the obligations to be refunded.
- (d) The proceeds of insurance, a letter of credit, or a lineof credit acquired as security for the revenue obligations.
- (e) The proceeds of obligations issued to refund the refundingobligations.
- (f) The proceeds of the foreclosure or enforcement of anymortgage, security interest, or deed of trust on the facilities

- financed from the proceeds of the obligations being refunded,granted by the authority as security for the refunding obligations.
- 3 (g) Other funds of the authority not previously pledged for4 other obligations of the authority, including other funds of the
- 5 authority derived from rentals and other revenues, investment
- 6 income or profit, or funds or accounts relating to other
- 7 facilities, and payments received pursuant to an agreement to
- 8 manage payment, revenue, or interest rate exposure as provided in
- 9 subsection  $\frac{(19)}{(26)}$ .
- 10 (h) Investment earnings or profits on any of the sources
  11 described in subdivisions (a) to (g)
- 11 described in subdivisions (a) to (g).
  12 (13) (8) Obligations issued under this act may be either
- 13 serial obligations or term obligations, or any combination of
- 14 serial or term obligations. The obligations shall must mature not
- 15 more than 40 years from their date, and in any event not more than
- 16 1 year from the due date of the last true rental pledged for the
- 17 payment of the obligations. , and The obligations may bear interest
- 18 at fixed or variable interest rates, or may be without stated
- 19 interest, but the net interest rate or rates of interest, taking
- 20 into account any discount on the sale of the obligations, shall
- 21 must not exceed a rate permitted by the revised municipal finance
- 22 act, 2001 PA 34, MCL 141.2101 to 141.2821. The obligations may be
- 23 sold at a discount.
- 24 (14) (9) Except as otherwise provided in this subsection (15),
- 25 in the resolution or resolutions authorizing the issuance of the
- 26 obligations, the board shall determine all of the following:
- 27 (a) The principal amount of the obligations to be issued.  $\tau$
- 29 (b) The registration provisions. , the

- 1 (c) The date of issuance. , the
- 2 (d) The obligation numbers. , the
- 3 (e) The obligation denominations. , the
- 4 (f) The obligation designations. , the
- 5 (g) The obligation maturities. , the
- 6 (h) The interest payment dates. 7 the
- 7 (i) The paying agent or paying agents or the method of
- 8 selection of the agent or agents. , the
- 9 (j) The rights of prior redemption of the obligations, and the
- 10 terms under which redemption rights may be waived, transferred, or
- 11 sold. , the
- 12 (k) The rights of the holders to require prepayment of the
- 13 principal of or interest on the obligations. , the
- 14 (l) The maximum rate of interest. , the
- 15 (m) The method of execution of the obligations, and such other
- 16 provisions respecting the obligations, the rights of the holders of
- 17 the obligations, the security for the obligations, and the
- 18 procedures for disbursement of the obligation proceeds and for the
- 19 investment of the proceeds of obligations and money for the payment
- 20 of obligations.
- 21 (15) Rather than making the determinations required by this
- 22 subsection (14), the board may authorize a person identified in
- 23 subsection (5) (10) to make the determinations and take the actions
- 24 authorized under subsection (5). (10).
- 25 (16) (10)—The board in the resolution or resolutions
- 26 authorizing the issuance of obligations may provide for the
- 27 assignment of the true rental to be paid by the this state under
- 28 the lease or leases to 1 of the paying agents for the obligations
- 29 or to a trustee, as provided in this act, in which case the this

- 1 state shall pay the rental to the paying agent or trustee. For the
- 2 purposes and within the limitations set forth in of this act, the
- 3 board may by resolution covenant to issue or cause to be issued, or
- 4 use its best efforts to issue or cause to be issued, refunding
- 5 revenue obligations to refund obligations issued under this act.
- 6 (17) (11)—The board in the resolution, or resolutions,
- 7 authorizing the obligations may provide for all of the following:
- 8 (a) The terms and conditions upon on which the holders of the
- 9 obligations, or a portion of the obligations, or a trustee for the
- 10 obligations, is entitled to the appointment of a receiver. The
- 11 receiver may enter do all of the following in the same manner and
- 12 to the same extent that the authority is so authorized:
- (i) Enter and take possession of the facility. , may lease
- 14 (ii) Lease and maintain the facility. , may prescribe
- 15 (iii) Prescribe rentals. and collect,
- 16 (iv) Collect, receive, and apply income and revenues thereafter
- 17 arising after the receiver's appointment from the facility. in the
- 18 same manner and to the same extent that the authority is so
- 19 authorized. The resolution or resolutions may provide for the
- 20 (b) The appointment of a trustee for the holders of the
- 21 obligations. —The board may give to—the trustee the appropriate
- 22 rights, duties, remedies, and powers, with or without the execution
- 23 of a deed of trust or mortgage, necessary and appropriate to secure
- 24 the obligations. , and The board may also provide in the resolution
- 25 or resolutions authorizing the obligations that the principal of
- 26 and interest on any obligations issued under this act shall will be
- 27 secured by a mortgage, security interest, or deed of trust covering
- 28 the facility, which mortgage, security interest, or deed of trust
- 29 may contain the covenants, agreements, and remedies as will to

- 1 properly safeguard the obligations as may be provided for in the
- 2 resolution or resolutions authorizing the obligations, including
- ${f 3}$  the right to sell the facility  ${f upon-on}$  foreclosure sale,  ${f if}$  not
- 4 inconsistent with this act.
- 5 (18) (12) All obligations and the interest coupons, if any,
- 6 attached to the obligations are declared to be fully negotiable and
- 7 to have all of the qualities incident to negotiable instruments
- 8 under the uniform commercial code, 1962 PA 174, MCL 440.1101 to
- **9** 440.11102, **440.9994**, subject only to the provisions for
- 10 registration of the obligations that may appear on the obligations.
- 11 The obligations and interest on the obligations are exempt from all
- 12 taxation by this state or any of its political subdivisions.
- 13 (19) (13) The obligations may be sold at private or at public
- 14 sale under the procedures and subject to the conditions prescribed
- 15 by resolution of the board.
- 16 (20) (14)—The building authority may issue additional
- 17 obligations of equal standing with respect to the pledge of the
- 18 true rentals and additional security provided pursuant to this act
- 19 with previously issued obligations of the building authority issued
- 20 to acquire or construct a facility or facilities, or to refund the
- 21 obligations, for the purpose of completing, or making additions,
- 22 improvements, or replacements to, the facility or facilities for
- 23 which the previous obligations of the authority were issued or to
- 24 refund all or part of obligations previously issued for such a the
- 25 facility or facilities, under the terms and conditions provided in
- 26 the resolution or resolutions authorizing the previous issue of
- 27 obligations.
- 28 (21) (15) The authority shall not have obligations outstanding
- 29 at any 1 time for any of its corporate purposes in a principal

- 1 amount totaling more than \$2,700,000.000.00, which limitations
- 2 shall limitation does not include principal appreciation as
- 3 provided in subsection  $\frac{(17)}{(24)}$  or obligations or portions of
- 4 obligations used to pay for any of the following:
- 5 (a) Amounts set aside for payment of interest becoming due6 before the collection of the first true rental available.
- 7 (b) Amounts set aside for a reserve for payment of principal,8 interest, and redemption premiums.
- 9 (c) Costs of issuance of the obligations and the discount, if10 any, on sale.
- 11 (d) The sums expected to be set aside for the purposes provided in this subsection for any obligations authorized by the 12 authority but not sold. The amount set aside or expected to be set 13 14 aside for the purposes provided in this subsection shall must be 15 conclusively determined by a certificate setting forth the amounts 16 executed by the executive director of the building authority. In 17 addition, there shall be excluded from the limitation obligations 18 issued to refund prior obligations are excluded from the limitation if those prior obligations will not be retired within 90 days after 19 20 the date of issuance of the refunding obligations. If an obligation is issued to retire a prior obligation within 90 days after the 21 date of issuance of the refunding obligation, the obligation is 22 23 counted against the limitation when the refunded obligation is 24 retired.
  - (22) (16)—The authority may apply and pledge, if not already pledged, all or any unpledged part of the true rental and other revenues of a facility, ;—income and profit from the investment of money pertaining to a facility, ;—and money in a fund or account of the authority pertaining to a facility to pay the any of the

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- 6 (b) Amounts due under an agreement to manage payment, revenue,
  7 or interest rate exposure regardless of the obligations or
  8 investments to which the agreement relates. ; or to pay part
  - (c) Part or all of the cost of additional facilities to be acquired by the authority for the use of the state.
  - (23) The authority may establish a separate fund into which the rental and other revenues, investment income or profit, or money of such a the fund or account shall will be deposited to be used to pay principal, interest, and redemption premiums on outstanding obligations of the authority or to acquire facilities for the use of this state. The authority shall not acquire a facility unless the acquisition is approved by the state administrative board and in an appropriations act. The authority may pledge any or all of the foregoing true rental and other revenues, investment income or profit, or money in funds or accounts to the payment of revenue obligations of the authority other than those to which they pertain. If the true rental and other revenues, investment income or profit, or the money in funds or accounts to be applied as specified in this subsection pertain to a facility leased to the this state and an institution of higher education pursuant to a lease executed and delivered before January 1, 1983, no an application or pledge thereof of those items may not

(24)  $\frac{(17)}{}$  If the authority issues an obligation that

be made unless approved by the institution of higher education.

- 1 appreciates in principal amount, the amount of principal
- 2 appreciation each year on that obligation, after the date of
- 3 original issuance, shall is not be considered to be principal
- 4 indebtedness for the purposes of the limitation in subsection (15)
- 5 (21) or any other limitation. The appreciation of principal after
- 6 the date of original issue shall be is considered interest and
- 7 shall must be within the interest rate limitations set forth in
- 8 this act.
- **9 (25)** <del>(18)</del> Of the \$2,700,000,000.00 authorized under subsection
- 10  $\frac{(15)}{(21)}$ , (21), the joint capital outlay committee shall determine
- 11 priority. shall be determined by the joint capital outlay
- 12 committee.
- 13 (26) (19) In connection with an obligation issued previously
- 14 or to be issued under this act or an investment made previously or
- 15 to be made, the board may by resolution authorize and approve the
- 16 execution and delivery of an agreement to manage payment, revenue,
- 17 or interest rate exposure. The agreement may include, but is not
- 18 limited to, an interest rate exchange agreement, an agreement
- 19 providing for payment or receipt of money based on levels of or
- 20 changes in interest rates, an agreement to exchange cash flows or
- 21 series of payments, or an agreement providing for or incorporating
- 22 interest rate caps, collars, floors, or locks. Subject to a prior
- 23 pledge or lien created under this act, a payment to be made by the
- 24 building authority under an agreement described in this subsection
- 25 is payable, together with other obligations of the building
- 26 authority, from those sources described in subsections  $\frac{(6)}{(11)}$  and
- 27 (7), (12), all with the parity or priority and upon on the
- 28 conditions set forth in the board's resolution. An agreement
- 29 entered into under this subsection is not a general obligation of

- 1 this state or the building authority, and the agreement does not
- 2 count against the limitation on outstanding obligations contained
- 3 in subsection  $\frac{(15)}{(21)}$ .
- 4 (27) (20) The building authority may authorize by resolution a
- 5 pool of obligations to meet interim financing needs. A pool may be
- 6 issued in 1 or more series, may relate to 1 or more projects, and
- 7 is subject to all of the following:
- $\bf 8$  (a) The board's resolution approving the pool  $\bf shall$   $\bf must$  state
- 9 at least all of the following:
- (i) The name or designation of the pool to distinguish it from
- 11 any other pool issued under this subsection.
- (ii) The latest date by which an obligation issued under the
- 13 pool must mature. , which shall not be later than 5 years after the
- 14 date on which the pool is established. The duration of the pool
- 15 shall be is the time from the date on which the pool is established
- 16 to the latest possible maturity date of obligations issued pursuant
- 17 to the pool, or sooner as provided by resolution.
- 18 (iii) The maximum par amount of obligations that may be
- 19 outstanding at any time during the duration of the pool. The
- 20 resolution may state the maximum par amount of obligations that may
- 21 be issued pursuant to the pool.
- 22 (iv) Other terms of the obligations as provided in subsection
- 23 (8) (13) or the limits within which the chief operating officer,
- 24 chief staff person, or member of the board shall determine those
- 25 terms as provided in subsection (5). (10).
- 26 (v) The security for obligations issued pursuant to the pool.
- (vi) Other provisions, not inconsistent with the terms of this
- 28 act, that the board determines to be necessary or appropriate to
- 29 the pool.

1 (b) Proceeds of obligations issued as part of a pool
2 established under this subsection may be used for any of the
3 purposes for which revenue obligations of the building authority
4 may be used as described in subsection (1). (3). However, an
5 obligation shall must not be issued with respect to a facility

unless all of the following are true:

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- 7 (i) The board approves the financing of the facility pursuant
  8 to the pool, which approval may be made at the same time as or
  9 after the establishment of the pool.
- 10 (ii) The board approves the proposed form of lease for the
  11 facility, which approval may be made prior to, before, at the same
  12 time as, or after the establishment of the pool.
- (iii) The state administrative board, an institution of higher education, if applicable, and the legislature have approved the form of the lease as required by section 7, which approval may be made prior to, before, at the same time as, or after the establishment of the pool.
  - (iv) The aggregate amounts of obligations issued and outstanding with respect to a facility under a pool, together with other obligations that may have been issued and are outstanding with respect to the facility under this act do not exceed the cost of the facility, including allowable interest costs, as approved by the state administrative board, an institution of higher education, if applicable, and the legislature.
- (v) On or before the issuance of obligations the proceeds of which are to finance the acquisition, construction, renovation, or rehabilitation of the facility, the building authority and the this state, and, if applicable, an institution of higher education, enter into the lease or an agreement to construct or acquire the

- 1 facility, which lease or agreement sets forth the terms and
- 2 conditions under which the building authority will finance the
- 3 construction or acquisition of the facility for lease to the this
- 4 state or to the state and any applicable institution of higher
- 5 education.
- 6 (28) (21)—Bonds and notes issued under this act are not
- 7 subject to the revised municipal finance act, 2001 PA 34, MCL
- **8** 141.2101 to 141.2821.
- 9 (29) (22) The issuance of bonds and notes under this act is
- 10 subject to the agency financing reporting act, 2002 PA 470, MCL
- **11** 129.171 to 129.177.