HOUSE BILL NO. 6077

November 12, 2024, Introduced by Rep. Xiong and referred to the Committee on Regulatory Reform.

A bill to regulate the collection, processing, and selling of reproductive health data; to regulate the disclosure of reproductive health data; to require individual consent to collect, process, and sell reproductive health data; to prohibit the use of geofences around facilities that provide reproductive health services; to provide remedies and prescribe civil sanctions; and to provide for the powers and duties of certain state governmental officers and entities.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 1. This act may be cited as the "reproductive health data

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- privacy act".
- 2 Sec. 3. As used in this act:
- 3 (a) "Collect" means to buy, rent, gather, obtain, receive, or
- 4 access any reproductive health data about an individual in any
- 5 manner, including, but not limited to, by receiving data from the
- 6 individual, actively or passively, or by observing or tracking the
- 7 individual's online activity.
- 8 (b) "Consent" means a clear affirmative act that signifies an
- 9 individual's freely given, specific, informed, opt-in, voluntary,
- 10 and unambiguous agreement and is provided in response to a specific
- 11 request from a covered entity or a service provider. Consent may be
- 12 obtained by electronic means. Consent may not be obtained by any of
- 13 the following:
- 14 (i) A general or broad terms-of-use agreement or a similar
- 15 document that contains descriptions of reproductive health data
- 16 processing along with other unrelated information.
- (ii) An individual hovering over, muting, pausing, or closing a
- 18 given piece of consent.
- 19 (iii) Through the use of a deceptive design.
- 20 (c) "Covered entity" means a public, private, operated for
- 21 profit, or not operated for profit business or organization that
- 22 provides reproductive health care, placement, or services and
- 23 collects reproductive health data from an individual. Covered
- 24 entity includes a business or organization that licenses or
- 25 certifies other persons to provide reproductive health care,
- 26 placement, or services.
- 27 (d) "Deceptive design" means an interface design or choice
- 28 architecture to obtain required consent that has been designed or
- 29 manipulated with the substantial effect of subverting or impairing

- 1 user autonomy, decision making, or choice, or unfairly,
- 2 fraudulently, or deceptively manipulating or coercing an individual
- 3 into providing consent.
- 4 (e) "Geofence" means technology that uses global positioning
- 5 coordinates, cell tower connectivity, cellular data, radio
- 6 frequency identification, Wi-Fi data, or any other form of spatial
- 7 or location detection to establish a virtual boundary around a
- 8 specific physical location, or to locate an individual within a
- 9 virtual boundary, where the virtual boundary is not more than 1,850
- 10 feet from the perimeter of the physical location.
- 11 (f) "Person" means an individual or a partnership,
- 12 corporation, limited liability company, association, governmental
- 13 entity, or other legal entity.
- 14 (g) "Process" means any use of data provided under this act.
- 15 (h) "Reproductive health data" means information that is
- 16 linked or reasonably linkable to an individual and that identifies
- 17 the individual's past, present, or future reproductive health
- 18 status. Reproductive health data does not include information that
- 19 is used to engage in public or peer-reviewed scientific,
- 20 historical, or statistical research in the public interest,
- 21 including information described under 1967 PA 270, MCL 331.531 to
- 22 331.534, that adheres to all other applicable ethics and privacy
- 23 laws and is approved, monitored, or governed by an institutional
- 24 review board, human subjects research ethics board, or a similar
- 25 independent oversight entity that determines that the covered
- 26 entity has implemented reasonable safeguards to reduce privacy
- 27 risks associated with research, including risks associated with
- 28 reidentification.
- 29 (i) "Reproductive health services" means health care services

- 1 or products that support or relate to an individual's reproductive
- 2 system, pregnancy status, or sexual well-being, including, but not
- 3 limited to, any of the following:
- $\mathbf{4}$ (i) Individual health conditions, status, diseases, or
- 5 diagnoses.
- 6 (ii) Social, psychological, behavioral, and medical
- 7 interventions.
- 8 (iii) Health-related surgeries or procedures, including, but not
- 9 limited to, abortions.
- 10 (iv) Bodily functions, vital signs, symptoms, or measurements
- 11 of the information described in this subdivision.
- 12 (v) Diagnoses or diagnostic testing, treatment, or medication.
- 13 (vi) Medical or nonmedical services related to and provided in
- 14 conjunction with an abortion, including, but not limited to,
- 15 associated diagnostics, counseling, supplies, and follow-up
- 16 services.
- 17 (j) "Reproductive health status" includes, but is not limited
- 18 to, all of the following as it relates to an individual's
- 19 reproductive health, menstrual cycle, fertility, pregnancy,
- 20 pregnancy outcome, plans to conceive, or type of sexual activity:
- 21 (i) Individual health conditions, treatment, diseases, or
- 22 diagnoses.
- 23 (ii) Social, psychological, behavioral, and medical
- 24 interventions.
- 25 (iii) Health-related surgeries or procedures.
- 26 (iv) Use or purchase of medications.
- (v) Bodily functions, vital signs, symptoms, or measurements
- 28 of the information described in this subdivision.

- 1 (vi) Diagnoses or diagnostic testing, treatment, or medication.
- 2 (vii) Data concerning medical or nonmedical services related to
- 3 and provided in conjunction with an abortion, including, but not
- 4 limited to, associated diagnostics, counseling, supplies, and
- 5 follow-up services.
- 6 (viii) Biometric data. As used in this subparagraph, "biometric
- 7 data" means data generated by automatic measurements of an
- 8 individual's biological characteristics, including, but not limited
- 9 to, a fingerprint, a voiceprint, an eye retina, an iris, or any
- 10 other biological pattern or characteristic used to identify a
- 11 specific individual. Biometric data does not include any of the
- 12 following:
- 13 (A) A physical or digital photograph.
- 14 (B) A video or audio recording.
- 15 (C) Any data generated from a physical or digital photograph
- or a video or audio recording, unless the data is generated to
- 17 identify a specific individual.
- 18 (ix) Genetic data.
- 19 (x) Precise location information that could reasonably
- 20 indicate an individual's attempt to acquire or receive reproductive
- 21 health services or supplies.
- 22 (xi) Data that identifies an individual seeking reproductive
- 23 health services or supplies.
- 24 (xii) Any information that a covered entity, or a covered
- 25 entity's respective service provider, processes to associate or
- 26 identify an individual with the data described in subparagraphs (i)
- 27 to (x) that is derived or extrapolated from nonhealth information,
- 28 such as proxy, derivative, inferred, or emergent data, by any
- 29 means, including algorithms and machine learning.

- 1 (k) "Sell" or "sale" means the exchange of reproductive health
- 2 data for monetary or other valuable consideration, including the
- 3 rent, trade, gift, or lease of data for valuable consideration or
- 4 the expectation of valuable consideration. Sell or sale does not
- 5 include the exchange of reproductive health data for monetary or
- 6 other valuable consideration to a third party as an asset that is
- 7 part of a merger, acquisition, bankruptcy, or other transaction in
- 8 which the third party assumes control of all or part of the covered
- 9 entity's assets that complies with the requirements and obligations
- 10 in this act.
- 11 (1) "Service provider" means a person that collects, processes,
- 12 retains, transfers, or sells reproductive health data on behalf of,
- 13 and at the direction of, a covered entity.
- 14 (m) "Third party" means a person that is not party to a
- 15 transaction or party's representative for the purposes specified
- 16 under this act.
- Sec. 5. (1) A covered entity or service provider shall not
- 18 collect or process reproductive health data unless the covered
- 19 entity or service provider does all of the following:
- 20 (a) Provides the individual whose reproductive health data is
- 21 being collected with a copy of the covered entity or service
- 22 provider's privacy policy.
- 23 (b) Obtains clear consent from the individual to whom the
- 24 reproductive health data pertains, or the individual's authorized
- 25 representative.
- 26 (c) Collects or processes the reproductive health data only
- 27 for 1 or more purposes described under subsection (2).
- 28 (2) A covered entity or service provider may collect or
- 29 process reproductive health data only for the following purposes:

- 1 (a) To provide a product, service, or service feature to the 2 individual to whom the reproductive health data pertains when that 3 individual requested the product, service, or service feature by 4 subscribing to, creating an account with, or otherwise contracting 5 with the covered entity or service provider.
- 6 (b) To initiate, manage, execute, or complete a financial or commercial transaction or to fulfill an order for a specific 8 product or service requested by an individual to whom the 9 reproductive health data pertains, including, but not limited to, 10 associated routine administrative, operational, and account 11 servicing activity such as billing, shipping, storage, and 12 accounting.
- (c) To comply with an obligation under a law of this state or federal law.
- 15 (d) To protect public safety or public health.

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- 16 (3) A covered entity or service provider that collects or
 17 processes reproductive health data shall not do any of the
 18 following:
- (a) Collect more precise reproductive health data than isnecessary to perform a purpose described in subsection (2).
 - (b) Retain reproductive health data for longer than is necessary to perform a purpose described in subsection (2).
- (c) Derive or infer from reproductive health data any
 information that is not necessary to perform a purpose described in
 subsection (2).
- 26 (d) Disclose, cause to disclose, assist with the disclosure
 27 of, or facilitate the disclosure of an individual's reproductive
 28 health data to a third party, unless the disclosure is either of
 29 the following:

- ${f 1}$ (i) Necessary to perform a purpose described under subsection ${f 2}$ (2).
- 3 (ii) Performed with valid consent obtained from the individual 4 to whom the reproductive health data pertains.
- 5 (4) A covered entity or service provider that collects or6 processes reproductive health data shall provide a clear and
- 7 conspicuous link on the covered entity or service provider's
- 8 internet homepage that enables an individual, or a person
- 9 authorized by the individual, to request access to and deletion of
- 10 the individual's reproductive health data.
- 11 (5) This section does not apply to a covered entity or a
- 12 business associate regarding protected health information under the
- 13 health insurance portability and accountability act of 1996, Public
- 14 Law 104-191, and the regulations promulgated under that act, 45 CFR
- **15** parts 160 and 164.
- 16 (6) As used in this section, "business associate" means that
- 17 term as defined in 45 CFR 160.103.
- 18 Sec. 7. A covered entity or service provider shall not
- 19 disclose an individual's reproductive health data to a federal,
- 20 state, or local governmental agency or official unless 1 or more of
- 21 the following applies:
- 22 (a) The governmental agency or official serves the covered
- 23 entity or service provider with a valid warrant or establishes the
- 24 existence of exigent circumstances that make it impracticable to
- 25 obtain a warrant.
- 26 (b) Disclosure is mandated under the laws of this state or
- 27 federal law.
- 28 (c) Disclosure is requested by the individual to whom the
- 29 reproductive health data pertains.

- Sec. 9. (1) Beginning on June 30, 2025, a covered entity or service provider shall not sell or offer to sell reproductive

 health data unless the covered entity or service provider obtains

 valid consent in accordance with subsection (4) from the individual
- ${f 5}$ to whom the reproductive health data pertains before selling or
- 6 offering to sell the reproductive health data.

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- 7 (2) A covered entity or service provider shall not sell or
 8 offer to sell reproductive health data in a manner that is
 9 inconsistent with valid consent obtained under this section.
- 10 (3) Valid consent under this section is separate and distinct11 from consent obtained under section 5.
- 12 (4) To be valid, consent under this section must be in13 writing, in plain language, and contain all of the following:
- 14 (a) The specific reproductive health data concerning the15 individual that the covered entity or service provider intends to16 sell.
- 17 (b) The name and contact information of the covered entity or
 18 service provider collecting and selling the reproductive health
 19 data described in subdivision (a).
- (c) The name and contact information of the person purchasingthe reproductive health data described in subdivision (a).
 - (d) A description of the purpose for the sale, including how the reproductive health data will be gathered by the covered entity or service provider and how the reproductive health data will be used by the person purchasing the reproductive health data.
- (e) A statement that the provision of goods and services isnot conditioned on the individual signing the consent.
- (f) A statement that the individual has a right to revoke the individual's consent at any time, and a description of how to

- 1 submit a revocation of the consent.
- 2 (g) A statement that the reproductive health data sold in
- 3 accordance with valid consent may be subject to redisclosure by the
- 4 person purchasing the reproductive health data and may no longer be
- 5 protected under this section.
- **6** (h) The signature of the individual providing consent and the
- 7 date on which the consent was signed by the individual.
- 8 (i) An expiration date for the consent, which must expire
- 9 within 1 year after the individual's signature.
- 10 (5) Consent is not valid if it has any of the following
- 11 defects:
- 12 (a) The expiration date has passed.
- 13 (b) The consent does not contain all of the information
- 14 required under subsection (4).
- 15 (c) The consent has been revoked by the individual.
- 16 (d) The consent has been combined with other documents to
- 17 create a compound authorization.
- 18 (e) The provision of goods or services is conditioned on the
- 19 individual signing the consent document.
- 20 (6) A copy of the valid consent must be provided to the
- 21 individual by the covered entity or service provider selling or
- 22 offering to sell the reproductive health data.
- 23 (7) The covered entity or service provider selling or offering
- 24 to sell the reproductive health data and the purchaser of the
- 25 reproductive health data shall retain a copy of the valid consent
- 26 for not less than 6 years after the date that the consent is signed
- 27 by the individual or the date when the consent was last in effect,
- 28 whichever is later.
- 29 (8) A covered entity or service provider that sells

- 1 reproductive health data shall provide a clear and conspicuous link
- 2 on the covered entity or service provider's internet homepage that
- 3 enables an individual, or a person authorized by the individual, to
- 4 revoke the individual's consent to sell reproductive health data at
- 5 any time.
- **6** (9) A covered entity or service provider selling an
- 7 individual's reproductive health data and the purchaser of the
- 8 reproductive health data shall enter into a written agreement
- 9 governing the purchaser's processing of the individual's
- 10 reproductive health data. The written agreement must do all of the
- 11 following:
- 12 (a) Legally bind the purchaser and the covered entity or
- 13 service provider selling the reproductive health data.
- 14 (b) Clearly set forth the nature and purpose of the sale, the
- 15 type of reproductive health data subject to the sale, the duration
- 16 of processing, and the rights and obligations of both parties.
- 17 (c) Require the purchaser to adhere to the instructions of the
- 18 covered entity or service provider.
- 19 (d) Set out the extent to which the purchaser may process the
- 20 reproductive health data.
- 21 (e) Require the purchaser to process the reproductive health
- 22 data that the purchaser receives from the covered entity or service
- 23 provider only to the extent provided for under subdivision (d).
- 24 (f) Require the purchaser to delete or return all reproductive
- 25 health data to the covered entity or service provider at the end of
- 26 the provision of services or on revocation of consent by the
- 27 individual, unless retention of the reproductive health data is
- 28 required by law.
- Sec. 11. A covered entity or service provider shall not

- 1 implement a geofence around an entity that provides in-person
- 2 reproductive health services if the geofence is used to do any of
- 3 the following:
- 4 (a) Identify or track individuals seeking reproductive health
- 5 services.
- **6** (b) Collect reproductive health data from individuals.
- 7 (c) Send notifications, messages, or advertisements to
- 8 individuals related to the individual's reproductive health data or
- 9 reproductive health services.
- 10 Sec. 13. (1) The attorney general may bring an action to
- 11 enjoin any person from violating this act. Upon proper showing, a
- 12 court may grant a permanent or temporary injunction, restraining
- 13 order, writ of mandamus, or any other order or judgment necessary
- 14 to enjoin a person from violating this act. For any action in which
- 15 the attorney general prevails, the attorney general may recover the
- 16 costs of the action, including reasonable attorney fees.
- 17 (2) An individual who suffers a loss as a result of a
- 18 violation of this act may bring a civil action against the person
- 19 that committed the violation to recover any of the following:
- 20 (a) Damages in an amount of not less than \$100.00 and not more
- 21 than \$750.00 per incident or actual damages, whichever is greater.
- 22 (b) Injunctive or declaratory relief.
- (c) Any other appropriate relief.
- 24 (3) The court may consider any relevant circumstances in
- 25 determining the amount of damages, including, but not limited to,
- 26 all of the following:
- 27 (a) The nature and seriousness of the misconduct.
- 28 (b) The number of violations.
- 29 (c) The persistence of the misconduct.

- 1 (d) The length of time over which the misconduct occurred.
- 2 (e) The willfulness of the defendant's misconduct.
- 3 (f) The defendant's assets, liabilities, and net worth.
- 4 (4) This act does not serve as a basis for a private right of
 5 action under any other law. This subsection does not deprive or
 6 relieve a person from any rights, duties, or obligations imposed
- 7 under other laws of this state or federal law.
- 8 Sec. 15. The attorney general shall promulgate rules to
- 9 implement this act under the administrative procedures act of 1969,
- 10 1969 PA 306, MCL 24.201 to 24.328.