HOUSE BILL NO. 6041

November 07, 2024, Introduced by Rep. Phil Green and referred to the Committee on Economic Development and Small Business.

A bill to amend 1996 PA 381, entitled "Brownfield redevelopment financing act,"

by amending sections 2 and 4 (MCL 125.2652 and 125.2654), section 2 as amended by 2023 PA 90 and section 4 as amended by 2016 PA 471.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 2. As used in this act:
- (a) "Authority" means a brownfield redevelopment authoritycreated under this act.
- 4 (b) "Baseline environmental assessment" means that term as

1 defined in part 201 or 213.

- (c) "Blighted" means property that meets any of the followingcriteria as determined by the governing body:
- 4 (i) Has been declared a public nuisance in accordance with a
 5 local housing, building, plumbing, fire, or other related code or
 6 ordinance.
- (ii) Is an attractive nuisance to children because of physical 8 condition, use, or occupancy.
- 9 (iii) Is a fire hazard or is otherwise dangerous to the safety10 of persons or property.
 - (iv) Has had the utilities, plumbing, heating, or sewerage permanently disconnected, destroyed, removed, or rendered ineffective so that the property is unfit for its intended use.
 - (v) Is previously developed or tax reverted property owned by a municipality or by this state. The sale, lease, or transfer of previously developed or tax reverted property by a municipality or this state after the property's inclusion in a brownfield plan does not result in the loss to the property of the status as blighted property for purposes of this act.
 - (vi) Is property owned by or under the control of a land bank fast track authority, whether or not located within a qualified local governmental unit. Property included within a brownfield plan before the date it meets the requirements of this subdivision to be eligible property is considered to become eligible property as of the date the property is determined to have been or becomes qualified as, or is combined with, other eligible property. The sale, lease, or transfer of the property by a land bank fast track authority after the property's inclusion in a brownfield plan does not result in the loss to the property of the status as blighted

1 property for purposes of this act.

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- (vii) Has substantial buried subsurface demolition debris present so that the property is unfit for its intended use.
- 4 (d) "Board" means the board that supervises and controls an 5 authority under section 5.
- 6 (e) "Brownfield plan" means a plan that meets the requirements7 of sections 13 and 13b and is adopted under section 14.
- 9 which the current taxable value of an eligible property subject to 10 a brownfield plan, including the taxable value or assessed value, 11 as appropriate, of the property for which specific taxes are paid 12 in lieu of property taxes, exceeds the initial taxable value of 13 that eligible property. The state tax commission shall prescribe 14 the method for calculating captured taxable value.
- 15 (g) "Chief executive officer" means the mayor of a city, the
 16 village manager of a village, the township supervisor of a
 17 township, or the county executive of a county or, if the county
 18 does not have an elected county executive, the chairperson of the
 19 county board of commissioners.
 - (h) "Combined brownfield plan" means a brownfield plan that also includes the information necessary to submit the plan to the department, Michigan state housing development authority, or Michigan strategic fund under section 15(20).
 - (i) "Construction period tax capture revenues" means funds equal to the amount of income tax levied and imposed in a calendar year on wages paid to individuals physically present and working within the eligible property for the construction, renovation, or other improvement of eligible property that is an eligible activity within a transformational brownfield plan. As used in this

- 1 subdivision, "wages" means that term as defined in section 3401 of
- 2 the internal revenue code of 1986, 26 USC 3401. To calculate the
- 3 amount of construction period tax capture revenues for a calendar
- 4 year under a transformational brownfield plan, the state treasurer
- 5 shall do all of the following:
- 6 (i) Require the owner or developer of the eligible property to
- 7 report the total taxable wages paid to individuals for the
- 8 construction, renovation, or other improvement of eligible property
- 9 that is an eligible activity within the transformational brownfield
- 10 plan. The wages reported under this subparagraph must exclude any
- 11 wages paid to employees of the owner or developer.
- 12 (ii) Multiply the amount under subparagraph (i) by the effective
- 13 rate as determined by the state treasurer at which the income tax
- 14 is levied on an individual in this state. The state treasurer shall
- 15 estimate the effective rate by taking into account the effect of
- 16 any exemptions, additions, subtractions, and credits allowable
- 17 under part 1 of the income tax act of 1967, 1967 PA 281, MCL 206.1
- 18 to 206.532. The state treasurer may require the owner or developer
- 19 to submit any information necessary for the calculation under this
- 20 subparagraph.
- 21 (iii) The wage information and other information required under
- 22 this subdivision must be provided to the department of treasury by
- 23 the owner or developer in a manner prescribed by the state
- 24 treasurer. The state treasurer may require the owner or developer
- 25 to provide a review or reconciliation of the wages by an
- 26 independent auditing firm.
- 27 (j) "Corrective action" means that term as defined in part 111
- 28 or part 213.
- 29 (k) "Department" means the department of environment, Great

- 1 Lakes, and energy.
- 2 (l) "Department specific activities" means baseline
- 3 environmental assessments, due care activities, response
- 4 activities, and other environmentally related actions that are
- 5 eligible activities and are identified as a part of a brownfield
- 6 plan that are in addition to the minimum due care activities
- 7 required by part 201, including, but not limited to:
- 8 (i) Response activities that are more protective of the public
- 9 health, safety, and welfare and the environment than required by
- 10 section 20107a, 20114, or 21304c of the natural resources and
- 11 environmental protection act, 1994 PA 451, MCL 324.20107a,
- 12 324.20114, and 324.21304c.
- (ii) Removal and closure of underground storage tanks pursuant
- **14** to part 211 or 213.
- 15 (iii) Disposal of solid waste, as defined in part 115 of the
- 16 natural resources and environmental protection act, 1994 PA 451,
- 17 MCL 324.11501 to 324.11587, from the eliqible property, if the
- 18 solid waste was not generated or accumulated by the authority or
- 19 the developer.
- 20 (iv) Dust control related to construction activities.
- 21 (v) Removal and disposal of lake or river sediments exceeding
- 22 part 201 criteria from, at, or related to an economic development
- 23 project if the upland property is either a facility or would become
- 24 a facility as a result of the deposition of dredged spoils.
- 25 (vi) Industrial cleaning.
- 26 (vii) Sheeting and shoring necessary for the removal of
- 27 materials exceeding part 201 criteria at projects requiring a
- 28 permit pursuant to part 301, 303, or 325 of the natural resources
- and environmental protection act, 1994 PA 451, MCL 324.30101 to

- 1 324.30113, 324.30301 to 324.30328, and 324.32501 to 324.32515a.
- 2 (viii) Lead, mold, or asbestos abatement $\frac{1}{2}$ lead, mold, or
- 3 asbestos pose an imminent and significant threat to human health.
- 4 (ix) Environmental insurance.
- 5 (m) "Due care activities" means those response activities
- 6 identified as part of a brownfield plan that are necessary to allow
- 7 the owner or operator of an eligible property in the plan to comply
- 8 with the requirements of section 20107a or 21304c of the natural
- 9 resources and environmental protection act, 1994 PA 451, MCL
- **10** 324.20107a and 324.21304c.
- 11 (n) "Economic opportunity zone" means 1 or more parcels of
- 12 property that meet all of the following:
- 13 (i) That together are 40 or more acres in size.
- 14 (ii) That contain or contained a manufacturing operation or an
- 15 enclosed mall that consists or consisted of 300,000 or more square
- **16** feet.
- (iii) That are located in a municipality that is contiguous to a
- 18 qualified local governmental unit.
- 19 (o) "Eligible activities" or "eligible activity" means 1 or
- 20 more of the following:
- 21 (i) For all eligible properties, eligible activities include
- 22 all of the following:
- 23 (A) Department specific activities.
- 24 (B) Relocation of public buildings or operations for economic
- 25 development purposes.
- 26 (C) Reasonable costs of environmental insurance.
- 27 (D) Reasonable costs incurred to develop and prepare
- 28 brownfield plans, combined brownfield plans, or work plans for the
- 29 eligible property, including legal and consulting fees that are not

- 1 in the ordinary course of acquiring and developing real estate.
- 2 (E) Reasonable costs of brownfield plan and work plan
- 3 implementation, including, but not limited to, tracking and
- 4 reporting of data and plan compliance, including costs to
- 5 implement, monitor, and maintain compliance with the income and
- 6 price monitoring responsibilities associated with housing
- 7 development activities, and the reasonable costs incurred to
- 8 estimate and determine actual costs incurred, whether those costs
- 9 are incurred by a municipality, authority, or private developer.
- 10 (F) Demolition of structures or site improvements that are not
- 11 a response activity, including removal of manufactured debris
- 12 composed of discarded, unused, or unusable manufactured by-products
- 13 left on the site by a previous owner. The removal of the
- 14 manufactured by-products left on the site described in this sub-
- 15 subparagraph is not eligible for interest reimbursement under sub-
- 16 subparagraph (H).
- 17 (G) Lead, asbestos, or mold abatement.
- 18 (H) Except as otherwise provided in sub-subparagraph (F), the
- 19 repayment of principal of and interest on any obligation issued by
- 20 an authority to pay the costs of eligible activities attributable
- 21 to an eligible property.
- (ii) For housing property located in a community that has
- 23 identified a specific housing need and has absorption data or job
- 24 growth data included in the brownfield plan, eligible activities
- 25 include all of the following:
- 26 (A) The activities described in subparagraph (i).
- 27 (B) Housing development activities.
- 28 (C) Infrastructure improvements that are necessary for housing
- 29 property and support housing development activities.

- (D) Site preparation that is not a response activity and that
 supports housing development activities.
- 3 (iii) For eligible properties located in a qualified local
 4 governmental unit, or an economic opportunity zone, or that are a
 5 former mill, eligible activities include all of the following:
 - (A) The activities described in subparagraph (i) .

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- (B) Infrastructure improvements that directly benefit eligibleproperty.
- **9** (C) Site preparation that is not a response activity.
- 10 (iv) For eligible properties that are owned by or under the
 11 control of a land bank fast track authority, or a municipality or
 12 authority, eligible activities include all of the following:
- 13 (A) The eligible activities described in subparagraphs (i), 14 (ii), and (iii).
- 15 (B) Assistance to a land bank fast track authority in clearing
 16 or quieting title to, or selling or otherwise conveying, property
 17 owned by or under the control of a land bank fast track authority
 18 or the acquisition of property by the land bank fast track
 19 authority if the acquisition of the property is for economic
 20 development purposes.
- (C) Assistance to a municipality or authority in clearing or quieting title to, or selling or otherwise conveying, property owned by or under the control of a municipality or authority or the acquisition of property by a qualified local governmental unit or authority if the acquisition of the property is for economic development purposes.
- (v) For eligible activities on eligible property that is
 included in a transformational brownfield plan, any demolition,
 construction, restoration, alteration, renovation, or improvement

- 1 of buildings or site improvements on eligible property, including
- 2 infrastructure improvements that directly benefit eligible
- 3 property.
- $\mathbf{4}$ (vi) For eligible activities on eligible property that is a
- 5 qualified facility that is not located in a qualified local
- 6 governmental unit and that is a facility, functionally obsolete, or
- 7 blighted, the following additional activities:
- $oldsymbol{8}$ (A) The activities described in subparagraph (i).
- 9 (B) Infrastructure improvements that directly benefit eligible10 property.
- 11 (C) Site preparation that is not a response activity.
- 12 (p) "Eligible property" means either of the following:
- 13 (i) Except as otherwise provided in sub-subparagraph (G),
- 14 property for which eligible activities are identified under a
- 15 brownfield plan that was used or is currently used for commercial,
- 16 industrial, public, or residential purposes, including personal
- 17 property located on the property, or former dumps, landfills, and
- 18 other areas filled with nonnative material, to the extent included
- 19 in the brownfield plan, and that meets 1 or more of the following
- 20 conditions listed in sub-subparagraphs (A) to (F):
- 21 (A) Is in a qualified local governmental unit and is a
- 22 facility or a site or property as those terms are defined in part
- 23 213, historic resource, functionally obsolete, or blighted and
- 24 includes parcels that are adjacent or contiguous to that property
- 25 if the development of the adjacent and contiquous parcels is
- 26 estimated to increase the captured taxable value of that property.
- 27 (B) Is not in a qualified local governmental unit and is a
- 28 facility, historic resource, functionally obsolete, blighted, or a
- 29 site or property as those terms are defined in part 213, and

- 1 includes parcels that are adjacent or contiguous to that property
- 2 if the development of the adjacent and contiguous parcels is
- 3 estimated to increase the captured taxable value of that property.
- 4 (C) Is tax reverted property owned by or under the control of a land bank fast track authority.
- 6 (D) Is a transit-oriented development or transit-oriented7 property.
- 8 (E) Is located in a qualified local governmental unit and9 contains a targeted redevelopment area.
- 10 (F) Is undeveloped property that was eligible property in a 11 previously approved brownfield plan abolished under section 14(8).
- 12 (G) Eligible property does not include qualified agricultural
 13 property exempt under section 7ee of the general property tax act,
 14 1893 PA 206, MCL 211.7ee, from the tax levied by a local school
 15 district for school operating purposes to the extent provided under

section 1211 of the revised school code, 1976 PA 451, MCL 380.1211.

(ii) Housing property for which eligible activities are
identified under a brownfield plan, including personal property
located on the property, to the extent included in the brownfield
plan.

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- (q) "Environmental insurance" means liability insurance for
 environmental contamination and cleanup that is not otherwise
 required by state or federal law.
 - (r) "Facility" means that term as defined in part 201.
- 25 (s) "Fiscal year" means the fiscal year of the authority.
- 26 (t) "Former mill" means a former mill that has not been used 27 for industrial purposes for the immediately preceding 2 years, that 28 is not located in a qualified local governmental unit, that is a 29 facility or is a site or a property as those terms are defined in

- 1 part 213, functionally obsolete, or blighted, and that is located
- 2 within 15 miles of a river that is a federal superfund site listed
- 3 under the comprehensive environmental response, compensation, and
- 4 liability act of 1980, 42 USC 9601 to 9675, and that is located in
- 5 a municipality with a population of less than 10,000.
- 6 (u) "Functionally obsolete" means that the property is unable
- 7 to be used to adequately perform the function for which it was
- 8 intended due to a substantial loss in value resulting from factors
- 9 such as overcapacity, changes in technology, deficiencies or
- 10 superadequacies in design, or other similar factors that affect the
- 11 property itself or the property's relationship with other
- 12 surrounding property.
- 13 (v) "Governing body" means the elected body having legislative
- 14 powers of a municipality creating an authority under this act.
- 15 (w) "Historic resource" means that term as defined in section
- 16 90a of the Michigan strategic fund act, 1984 PA 270, MCL 125.2090a.
- 17 (x) "Housing development activities" means 1 or more of the
- 18 following:
- 19 (i) Reimbursement provided to owners of rental housing units
- 20 for qualified rehabilitation.
- (ii) Costs for infrastructure available for public use and
- 22 safety improvements necessary for a housing project.
- 23 (iii) Costs of demolition and renovation of existing buildings
- 24 and site preparation, to the extent necessary to accommodate an
- 25 income qualified purchaser household or income qualified renting
- 26 household.
- 27 (iv) Temporary household relocation costs for an income
- 28 qualified household for a period not to exceed 1 year.
- (v) Acquisition cost for blighted or obsolete rental units, to

- 1 the extent the acquisition would promote rehabilitation or adaptive
- 2 reuse of the blighted or obsolete rental unit to accommodate an
- 3 income qualified purchaser household or income qualified renting
- 4 household.
- vi) Reimbursement provided to a developer to fill a financing
- 6 gap associated with the development of housing units priced for
- 7 income qualified households and to assist with costs related to
- 8 infrastructure improvements and site preparation that are not a
- 9 response activity and that are necessary for new housing
- 10 development for income qualified households on eligible property.
- 11 (y) "Housing property" means 1 or more of the following:
- 12 (i) A property on which 1 or more units of residential housing
- 13 are proposed to be constructed, rehabilitated, or otherwise
- 14 designed to be used as a dwelling.
- (ii) One or more units of residential housing proposed to be
- 16 constructed or rehabilitated and located in a mixed-use project.
- 17 (z) "Income qualified household" means a person, a family, or
- 18 unrelated persons living together, whose annual household income is
- 19 not more than 120% of the area median income. As used in this
- 20 subdivision:
- 21 (i) "Area median income" means the median income for the area
- 22 as determined under section 8 of the United States housing act of
- 23 1937, 42 USC 1437f, adjusted for family size.
- 24 (ii) "Household income" means all income received by all
- 25 individuals who are not less than 24 years of age when the
- 26 household income is determined and who reside in a household while
- 27 members of the household.
- 28 (aa) "Income qualified purchaser household" means a purchaser
- 29 who is, or who is a member of, an income qualified household.

- 1 (bb) "Income qualified renting household" means a renter who2 is, or who is a member of, an income qualified household.
- 3 (cc) "Income tax" means the tax levied and imposed under part 4 1 of the income tax act of 1967, 1967 PA 281, MCL 206.1 to 206.532.
- 5 (dd) "Income tax capture revenues" means, with respect to each6 eligible property subject to a transformational brownfield plan,
- 7 funds equal to the amount for each tax year by which the aggregate
- 8 income tax from individuals residing within the eligible property
- 9 subject to a transformational brownfield plan exceeds the initial
- 10 income tax value. Subject to subparagraph (iii), the state treasurer
- 11 shall calculate annually the income tax capture revenues associated
- 12 with each transformational brownfield plan. In calculating income
- 13 tax capture revenues, the state treasurer shall subtract from the
- 14 aggregate amount of income tax credits under sections 255, 265,
- 15 266, 266a, and chapter 9 of the income tax act of 1967, 1967 PA
- 16 281, MCL 206.255, 206.265, 206.266, 206.266a, and 206.501 to
- 17 206.532. The state treasurer shall require the owner or developer
- 18 of the eligible property to provide to the department of treasury
- 19 all of the following information at the end of each calendar year,
- 20 including the year in which the resolution adding that eligible
- 21 property in the transformational brownfield plan is adopted:
- (i) A list of addresses for all residential units, rental orowner-occupied, within the eligible property.
- (ii) Any other information that may be necessary to calculate
- 25 the income tax capture revenues. The information required under
- 26 this subdivision must be provided in a manner prescribed by the
- 27 state treasurer.
- 28 (iii) Notwithstanding anything to the contrary in this
- 29 subdivision, instead of the reporting and calculation methods

- 1 otherwise provided for, the owner or developer of a
- 2 transformational brownfield project site may elect to utilize a
- 3 safe harbor method of calculating income tax capture revenues.
- 4 Under this safe harbor method, the Michigan strategic fund shall
- 5 establish a safe harbor amount of annual income tax capture
- 6 revenues for each eligible property when the Michigan strategic
- 7 fund approves the transformational brownfield plan, and those
- 8 amounts shall serve as the basis for the transmittal of income tax
- 9 capture revenues to the owner or developer of the transformational
- 10 project site under section 8a(4). The Michigan strategic fund shall
- 11 establish the safe harbor amount for an eligible property by
- 12 imputing a standard annual taxable income for households residing
- 13 within the eligible property or portion of the eligible property.
- 14 The safe harbor is effective only to the extent that the
- 15 residential units within the eligible property or portion of the
- 16 eligible property are actively leased or, in the case of units made
- 17 available for sale, sold in an arms-length transaction. Imputations
- 18 as to standard household taxable income may vary based on location
- 19 and other relevant factors. The Michigan strategic fund may adjust
- 20 the safe harbor amount for an eligible property, or portion of the
- 21 eligible property, after the time of transformational brownfield
- 22 plan approval as required to reflect changes in the
- 23 transformational brownfield plan for the transformational project
- 24 site that may occur after approval of the transformational
- 25 brownfield plan, if those changes do not result in an aggregate
- 26 increase in the level of income tax capture revenues from the
- 27 amount initially established. The owner or developer of the
- 28 transformational project site may elect to utilize the safe harbor
- 29 method of accounting at any time before the first reimbursement of

- 1 income tax capture revenues under the transformational brownfield
- 2 plan. An election to utilize the safe harbor method of accounting,
- 3 once made, cannot be rescinded.
- 4 (ee) "Industrial cleaning" means cleaning or removal of
- 5 contaminants from within a structure necessary to achieve the
- 6 intended use of the property.
- 7 (ff) "Infrastructure improvements" means a street, road,
- 8 sidewalk, parking facility, pedestrian mall, alley, bridge, sewer,
- 9 sewage treatment plant, property designed to reduce, eliminate, or
- 10 prevent the spread of identified soil or groundwater contamination,
- 11 drainage system, waterway, waterline, water storage facility, rail
- 12 line, utility line or pipeline, transit-oriented development,
- 13 transit-oriented property, or other similar or related structure or
- 14 improvement, together with necessary easements for the structure or
- 15 improvement, owned or used by a public agency or functionally
- 16 connected to similar or supporting property owned or used by a
- 17 public agency, or designed and dedicated to use by, for the benefit
- 18 of, or for the protection of the health, welfare, or safety of the
- 19 public generally, whether or not used by a single business entity,
- 20 if any road, street, or bridge is continuously open to public
- 21 access and other property is located in public easements or rights-
- 22 of-way and sized to accommodate reasonably foreseeable development
- 23 of eligible property in adjoining areas. Infrastructure
- 24 improvements also include 1 or more of the following whether
- 25 publicly or privately owned or operated or located on public or
- 26 private property:
- 27 (i) Underground parking.
- 28 (ii) Multilevel parking structures.
- 29 (iii) Urban stormwater management systems.

- 1 (gg) "Initial income tax value" means, with respect to each
 2 eligible property subject to a transformational brownfield plan,
 3 the aggregate amount of income tax less credits under sections 255,
 4 265, 266, 266a, and chapter 9 of the income tax act of 1967, 1967
- **5** PA 281, MCL 206.255, 206.265, 206.266, **206.266a**, and 206.501 to
- 6 206.532, from individuals residing within the eligible property for
- 7 the tax year in which the resolution adding that eligible property
- 8 in the transformational brownfield plan is adopted.

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28 29 eligible property.

- 9 (hh) "Initial sales and use tax value" means, with respect to 10 each eligible property subject to a transformational brownfield 11 plan, the aggregate amount of sales tax and use tax collected from persons located within the eligible property for the tax year in 12 13 which the resolution adding that eligible property in the 14 transformational brownfield plan is adopted. For persons with 15 multiple business locations, the applicable amount of sales tax and 16 use tax for purposes of this act is only the sales tax and use tax 17 collections attributable to the business location within the
 - (ii) "Initial taxable value" means the taxable value of an eligible property identified in and subject to a brownfield plan at the time the resolution adding that eligible property in the brownfield plan is adopted, as shown either by the most recent assessment roll for which equalization has been completed at the time the resolution is adopted or, if provided by the brownfield plan, by the next assessment roll for which equalization will be completed following the date the resolution adding that eligible property in the brownfield plan is adopted. Property exempt from taxation at the time the initial taxable value is determined is included with the initial taxable value of zero. Property for which

- 1 a specific tax is paid in lieu of property tax is not considered
- 2 exempt from taxation. The state tax commission shall prescribe the
- 3 method for calculating the initial taxable value of property for
- 4 which a specific tax was paid in lieu of property tax. The initial
- 5 assessed value may be modified by lowering the initial assessed
- 6 value once during the term of the brownfield plan through an
- 7 amendment as provided in section 14 after the tax increment
- 8 financing plan fails to generate captured taxes for 3 consecutive
- 9 years due to declines in assessed value.
- 10 (jj) "Initial withholding tax value" means, with respect to
- 11 each eligible property subject to a transformational brownfield
- 12 plan, the amount of income tax withheld under chapter 17 of the
- 13 income tax act of 1967, 1967 PA 281, MCL 206.701 to 206.715,
- 14 206.718, from individuals employed within the eligible property for
- 15 the calendar year in which the resolution adding the eligible
- 16 property to the plan is adopted. The initial withholding tax value
- 17 does not include construction period tax capture revenues.
- 18 (kk) "Land bank fast track authority" means an authority
- 19 created under the land bank fast track act, 2003 PA 258, MCL
- 20 124.751 to 124.774.
- 21 (ll) "Local taxes" means all taxes levied other than taxes
- 22 levied for school operating purposes.
- 23 (mm) "Michigan state housing development authority" means the
- 24 Michigan state housing development authority created in section 21
- 25 of the state housing development authority act of 1966, 1966 PA
- **26** 346, MCL 125.1421.
- 27 (nn) "Michigan strategic fund" means the Michigan strategic
- 28 fund created under the Michigan strategic fund act, 1984 PA 270,
- **29** MCL 125.2001 to 125.2094.

- 1 (oo) "Mixed-use" means a real estate project with planned
- 2 integration of some combination of retail, office, residential, or
- 3 hotel uses.
- 4 (pp) "Municipality" means all of the following:
- $\mathbf{5}$ (i) A city.
- 6 (ii) A village.
- 7 (iii) A township in those areas of the township that are outside
- 8 of a village.
- $\mathbf{9}$ (iv) A township in those areas of the township that are in a
- 10 village on the concurrence by resolution of the village in which
- 11 the zone would be located.
- 12 (v) A county.
- (qq) "Owned by or under the control of" means that a land bank
- 14 fast track authority, a municipality, or a qualified local
- 15 governmental unit has 1 or more of the following:
- 16 (i) An ownership interest in the property.
- 17 (ii) A tax lien on the property.
- 18 (iii) A tax deed to the property.
- 19 (iv) A contract with this state or a political subdivision of
- 20 this state to enforce a lien on the property.
- 21 (v) A right to collect delinquent taxes, penalties, or
- 22 interest on the property.
- (vi) The ability to exercise its authority over the property.
- 24 (rr) "Part 111", "part 201", "part 211", or "part 213" means
- 25 that part as described as follows:
- 26 (i) Part 111 of the natural resources and environmental
- 27 protection act, 1994 PA 451, MCL 324.11101 to 324.11153.
- 28 (ii) Part 201 of the natural resources and environmental

- 1 protection act, 1994 PA 451, MCL 324.20101 to 324.20142.
- 2 (iii) Part 211 of the natural resources and environmental
- 3 protection act, 1994 PA 451, MCL 324.21101 to 324.21113.
- 4 (iv) Part 213 of the natural resources and environmental
- **5** protection act, 1994 PA 451, MCL 324.21301a to 324.21334.
- 6 (ss) "Previously developed property" means property that was
- 7 part of an existing developed residential, commercial, or
- 8 industrial zone and contained a structure serviced by utilities, or
- 9 former dumps, landfills, and other areas filled with nonnative
- 10 material.
- 11 (tt) "Qualified facility" means a landfill facility area of 15
- 12 or more contiguous acres that is located in a city and that
- 13 contains, contained, or is adjacent to a landfill, a material
- 14 recycling facility, or an asphalt plant that is no longer in
- 15 operation.
- 16 (uu) "Qualified local governmental unit" means that term as
- 17 defined in the obsolete property rehabilitation act, 2000 PA 146,
- **18** MCL 125.2781 to 125.2797.
- 19 (vv) "Qualified rehabilitation" means rehabilitation of
- 20 existing structures that is necessary to make a housing unit
- 21 suitable for sale to an income qualified purchaser household or
- 22 rent to an income qualified renting household. Qualified
- 23 rehabilitation also includes proposed rehabilitation that will
- 24 bring the structure into conformance with minimum local building
- 25 code standards for occupancy or improve the livability of the units
- 26 while meeting minimum local building code standards. As used in
- 27 this subsection, "existing structures" includes any structure
- 28 designed to be used as a dwelling.
- 29 (ww) "Qualified taxpayer" means that term as defined in

- 1 sections 38d and 38g of former 1975 PA 228, or section 437 of the
- 2 Michigan business tax act, 2007 PA 36, MCL 208.1437, or a recipient
- 3 of a community revitalization incentive as described in section 90a
- 4 of the Michigan strategic fund act, 1984 PA 270, MCL 125.2090a.
- $\mathbf{5}$ (xx) "Release" means that term as defined in part 201 or part
- **6** 213.
- 7 (yy) "Response activity" means either of the following:
- 8 (i) Response activity as that term is defined in part 201.
- 9 (ii) Corrective action.
- 10 (zz) "Sales tax" means the tax levied under the general sales
- 11 tax act, 1933 PA 167, MCL 205.51 to 205.78.
- 12 (aaa) "Sales and use tax capture revenues" means, with respect
- 13 to each eligible property subject to a transformational brownfield
- 14 plan, the amount for each calendar year by which the sales tax and
- 15 use tax collected from persons within the eligible property exceeds
- 16 the initial sales and use tax value. For persons with multiple
- 17 business locations, the applicable amount of sales tax and use tax
- 18 for purposes of this act is only the sales tax and use tax
- 19 collections attributable to the business location within the
- 20 eligible property. To calculate sales and use tax capture revenues
- 21 for a calendar year under a transformational brownfield plan, the
- 22 state treasurer or the Michigan strategic fund shall do all of the
- 23 following:
- (i) The state treasurer shall develop methods and processes
- 25 that are necessary for each applicable person within the eligible
- 26 property to report the amount of sales and use tax from that
- 27 location.
- 28 (ii) The Michigan strategic fund shall include all of the
- 29 following provisions in the development or reimbursement agreement

- 1 for any transformational brownfield plan that utilizes sales and
- 2 use tax capture revenues:
- 3 (A) That the owner or developer of the eligible property shall
- 4 require each applicable person occupying the eligible property to
- 5 comply with the reporting requirements under this section through a
- 6 contract requirement, lease requirement, or other similar means.
- 7 (B) That reimbursement of sales and use tax capture revenues
- 8 is limited to amounts that are reported in accordance with this
- 9 section, and this state has no obligation with respect to sales and
- 10 use tax capture revenues that are not reported or paid.
- 11 (bbb) "Specific taxes" means all of the following:
- 12 (i) A tax levied under any of the following:
- 13 (A) 1974 PA 198, MCL 207.551 to 207.572.
- 14 (B) The commercial redevelopment act, 1978 PA 255, MCL 207.651
- **15** to 207.668.
- 16 (C) The enterprise zone act, 1985 PA 224, MCL 125.2101 to
- **17** 125.2123.
- 18 (D) 1953 PA 189, MCL 211.181 to 211.182.
- 19 (E) The technology park development act, 1984 PA 385, MCL
- 20 207.701 to 207.718.
- 21 (F) The obsolete property rehabilitation act, 2000 PA 146, MCL
- 22 125.2781 to 125.2797.
- 23 (G) The neighborhood enterprise zone act, 1992 PA 147, MCL
- 24 207.771 to 207.786.
- 25 (H) The commercial rehabilitation act, 2005 PA 210, MCL
- 26 207.841 to 207.856.
- 27 (I) The attainable housing facilities act, 2022 PA 236, MCL
- 28 207.901 to 207.916.
- 29 (J) The residential housing facilities act, 2022 PA 237, MCL

1 207.951 to 207.966.

(ii) That portion of the tax levied under the tax reverted clean title act, 2003 PA 260, MCL 211.1021 to 211.1025a, that is not required to be distributed to a land bank fast track authority.

5 (ccc) "State brownfield redevelopment fund" means the state6 brownfield redevelopment fund created in section 8a.

(ddd) "Targeted redevelopment area" means not fewer than 40 and not more than 500 contiguous parcels of real property located in a qualified local governmental unit and designated as a targeted redevelopment area by resolution of the governing body and approved by the Michigan strategic fund. A qualified local governmental unit is limited to designating no more than 2 targeted redevelopment areas for the purposes of this section in a calendar year. The Michigan strategic fund may approve no more than 5 targeted redevelopment areas for the purposes of this section in a calendar year.

(eee) "Tax increment revenues" means the amount of ad valorem property taxes and specific taxes attributable to the application of the levy of all taxing jurisdictions on the captured taxable value of each parcel of eligible property subject to a brownfield plan and personal property located on that property, regardless of whether those taxes began to be levied after the brownfield plan was adopted. Tax increment revenues also include the amount of any payment in lieu of taxes under section 15a(3) of the state housing development authority act of 1966, 1966 PA 346, MCL 125.1415a, paid on an eligible property subject to a brownfield plan, less the amount of property taxes levied on the eligible property subject to the brownfield plan for the year the eligible property became subject to the brownfield plan. Tax increment revenues do not

- 1 include any of the following:
- 2 (i) Ad valorem property taxes specifically levied for the
- 3 payment of principal of and interest on either obligations approved
- 4 by the electors or obligations pledging the unlimited taxing power
- 5 of the local governmental unit, and specific taxes attributable to
- 6 those ad valorem property taxes.
- 7 (ii) For tax increment revenues attributable to eligible
- 8 property, the amount of ad valorem property taxes or specific taxes
- 9 captured by a downtown development authority under part 2 of the
- 10 recodified tax increment financing act, 2018 PA 57, MCL 125.4201 to
- 11 125.4230, tax increment finance authority under part 3 of the
- 12 recodified tax increment financing act, 2018 PA 57, MCL 125.4301 to
- 13 125.4329, corridor improvement authority under part 6 of the
- 14 recodified tax increment financing act, 2018 PA 57, MCL 125.4602 to
- 15 125.4629, or local development finance authority under part 4 of
- 16 the recodified tax increment financing act, 2018 PA 57, MCL
- 17 125.4401 to 125.4420, if those taxes were captured by these other
- 18 authorities on the date that eligible property became subject to a
- 19 brownfield plan under this act, unless these other authorities
- 20 agree to forgo or transfer their taxes in support of the brownfield
- **21** plan.
- 22 (iii) Ad valorem property taxes levied under 1 or more of the
- 23 following or specific taxes attributable to those ad valorem
- 24 property taxes:
- 25 (A) The zoological authorities act, 2008 PA 49, MCL 123.1161
- **26** to 123.1183.
- 27 (B) The art institute authorities act, 2010 PA 296, MCL
- 28 123.1201 to 123.1229.
- 29 (iv) Except as otherwise provided in section 4(6), ad valorem

- 1 property taxes or specific local taxes attributable to those ad
- 2 valorem property taxes levied for a separate millage for a specific
- 3 purpose not described in subparagraphs (i) to (iii) approved by the
- 4 electors. For purposes of this subparagraph, a separate millage for
- 5 a specific purpose does not include a millage approved by the
- 6 electors under section 34d(11) of the general property tax act,
- 7 1893 PA 206, MCL 211.34d.
- 8 (fff) "Taxable value" means the value determined under section
- 9 27a of the general property tax act, 1893 PA 206, MCL 211.27a.
- 10 (ggg) "Taxes levied for school operating purposes" means all
- 11 of the following:
- 12 (i) The taxes levied by a local school district for operating
- 13 purposes.
- 14 (ii) The taxes levied under the state education tax act, 1993
- 15 PA 331, MCL 211.901 to 211.906.
- 16 (iii) That portion of specific taxes attributable to taxes
- 17 described under subparagraphs (i) and (ii).
- 18 (hhh) "Transformational brownfield plan" means a brownfield
- 19 plan that meets the requirements of section 13c and is adopted
- 20 under section 14a and, as designated by resolution of the governing
- 21 body and approved by the Michigan strategic fund, will have a
- 22 transformational impact on local economic development and community
- 23 revitalization based on the extent of brownfield redevelopment and
- 24 growth in population, commercial activity, and employment that will
- 25 result from the plan. To be designated a transformational
- 26 brownfield plan, a transformational brownfield plan under this
- 27 subdivision must be for mixed-use development unless waived by the
- 28 Michigan strategic fund as provided under section 14a(26) and must
- 29 be expected to result in the following levels of capital

- 1 investment:
- 2 (i) In a municipality that is not a county and that has a3 population of not less than 600,000, \$500,000,000.00.
- 4 (ii) In a municipality that is not a county and that has a
 5 population of not less than 150,000 and not more than 599,999,
 6 \$100,000,000.00.
- 7 (iii) In a municipality that is not a county and that has a population of not less than 100,000 and not more than 149,999, \$75,000,000.00.
- 10 (iv) In a municipality that is not a county and that has a 11 population of not less than 50,000 and not more than 99,999, \$50,000,000.00.
- 13 (ν) In a municipality that is not a county and that has a population of not less than 25,000 and not more than 49,999, \$25,000,000.00.
- 16 (vi) In a municipality that is not a county and that has a population of less than 25,000, \$15,000,000.00.
- 18 (iii) "Transit-oriented development" means infrastructure
 19 improvements that are located within 1/2 mile of a transit station
 20 or transit-oriented property that promotes transit ridership or
 21 passenger rail use as determined by the board and approved by the
 22 municipality in which it is located.
- 23 (jjj) "Transit-oriented property" means property that houses a
 24 transit station in a manner that promotes transit ridership or
 25 passenger rail use.
- (kkk) "Use tax" means the tax levied under the use tax act, 1937 PA 94, MCL 205.91 to 205.111, including both the local community stabilization share and the state share as those terms are defined in section 2c of the use tax act, 1937 PA 94, MCL

- **1** 205.92c.
- 2 (Ill) "Withholding tax capture revenues" means, with respect to
- 3 each eligible property subject to a transformational brownfield
- 4 plan, the amount for each calendar year by which the income tax
- 5 withheld under chapter 17 of the income tax act of 1967, 1967 PA
- 6 281, MCL 206.701 to 206.715, **206.718**, from individuals employed
- 7 within the eligible property exceeds the initial withholding tax
- 8 value. Withholding tax capture revenues do not include income tax
- 9 from individuals domiciled within the eligible property or
- 10 construction period tax capture revenues. To calculate withholding
- 11 tax capture revenues for a calendar year under a transformational
- 12 brownfield plan, the state treasurer or the Michigan strategic fund
- 13 shall do all of the following:
- (i) The state treasurer shall require the owner or developer of
- 15 the eligible property to provide the department of treasury with
- 16 notice not more than 10 days from the date an employer commences or
- 17 terminates occupancy within the eligible property. As used in this
- 18 subdivision, "employer" means that term as defined in section 8 of
- 19 the income tax act of 1967, 1967 PA 281, MCL 206.8.
- 20 (ii) The state treasurer shall develop methods and processes
- 21 that are necessary for each employer occupying the eligible
- 22 property to report the amount of withholding under chapter 17 of
- 23 the income tax act of 1967, 1967 PA 281, MCL 206.701 to $\frac{206.715}{7}$
- 24 206.718, from individuals employed within the eligible property.
- 25 (iii) The Michigan strategic fund shall include the following
- 26 provisions in the development or reimbursement agreement for any
- 27 transformational brownfield plan that utilizes withholding tax
- 28 capture revenues:
- 29 (A) That the owner or developer of the eligible property shall

- 1 require each employer occupying the eligible property to comply
 2 with the reporting requirements under this section through a
- 3 contract requirement, lease requirement, or other similar means.
- contract requirement, reast requirement, or other similar means.
- 4 (B) That reimbursement of withholding tax capture revenues is

limited to amounts that are reported in accordance with chapter 17

- **6** of the income tax act of 1967, 1967 PA 281, MCL 206.701 to $\frac{206.715}{7}$
- 7 206.718, and this state has no obligation with respect to
- 8 withholding tax capture revenues that are not reported or paid.
- 9 (iv) Notwithstanding anything to the contrary in this
- 10 subdivision, instead of the reporting and calculation methods
- 11 otherwise provided for, the owner or developer of a

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- 12 transformational project site may elect to utilize a safe harbor
- 13 method of calculating withholding tax capture revenues. Under this
- 14 safe harbor method, the Michigan strategic fund shall establish a
- 15 safe harbor amount of annual withholding tax capture revenues for
- 16 each eligible property when the Michigan strategic fund approves
- 17 the transformational brownfield plan, and those amounts shall serve
- 18 as the basis for the transmittal of withholding tax capture
- 19 revenues to the owner or developer of the transformational project
- 20 site under section 8a(4). The Michigan strategic fund shall
- 21 establish the safe harbor amount for an eliqible property by
- 22 imputing a standard level of employee occupancy that corresponds to
- 23 the size and use of the eligible property or portion of the
- 24 eliqible property and a safe harbor average annual taxable wage for
- 25 the individuals employed within the eligible property or portion of
- 26 the eliqible property. The safe harbor is effective only to the
- 27 extent the eligible property or portion of the eligible property is
- 28 actively occupied, as evidenced by the existence of a binding lease
- 29 agreement or similar instrument. Imputations as to occupancy and

- 1 wages may vary between projects based on location, the type and use
- 2 of the eligible property, and other relevant factors. The Michigan
- 3 strategic fund may adjust the safe harbor amount for an eligible
- 4 property, or portion of the eligible property, after the time of
- 5 plan approval as required to reflect changes in the
- 6 transformational brownfield plan for the transformational project
- 7 site that may occur after approval of the transformational
- 8 brownfield plan, if those changes do not result in an aggregate
- 9 increase in the level of withholding tax capture revenues from the
- 10 amount initially established. The owner or developer of the
- 11 transformational project site may elect to utilize the safe harbor
- 12 method of accounting at any time before the first reimbursement of
- 13 withholding tax capture revenues under the plan. An election to
- 14 utilize the safe harbor method of accounting, once made, cannot be
- 15 rescinded.
- 16 (mmm) "Work plan" means a plan that describes each individual
- 17 activity to be conducted to complete eligible activities and the
- 18 associated costs of each individual activity.
- 19 (nnn) "Zone" means, for an authority established before June
- 20 6, 2000, a brownfield redevelopment zone designated under this act.
- Sec. 4. (1) A governing body may declare by resolution adopted
- 22 by a majority of its members elected and serving its intention to
- 23 create and provide for the operation of an authority.
- 24 (2) In the resolution of intent, the governing body shall set
- 25 a date for holding a public hearing on the adoption of a proposed
- 26 resolution creating the authority. The notice of the public hearing
- 27 shall must state the date, time, and place of the hearing. At that
- 28 hearing, a citizen, taxpayer, official from a taxing jurisdiction
- 29 whose millage may be subject to capture under a brownfield plan, or

- property owner of the municipality has the right to be heard in
 regard to the establishment of the authority.
- 3 (3) Not more later than 30 days after the public hearing, if
 4 the governing body intends to proceed with the establishment of the

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- 5 authority, the governing body shall adopt, by majority vote of its
- 6 members elected and serving, a resolution establishing the
- 7 authority. The adoption of the resolution is subject to all
- 8 applicable statutory or charter provisions with respect to the
- 9 approval or disapproval by the chief executive or other officer of
- 10 the municipality and the adoption of a resolution over his or her
- 11 that officer's veto. This resolution shall must be filed with the
- 12 secretary of state promptly after its adoption.
- 13 (4) The proceedings establishing an authority shall be are
- 14 presumptively valid unless contested in a court of competent
- 15 jurisdiction within not later than 60 days after the filing of the
- 16 resolution with the secretary of state.
- 17 (5) The exercise by an authority of the powers conferred by
- 18 this act shall be considered to be is an essential governmental
- 19 function and benefit to, and a legitimate public purpose of, the
- 20 this state, the authority, and the municipality or units.
- 21 (6) An authority created before the effective date of the
- 22 amendatory act that added this subsection may capture taxes
- 23 described in section 2 (eee) (iv) if both of the following
- 24 requirements are met:
- 25 (a) The taxes were levied before the effective date of the
- 26 amendatory act that added this subdivision.
- 27 (b) The authority has obligations that are unpaid.