## **HOUSE BILL NO. 6269**

December 10, 2024, Introduced by Reps. Morgan and McFall and referred to the Committee on Transportation, Mobility and Infrastructure.

A bill to amend 1951 PA 51, entitled

"An act to provide for the classification of all public roads, streets, and highways in this state, and for the revision of that classification and for additions to and deletions from each classification; to set up and establish the Michigan transportation fund; to provide for the deposits in the Michigan transportation fund of specific taxes on motor vehicles and motor vehicle fuels; to provide for the allocation of funds from the Michigan transportation fund and the use and administration of the fund for transportation purposes; to promote safe and efficient travel for motor vehicle drivers, bicyclists, pedestrians, and other legal users of roads, streets, and highways; to set up and establish the truck safety fund; to provide for the allocation of funds from the truck safety fund and administration of the fund for truck safety

purposes; to set up and establish the Michigan truck safety commission; to establish certain standards for road contracts for certain businesses; to provide for the continuing review of transportation needs within the state; to authorize the state transportation commission, counties, cities, and villages to borrow money, issue bonds, and make pledges of funds for transportation purposes; to authorize counties to advance funds for the payment of deficiencies necessary for the payment of bonds issued under this act; to provide for the limitations, payment, retirement, and security of the bonds and pledges; to provide for appropriations and tax levies by counties and townships for county roads; to authorize contributions by townships for county roads; to provide for the establishment and administration of the state trunk line fund, local bridge fund, comprehensive transportation fund, and certain other funds; to provide for the deposits in the state trunk line fund, critical bridge fund, comprehensive transportation fund, and certain other funds of money raised by specific taxes and fees; to provide for definitions of public transportation functions and criteria; to define the purposes for which Michigan transportation funds may be allocated; to provide for Michigan transportation fund grants; to provide for review and approval of transportation programs; to provide for submission of annual legislative requests and reports; to provide for the establishment and functions of certain advisory entities; to provide for conditions for grants; to provide for the issuance of bonds and notes for transportation purposes; to provide for the powers and duties of certain state and local agencies and officials; to provide for the making of loans for transportation purposes by the state transportation department and for the receipt and repayment by local units and agencies of those loans from certain specified sources; to investigate and study the tolling of roads, streets, highways, or bridges; and to repeal acts and parts of acts,"

by amending section 10e (MCL 247.660e), as amended by 2012 PA 391.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

- 1 Sec. 10e. (1) The comprehensive transportation fund is
- 2 appropriated for each fiscal year in the following order of
- 3 priority.
- 4 (2) The first priority is to pay, but only from money
- 5 restricted as to use by section 9 of article IX of the state

- 1 constitution of 1963, the principal and interest on bonds or notes
- 2 issued under section 18b for comprehensive transportation purposes
- 3 as defined by law. A sufficient portion of the comprehensive
- 4 transportation fund is irrevocably appropriated to pay, when due,
- 5 the principal and interest on those bonds and notes.
- **6** (3) After making or setting aside payments required by
- 7 subsection (2), the second priority of the comprehensive
- 8 transportation fund is the payment of the department's cost in
- 9 administering the comprehensive transportation fund. The amount to
- 10 be expended pursuant to this subsection shall must not exceed the
- 11 costs appropriated for the administration of the fund in the fiscal
- 12 year ending September 30, 1987, as adjusted annually on October 1,
- 13 by the change for the preceding 12 months in the Detroit consumer
- 14 price index Consumer Price Index for urban wage earners and shall
- 15 must be appropriated annually by the legislature.
- 16 (4) After making or setting aside payments required by
- 17 subsections (2) and (3), the balance of the comprehensive
- 18 transportation fund shall must be expended each fiscal year as
- 19 appropriated annually by the legislature pursuant to the state
- 20 transportation program approved by the commission as follows:
- 21 (a) The third priority shall be is the payment of operating
- 22 grants to eligible authorities and eligible governmental agencies
- 23 according to the following formulations and subject to the
- 24 following requirements:
- 25 (i) For the fiscal year ending September 30, 1998, and for each
- 26 fiscal year thereafter, each Each eligible authority and eligible
- 27 governmental agency that provides public transportation services in
- 28 urbanized areas under 49 USC 5307, with a Michigan population
- 29 greater than 100,000 shall must receive a grant of as follows:

- 1 (A) For the fiscal year ending September 30, 1998 through the 2 fiscal year ending September 30, 2024, up to 50% of their eligible 3 operating expenses as defined by the department.
- 4 (B) For the fiscal year ending September 30, 2025, not less than 40% of their eligible operating expenses as defined by the department.
- 7 (C) For the fiscal year ending September 30, 2026 and for each 8 fiscal year thereafter, not less than 50% of their eligible 9 operating expenses as defined by the department.
- 10 (ii) For the fiscal year ending September 30, 1998, and each
  11 fiscal year thereafter, each Each eligible authority and eligible
  12 governmental agency that provides public transportation services in
  13 urbanized areas with a Michigan population less than or equal to
  14 100,000 and nonurbanized areas under 49 USC 5311, shall must
  15 receive a grant of—as follows:
- 16 (A) For the fiscal year ending September 30, 1998 through the
  17 fiscal year ending September 30, 2024, up to 60% of their eligible
  18 operating expenses as defined by the department.
- 19 (B) For the fiscal year ending September 30, 2025, not less 20 than 50% of their eligible operating expenses as defined by the 21 department.

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- (C) For the fiscal year ending September 30, 2026, and for each fiscal year thereafter, not less than 60% of their eligible operating expenses as defined by the department.
- (D) For purposes of receiving a grant under this subparagraph sub-subparagraphs (A) through (C) in nonurbanized areas, eligible costs of services provided by water vehicle shall must be reimbursed at not less than 50% of the portion of the costs not eligible for reimbursement by the federal government.

(iii) If the money in the comprehensive transportation fund is insufficient to fund the grants described in subparagraphs (i) and (ii), the remainder of the grants must be funded, on appropriation, from the general fund.

- (iv) (iii)—Funds shall must not be distributed to an eligible authority or eligible governmental agency under this act unless the eligible authority or eligible governmental agency provides or agrees to provide preferential fares for public transportation services to persons—individuals 65 years of age or over or persons individuals with disabilities riding in off peak periods of service. As used in this section, "person with disabilities" means an individual with a disability as that term is defined in 61 FR 56424 (November 1, 1996) and 49 CFR part 27. The preferential fares shall must not be higher than 50% of the regular 1-way single fare.
  - (v) (iv)—Eligible authorities and eligible governmental agencies shall must not engage in charter service using vehicles, facilities, or equipment funded under this act except on an incidental basis as defined by 49 CFR part 604.
  - (vi) (v)—Notwithstanding any other provision of this subsection, for the fiscal year ending September 30, 1998, each eligible authority and eligible governmental agency shall must receive a distribution from the comprehensive transportation fund not less than the distribution received for eligible operating expenses for the fiscal year ending September 30, 1997. Beginning with the fiscal year ending September 30, 1998 and each fiscal year thereafter, each eligible authority and eligible governmental agency shall must receive a distribution from the comprehensive transportation fund for eligible operating expenses not less than the distribution received for the fiscal year ending September 30,

- 1 1997. As it relates to this subsection, the ratio between
- 2 comprehensive transportation funds and local funds in the fiscal
- 3 year ending September 30, 1989 shall must be maintained for all
- 4 fiscal years by the eliqible authority and eliqible governmental
- 5 agency. Reductions in this ratio shall must require a proportionate
- 6 reduction in the comprehensive transportation funds provided for
- 7 any fiscal year.
- 8 (vii) (vi) Each eligible authority and eligible governmental
- 9 agency receiving comprehensive transportation funds shall prepare
- 10 and submit to the department a quarterly report of the progress
- 11 made in carrying out its local transportation program within 40
- 12 days after the end of each fiscal year quarter. The progress report
- 13 shall must be made on forms authorized by the United States
- 14 department Department of transportation Transportation under the
- 15 provisions of the surface transportation and uniform relocation
- 16 assistance act of 1987, Public Law 100-17, 101 Stat  $\div$  132.
- 17 (viii) (viii) The department shall periodically adjust or
- 18 redistribute comprehensive transportation funds previously
- 19 distributed under this subdivision.
- 20 (b) For the fiscal year ending September 30, 1997, and each
- 21 fiscal year thereafter, not less than 10% shall must be distributed
- 22 by the department for intercity passenger and intercity freight
- 23 transportation purposes.
- (c) For the fiscal year ending September 30, 1997, and each
- 25 fiscal year thereafter, funds remaining in the fund after payment
- 26 of the amounts required by subdivisions (a) and (b) shall must be
- 27 distributed by the department for public transportation purposes.
- 28 For the fiscal year ending September 30, 1998, and each fiscal year
- 29 thereafter, funds shall must be made available to match all

- 1 projects for eligible authorities and eligible governmental
- 2 agencies that are approved for federal funding as provided by
- 3 federal law and for which an approved transportation improvement
- 4 program (TIP) and state transportation improvement plan (STIP)
- 5 exist. Funds distributed under this subdivision shall must be
- 6 expended pursuant to specific line item appropriation for, but are
- 7 not limited to, the following public transportation purposes:
- 8 (i) The specialized services assistance program. The
- 9 specialized services assistance program shall must be funded with
- 10 not less than \$3,600,100.00 from funds distributed under this
- 11 subdivision. Funds shall must be distributed according to
- 12 quidelines developed by the department based upon the following
- 13 considerations:
- 14 (A) Proposals for coordinated specialized services assistance
- 15 funding shall must be developed jointly between existing eligible
- 16 authorities or eligible governmental agencies that provide public
- 17 transportation services and the area agencies on aging or any other
- 18 organization representing specialized services interests, as
- 19 defined in this subdivision. Plans shall must be reviewed and
- 20 approved by the bureau of urban and public transportation of the
- 21 department. Upon approval, the department shall must release the
- 22 funds to the eligible authority or eligible governmental agency,
- 23 which shall must then allocate the funds to the area agency on
- 24 aging or any other organization representing specialized services
- 25 interests, as defined in this subdivision for the purchase of
- 26 services as approved in the plan by the department.
- 27 (B) If an eligible authority or eligible governmental agency
- 28 does not exist to provide public transportation service in a
- 29 county, coordinated proposals for specialized services assistance

- 1 funding may be submitted by the area agency on aging or any other
- 2 organization representing specialized services interests, as
- 3 defined in this subdivision. The proposals shall must be reviewed
- 4 and approved by the bureau of urban and public transportation of
- 5 the department. Upon approval, the department shall release the
- 6 funds to the area agency on aging or any other organization
- 7 representing specialized services interests, as defined in this
- 8 subdivision for the purchase of services as approved in the plan by
- 9 the department.
- 10 (C) For the purposes of this program, "specialized services"
- 11 means public transportation primarily designed for persons
- 12 individuals with disabilities or persons individuals who are 65
- 13 years of age or older.
- 14 (ii) Local bus capital. For the fiscal year ending September
- 15 30, 1998 and each fiscal year thereafter, not less than
- 16 \$8,000,000.00 will must be distributed for either matching federal
- 17 funds for local bus capital or 100% capital projects for eligible
- 18 authorities and eliqible governmental agencies that are not
- 19 eligible to receive federal capital formula funds under section
- 20 5307 of the federal intermodal surface transportation efficiency
- 21 act, Public Law 102-240, or any successor act.
- 22 (iii) Local bus new services.
- 23 (iv) Not less than \$2,000,000.00 in each fiscal year for the
- 24 credit program established under section 10l.
- **25** (v) Public transportation development.
- (vi) Other public transportation programs approved by the
- 27 commission.
- 28 (d) The unappropriated and unencumbered balance of the
- 29 comprehensive transportation fund lapses at the end of each fiscal

- year and reverts to the comprehensive transportation fund for 1 2 appropriation in the following fiscal year.
- (5) Eligible authorities and eligible governmental agencies 3 shall must receive capital grants each fiscal year by the annual 4 process described in this section. Amounts received by an eligible 5 6 authority or eligible governmental agency pursuant to this 7 subsection shall must be expended by that authority or agency 8 solely for capital projects that have been approved by the state 9 transportation commission. Any funds approved by for distribution 10 to an eligible authority or eligible governmental agency pursuant 11 to this section that have not been encumbered by that agency or authority for an approved capital project by the end of the 12 following fiscal year in which the funds were approved shall must 13 14 not be expended by the authority or agency and be available for 15 distribution from the comprehensive transportation fund for the
- purposes described in this section. 17 (6) The department, in carrying out the policy of the state 18 transportation commission, shall annually prepare and distribute by 19 December 1, instructions to eligible governmental agencies, 20 eligible authorities, and intercity carriers to enable the preparation of a local transportation program. Eligible 21 governmental agencies, eligible authorities, and intercity carriers 22 23 shall give public notice of their intent to apply for money in the 24 comprehensive transportation fund to the residents of the counties, 25 townships, villages, and cities affected by the local 26 transportation program and shall make their application available 27 for a period of 30 days. All comments received by the eligible 28 governmental agency, eligible authority, or intercity carrier shall 29 must be transmitted to the department.

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(7) On or before March 1 of each year, each intercity carrier, 1 2 eligible authority, and eligible governmental agency shall submit to the department its local transportation program for the next 3 succeeding fiscal year. The format for each local transportation 4 5 program shall must be as prescribed by the federal transportation 6 improvement program insofar as Transportation Improvement Program 7 to the extent that it is practical and shall must include project 8 descriptions, funding sources, and justification for each line 9 item, and summary budgets based on distributions anticipated under 10 subsection (4). The program shall must contain at a minimum the 11 contemplated routes, hours of service, estimated transit vehicle 12 miles, costs of public transportation services, and projected capital improvements or projects as exclusively determined by the 13 14 eligible authority or eligible governmental agency. The costs of 15 service and capital improvements or projects shall must be in 16 sufficient detail to permit the department to evaluate and approve 17 the annual public transportation program. Determination of 18 individual projects to be included in the local transportation programs other than those provided in this subsection shall must be 19 20 made by the governing body of the eligible authority or eligible 21 governmental agency.

(8) On or before March 1 of each year, the department shall prepare and file for public inspection and review the department transportation program. The department transportation program shall must be prepared on similar format to the local transportation programs, and shall must include a summary description of projects, with funding sources and project justifications for each line item for the fiscal year immediately succeeding the fiscal year in which the program is submitted. In addition, the department

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- 1 transportation program shall must include summary, nondetailed
- 2 budget and project descriptions and justifications excluding
- 3 projects contained in a local transportation program.
- 4 (9) On or before April 1 of each year, the department shall
- 5 must prepare and file with the commission the proposed state
- 6 transportation program for the next succeeding fiscal year. The
- 7 proposed state transportation program shall must contain the local
- 8 transportation programs of each intercity carrier, eligible
- 9 authority and eligible governmental agency, the department
- 10 transportation program, and the programs for the expenditure of the
- 11 state trunk line fund as they may have been supplemented, amended,
- 12 or modified since their original filing. The state transportation
- 13 program shall must include the estimated amount of money in the
- 14 funds described in this subsection by revenue source, project
- 15 justifications, project descriptions funding sources, and budget
- 16 summaries.
- 17 (10) On or before May 1 of each year, the state transportation
- 18 commission shall act on the state transportation program for the
- 19 fiscal year commencing on the following October 1. In considering
- 20 approval of the proposed projects of each intercity carrier,
- 21 eligible authority, or eligible governmental agency, other than
- 22 projects that are to be funded pursuant to subsection (5), the
- 23 state transportation commission shall consider whether the projects
- 24 comply with state law, are within funds allocated in this section,
- 25 whether they may be funded within the approved budgets, whether
- 26 there are intercity carriers, eliqible authorities, and eliqible
- 27 governmental agencies responsible to implement the projects, and
- 28 the recommendations of the department on individual projects. Upon
- 29 making those determinations, the state transportation commission

- shall approve the projects which that best meet the criteria of
  this subsection.
- 3 (11) By October 1, the department and each intercity carrier,
  4 eligible authority, or eligible governmental agency shall enter
  5 into a contractual agreement or standardized grant memorandum of
  6 agreement, which may cover 1 or more projects to be made from this
  7 section in the applicable fiscal year to the intercity carrier,
  8 eligible authority, or eligible governmental agency from the
  9 comprehensive transportation fund.

- approved by the state transportation commission, the department may enter into a grant-in-aid instrument with an eligible authority, intercity carrier, or eligible governmental agency obligating the state to a minimum level of funding for approved projects to be available over the multiyear period of the program. This obligation shall be is binding upon the department as long as the provisions and conditions of the state transportation commission approved program are carried out as agreed.
- (13) Contracts and grant memorandum agreements may be audited by the state transportation commission's office of commission audits using rules promulgated by the United States general accounting office General Accounting Office and the terms and conditions of the respective contracts and agreements. Third party agreements are subject to the review and approval of the department.
- (14) Funds distributed by the department may pay 100% of the portion of the cost not eligible for reimbursement by the federal government for eligible capital projects authorized by the state transportation commission using comprehensive transportation funds

- 1 or the proceeds of notes and bonds issued under section 18b.
- 2 Priority for funding obligation shall must be given to capital
- 3 projects for which federal funds have been authorized.
- 4 (15) All approved local bus new services initiated by eligible
- 5 authorities and eligible governmental agencies not in their fourth
- 6 year or beyond of funding on October 1, 1988, shall must be funded
- 7 from subsection (4)(c)(iii). Local bus new services shall must be
- 8 funded under subsection (4)(c)(iii) in the following percentages of
- 9 eliqible operating expenses as determined by the department:
- 10 (a) Startup 100%.
- 11 (b) First year 90%.
- 12 (c) Second year 80%.
- 13 (d) Third year 70%.
- 14 (e) Fourth year and each year thereafter, as determined by and
- 15 from funds provided under subsection (4)(a). The balance of
- 16 eligible operating expenses shall must be met from local revenue
- 17 sources including farebox. The department shall pay up to 100% of
- 18 eligible capital expenses during the startup and first 3 years of
- 19 service, after the third year, the department shall participate in
- 20 eligible capital expenses in the same percentage as for other
- 21 eligible authorities and eligible governmental agencies. For the
- 22 purposes of this subsection, eligible operating and capital
- 23 expenses means those expenses determined by the department as
- 24 applicable to existing eligible authorities and eligible
- 25 governmental agencies. The department shall prioritize annually all
- 26 requests for comprehensive transportation funds to institute new
- 27 services under this subsection. First priority shall must be given
- 28 to eligible authorities and eligible governmental agencies who that
- 29 have not completed their first 3 years of service by October 1,

- 1 1998. New services initiated by eligible authorities and eligible
   2 governmental agencies under this subsection shall must meet all of
   3 the requirements of section 10.subsection (10).
- (16) The department shall pay up to 80% of the portion of the 4 5 cost not eliqible for reimbursement by the federal government for 6 intercity passenger operating assistance projects authorized by the 7 commission for the first 2 years of new services. For the third 8 year, eligible costs shall must be reimbursed at up to 60% of the 9 portion of the cost not eligible for reimbursement by the federal 10 government. After the third year, eligible costs shall must be 11 reimbursed at up to 50% of the portion of the cost not eligible for reimbursement by the federal government. Eligible costs of services 12 provided as of September 30, 1981, shall must be reimbursed at up 13 14 to 50% of the portion of the cost not eligible for reimbursement by 15 the federal government. However, the amount of funds from the comprehensive transportation fund when added to federal funds and 16 17 local funds shall must not exceed the total operating assistance 18 project cost.
  - (17) A vehicle purchased, leased, or rented after November 15, 1976, by an eligible authority or eligible governmental agency with funds made available under this act and not already committed under a contract in existence on November 15, 1976, shall must not be used to provide service on a fixed schedule and fixed route for which a passenger fee is charged unless the vehicle is accessible to a person—an individual using a wheelchair from a roadway level or curb level, and has accommodations in which 1 or more wheelchairs can be secured.

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(18) A vehicle used to provide demand actuated service shallmust not be purchased, leased, or rented by an eligible authority

- 1 or eligible governmental agency after October 1, 1978, with funds
- 2 made available under this act unless the eligible authority or
- 3 eligible governmental agency has submitted a plan to the department
- 4 describing the service to be provided by the demand actuated
- 5 service to persons individuals 65 years of age or older and persons
- 6 individuals with disabilities within the applicable service area
- 7 and that plan has been approved by the department. The department
- 8 shall approve the plan as submitted or modified or shall reject the
- 9 plan within 60 days after the plan is submitted. A plan that
- 10 describes the service to be provided by the demand actuated service
- 11 shall must not be approved by the department unless that both of

## 12 the following apply:

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- (a) The plan provides the following:
- 14 (i)  $\frac{(a)}{(a)}$  That demand actuated service  $\frac{(a)}{(a)}$  be provided to
- 15 persons individuals 65 years of age or older and persons
- 16 individuals with disabilities residing in the entire service area
- 17 subject to the plan.
- 18 (ii) (b) That as a minimum, demand actuated service will must
- 19 be provided to persons individuals 65 years of age or older and
- 20 persons—individuals with disabilities during the same hours as
- 21 service is provided to all other persons—individuals in the service
- 22 area subject to the plan.
- 23 (iii) (c) That the average time period required for demand
- 24 actuated service to persons individuals 65 years of age or older
- 25 and persons—individuals with disabilities from the initiation of a
- 26 service request to arrival at the destination is equal to the
- 27 average time period required for demand actuated service provided
- 28 to all other persons-individuals in the service area subject to the
- 29 plan.

- (b) (d) That the eligible authority or eligible governmental 1 agency submitting the plan has established a local advisory council 2 with not less than 50% of its membership representing persons 3 individuals 65 years of age or older and persons—individuals with 4 5 disabilities within the service area subject to the plan and that 6 the local advisory council has had an opportunity to review and 7 comment upon the plan before its submission to the department. Each 8 eligible authority or eligible governmental agency jointly with the area agency on aging shall approve at least 1 or the equivalent of 9 10 12% of the membership of the local advisory council. Each advisory council comment shall must be included in the plan when submitted 11 12 to the department.
- 13 (19) Notwithstanding subsection (18), a plan required by
  14 subsection (18) that is not approved or rejected by the department
  15 within 60 days after submission shall be is considered approved as submitted.
- 17 (20) Subsections (17), (18), and (19) shall do not apply to
  18 vehicles or facilities used to transport persons individuals by
  19 rail, air, or water or to vehicles of common carriers licensed by
  20 the department.

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- (21) After January 1, 1979, the department shall submit an annual report to the legislature detailing the service provided in the prior year for persons individuals 65 years of age or older and persons individuals with disabilities by fixed route service and demand actuated service. This report shall must include a record of passenger usage and shall must be submitted by April 1 of each year.
- (22) Notwithstanding any other provision of this section, foreach fiscal year that begins after September 30, 2009, the governor

- 1 and the state budget director shall must include in the annual
- 2 budget submitted to the legislature for the ensuing fiscal period
- 3 under section 18 of article V of the state constitution of 1963 an
- 4 appropriation from a fund or funds other than the comprehensive
- 5 transportation fund to a street railway organized under the
- 6 nonprofit street railway act, 1867 PA 35, MCL 472.1 to 472.27, part
- 7 5 of the recodified tax increment financing act, 2018 PA 57, MCL
- **8** 125.4503 to 125.4527, of a sum equal to the difference between the
- 9 annual operating expenses of the street railway and revenue
- 10 received by the street railway during the same annual period,
- 11 including, but not limited to, tax increment revenues received by
- 12 the street railway under section 23 of the nonprofit street railway
- 13 act, 1867 PA 35, MCL 472.23. section 523 of the recodified tax
- 14 increment financing act, 2018 PA 57, MCL 125.4523. The
- 15 appropriation submitted in the budget under this section shall must
- 16 not exceed 8% of the total private investment in the street railway
- 17 as determined by the department. A street railway is not an
- 18 eligible authority or eligible governmental agency for purposes of
- 19 subdivision subsection (4) (a).
- 20 (23) For each eligible authority and each eligible
- 21 governmental agency within a public transit region, a regional
- 22 transit authority shall apply for, receive, and disburse funds
- 23 under section 8 of the regional transit authority act, 2012 PA 387,
- 24 MCL 124.548.
- 25 (24) As used in this section, "individual with disabilities"
- 26 means an individual with a disability as that term is defined in 61
- 27 FR 56424 (November 1, 1996) and 49 CFR part 27.
- 28 Enacting section 1. This amendatory act does not take effect
- 29 unless Senate Bill No. or House Bill No. 6270 (request no.

1 05093'23) of the 102nd Legislature is enacted into law.