SENATE BILL NO. 437

June 24, 2025, Introduced by Senators HAUCK, ALBERT, WEBBER, BELLINO, DAMOOSE, LINDSEY, THEIS, OUTMAN and NESBITT and referred to Committee on Government Operations.

A bill to amend 1947 PA 336, entitled

"An act to prohibit strikes by certain public employees; to provide review from disciplinary action with respect thereto; to provide for the mediation of grievances and the holding of elections; to declare and protect the rights and privileges of public employees; to require certain provisions in collective bargaining agreements; to prescribe means of enforcement and penalties for the violation of the provisions of this act; and to make appropriations,"

by amending sections 9, 10, and 15 (MCL 423.209, 423.210, and 423.215), section 9 as amended by 2023 PA 9, section 10 as amended by 2023 PA 114, and section 15 as amended by 2023 PA 143.

THE PEOPLE OF THE STATE OF MICHIGAN ENACT:

Sec. 9. (1) Public employees may organize do any of the

1 following:

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- 2 (a) Organize together or form, join, or assist in labor
 3 organizations; engage in lawful concerted activities for the
 4 purpose of collective negotiation or bargaining or other mutual aid
 5 and protection; or negotiate or bargain collectively with their
 6 public employers through representatives of their own free choice.
- 7 (b) Refrain from any or all of the activities identified in 8 subdivision (a).
- 9 (2) A person shall not by force, intimidation, or unlawful 10 threats compel or attempt to compel a public employee to do any of 11 the following:
 - (a) Become or remain a member of a labor organization or bargaining representative or otherwise affiliate with or financially support a labor organization or bargaining representative.
- 16 (b) Refrain from engaging in employment or refrain from 17 joining a labor organization or bargaining representative or 18 otherwise affiliating with or financially supporting a labor 19 organization or bargaining representative.
- 20 (c) Pay to any charitable organization or third party an
 21 amount that is in lieu of, equivalent to, or any portion of dues,
 22 fees, assessments, or other charges or expenses required of members
 23 of or public employees represented by a labor organization or
 24 bargaining representative.
- 25 (d) Pay the costs of an independent examiner verification as 26 described in section 10(8).
- 27 (3) A person who violates subsection (2) is subject to a civil 28 fine of not more than \$500.00. The prosecutor of the county in 29 which the violation occurred or the attorney general may bring an

- action to collect the fine. A fine collected under this subsection must be deposited in the general fund.
- 3 Sec. 10. (1) A public employer or an officer or agent of a public employer shall not do any of the following:
- 5 (a) Interfere with, restrain, or coerce public employees in6 the exercise of their rights quaranteed in section 9.
- 7 (b) Initiate, create, dominate, contribute to, or interfere
 8 with the formation or administration of a labor organization. A
 9 public employer may allow employees to confer with a labor
 10 organization during working hours without loss of time or pay.
- 11 (c) Discriminate in regard to hiring, terms, or other 12 conditions of employment to encourage or discourage membership in a labor organization. However, this act or any other law of this 13 14 state does not preclude a public employer from making an agreement 15 with an exclusive bargaining representative as described in section 16 11 to require as a condition of employment that all other employees 17 in the bargaining unit pay to the exclusive bargaining representative a service fee equivalent to the amount of dues 18 19 uniformly required of members of the exclusive bargaining 20 representative.
- (d) Discriminate against a public employee because the public
 employee has given testimony or instituted proceedings under this
 act.
- (e) Refuse to bargain collectively with the representatives ofits public employees, subject to section 11.
- (2) It is the purpose of 1973 PA 25 to reaffirm the continuing
 public policy of this state that the stability and effectiveness of
 labor relations in the public sector require, if the requirement is
 negotiated with the public employer, that all other employees in

- 1 the bargaining unit share fairly in the financial support of their
- 2 exclusive bargaining representative by paying to the exclusive
- 3 bargaining representative a service fee that may be equivalent to
- 4 the amount of dues uniformly required of members of the exclusive
- 5 bargaining representative.
- 6 (2) (3) A labor organization or its agents shall not do any of
 7 the following:
- 8 (a) Restrain or coerce public employees in the exercise of the
 9 rights guaranteed in section 9. This subdivision does not impair
 10 the right of a labor organization to prescribe its own rules with
 11 respect to the acquisition or retention of membership.
- (b) Restrain or coerce a public employer in the selection of its representatives for the purposes of collective bargaining or the adjustment of grievances.
- (c) Cause or attempt to cause a public employer todiscriminate against a public employee in violation of subsection(1)(c).
- (d) Refuse to bargain collectively with a public employer, if
 19 it the labor organization is the representative of the public
 20 employer's employees, subject to section 11.
 - (3) Except as provided in subsection (4), an individual must not be required as a condition of obtaining or continuing public employment to do any of the following:
- (a) Refrain or resign from membership in, voluntary
 affiliation with, or voluntary financial support of a labor
 organization or bargaining representative.
- 27 (b) Become or remain a member of a labor organization or 28 bargaining representative.
- 29 (c) Pay any dues, fees, assessments, or other charges or

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- 1 expenses of any kind or amount, or provide anything of value to a
- 2 labor organization or bargaining representative.
- 3 (d) Pay to any charitable organization or third party any
- 4 amount that is in lieu of, equivalent to, or any portion of dues,
- 5 fees, assessments, or other charges or expenses required of members
- 6 of or public employees represented by a labor organization or
- 7 bargaining representative.
- 8 (4) The application of subsection (3) is subject to the
- 9 following:
- 10 (a) Subsection (3) does not apply to any of the following:
- 11 (i) A public police or fire department employee or an
- 12 individual who seeks to become employed as a public police or fire
- 13 department employee as that term is defined under section 2 of 1969
- 14 PA 312, MCL 423.232.
- 15 (ii) A state police trooper or sergeant who is granted rights
- 16 under section 5 of article XI of the state constitution of 1963 or
- 17 an individual who seeks to become employed as a state police
- 18 trooper or sergeant.
- 19 (b) An individual described in subdivision (a), or a labor
- 20 organization or bargaining representative that represents
- 21 individuals described in subdivision (a), and a public employer or
- 22 this state may enter into an agreement that requires all employees
- 23 in the bargaining unit to share fairly in the financial support of
- 24 the labor organization or their exclusive bargaining representative
- 25 by paying a fee to the labor organization or exclusive bargaining
- 26 representative that may be equivalent to the amount of dues
- 27 uniformly required of members of the labor organization or
- 28 exclusive bargaining representative. Section 9(2) must not be
- 29 construed to interfere with the right of a public employer or this

- 1 state and a labor organization or bargaining representative to
- 2 enter into or lawfully administer the agreement as it relates to
- 3 the employees or individuals described in subdivision (a).
- 4 (c) If any of the exclusions in subdivision (a) (i) or (ii) are
- 5 found to be invalid by a court, the following apply:
- 6 (i) The individuals described in the exclusion found to be
- 7 invalid are no longer excepted from the application of subsection
- 8 (3).
- 9 (ii) Subdivision (b) does not apply to individuals described in
- 10 the invalid exclusion.
- 11 (5) An agreement, contract, understanding, or practice between
- 12 or involving a public employer, labor organization, or bargaining
- 13 representative that violates subsection (3) is unlawful and
- 14 unenforceable. This subsection applies to an agreement, contract,
- 15 understanding, or practice that takes effect or is extended or
- 16 renewed after the effective date of the amendatory act that added
- 17 this sentence.
- 18 (6) The court of appeals has exclusive original jurisdiction
- 19 over any action challenging the validity of subsection (3), (4), or
- 20 (5). The court of appeals shall hear the action in an expedited
- 21 manner.
- 22 (7) A person, public employer, or labor organization that
- 23 violates subsection (3) is subject to a civil fine of not more than
- 24 \$500.00. The prosecutor of the county in which the violation
- 25 occurred or the attorney general may bring an action to collect the
- 26 fine. A fine collected under this subsection must be deposited in
- 27 the general fund.
- 28 (8) (4) By Not later than July 1 of each year, each exclusive
- 29 bargaining representative that represents public employees in this

- 1 state shall have an independent examiner verify the exclusive
- 2 bargaining representative's calculation of all expenditures
- 3 attributed to the costs of collective bargaining, contract
- 4 administration, and grievance adjustment during the prior calendar
- 5 year and shall file that verification with the commission. The
- 6 commission shall make the exclusive bargaining representative's
- 7 calculations available to the public on the commission's website.
- 8 The exclusive bargaining representative shall also file a
- 9 declaration identifying the local bargaining units that are
- 10 represented. Local bargaining units identified in the declaration
- 11 filed by the exclusive bargaining representative are not required
- 12 to file a separate calculation of all expenditures attributed to
- 13 the costs of collective bargaining, contract administration, and
- 14 grievance adjustment.
- (5) A public employer and a bargaining representative may
- 16 enter into a collective bargaining agreement that requires all
- 17 public employees in the bargaining unit to share equally in the
- 18 financial support of the bargaining representative. This act does
- 19 not, and a law or policy of a local government must not, prohibit
- 20 or limit an agreement that requires public employees in the
- 21 bargaining unit, as a condition of continued employment, to pay to
- 22 the bargaining representative membership dues or service fees. This
- 23 subsection becomes effective immediately upon, and applies to the
- 24 extent permitted by, either of the following:
- (a) A decision or ruling by the United States Supreme Court
- 26 that reverses or limits, in whole or in part, Janus v AFSCME,
- 27 Council 31, US ; 138 S Ct 2448 (2018).
- 28 (b) The ratification of an amendment to the United States
- 29 Constitution that restores the ability to require, as a condition

- 1 of employment, a public employee who is not a member of a
- 2 bargaining representative to pay, under any circumstances, fees,
- 3 including agency fees, to the bargaining representative.
- 4 (6) For fiscal year 2022-2023, \$1,000,000.00 is appropriated
 5 to the department of labor and economic opportunity to be expended
 6 to do all of the following regarding the 2023 amendatory act that
- 7 added this sentence:

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- 8 (a) Respond to public inquiries regarding the amendatory act.
- 9 (b) Provide the commission with sufficient staff and other
 10 resources to implement the amendatory act.
 - (c) Inform public employers, public employees, and bargaining representatives about changes to their rights and responsibilities under the amendatory act.
 - (d) Any other purposes that the director of the department of labor and economic opportunity determines in the director's sole discretion are necessary to implement the amendatory act.
 - (9) Except for actions required to be brought under subsection (6), a person who suffers an injury as a result of a violation or threatened violation of subsection (3) may bring a civil action for damages, injunctive relief, or both. In addition, a court shall award court costs and reasonable attorney fees to a plaintiff who prevails in an action brought under this subsection. Remedies provided in this subsection are independent of and in addition to other penalties and remedies prescribed by this act.
 - Sec. 15. (1) A public employer shall bargain collectively with the representatives of its employees as described in section 11 and may make and enter into collective bargaining agreements with those representatives. Except as otherwise provided in this section, for the purposes of this section, to bargain collectively is to perform

- 1 the mutual obligation of the employer and the representative of the
- 2 employees to meet at reasonable times and confer in good faith with
- 3 respect to wages, hours, and other terms and conditions of
- 4 employment, or to negotiate an agreement, or any question arising
- 5 under the agreement, and to execute a written contract, ordinance,
- 6 or resolution incorporating any agreement reached if requested by
- 7 either party, but this obligation does not compel either party to
- 8 agree to a proposal or make a concession.
- 9 (2) A public school employer has the responsibility,
- 10 authority, and right to manage and direct on behalf of the public
- 11 the operations and activities of the public schools under its
- 12 control.
- 13 (3) Collective bargaining between a public school employer and
- 14 a bargaining representative of its employees must not include any
- 15 of the following subjects:
- 16 (a) Who is or will be the policyholder of an employee group
- 17 insurance benefit. This subdivision does not affect the duty to
- 18 bargain with respect to types and levels of benefits and coverages
- 19 for employee group insurance. A change or proposed change in a type
- 20 or to a level of benefit, policy specification, or coverage for
- 21 employee group insurance must be bargained by the public school
- 22 employer and the bargaining representative before the change takes
- 23 effect.
- 24 (b) Establishment of the starting day for the school year and
- 25 of the amount of pupil contact time required to receive full state
- 26 school aid under section 1284 of the revised school code, 1976 PA
- 27 451, MCL 380.1284, and under section 101 of the state school aid
- 28 act of 1979, 1979 PA 94, MCL 388.1701.
- 29 (c) The composition of school improvement committees

- 1 established under section 1277 of the revised school code, 1976 PA
 2 451. MCL 380.1277.
- 3 (d) The decision of whether or not to provide or allow
 4 interdistrict or intradistrict open enrollment opportunity in a
 5 school district or the selection of grade levels or schools in
 6 which to allow an open enrollment opportunity.
- 7 (e) The decision of whether or not to act as an authorizing
 8 body to grant a contract to organize and operate 1 or more public
 9 school academies under the revised school code, 1976 PA 451, MCL
 10 380.1 to 380.1852.
- 11 (f) The use of volunteers in providing services at its
 12 schools.
- 13 (g) Decisions concerning use and staffing of experimental or
 14 pilot programs and decisions concerning use of technology to
 15 deliver educational programs and services and staffing to provide
 16 that technology, or the impact of those decisions on individual
 17 employees or the bargaining unit.
- (h) Any compensation or additional work assignment intended to
 reimburse an employee for or allow an employee to recover any
 monetary penalty imposed under this act.
 - (i) Any requirement that would violate section 10(3).
 - (4) The matters described in subsection (3) are prohibited subjects of bargaining between a public school employer and a bargaining representative of its employees, and, for the purposes of this act, are within the sole authority of the public school employer to decide.
- 27 (5) Each collective bargaining agreement entered into between
 28 a public employer and public employees under this act on or after
 29 March 28, 2013 must include a provision that allows an emergency

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- 1 manager appointed under the local financial stability and choice
- 2 act, 2012 PA 436, MCL 141.1541 to 141.1575, to reject, modify, or
- 3 terminate the collective bargaining agreement as provided in the
- 4 local financial stability and choice act, 2012 PA 436, MCL 141.1541
- 5 to 141.1575. Provisions required by this subsection are prohibited
- 6 subjects of bargaining under this act.
- 7 (6) Collective bargaining agreements under this act may be
- 8 rejected, modified, or terminated pursuant to the local financial
- 9 stability and choice act, 2012 PA 436, MCL 141.1541 to 141.1575.
- 10 This act does not confer a right to bargain that would infringe on
- 11 the exercise of powers under the local financial stability and
- 12 choice act, 2012 PA 436, MCL 141.1541 to 141.1575.
- 13 (7) A unit of local government that enters into a consent
- 14 agreement under the local financial stability and choice act, 2012
- **15** PA 436, MCL 141.1541 to 141.1575, is not subject to subsection (1)
- 16 for the term of the consent agreement, as provided in the local
- 17 financial stability and choice act, 2012 PA 436, MCL 141.1541 to
- **18** 141.1575.
- 19 (8) If the charter of a city, village, or township with a
- 20 population of 500,000 or more requires and specifies the method of
- 21 selection of a retirant member of the municipality's fire
- 22 department, police department, or fire and police department
- 23 pension or retirement board, the inclusion of the retirant member
- 24 on the board and the method of selection of that retirant member
- 25 are prohibited subjects of collective bargaining, and any provision
- 26 in a collective bargaining agreement that purports to modify that
- 27 charter requirement is void and of no effect.
- 28 (9) An agreement with a collective bargaining unit must not
- 29 require a public employer to pay the costs of an independent

1 examiner verification described in section $\frac{10(4).10(8)}{.}$