

# SENATE BILL NO. 52

February 04, 2025, Introduced by Senators GEISS, CHERRY, BAYER, POLEHANKI and WOJNO and referred to Committee on Transportation and Infrastructure.

A bill to amend 1978 PA 639, entitled  
"Hertel-Law-T. Stopczynski port authority act,"  
by amending the title and sections 2, 8, 9, 10, 13, 14, 14a, 16,  
18, 20, 23, 24, and 25 (MCL 120.102, 120.108, 120.109, 120.110,  
120.113, 120.114, 120.114a, 120.116, 120.118, 120.120, 120.123,  
120.124, and 120.125), the title as amended and section 14a as  
added by 1998 PA 188, sections 14 and 18 as amended by 2002 PA 412,  
and section 23 as amended by 1984 PA 256, and by adding section  
19a.

## THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

## TITLE

An act to authorize the establishing of port authorities in cities and counties; to prescribe the powers and duties of port authorities, cities, and counties; to authorize the incurrence of contract obligations and the issuance and payment of bonds or other evidences of indebtedness; to provide for a pledge by a city or county of its full faith and credit for the payment of contract obligations entered into under this act and the levy of taxes without limitation as to rate or amount to the extent necessary; to validate obligations issued; to provide for the adoption of a ~~port~~ facilities plan; to provide for the financing of the operating budget of port authorities; **to allow port authorities to enter into, amend, or terminate ancillary financing facilities;** to prescribe penalties and provide remedies; and to repeal acts and parts of acts.

Sec. 2. As used in this act:

(a) "Ancillary financing facility" means any of the following:

(i) A revolving credit agreement, an agreement establishing a line of credit, or a letter of credit.

(ii) A reimbursement agreement.

(iii) A standby bond purchase agreement.

(iv) An interest rate exchange or similar agreement.

(v) A currency exchange agreement.

(vi) A commodity exchange agreement.

(vii) An interest rate floor or cap.

(viii) An option, put, call, or similar agreement to hedge payment, currency, commodity, rate, spread, or similar exposure.

(ix) An investment agreement.

(x) A float agreement.

(xi) A forward agreement or other investment arrangement.

(xii) An insurance contract.

(xiii) A surety bond.

(xiv) A commitment to purchase or sell securities.

(xv) A purchase or sale agreement or commitment.

(xvi) Any other contract or agreement or other security agreement approved by an authority under this act, including, but not limited to, any arrangement referred to in this act.

(b) ~~(a)~~—"Authority" means a port authority created under this act and may also include the area within the jurisdiction of an authority.

(c) ~~(b)~~—"Constituent unit" means a city or county requesting the incorporation of an authority.

(d) **"Facilities" means port facilities and related facilities.**

(e) ~~(c)~~—"Governing body of the city" means the city council or city commission of a city requesting incorporation of an authority. ~~created under this act.~~

(f) ~~(d)~~—"Governing body of the county" means the county board of commissioners of a county participating in an authority. ~~created under this act.~~

(g) ~~(e)~~—"Port facilities" ~~means those facilities owned by the port authority such as: seawall~~ **includes, but is not limited to, all of the following:**

(i) **Seawall** jetties. ~~; piers; wharves; docks; boat~~

(ii) **Piers.**

(iii) **Wharves.**

(iv) **Docks.**

(v) **Boat** landings. ~~; marinas; warehouses; storehouses;~~

1 ~~elevators; grain~~  
 2       (vi) **Marinas.**  
 3       (vii) **Warehouses.**  
 4       (viii) **Storehouses.**  
 5       (ix) **Elevators.**  
 6       (x) **Grain bins.** ~~; cold~~  
 7       (xi) **Cold storage plants.** ~~; terminal~~  
 8       (xii) **Terminal icing plants.** ~~; bunkers; oil~~  
 9       (xiii) **Bunkers.**  
 10       (xiv) **Oil tanks.** ~~; ferries; canals; locks; bridges; tunnels;~~  
 11 ~~seaways; conveyors; modern~~  
 12       (xv) **Ferries.**  
 13       (xvi) **Canals.**  
 14       (xvii) **Locks.**  
 15       (xviii) **Bridges, except for international bridges.**  
 16       (xix) **Tunnels.**  
 17       (xx) **Seaways.**  
 18       (xxi) **Conveyors.**  
 19       (xxii) **Modern** appliances for the economical handling, storage,  
 20 and transportation of freight and handling of passenger traffic. ~~;~~  
 21 ~~transfer~~  
 22       (xxiii) **Transfer** and terminal facilities required for the  
 23 efficient operation and development of ports and harbors. ~~;~~ ~~other~~  
 24       (xxiv) **Other** harbor improvements. ~~;~~ ~~or improvements,~~  
 25       (xxv) **Improvements,** enlargements, remodeling, or extensions of  
 26 any of ~~these~~ **the** buildings or structures **described in subparagraphs**  
 27 **(i) to (xxiv).**  
 28       (h) ~~(f)~~—"Project" means the acquisition, purchase,

1 construction, reconstruction, rehabilitation, remodeling,  
 2 improvement, enlargement, repair, condemnation, maintenance, or  
 3 operation of ~~port~~-facilities.

4 (i) "Related facilities" means the following facilities  
 5 located within 5 miles of the navigable waters within the  
 6 geographic area of an authority, including, but not limited to, all  
 7 of the following:

8 (i) Public infrastructure.

9 (ii) Real and personal property used or useful to accomplish  
 10 the purposes of the authority.

11 (iii) Parking lots and parking structures that may be used in  
 12 connection with facilities.

13 (iv) Commercial and tourism facilities related to maritime and  
 14 public recreational facilities.

15 (v) Facilities used for freight, transportation, light  
 16 manufacturing, and intermodal operations and functions.

17 Sec. 8. (1) An authority may do 1 or more of the following:

18 (a) Adopt, amend, and repeal bylaws for the regulation of its  
 19 affairs and the conduct of its business.

20 (b) Sue and be sued on the same basis as ~~the~~**this** state. ~~and~~  
 21 ~~adopt~~

22 (c) **Adopt** and register with the secretary of state an official  
 23 seal and alter that seal at its pleasure.

24 (d) ~~(e)~~ Maintain offices at a place or places, either within  
 25 or without its jurisdiction, as it may determine.

26 (e) ~~(d)~~ Acquire, construct, reconstruct, rehabilitate,  
 27 improve, maintain, **finance**, lease as lessor or as lessee, repair,  
 28 or operate ~~port~~-facilities within its territorial jurisdiction,  
 29 including, **but not limited to**, the dredging of ship channels and

1 turning basins and the filling and grading of land ~~therefor.~~  
 2 **related to these improvements.** An authority may operate a leased  
 3 facility, owned by the authority, if the lessee defaults and a new  
 4 lease is negotiated or competitively bid.

5 (f) ~~(e)~~ Designate the location and character of the ~~port~~  
 6 facilities ~~which~~ **that** the authority may hold, ~~or own, finance, or~~  
 7 **operate**, or over which it is authorized to act, and regulate all  
 8 matters related to the location and character of those ~~port~~  
 9 facilities.

10 (g) ~~(f)~~ Acquire, hold, and dispose of real and personal  
 11 property.

12 (h) ~~(g)~~ Make directly, or through the hiring of expert  
 13 consultants, investigations and surveys of whatever nature,  
 14 including studies of business conditions, freight rates, port  
 15 services, physical surveys of the conditions of channels and  
 16 structures, and the necessity for additional ~~port~~ facilities for  
 17 the development and improvement of commerce and recreation and for  
 18 the more expeditious handling of that commerce and recreation, and  
 19 make studies, surveys, and estimates, as necessary for the  
 20 execution of its powers under this act.

21 (i) ~~(h)~~ Promulgate all necessary rules to fulfill the purposes  
 22 of this act.

23 (j) ~~(i)~~ Issue ~~its~~ bonds, notes, or other evidences of  
 24 indebtedness as provided in this act.

25 (k) ~~(j)~~ Fix, ~~and~~ revise from time to time, ~~and~~ charge, and  
 26 collect rates, fees, rentals, or other charges for the use of a  
 27 facility owned **or operated** by the authority.

28 (l) **Enter into public-private partnerships or other agreements**  
 29 **necessary or useful to accomplish the purposes of this act.**

(2) The powers granted under this act are in addition to those powers granted by charter or other statute.

Sec. 9. An authority may do 1 or more of the following:

(a) ~~Appear in~~ on its own behalf before ~~boards,~~ any of the following:

(i) **Boards**, commissions, departments, or other agencies of the federal government or of any state or international conferences and before committees of the congress of the United States and the state legislature in all matters relating to the design, establishment, construction, extension, operation, improvement, repair, or maintenance of a project operated, ~~and~~ maintained, **financed, or supported** by the authority under this act. ~~, and appear before any~~

(ii) **Any** federal or state agencies in matters relating to transportation rates, port services and charges, demurrage, switching, wharfage, towage, pilotage, differentials, discriminations, labor relations, trade practices, river and harbor improvements, aids to navigation, permits for structures in navigable waters, and all other matters affecting the physical development of, and the business interest of, the authority and those it serves.

(b) ~~Make application~~ **Apply** for, receive, and accept from ~~any a~~ federal, state, or municipal agency, foundation, public or private agency, or individual, a grant or loan for, or in aid of, the planning, construction, operation, or financing of a ~~port~~ facility, ~~, and~~ receive and accept contributions from any source of money, property, labor, or other things of value, to be held, used, and applied for the purposes for which the grant or contribution ~~may be~~ **is** made.

(c) Appoint an executive director. ~~who shall be~~ **All of the following apply to an executive director appointed under this subdivision:**

**(i) The executive director is** the chief administrative executive officer of the authority. ~~, and to whom the~~

**(ii) The** authority may delegate any of its administrative powers and authorizations **to the executive director.**

**(iii)** During employment, the executive director shall not have a financial interest in ~~port~~ facilities or projects over which the authority has jurisdiction or power or authorization to act.

(d) Employ personnel as ~~is~~ necessary and employ the services of private consultants and engineers, legal counsel, accountants, construction and financial experts, and other agents for rendering professional and technical assistance and advice as ~~may be~~ necessary. ~~, and whose~~ **The authority shall determine the compensation of persons employed by the authority,** including the executive director. ~~, shall be determined by the authority.~~

Sec. 10. An authority may **do 1 or more of the following:**

(a) Subject to the authority of the federal government and ~~the~~ **this** state and with the agreement of the constituent units, ~~provide~~ **all of the following:**

**(i) Provide** for the preservation of navigation within its territorial jurisdiction, including the establishment by regulation of lines beyond which piers, bulkheads, wharves, pilings, structures, obstructions, or extensions of any character may not be built, erected, constructed, or extended. ~~, provide~~

**(ii) Provide** by regulation for the stationing, anchoring, and movement of vessels or other watercraft. ~~, adopt~~

**(iii) Adopt** rules to prevent material, refuse, or matter of any

kind from being thrown into, deposited, or placed where it may fall, or be washed, into navigable waters under its jurisdiction. ~~ascertain~~

(iv) **Ascertain** the depth and course of the channels of those navigable waters. ~~erect~~

(v) **Erect** and maintain, authorize the erection and maintenance of, and make rules respecting wharves, bulkheads, piers, and piling, and the keeping of the same in repair, to prevent injury to navigation or health. ~~regulate~~

(vi) **Regulate** the use of wharves, docks, piers, bulkheads, or pilings owned by it. ~~lease~~

(vii) **Lease** or rent ~~the same, wharves, docks, piers, bulkheads, or pilings owned by it~~ and impose and collect dockage from vessels and watercraft lying at ~~or using the same; and collect these.~~

(viii) **Collect** wharfage and other charges ~~upon~~ **on** goods, wares, merchandise or other articles landed at, shipped from, stored on, or passed over ~~the same, wharves, docks, piers, bulkheads, or pilings owned by it.~~

(b) Make and enter into contracts and agreements necessary or incidental to the performance of its duties and the execution of its powers under this act.

(c) Lay out, construct, acquire, operate, lease, sell, and convey planned industrial districts as a part of ~~port~~ facilities within its jurisdiction, subject to the restrictions contained in this act ~~upon~~ **on** operation and ownership of ~~port~~ facilities.

(d) Do all acts and things necessary or convenient to promote and increase commerce and recreation within its territorial jurisdiction and carry out the powers expressly granted and any powers implied or necessary for the exercise of the powers

1 expressly granted in this act.

2       Sec. 13. (1) An authority and 1 or more constituent units may  
 3 enter into a contract or contracts for the acquisition,  
 4 **construction**, improvement, enlargement, ~~or~~ extension, **operation, or**  
 5 **financing** of ~~port~~ facilities and for the payment of the cost  
 6 thereof by the contracting constituent units, with interest, over a  
 7 period of not more than 40 years. **Additionally, an authority and 1**  
 8 **or more constituent units may enter into a contract or contracts**  
 9 **for the refunding of any prior indebtedness of the authority.**

10       (2) Each contracting constituent unit shall pledge its full  
 11 faith and credit for the payment of its obligations under the  
 12 contract. If the constituent unit has taxing power, each year it  
 13 shall levy a tax ~~upon~~ **on** all real and personal property within the  
 14 constituent unit ~~, which~~ **that** may be imposed without limitation as  
 15 to rate or amount, to the extent necessary for the prompt payment  
 16 of that part of the contract obligations ~~as shall~~ **that** fall due  
 17 before the following year's tax collection. ~~The tax shall be in~~  
 18 ~~addition to any tax which the contracting constituent unit may~~  
 19 ~~otherwise be authorized to levy and may be imposed without~~  
 20 ~~limitation as to rate or amount, but shall not be in excess of the~~  
 21 ~~rate or amount necessary to pay the contract obligation.~~ If any  
 22 contracting constituent unit at the time of its annual tax levy has  
 23 on hand in cash any amount pledged to the payment of the current  
 24 obligations for which the tax levy is to be made, then the annual  
 25 tax levy may be reduced by that amount. ~~For the purpose of~~  
 26 ~~obtaining the credit,~~ **Other** funds may be raised by ~~a~~ **an authority**  
 27 **or** contracting constituent unit in 1 or more of the following  
 28 methods:

29       (a) By service charge to users of the facilities owned **or**

1 **operated** by the port authority.

2 (b) By setting aside state collected funds disbursed to the  
3 contracting constituent unit.

4 (c) By special assessment ~~upon-on~~ lands benefited.

5 (d) By setting aside any other available money, **including the**  
6 **general revenues of the contracting constituent units.**

7 (3) A contracting constituent unit may agree to raise all or  
8 any part of its contract obligation by 1 or more of the methods  
9 enumerated in subsection (2) ~~which may be~~ **that are** available. The  
10 various powers granted in this act to a constituent unit ~~shall~~ **must**  
11 be exercised by its governing body.

12 (4) If a constituent unit, other than a county, operating  
13 under this act elects to raise money to pay all or a portion of its  
14 share of the cost of a project by assessing the costs ~~upon-on~~  
15 benefited lands, its governing body shall ~~so determine~~ **make the**  
16 **election** by resolution and fix the district ~~therefor.~~ **for**  
17 **assessment.** The governing body shall then cause a special  
18 assessment roll to be prepared. ~~and thereafter~~ **Thereafter**, the  
19 proceedings in respect to the special assessment roll and the  
20 making and collection of the special assessments on the roll, ~~shall~~  
21 **must** be in accordance with the provisions of the statute or charter  
22 governing special assessments in the constituent unit, except that  
23 the total assessment may be divided into any number of installments  
24 not exceeding 30, and any person assessed ~~shall have~~ **has** the right  
25 at the hearing ~~upon-on~~ the special assessment roll to object to the  
26 special assessment district previously established.

27 Sec. 14. (1) An authority may provide by resolution for the  
28 issuance of revenue bonds of the authority for the purpose of  
29 providing funds for paying the cost of ~~port~~ facilities, or for

1 paying the cost of an extension, enlargement, or improvement of a  
 2 ~~project then under the control of the authority.~~ **facility or**  
 3 **facilities.** The bonds issued under this section ~~shall~~ **must** mature  
 4 at a time or times, not exceeding 40 years after their date of  
 5 issuance, as the authority may provide. **An authority may also**  
 6 **provide by resolution for the issuance of revenue refunding bonds**  
 7 **of the authority for the purpose of providing funds to pay the cost**  
 8 **of refunding any prior indebtedness of the authority.**

9 (2) Revenue bonds issued under this section are subject to the  
 10 revenue bond act of 1933, 1933 PA 94, MCL 141.101 to 141.140.

11 (3) Revenue bonds issued ~~pursuant to~~ **under** this section ~~shall~~  
 12 ~~do not be considered to~~ constitute a debt of this state, a  
 13 political subdivision of this state, the authority, or ~~any a~~  
 14 constituent unit, or a pledge of the faith and credit of this  
 15 state, ~~or a political subdivision of this state, or of the~~  
 16 authority, or ~~any a~~ constituent unit, but ~~shall be~~ **are** payable  
 17 solely from the revenues or income to be derived from the projects.  
 18 The revenue bonds ~~shall~~ **must** contain on their face a statement to  
 19 the effect that the bonds and attached coupons are payable solely  
 20 from revenues and are not a general obligation of this state, a  
 21 political subdivision of this state, the authority, or a  
 22 constituent unit, and neither the faith and credit nor the taxing  
 23 power of this state, a political subdivision of this state, the  
 24 authority, or a constituent unit, is pledged to the payment of the  
 25 principal of or the interest on the bonds.

26 Sec. 14a. A petition under ~~section 14,~~ **this act**, including the  
 27 circulation and signing of the petition, is subject to section 488  
 28 of the Michigan election law, 1954 PA 116, MCL 168.488. A person  
 29 who violates a provision of the Michigan election law, 1954 PA 116,

1 MCL 168.1 to 168.992, applicable to a petition described in this  
 2 section is subject to the penalties prescribed for that violation  
 3 in the Michigan election law, 1954 PA 116, MCL 168.1 to 168.992.

4 Sec. 16. ~~Revenue bonds~~ **Bonds** issued pursuant to ~~under~~ this act  
 5 ~~shall~~ **must** be secured by a trust agreement by and between the  
 6 authority and a corporate trustee. ~~which~~ **The corporate trustee**  
 7 may be any trust company or bank having the powers of a trust  
 8 company, within or without ~~the~~ **this** state. The trust agreement may  
 9 pledge or assign the rentals and other revenues of the authority,  
 10 but ~~shall~~ **must** not convey or mortgage part or all of a project. The  
 11 trust agreement ~~shall~~ **must** contain provisions for protecting and  
 12 enforcing the rights and remedies of the bondholders ~~as may be~~ **that**  
 13 **are** reasonable and proper and not in violation of law, including  
 14 ~~covenants~~ **covenants** setting forth the duties of the authority in  
 15 relation to the acquisition or construction of a project and the  
 16 extension, enlargement, improvement, maintenance, operation,  
 17 repair, and insurance of a project and the custody, safeguarding,  
 18 and application of all money. ~~and~~ **The trust agreement** may contain  
 19 provisions for the employment of consulting engineers in connection  
 20 with the construction and operation of a project. The trust  
 21 agreement ~~shall~~ **must** set forth the rights and remedies of the  
 22 bondholders and of the trustee. ~~and~~ **The trust agreement** may  
 23 restrict the individual right of action by the bondholders and may  
 24 contain any other provisions the authority ~~may consider~~ **considers**  
 25 reasonable and proper for the security of the bondholders.

26 Sec. 18. (1) In addition to the bonds authorized in section  
 27 14, bonds may be issued for the purpose of acquiring, ~~port~~  
 28 **constructing, improving, enlarging, extending, operating, or**  
 29 **financing** facilities **or refunding prior indebtedness of the**

1 **authority**, as follows:

2 (a) By the issuance of bonds ~~in anticipation of payments to~~  
 3 ~~become due under contracts by which 1 or more constituent units~~  
 4 ~~agree~~ **described in section 13 under which a constituent unit has**  
 5 **pledged its full faith and credit and, if necessary, has agreed** to  
 6 pay to an authority ~~operating under this act~~ certain sums toward  
 7 the cost of the acquisition, **construction**, improvement,  
 8 enlargement, ~~or~~ extension, **operation, or financing** of a project **or**  
 9 **refunding of prior bonds** that may be made under this act. Contracts  
 10 are not subject to the revised municipal finance act, 2001 PA 34,  
 11 MCL 141.2101 to 141.2821.

12 (b) By money advanced by an authority operating under this act  
 13 under agreements with a constituent unit or other ~~municipality unit~~  
 14 for the repayment of the money.

15 (c) By money advanced, from time to time, before or during  
 16 construction of a project, by a public corporation, for which an  
 17 authority operating under this act shall reimburse the corporation  
 18 with interest not to exceed 8% per annum or without interest as may  
 19 be agreed, when funds are available for reimbursement. The  
 20 obligation of an authority to make the reimbursement may be  
 21 evidenced by a contract or note ~~, which and the~~ contract or note  
 22 may be made payable out of the payments to be made by constituent  
 23 units under contracts made ~~pursuant to~~ **under** subdivision (b), ~~or~~  
 24 out of the proceeds of bonds issued ~~pursuant to~~ **under** this act by  
 25 the county, or out of any other available funds.

26 (2) Bonds issued under this section ~~shall~~ **must** be authorized  
 27 by a resolution adopted by the authority. The bonds ~~shall~~ **must** be  
 28 issued in the name of the authority and ~~shall~~ **must** be executed by  
 29 the chairperson and secretary-treasurer of the authority, who shall

1 also cause their facsimile signatures to be affixed to the interest  
 2 coupons to be attached to the bonds. The authority shall adopt a  
 3 seal that ~~shall-must~~ be affixed to the bonds. Bonds issued under  
 4 this section ~~shall-be~~**are** negotiable instruments and ~~shall-must~~  
 5 mature not more than 40 years after the date of issuance. The bonds  
 6 and coupons ~~shall-must~~ be made payable in lawful money of the  
 7 United States and ~~shall-be~~**are** exempt from all taxation ~~whatsoever~~  
 8 by this state or by any taxing authority within this state.

9 (3) Bonds or notes issued under this section are subject to  
 10 the revised municipal finance act, 2001 PA 34, MCL 141.2101 to  
 11 141.2821.

12 **Sec. 19a. (1) An authority may enter into, amend, or terminate**  
 13 **any ancillary financing facility, as it determines necessary or**  
 14 **appropriate, for any of the following purposes:**

15 (a) To facilitate the issue, sale, resale, purchase,  
 16 repurchase, or payment of bonds, or the making or performance of  
 17 swap contracts, including, but not limited to, bond insurance,  
 18 letters of credit, and liquidity facilities.

19 (b) To attempt to hedge risk or achieve a desirable effective  
 20 interest rate or cash flow.

21 (2) An authority may enter into, amend, or terminate any  
 22 ancillary financing facility, as it determines necessary or  
 23 appropriate, to place the obligations or investments of the  
 24 authority, as represented by the bonds or the investment of bond  
 25 proceeds, in whole or in part, on the interest rate, cash flow, or  
 26 other basis desired by the authority. The ancillary financing  
 27 facility may include, but is not limited to, contracts commonly  
 28 known as interest swap agreements and futures or contracts  
 29 providing for payments based on levels of, or changes in, interest

1 rates. The authority may enter into these contracts or arrangements  
2 in connection with, or incidental to, entering into or maintaining  
3 any agreement that secures bonds of the authority or any investment  
4 of reserves or contract providing for investment of reserves, or  
5 similar ancillary financing facility guaranteeing an investment  
6 rate for a period of years.

7 (3) An authority's determination that an ancillary financing  
8 facility, or the amendment or termination of an ancillary financing  
9 facility, is necessary or appropriate is conclusive. The authority  
10 may determine the terms and conditions of an ancillary financing  
11 facility, including without limitation provisions as to security,  
12 default, termination, payments, remedy, and consent to service of  
13 process.

14 Sec. 20. Any 1 or more municipalities or other public  
15 corporations, either within or without an authority, may contract  
16 for the use of ~~port~~ facilities from an authority operating under  
17 this act. The charges specified in a contract ~~shall be~~ **are** subject  
18 to increase by the authority at any time in order to provide funds  
19 to meet the obligations of the project involved. A contract  
20 authorized ~~pursuant to~~ **under** this section ~~shall~~ **must** be for a  
21 period of not more than 50 years.

22 Sec. 23. (1) An authority created on or after May 1, 1984  
23 shall ~~within~~ **not later than** 2 years after its creation prepare or  
24 cause to be prepared a plan for the future development,  
25 construction, and improvement of the ~~port and its~~ facilities,  
26 including the maps, profiles, and other data and descriptions  
27 necessary to set forth the location and character of the work to be  
28 undertaken by the authority. An authority in existence before May  
29 1, 1984 shall prepare or cause to be prepared the plan provided for

1 in this subsection not later than September 30, 1985. The authority  
 2 shall notify the legislature on April 15, 1985, as to the progress  
 3 of the plan. The authority shall cause notice by publication to be  
 4 given ~~upon~~**on** the completion of the plan in a daily newspaper of  
 5 general circulation in the area under the jurisdiction of the  
 6 authority. The notice ~~shall~~**must** fix the time and place for hearing  
 7 on the plan, which ~~shall~~**must not** be ~~not~~ less than 30 ~~nor~~**or** more  
 8 than 60 days after publication of the notice. Any interested person  
 9 may file written comments to the plan, ~~if those comments are filed~~  
 10 with the secretary-treasurer of the authority not less than 5 days  
 11 before the date fixed for the hearing. After the hearing, the  
 12 authority may adopt the plan, with any modifications or amendments,  
 13 as the official plan of the authority. The authority, after  
 14 adoption of the plan, may modify, amend, or extend the plan after  
 15 notice and hearing in the manner prescribed in this subsection.

16 (2) The plan and any modification, amendment, or extension,  
 17 when adopted by the authority after notice and hearing, ~~shall be~~**is**  
 18 conclusive except that plans for specific projects, to be  
 19 undertaken in execution of the official plan, ~~shall~~**may** not be  
 20 adopted by the authority without prior individual approval by the  
 21 governing bodies of its constituent units, the state transportation  
 22 department, and the department of ~~commerce~~**licensing and regulatory**  
 23 **affairs.**

24 Sec. 24. (1) The authority shall submit in writing a detailed  
 25 estimate of the budget required for the business and conduct of an  
 26 authority's affairs, initially, for a 2-year period, and annually  
 27 thereafter to the governing bodies of its constituent units, the  
 28 department of ~~commerce~~**licensing and regulatory affairs**, and the  
 29 **state transportation** department ~~of state highways and~~

~~transportation~~ for approval. ~~The~~ **This** state shall provide 50% of the operating budget of the authority, to be included in the **state transportation** department ~~of state highways and transportation budget which shall be~~ subject to legislative approval. Fifty percent of the operating budget of an authority in which not more than 1 county and not more than 1 city participate ~~shall~~ **must** be funded equally by the participating county and city.

(2) A city or county creating or participating in an authority may appropriate for the use of the authority, and include in its levy for general fund purposes, an amount considered proper. However, the total amount permitted by law to be levied by a city or county for general fund purposes ~~shall~~ **is** not ~~be considered~~ increased by this section.

(3) As used in this section, "operating budget" means solely operation and maintenance expenses of an authority not included in the cost of a specific project, and interest on notes, but excludes amounts for debt service on bonds and amounts for acquisition, construction, enlargement, improvement, or extension of ~~port~~ facilities.

Sec. 25. If at the end of a fiscal year a surplus of unencumbered funds remains after providing for the operating expenses of an authority, ~~the authority may pay that surplus into the general funds of the state and of its constituent units in the same proportion which the appropriations made by each to the authority bear to each other.~~ **funds do not lapse back to this state or constituent units but are carried forward for the next fiscal year of the authority.**